S. 2885

To require congressional redistricting conducted by a State to be conducted in accordance with a redistricting plan developed and enacted into law by an independent redistricting commission established by the State, and for other purposes.

IN THE SENATE OF THE UNITED STATES

September 18 (legislative day, September 16), 2025

Mr. Padilla (for himself, Mr. Warnock, Mr. King, and Mr. Schiff) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To require congressional redistricting conducted by a State to be conducted in accordance with a redistricting plan developed and enacted into law by an independent redistricting commission established by the State, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; STATEMENT OF CONSTITU-
- 4 TIONAL AUTHORITY; TABLE OF CONTENTS.
- 5 (a) SHORT TITLE.—This Act may be cited as the
- 6 "Redistricting Reform Act of 2025".

1 ((b)	FINDING	OF	Constitutional	AUTHORITY.—
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- 2 Congress finds that it has the authority to establish the
- 3 terms and conditions States must follow in carrying out
- 4 congressional redistricting after an apportionment of
- 5 Members of the House of Representatives because—
- 6 (1) the authority granted to Congress under ar-
- 7 ticle I, section 4 of the Constitution of the United
- 8 States gives Congress the power to enact laws gov-
- 9 erning the time, place, and manner of elections for
- Members of the House of Representatives;
- 11 (2) the authority granted to Congress under
- section 5 of the fourteenth amendment to the Con-
- stitution gives Congress the power to enact laws to
- enforce section 2 of such amendment, which requires
- Representatives to be apportioned among the several
- 16 States according to their number;
- 17 (3) the authority granted to Congress under
- section 5 of the fourteenth amendment to the Con-
- stitution gives Congress the power to enact laws to
- enforce section 1 of such amendment, including pro-
- 21 tections against excessive partisan gerrymandering
- 22 that Federal courts have not enforced because they
- 23 understand such enforcement to be committed to
- 24 Congress by the Constitution;

- 1 (4) of the authority granted to Congress to en2 force article IV, section 4, of the Constitution, and
 3 the guarantee of a Republican Form of Government
 4 to every State, which Federal courts have not en5 forced because they understand such enforcement to
 6 be committed to Congress by the Constitution; and
 7 (5) requiring States to use uniform redistricting
 8 criteria is an appropriate and important exercise of
- 10 (c) Table of Contents of

11 this Act is as follows:

9

Sec. 1. Short title; statement of constitutional authority; table of contents.

TITLE I—REQUIREMENTS FOR CONGRESSIONAL REDISTRICTING

- Sec. 101. Requiring congressional redistricting to be conducted through plan of independent State commission.
- Sec. 102. Ban on mid-decade redistricting.
- Sec. 103. Criteria for redistricting.

such authority.

TITLE II—INDEPENDENT REDISTRICTING COMMISSIONS

- Sec. 201. Independent redistricting commission.
- Sec. 202. Establishment of selection pool of individuals eligible to serve as members of commission.
- Sec. 203. Public notice and input.
- Sec. 204. Establishment of related entities.
- Sec. 205. Report on diversity of memberships of independent redistricting commissions.

TITLE III—ROLE OF COURTS IN DEVELOPMENT OF REDISTRICTING PLANS

- Sec. 301. Failure by State to enact plan.
- Sec. 302. Special rule for redistricting conducted under order of Federal court.

TITLE IV—ADMINISTRATIVE AND MISCELLANEOUS PROVISIONS

- Sec. 401. Payments to States for carrying out redistricting.
- Sec. 402. Civil enforcement.
- Sec. 403. State apportionment notice defined.
- Sec. 404. No effect on elections for State and local office.
- Sec. 405. Effective date.

I—REQUIREMENTS TITLE FOR **CONGRESSIONAL REDIS-**2 **TRICTING** 3 4 SEC. 101. REQUIRING CONGRESSIONAL REDISTRICTING TO 5 BE CONDUCTED THROUGH PLAN OF INDE-6 PENDENT STATE COMMISSION. 7 (a) Use of Plan Required.—Notwithstanding any 8 other provision of law, and except as provided in sub-9 section (c) and subsection (d), any congressional redis-10 tricting conducted by a State shall be conducted in accordance with— 11 12 (1) the redistricting plan developed and enacted 13 into law by the independent redistricting commission 14 established in the State, in accordance with title II; 15 or 16 (2) if a plan developed by such commission is 17 not enacted into law, the redistricting plan developed 18 and enacted into law by a 3-judge court, in accord-19 ance with section 301. 20 (b) Conforming Amendment.—Section 22(c) of the Act entitled "An Act to provide for the fifteenth and 22 subsequent decennial censuses and to provide for an apportionment of Representatives in Congress", approved June 18, 1929 (2 U.S.C. 2a(c)), is amended by striking 24 "in the manner provided by the law thereof" and insert-25

- 1 ing: "in the manner provided by the Redistricting Reform
- 2 Act of 2025".
- 3 (c) Special Rule for Existing Commissions.—
- 4 Subsection (a) does not apply to any State in which, under
- 5 law in effect continuously on and after the date of the
- 6 enactment of this Act, congressional redistricting is car-
- 7 ried out in accordance with a plan developed and approved
- 8 by an independent redistricting commission which is in
- 9 compliance with each of the following requirements:
- 10 (1) Publicly available application proc-
- 11 ESS.—Membership on the commission is open to citi-
- zens of the State through a publicly available appli-
- cation process.
- 14 (2) Disqualifications for government
- 15 SERVICE AND POLITICAL APPOINTMENT.—Individ-
- uals who, for a covered period of time as established
- by the State, hold or have held public office, individ-
- uals who are or have been candidates for elected
- 19 public office, and individuals who serve or have
- served as an officer, employee, or paid consultant of
- a campaign committee of a candidate for public of-
- fice are disqualified from serving on the commission.
- 23 (3) Screening for conflicts.—Individuals
- 24 who apply to serve on the commission are screened
- 25 through a process that excludes persons with con-

- flicts of interest from the pool of potential commissioners.
 - (4) Multi-partisan composition.—Membership on the commission represents those who are affiliated with the two political parties whose candidates received the most votes in the most recent statewide election for Federal office held in the State, as well as those who are unaffiliated with any party or who are affiliated with political parties other than the two political parties whose candidates received the most votes in the most recent statewide election for Federal office held in the State.
 - (5) Criteria for reduired to meet certain criteria in the map drawing process, including minimizing the division of communities of interest and a ban on drawing maps to favor a political party.
 - (6) Public input.—Public hearings are held and comments from the public are accepted before a final map is approved.
 - (7) Broad-based support for approval of Final Plan.—The approval of the final redistricting plan requires a majority vote of the members of the commission, including the support of at least one member of each of the following:

- 1 (A) Members who are affiliated with the 2 political party whose candidate received the 3 most votes in the most recent statewide election 4 for Federal office held in the State.
 - (B) Members who are affiliated with the political party whose candidate received the second most votes in the most recent statewide election for Federal office held in the State.
- 9 (C) Members who are not affiliated with 10 any political party or who are affiliated with po-11 litical parties other than the political parties de-12 scribed in subparagraphs (A) and (B).
- (d) TREATMENT OF STATE OF IOWA.—Subsection (a)
 does not apply to the State of Iowa, so long as congressional redistricting in such State is carried out in accordance with a plan developed by the Iowa Legislative Services Agency with the assistance of a Temporary Redistricting Advisory Commission, under law which was in effect for the most recent congressional redistricting carried
 out in the State prior to the date of the enactment of this
- 23 SEC. 102. BAN ON MID-DECADE REDISTRICTING.

the date of the enactment of this Act.

24 (a) BAN.—A State that has been redistricted in ac-25 cordance with this Act and a State described in section

Act and which remains in effect continuously on and after

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- 1 101(c) or section 101(d) may not be redistricted again
- 2 until after the next apportionment of Representatives
- 3 under section 22(a) of the Act entitled "An Act to provide
- 4 for the fifteenth and subsequent decennial censuses and
- 5 to provide for an apportionment of Representatives in
- 6 Congress", approved June 18, 1929 (2 U.S.C. 2a), unless
- 7 a court requires the State to conduct such subsequent re-
- 8 districting to comply with the Constitution of the United
- 9 States, the Voting Rights Act of 1965 (52 U.S.C. 10301)
- 10 et seq.), the Constitution of the State, or the terms or
- 11 conditions of this Act.
- 12 (b) Applicability of Remedies for Noncompli-
- 13 ANCE.—Section 402 applies with respect to a violation of
- 14 subsection (a) in the same manner as such section applies
- 15 with respect to a violation of any other provision of this
- 16 Act, and the remedies available pursuant to such section
- 17 may be applied with respect to a violation of subsection
- 18 (a).
- 19 (c) Effective Date.—This section shall apply with
- 20 respect to redistricting carried out pursuant to the decen-
- 21 nial census conducted during 2020 or any succeeding de-
- 22 cennial census.

SEC. 103. CRITERIA FOR REDISTRICTING.

- 2 (a) Requiring Plans To Meet Criteria.—A
- 3 State may not use a congressional redistricting plan that
- 4 is not in compliance with this section.
- 5 (b) RANKED CRITERIA.—Under the redistricting plan
- 6 of a State, there shall be established single-member con-
- 7 gressional districts using the following criteria as set forth
- 8 in the following order of priority:
- 9 (1) Districts shall comply with the United
- 10 States Constitution, including the requirement that
- they substantially equalize total population.
- 12 (2) Districts shall comply with the Voting
- 13 Rights Act of 1965 (52 U.S.C. 10301 et seq.), in-
- 14 cluding by creating any districts where, if based
- upon the totality of the circumstances, 2 or more po-
- 16 litically cohesive groups protected by such Act are
- able to elect representatives of choice in coalition
- with one another, and all applicable Federal laws.
- 19 (3)(A) Districts shall be drawn, to the extent
- that the totality of the circumstances warrant, to en-
- sure the practical ability of a group protected under
- 22 the Voting Rights Act of 1965 (52 U.S.C. 10301 et
- seq.) to participate in the political process and to
- 24 nominate candidates and to elect representatives of
- choice is not diluted or diminished, regardless of

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- whether or not such protected group constitutes a majority of a district's citizen voting age population.
 - (B) For purposes of subparagraph (A), the assessment of whether a protected group has the practical ability to nominate candidates and to elect representatives of choice shall require the consideration of the following factors:
 - (i) Whether the group is politically cohesive.
 - (ii) Whether there is racially polarized voting in the relevant geographic region.
 - (iii) If there is racially polarized voting in the relevant geographic region, whether the preferred candidates of the group nevertheless receive a sufficient amount of consistent crossover support from other voters such that the group is a functional majority with the ability to both nominate candidates and elect representatives of choice.
 - (4)(A) Districts shall be drawn to represent communities of interest and neighborhoods to the extent practicable after compliance with the requirements of paragraphs (1) through (3). A community of interest is defined as an area for which the record before the entity responsible for developing and

adopting the redistricting plan demonstrates the existence of broadly shared interests and representational needs, including shared interests and representational needs rooted in common ethnic, racial, economic, Indian, social, cultural, geographic, or historic identities, or arising from similar socioeconomic conditions. The term communities of interest may, if the record warrants, include political subdivisions such as counties, municipalities, Indian lands, or school districts, but shall not include common relationships with political parties or political candidates.

- (B) For purposes of subparagraph (A), in considering the needs of multiple, overlapping communities of interest, the entity responsible for developing and adopting the redistricting plan shall give greater weight to those communities of interest whose representational needs would most benefit from the community's inclusion in a single congressional district.
- 21 (c) No Favoring or Disfavoring of Political
- 22 Parties.—

23 (1) Prohibition.—A State may not use a re-24 districting plan to conduct an election that, when 25 considered on a statewide basis, has been drawn

- with the intent or has the effect of materially favoring or disfavoring any political party.
 - (2) DETERMINATION OF EFFECT.—The determination of whether a redistricting plan has the effect of materially favoring or disfavoring a political party shall be based on an evaluation of the totality of circumstances which, at a minimum, shall involve consideration of each of the following factors:
 - (A) Computer modeling based on relevant statewide general elections for Federal office held over the 8 years preceding the adoption of the redistricting plan setting forth the probable electoral outcomes for the plan under a range of reasonably foreseeable conditions.
 - (B) An analysis of whether the redistricting plan is statistically likely to result in partisan advantage or disadvantage on a statewide basis, the degree of any such advantage or disadvantage, and whether such advantage or disadvantage is likely to be present under a range of reasonably foreseeable electoral conditions.
 - (C) A comparison of the modeled electoral outcomes for the redistricting plan to the modeled electoral outcomes for alternative plans

that demonstrably comply with the requirements of paragraphs (1), (2), and (3) of subsection (b) in order to determine whether reasonable alternatives exist that would result in materially lower levels of partisan advantage or disadvantage on a statewide basis. For purposes of this subparagraph, alternative plans considered may include both actual plans proposed during the redistricting process and other plans prepared for purposes of comparison.

(D) Any other relevant information, including how broad support for the redistricting plan was among members of the entity responsible for developing and adopting the plan and whether the processes leading to the development and adoption of the plan were transparent and equally open to all members of the entity and to the public.

(3) Rebuttable Presumption.—

(A) TRIGGER.—In any civil action brought under section 402 in which a party asserts a claim that a State has enacted a redistricting plan which is in violation of this subsection, a party may file a motion not later than 30 days after the enactment of the plan (or, if later, not

later than 30 days after the effective date of this Act) requesting that the court determine whether a presumption of such a violation exists. If such a motion is timely filed, the court shall hold a hearing not later than 15 days after the date the motion is filed to assess whether a presumption of such a violation exists.

- (B) ASSESSMENT.—To conduct the assessment required under subparagraph (A), the court shall do the following:
 - (i) Determine the number of congressional districts under the plan that would have been carried by each political party's candidates for the office of President and the office of Senator in the 2 most recent general elections for the office of President and the 2 most recent general elections for the office of Senator (other than special general elections) immediately preceding the enactment of the plan, except that if a State conducts a primary election for the office of Senator which is open to candidates of all political parties, the primary election shall be used instead of the gen-

eral election and the number of districts
carried by a party's candidates for the office of Senator shall be determined on the
basis of the combined vote share of all candidates in the election who are affiliated
with such party.

(ii) Determine, for each of the 4 elections assessed under clause (i), whether the number of districts that would have been carried by any party's candidate as determined under clause (i) results in partisan advantage or disadvantage in excess of 7 percent or one congressional district, whichever is greater, as determined by standard quantitative measures of partisan fairness that relate a party's share of the statewide vote to that party's share of seats.

(C) Presumption of Violation.—A plan is presumed to violate paragraph (1) if it exceeds the threshold described in clause (ii) of subparagraph (B) with respect to 2 or more of the 4 elections assessed under such subparagraph.

1	(D) STAY OF USE OF PLAN.—Notwith-
2	standing any other provision of this Act, in any
3	action under this paragraph, the following rules
4	shall apply:
5	(i) Upon filing of a motion under sub-
6	paragraph (A), a State's use of the plan
7	which is the subject of the motion shall be
8	automatically stayed pending resolution of
9	such motion.
10	(ii) If after considering the motion,
11	the court rules that the plan is presumed
12	under subparagraph (C) to violate para-
13	graph (1), a State may not use such plan
14	until and unless the court which is car-
15	rying out the determination of the effect of
16	the plan under paragraph (2) determines
17	that, notwithstanding the presumptive vio-
18	lation, the plan does not violate paragraph
19	(1).
20	(E) NO EFFECT ON OTHER ASSESS-
21	MENTS.—The absence of a presumption of a
22	violation with respect to a redistricting plan as
23	determined under this paragraph shall not af-
24	feet the determination of the effect of the plan

under paragraph (2).

- 1 (4) Determination of intent.—A court may 2 rely on all available evidence when determining 3 whether a redistricting plan was drawn with the in-4 tent to materially favor or disfavor a political party, 5 including evidence of the partisan effects of a plan, 6 the degree of support the plan received from mem-7 bers of the entity responsible for developing and 8 adopting the plan, and whether the processes leading 9 to development and adoption of the plan were trans-10 parent and equally open to all members of the entity 11 and to the public.
- 12 (5) NO VIOLATION BASED ON CERTAIN CRI-13 TERIA.—No redistricting plan shall be found to be 14 in violation of paragraph (1) because of the proper 15 application of the criteria set forth in paragraphs 16 (1), (2), or (3) of subsection (b), unless one or more 17 alternative plans could have complied with such 18 paragraphs without having the effect of materially 19 favoring or disfavoring a political party.
- 20 (d) Factors Prohibited From Consideration.—
 21 In developing the redistricting plan for the State, the
 22 State may not take into consideration any of the following
 23 factors, except as necessary to comply with the criteria
 24 described in paragraphs (1) through (3) of subsection (b),
 25 to achieve partisan fairness and comply with subsection

1 (b), and to enable the redistricting plan to be measured

2	against the external metrics described in section 203(d):
3	(1) The residence of any Member of the House
4	of Representatives or candidate.
5	(2) The political party affiliation or voting his-
6	tory of the population of a district.
7	(e) Additional Criteria.—A State may not rely
8	upon criteria not set forth in this section to justify non-
9	compliance with the requirements of this section.
10	(f) Applicability.—This section applies to any au-
11	thority, whether appointed, elected, judicial, or otherwise,
12	responsible for enacting the congressional redistricting
13	plan of a State.
14	(g) Severability of Criteria.—If any of the cri-
15	teria set forth in this section, or the application of such
16	criteria to any person or circumstance, is held to be uncon-
17	stitutional, the remaining criteria set forth in this section,
18	and the application of such criteria to any person or cir-
19	cumstance, shall not be affected by the holding.
20	TITLE II—INDEPENDENT
21	REDISTRICTING COMMISSIONS
22	SEC. 201. INDEPENDENT REDISTRICTING COMMISSION.
23	(a) Appointment of Members.—
24	(1) In general.—The nonpartisan agency es-
25	tablished or designated by a State under section

1	204(a) shall establish an independent redistricting
2	commission for the State, which shall consist of 15
3	members appointed by the agency as follows:
4	(A) Not later than October 1 of a year
5	ending in the numeral zero, the agency shall, at
6	a public meeting held not earlier than 15 days
7	after notice of the meeting has been given to
8	the public, first appoint 6 members as follows:
9	(i) The agency shall appoint 2 mem-
10	bers on a random basis from the majority
11	category of the approved selection pool (as
12	described in section $202(b)(1)(A)$.
13	(ii) The agency shall appoint 2 mem-
14	bers on a random basis from the minority
15	category of the approved selection pool (as
16	described in section 202(b)(1)(B)).
17	(iii) The agency shall appoint 2 mem-
18	bers on a random basis from the inde-
19	pendent category of the approved selection
20	pool (as described in section 202(b)(1)(C)).
21	(B) Not later than November 15 of a year
22	ending in the numeral zero, the members ap-
23	pointed by the agency under subparagraph (A)
24	shall, at a public meeting held not earlier than
25	15 days after notice of the meeting has been

1	given to the public, then appoint 9 members as
2	follows:
3	(i) The members shall appoint 3 mem-
4	bers from the majority category of the ap-
5	proved selection pool (as described in sec-
6	tion $202(b)(1)(A)$).
7	(ii) The members shall appoint 3
8	members from the minority category of the
9	approved selection pool (as described in
10	section $202(b)(1)(B)$).
11	(iii) The members shall appoint 3
12	members from the independent category of
13	the approved selection pool (as described in
14	section $202(b)(1)(C)$.
15	(2) Rules for appointment of members
16	APPOINTED BY FIRST MEMBERS.—
17	(A) Affirmative vote of at least 4
18	MEMBERS.—The appointment of any of the 9
19	members of the independent redistricting com-
20	mission who are appointed by the first members
21	of the commission pursuant to subparagraph
22	(B) of paragraph (1), as well as the designation
23	of alternates for such members pursuant to
24	subparagraph (B) of paragraph (3) and the ap-
25	pointment of alternates to fill vacancies pursu-

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ant to subparagraph (B) of paragraph (4), shall require the affirmative vote of at least 4 of the members appointed by the nonpartisan agency under subparagraph (A) of paragraph (1), including at least one member from each of the categories referred to in such subparagraph.

(B) Ensuring diversity.—In appointing the 9 members pursuant to subparagraph (B) of paragraph (1), as well as in designating alternates pursuant to subparagraph (B) of paragraph (3) and in appointing alternates to fill vacancies pursuant to subparagraph (B) of paragraph (4), the first members of the independent redistricting commission shall ensure that the membership is representative of the demographic groups (including racial, ethnic, economic, and gender) and geographic regions of the State, and provides racial, ethnic, and language minorities protected under the Voting Rights Act of 1965 with a meaningful opportunity to participate in the development of the State's redistricting plan.

(3) Designation of Alternates to Serve in Case of Vacancies.—

(A) Members appointed by agency.—
At the time the agency appoints the members of the independent redistricting commission under subparagraph (A) of paragraph (1) from each of the categories referred to in such subparagraph, the agency shall, on a random basis, designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (4).

(B) Members appointed by first members.—At the time the members appointed by the agency appoint the other members of the independent redistricting commission under subparagraph (B) of paragraph (1) from each of the categories referred to in such subparagraph, the members shall, in accordance with the special rules described in paragraph (2), designate 2 other individuals from such category to serve as alternate members who may be appointed to fill vacancies in the commission in accordance with paragraph (4).

(4) Appointment of alternates to serve in case of vacancies.—

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(A) Members appointed by agency.—If a vacancy occurs in the commission with respect to a member who was appointed by the nonpartisan agency under subparagraph (A) of paragraph (1) from one of the categories referred to in such subparagraph, the agency shall fill the vacancy by appointing, on a random basis, one of the 2 alternates from such category who was designated under subparagraph (A) of paragraph (3). At the time the agency appoints an alternate to fill a vacancy under the previous sentence, the agency shall designate, on a random basis, another individual from the same category to serve as an alternate member, in accordance with subparagraph (A) of paragraph (3).

(B) Members appointed by first members.—If a vacancy occurs in the commission with respect to a member who was appointed by the first members of the commission under subparagraph (B) of paragraph (1) from one of the categories referred to in such subparagraph, the first members shall, in accordance with the special rules described in paragraph (2), fill the vacancy by appointing one of the 2 alternates

- 1 from such category who was designated under 2 subparagraph (B) of paragraph (3). At the time 3 the first members appoint an alternate to fill a 4 vacancy under the previous sentence, the first members shall, in accordance with the special 6 rules described in paragraph (2), designate an-7 other individual from the same category to 8 serve as an alternate member, in accordance 9 with subparagraph (B) of paragraph (3).
- 10 (5) Removal.—A member of the independent redistricting commission may be removed by a ma-12 jority vote of the remaining members of the commis-13 sion if it is shown by a preponderance of the evi-14 dence that the member is not eligible to serve on the 15 commission under section 202(a).
- 16 (b) Procedures for Conducting Commission 17 Business.—
- 18 (1) Chair.—Members of an independent redis-19 tricting commission established under this section 20 shall select by majority vote one member who was 21 appointed from the independent category of the ap-22 proved selection pool described in section 23 202(b)(1)(C) to serve as chair of the commission. 24 The commission may not take any action to develop

- 1 a redistricting plan for the State under section 203 2 until the appointment of the commission's chair.
 - (2) REQUIRING MAJORITY APPROVAL FOR ACTIONS.—The independent redistricting commission of a State may not publish and disseminate any draft or final redistricting plan, or take any other action, without the approval of at least—
 - (A) a majority of the whole membership of the commission; and
 - (B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 202(b)(1).
 - (3) QUORUM.—A majority of the members of the commission shall constitute a quorum.
 - (c) STAFF; CONTRACTORS.—
 - (1) STAFF.—Under a public application process in which all application materials are available for public inspection, the independent redistricting commission of a State shall appoint and set the pay of technical experts, legal counsel, consultants, and such other staff as it considers appropriate, subject to State law.
- 24 (2) Contractors.—The independent redis-25 tricting commission of a State may enter into such

contracts with vendors as it considers appropriate, subject to State law, except that any such contract shall be valid only if approved by the vote of a ma-jority of the members of the commission, including at least one member appointed from each of the cat-egories of the approved selection pool described in section 202(b)(1). (3) Reports on expenditures for polit-ICAL ACTIVITY.—

- (A) Report by applicants.—Each individual who applies for a position as an employee of the independent redistricting commission and each vendor who applies for a contract with the commission shall, at the time of applying, file with the commission a report summarizing—
 - (i) any expenditure for political activity made by such individual or vendor during the 10 most recent calendar years; and
 - (ii) any income received by such individual or vendor during the 10 most recent calendar years which is attributable to an expenditure for political activity.
- (B) Annual reports by employees and vendors.—Each person who is an employee or vendor of the independent redis-

after the person is appointed as an employee or enters into a contract as a vendor (as the case may be) and annually thereafter for each year during which the person serves as an employee or a vendor, file with the commission a report summarizing the expenditures and income described in subparagraph (A) during the 10 most recent calendar years.

- (C) EXPENDITURE FOR POLITICAL ACTIV-ITY DEFINED.—In this paragraph, the term "expenditure for political activity" means a disbursement for any of the following:
 - (i) An independent expenditure, as defined in section 301(17) of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101(17)).
 - (ii) An electioneering communication, as defined in section 304(f)(3) of such Act (52 U.S.C. 30104(f)(3)) or any other public communication, as defined in section 301(22) of such Act (52 U.S.C. 30101(22)) that would be an electioneering communication if it were a broadcast, cable, or satellite communication.

(iii) Any dues or other payments to trade associations or organizations described in section 501(c) of the Internal Revenue Code of 1986 and exempt from tax under section 501(a) of such Code that are, or could reasonably be anticipated to be, used or transferred to another association or organization for a use described in paragraph (1), (2), or (4) of section 501(c) of such Code.

(4) Goal of impartiality.—The commission shall take such steps as it considers appropriate to ensure that any staff appointed under this subsection, and any vendor with whom the commission enters into a contract under this subsection, will work in an impartial manner, and may require any person who applies for an appointment to a staff position or for a vendor's contract with the commission to provide information on the person's history of political activity beyond the information on the person's expenditures for political activity provided in the reports required under paragraph (3) (including donations to candidates, political committees, and political parties) as a condition of the appointment or the contract.

1	(5) Disqualification; waiver.—
2	(A) IN GENERAL.—The independent redis-
3	tricting commission may not appoint an indi-
4	vidual as an employee, and may not enter into
5	a contract with a vendor, if the individual or
6	vendor meets any of the criteria for the dis-
7	qualification of an individual from serving as a
8	member of the commission which are set forth
9	in section $202(a)(2)$.
10	(B) Waiver.—The commission may by
11	unanimous vote of its members waive the appli-
12	cation of subparagraph (A) to an individual or
13	a vendor after receiving and reviewing the re-
14	port filed by the individual or vendor under
15	paragraph (3).
16	(d) Termination.—
17	(1) In General.—The independent redis-
18	tricting commission of a State shall terminate on the
19	earlier of—
20	(A) June 14 of the next year ending in the
21	numeral zero; or
22	(B) the day on which the nonpartisan
23	agency established or designated by a State
24	under section 204(a) has, in accordance with

section 202(b)(1), submitted a selection pool to

1	the Select Committee on Redistricting for the
2	State established under section 204(b).
3	(2) Preservation of Records.—The State
4	shall ensure that the records of the independent re-
5	districting commission are retained in the appro-
6	priate State archive in such manner as may be nec-
7	essary to enable the State to respond to any civil ac-
8	tion brought with respect to congressional redis-
9	tricting in the State.
10	SEC. 202. ESTABLISHMENT OF SELECTION POOL OF INDI-
11	VIDUALS ELIGIBLE TO SERVE AS MEMBERS
12	OF COMMISSION.
13	(a) Criteria for Eligibility.—
14	(1) In general.—An individual is eligible to
15	serve as a member of an independent redistricting
16	commission if the individual meets each of the fol-
17	
18	lowing criteria:
10	lowing criteria: (A) As of the date of appointment, the in-
19	
	(A) As of the date of appointment, the in-
19	(A) As of the date of appointment, the in- dividual is registered to vote in elections for
19 20	(A) As of the date of appointment, the in- dividual is registered to vote in elections for Federal office held in the State.
19 20 21	(A) As of the date of appointment, the individual is registered to vote in elections for Federal office held in the State.(B) During the 3-year period ending on
19202122	(A) As of the date of appointment, the individual is registered to vote in elections for Federal office held in the State.(B) During the 3-year period ending on the date of the individual's appointment, the in-

1	(C) The individual submits to the non-
2	partisan agency established or designated by a
3	State under section 204, at such time and in
4	such form as the agency may require, an appli-
5	cation for inclusion in the selection pool under
6	this section, and includes with the application a
7	written statement, with an attestation under
8	penalty of perjury, containing the following in-
9	formation and assurances:
10	(i) The full current name and any
11	former names of, and the contact informa-
12	tion for, the individual, including an elec-
13	tronic mail address, the address of the in-
14	dividual's residence, mailing address, and
15	telephone numbers.
16	(ii) The individual's race, ethnicity
17	gender, age, date of birth, and household
18	income for the most recent taxable year.
19	(iii) The political party with which the
20	individual is affiliated, if any.
21	(iv) The reason or reasons the indi-
22	vidual desires to serve on the independent
23	redistricting commission, the individual's

qualifications, and information relevant to

1	the ability of the individual to be fair and
2	impartial, including, but not limited to—
3	(I) any involvement with, or fi-
4	nancial support of, professional, so-
5	cial, political, religious, or community
6	organizations or causes; and
7	(II) the individual's employment
8	and educational history.
9	(v) An assurance that the individual
10	shall commit to carrying out the individ-
11	ual's duties under this Act in an honest,
12	independent, and impartial fashion, and to
13	upholding public confidence in the integrity
14	of the redistricting process.
15	(vi) An assurance that, during the
16	covered periods described in paragraph (3),
17	the individual has not taken and will not
18	take any action which would disqualify the
19	individual from serving as a member of the
20	commission under paragraph (2).
21	(2) Disqualifications.—An individual is not
22	eligible to serve as a member of the commission if
23	any of the following applies during any of the cov-
24	ered periods described in paragraph (3):

- 1 (A) The individual or (in the case of the 2 covered periods described in subparagraphs (A) 3 and (B) of paragraph (3)) an immediate family 4 member of the individual holds public office or 5 is a candidate for election for public office.
 - (B) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual serves as an officer of a political party or as an officer, employee, or paid consultant of a campaign committee of a candidate for public office or of any political action committee (as determined in accordance with the law of the State).
 - (C) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual holds a position as a registered lobbyist under the Lobbying Disclosure Act of 1995 (2 U.S.C. 1601 et seq.) or an equivalent State or local law.
 - (D) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual is an employee of an

elected public official, a contractor with the government of the State, or a donor to the campaign of any candidate for public office or to any political action committee (other than a donor who, during any of such covered periods, gives an aggregate amount of \$1,000 or less to the campaigns of all candidates for all public offices and to all political action committees).

- (E) The individual paid a civil money penalty or criminal fine, or was sentenced to a term of imprisonment, for violating any provision of the Federal Election Campaign Act of 1971 (52 U.S.C. 30101 et seq.).
- (F) The individual or (in the case of the covered periods described in subparagraphs (A) and (B) of paragraph (3)) an immediate family member of the individual is an agent of a foreign principal under the Foreign Agents Registration Act of 1938, as amended (22 U.S.C. 611 et seq.).
- (3) COVERED PERIODS DESCRIBED.—In this subsection, the term "covered period" means, with respect to the appointment of an individual to the commission, any of the following:

1	(A) The 10-year period ending on the date
2	of the individual's appointment.
3	(B) The period beginning on the date of
4	the individual's appointment and ending on Au-
5	gust 14 of the next year ending in the numeral
6	one.
7	(C) The 10-year period beginning on the
8	day after the last day of the period described in
9	subparagraph (B).
10	(4) Immediate family member defined.—In
11	this subsection, the term "immediate family mem-
12	ber" means, with respect to an individual, a father,
13	stepfather, mother, stepmother, son, stepson, daugh-
14	ter, stepdaughter, brother, stepbrother, sister, step-
15	sister, husband, wife, father-in-law, or mother-in-
16	law.
17	(b) Development and Submission of Selection
18	Pool.—
19	(1) In general.—Not later than June 15 of
20	each year ending in the numeral zero, the non-
21	partisan agency established or designated by a State
22	under section 204(a) shall develop and submit to the
23	Select Committee on Redistricting for the State es-
24	tablished under section 204(b) a selection pool of 36

individuals who are eligible to serve as members of

1	the independent redistricting commission of the
2	State under this Act, consisting of individuals in the
3	following categories:
4	(A) A majority category, consisting of 12
5	individuals who are affiliated with the political
6	party whose candidate received the most votes
7	in the most recent statewide election for Fed-
8	eral office held in the State.
9	(B) A minority category, consisting of 12
10	individuals who are affiliated with the political
11	party whose candidate received the second most
12	votes in the most recent statewide election for
13	Federal office held in the State.
14	(C) An independent category, consisting of
15	12 individuals who are not affiliated with either
16	of the political parties described in subpara-
17	graph (A) or subparagraph (B).
18	(2) Factors taken into account in Devel-
19	OPING POOL.—In selecting individuals for the selec-
20	tion pool under this subsection, the nonpartisan
21	agency shall—
22	(A) ensure that the pool is representative
23	of the demographic groups (including racial
24	ethnic economic and cender) and centraphic

regions of the State, and includes applicants

- who would allow racial, ethnic, and language minorities protected under the Voting Rights Act of 1965 a meaningful opportunity to participate in the development of the State's redistricting plan; and
 - (B) take into consideration the analytical skills of the individuals selected in relevant fields (including mapping, data management, law, community outreach, demography, and the geography of the State) and their ability to work on an impartial basis.
 - (3) Interviews of applicants.—To assist the nonpartisan agency in developing the selection pool under this subsection, the nonpartisan agency shall conduct interviews of applicants under oath. If an individual is included in a selection pool developed under this section, all of the interviews of the individual shall be transcribed and the transcriptions made available on the nonpartisan agency's website contemporaneously with release of the report under paragraph (6).
 - (4) DETERMINATION OF POLITICAL PARTY AF-FILIATION OF INDIVIDUALS IN SELECTION POOL.— For purposes of this section, an individual shall be considered to be affiliated with a political party only

- if the nonpartisan agency is able to verify (to the greatest extent possible) the information the individual provides in the application submitted under subsection (a)(1)(C), including by considering additional information provided by other persons with knowledge of the individual's history of political activity.
 - (5) Encouraging residents to apply for inclusion in the selection pool developed under this subsection.
 - (6) REPORT ON ESTABLISHMENT OF SELECTION POOL.—At the time the nonpartisan agency submits the selection pool to the Select Committee on Redistricting under paragraph (1), it shall publish and post on the agency's public website a report describing the process by which the pool was developed, and shall include in the report a description of

how the individuals in the pool meet the eligibility criteria of subsection (a) and of how the pool reflects the factors the agency is required to take into consideration under paragraph (2).

(7) Public comment on selection pool.—
During the 14-day period which begins on the date the nonpartisan agency publishes the report under paragraph (6), the agency shall accept comments from the public on the individuals included in the selection pool. The agency shall post all such comments contemporaneously on the nonpartisan agency's website and shall transmit them to the Select Committee on Redistricting immediately upon the expiration of such period.

(8) ACTION BY SELECT COMMITTEE.—

- (A) IN GENERAL.—Not earlier than 15 days and not later than 21 days after receiving the selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall, by majority vote—
 - (i) approve the pool as submitted by the nonpartisan agency, in which case the pool shall be considered the approved selection pool for purposes of section 201(a)(1);

25 or

- 1 (ii) reject the pool, in which case the
 2 nonpartisan agency shall develop and sub3 mit a replacement selection pool in accord4 ance with subsection (c).
 - (B) INACTION DEEMED REJECTION.—If the Select Committee on Redistricting fails to approve or reject the pool within the deadline set forth in subparagraph (A), the Select Committee shall be deemed to have rejected the pool for purposes of such subparagraph.
- 11 (c) DEVELOPMENT OF REPLACEMENT SELECTION 12 POOL.—

(1) In general.—If the Select Committee on Redistricting rejects the selection pool submitted by the nonpartisan agency under subsection (b), not later than 14 days after the rejection, the nonpartisan agency shall develop and submit to the Select Committee a replacement selection pool, under the same terms and conditions that applied to the development and submission of the selection pool under paragraphs (1) through (7) of subsection (b). The replacement pool submitted under this paragraph may include individuals who were included in the rejected selection pool submitted under subsection (b), so long as at least one of the individuals

1	in the replacement pool was not included in such re-
2	jected pool.
3	(2) ACTION BY SELECT COMMITTEE.—
4	(A) In general.—Not later than 21 days
5	after receiving the replacement selection pool
6	from the nonpartisan agency under paragraph
7	(1), the Select Committee on Redistricting
8	shall, by majority vote—
9	(i) approve the pool as submitted by
10	the nonpartisan agency, in which case the
11	pool shall be considered the approved selec-
12	tion pool for purposes of section 201(a)(1);
13	or
14	(ii) reject the pool, in which case the
15	nonpartisan agency shall develop and sub-
16	mit a second replacement selection pool in
17	accordance with subsection (d).
18	(B) INACTION DEEMED REJECTION.—If
19	the Select Committee on Redistricting fails to
20	approve or reject the pool within the deadline
21	set forth in subparagraph (A), the Select Com-
22	mittee shall be deemed to have rejected the pool
23	for purposes of such subparagraph.
24	(d) Development of Second Replacement Se-
25	LECTION POOL—

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(1) In General.—If the Select Committee on Redistricting rejects the replacement selection pool submitted by the nonpartisan agency under subsection (c), not later than 14 days after the rejection, the nonpartisan agency shall develop and submit to the Select Committee a second replacement selection pool, under the same terms and conditions that applied to the development and submission of the selection pool under paragraphs (1) through (7) of subsection (b). The second replacement selection pool submitted under this paragraph may include individuals who were included in the rejected selection pool submitted under subsection (b) or the rejected replacement selection pool submitted under subsection (c), so long as at least one of the individuals in the replacement pool was not included in either such rejected pool.

(2) ACTION BY SELECT COMMITTEE.—

(A) In GENERAL.—Not earlier than 15 days and not later than 14 days after receiving the second replacement selection pool from the nonpartisan agency under paragraph (1), the Select Committee on Redistricting shall, by majority vote—

1	(i) approve the pool as submitted by
2	the nonpartisan agency, in which case the
3	pool shall be considered the approved selec-
4	tion pool for purposes of section 201(a)(1);
5	or
6	(ii) reject the pool.
7	(B) INACTION DEEMED REJECTION.—If
8	the Select Committee on Redistricting fails to
9	approve or reject the pool within the deadline
10	set forth in subparagraph (A), the Select Com-
11	mittee shall be deemed to have rejected the pool
12	for purposes of such subparagraph.
13	(C) EFFECT OF REJECTION.—If the Select
14	Committee on Redistricting rejects the second
15	replacement pool from the nonpartisan agency
16	under paragraph (1), the redistricting plan for
17	the State shall be developed and enacted in ac-
18	cordance with title III.
19	SEC. 203. PUBLIC NOTICE AND INPUT.
20	(a) Public Notice and Input.—
21	(1) Use of open and transparent proc-
22	ESS.—The independent redistricting commission of a
23	State shall hold each of its meetings in public, shall
24	solicit and take into consideration comments from
25	the public, including proposed maps, throughout the

process of developing the redistricting plan for the State, and shall carry out its duties in an open and transparent manner which provides for the widest public dissemination reasonably possible of its proposed and final redistricting plans.

(2) Website.—

- (A) FEATURES.—The commission shall maintain a public internet site which is not affiliated with or maintained by the office of any elected official and which includes the following features:
 - (i) General information on the commission, its role in the redistricting process, and its members, including contact information.
 - (ii) An updated schedule of commission hearings and activities, including deadlines for the submission of comments.
 - (iii) All draft redistricting plans developed by the commission under subsection (b) and the final redistricting plan developed under subsection (c), including the accompanying written evaluation under subsection (d).

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1	(iv) All comments received from the
2	public on the commission's activities, in-
3	cluding any proposed maps submitted
4	under paragraph (1).
5	(v) Live streaming of commission
6	hearings and an archive of previous meet-
7	ings, including any documents considered
8	at any such meeting, which the commission
9	shall post not later than 24 hours after the
10	conclusion of the meeting.
11	(vi) Access in an easily useable format
12	to the demographic and other data used by
13	the commission to develop and analyze the
14	proposed redistricting plans, together with
15	access to any software used to draw maps
16	of proposed districts and to any reports
17	analyzing and evaluating any such maps.
18	(vii) A method by which members of
19	the public may submit comments and pro-
20	posed maps directly to the commission.
21	(viii) All records of the commission,
22	including all communications to or from
23	members, employees, and contractors re-

garding the work of the commission.

1	(ix) A list of all contractors receiving
2	payment from the commission, together
3	with the annual disclosures submitted by
4	the contractors under section 201(c)(3).
5	(x) A list of the names of all individ-
6	uals who submitted applications to serve
7	on the commission, together with the appli-
8	cations submitted by individuals included
9	in any selection pool, except that the com-
10	mission may redact from such applications
11	any financial or other personally sensitive
12	information.
13	(B) Searchable format.—The commis-
14	sion shall ensure that all information posted
15	and maintained on the site under this para-
16	graph, including information and proposed
17	maps submitted by the public, shall be main-
18	tained in an easily searchable format.
19	(C) Deadline.—The commission shall en-
20	sure that the public internet site under this
21	paragraph is operational (in at least a prelimi-
22	nary format) not later than January 1 of the
23	year ending in the numeral one.
24	(3) Public comment period.—The commis-

sion shall solicit, accept, and consider comments

1	from the public with respect to its duties, activities,
2	and procedures at any time during the period—
3	(A) which begins on January 1 of the year
4	ending in the numeral one; and
5	(B) which ends 7 days before the date of
6	the meeting at which the commission shall vote
7	on approving the final redistricting plan for en-
8	actment into law under subsection $(c)(2)$.
9	(4) Meetings and hearings in various geo-
10	GRAPHIC LOCATIONS.—To the greatest extent prac-
11	ticable, the commission shall hold its meetings and
12	hearings in various geographic regions and locations
13	throughout the State.
14	(5) Multiple language requirements for
15	ALL NOTICES.—The commission shall make each no-
16	tice which is required to be posted and published
17	under this section available in any language in which
18	the State (or any jurisdiction in the State) is re-
19	quired to provide election materials under section
20	203 of the Voting Rights Act of 1965 (52 U.S.C.
21	10503).
22	(b) Development and Publication of Prelimi-
23	NARY REDISTRICTING PLAN.—
24	(1) In general.—Prior to developing and pub-
25	lishing a final redistricting plan under subsection

- (c), the independent redistricting commission of a State shall develop and publish a preliminary redistricting plan.
 - (2) Minimum public hearings and opportunity for comment prior to development.—
 - (A) 3 HEARINGS REQUIRED.—Prior to developing a preliminary redistricting plan under this subsection, the commission shall hold not fewer than 3 public hearings at which members of the public may provide input and comments regarding the potential contents of redistricting plans for the State and the process by which the commission will develop the preliminary plan under this subsection.
 - (B) MINIMUM PERIOD FOR NOTICE PRIOR TO HEARINGS.—Not fewer than 14 days prior to the date of each hearing held under this paragraph, the commission shall post notices of the hearing on the website maintained under subsection (a)(2), and shall provide for the publication of such notices in newspapers of general circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.

(C) Submission of Plans and Maps by Members of the public may submit maps or portions of maps for consideration by the commission. As provided under subsection (a)(2)(A), any such map shall be made publicly available on the commission's website and open to comment.

(3) Publication of Preliminary Plan.—

- (A) IN GENERAL.—The commission shall post the preliminary redistricting plan developed under this subsection, together with a report that includes the commission's responses to any public comments received under subsection (a)(3), on the website maintained under subsection (a)(2), and shall provide for the publication of each such plan in newspapers of general circulation throughout the State.
- (B) MINIMUM PERIOD FOR NOTICE PRIOR TO PUBLICATION.—Not fewer than 14 days prior to the date on which the commission posts and publishes the preliminary plan under this paragraph, the commission shall notify the public through the website maintained under subsection (a)(2), as well as through publication of notice in newspapers of general circulation

throughout the State, of the pending publication of the plan.

(4) MINIMUM POST-PUBLICATION PERIOD FOR PUBLIC COMMENT.—The commission shall accept and consider comments from the public (including through the website maintained under subsection (a)(2)) with respect to the preliminary redistricting plan published under paragraph (3), including proposed revisions to maps, for not fewer than 30 days after the date on which the plan is published.

(5) Post-publication hearings.—

- (A) 3 HEARINGS REQUIRED.—After posting and publishing the preliminary redistricting plan under paragraph (3), the commission shall hold not fewer than 3 public hearings in different geographic areas of the State at which members of the public may provide input and comments regarding the preliminary plan.
- (B) MINIMUM PERIOD FOR NOTICE PRIOR TO HEARINGS.—Not fewer than 14 days prior to the date of each hearing held under this paragraph, the commission shall post notices of the hearing on the website maintained under subsection (a)(2), and shall provide for the publication of such notices in newspapers of general

- circulation throughout the State. Each such notice shall specify the date, time, and location of the hearing.
- 4 (6)PERMITTING MULTIPLE PRELIMINARY 5 PLANS.—At the option of the commission, after de-6 veloping and publishing the preliminary redistricting 7 plan under this subsection, the commission may de-8 velop and publish subsequent preliminary redis-9 tricting plans, so long as the process for the develop-10 ment and publication of each such subsequent plan 11 meets the requirements set forth in this subsection 12 for the development and publication of the first pre-13 liminary redistricting plan.
- 14 (c) Process for Enactment of Final Redis-15 tricting Plan.—
 - (1) IN GENERAL.—After taking into consideration comments from the public on any preliminary redistricting plan developed and published under subsection (b), the independent redistricting commission of a State shall develop and publish a final redistricting plan for the State.
 - (2) MEETING; FINAL VOTE.—Not later than the deadline specified in subsection (e), the commission shall hold a public hearing at which the members of

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- the commission shall vote on approving the final
 plan for enactment into law.
 - (3) Publication of Plan and accompanying Materials.—Not fewer than 14 days before the date of the meeting under paragraph (2), the commission shall provide the following information to the public through the website maintained under subsection (a)(2), as well as through newspapers of general circulation throughout the State:
 - (A) The final redistricting plan, including all relevant maps.
 - (B) A report by the commission to accompany the plan which provides the background for the plan and the commission's reasons for selecting the plan as the final redistricting plan, including responses to the public comments received on any preliminary redistricting plan developed and published under subsection (b).
 - (C) Any dissenting or additional views with respect to the plan of individual members of the commission.
 - (4) ENACTMENT.—Subject to paragraph (5), the final redistricting plan developed and published under this subsection shall be deemed to be enacted

1 into law upon the expiration of the 45-day period 2 which begins on the date on which—

- (A) such final plan is approved by a majority of the whole membership of the commission; and
- (B) at least one member of the commission appointed from each of the categories of the approved selection pool described in section 202(b)(1) approves such final plan.

(5) REVIEW BY DEPARTMENT OF JUSTICE.—

- (A) REQUIRING SUBMISSION OF PLAN FOR REVIEW.—The final redistricting plan shall not be deemed to be enacted into law unless the State submits the plan to the Department of Justice for an administrative review to determine if the plan is in compliance with the criteria described in subsections (b) and (c) of section 103.
- (B) TERMINATION OF REVIEW.—The Department of Justice shall terminate any administrative review under subparagraph (A) if, during the 45-day period which begins on the date the plan is enacted into law, an action is filed in a United States district court alleging that the plan is not in compliance with the criteria

- described in subsections (b) and (c) of section
- 2 103.
- 3 (d) Written Evaluation of Plan Against Ex-
- 4 TERNAL METRICS.—The independent redistricting com-
- 5 mission shall include with each redistricting plan devel-
- 6 oped and published under this section a written evaluation
- 7 that measures each such plan against external metrics
- 8 which cover the criteria set forth in section 103(a), includ-
- 9 ing the impact of the plan on the ability of communities
- 10 of color to elect candidates of choice, measures of partisan
- 11 fairness using multiple accepted methodologies, and the
- 12 degree to which the plan preserves or divides communities
- 13 of interest.
- (e) Timing.—The independent redistricting commis-
- 15 sion of a State may begin its work on the redistricting
- 16 plan of the State upon receipt of relevant population infor-
- 17 mation from the Bureau of the Census, and shall approve
- 18 a final redistricting plan for the State in each year ending
- 19 in the numeral one not later than 8 months after the date
- 20 on which the State receives the State apportionment notice
- 21 or October 1, whichever occurs later.
- 22 SEC. 204. ESTABLISHMENT OF RELATED ENTITIES.
- 23 (a) Establishment or Designation of Non-
- 24 Partisan Agency of State Legislature.—

1	(1) In General.—Each State shall establish a
2	nonpartisan agency in the legislative branch of the
3	State government to appoint the members of the
4	independent redistricting commission for the State
5	in accordance with section 201.
6	(2) Nonpartisanship described.—For dur-

- (2) Nonpartisanship described.—For purposes of this subsection, an agency shall be considered to be nonpartisan if under law the agency—
- (A) is required to provide services on a nonpartisan basis;
 - (B) is required to maintain impartiality; and
 - (C) is prohibited from advocating for the adoption or rejection of any legislative proposal.
- (3) Training of Members appointed to commission.—Not later than January 15 of a year ending in the numeral one, the nonpartisan agency established or designated under this subsection shall provide the members of the independent redistricting commission with initial training on their obligations as members of the commission, including obligations under the Voting Rights Act of 1965 (52 U.S.C. 10301 et seq.) and other applicable laws.
- (4) REGULATIONS.—The nonpartisan agency established or designated under this subsection shall

adopt and publish regulations, after notice and opportunity for comment, establishing the procedures that the agency will follow in fulfilling its duties under this Act, including the procedures to be used in vetting the qualifications and political affiliation of applicants and in creating the selection pools, the randomized process to be used in selecting the initial members of the independent redistricting commission, and the rules that the agency will apply to ensure that the agency carries out its duties under this Act in a maximally transparent, publicly accessible, and impartial manner.

- (5) Designation of existing agency.—At its option, a State may designate an existing agency in the legislative branch of its government to appoint the members of the independent redistricting commission plan for the State under this Act, so long as the agency meets the requirements for non-partisanship under this subsection.
- (6) TERMINATION OF AGENCY SPECIFICALLY ESTABLISHED FOR REDISTRICTING.—If a State does not designate an existing agency under paragraph (5) but instead establishes a new agency to serve as the nonpartisan agency under this section, the new

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1	agency shall terminate upon the enactment into law
2	of the redistricting plan for the State.
3	(7) Preservation of Records.—The State
4	shall ensure that the records of the nonpartisan
5	agency are retained in the appropriate State archive
6	in such manner as may be necessary to enable the
7	State to respond to any civil action brought with re-
8	spect to congressional redistricting in the State.
9	(8) DEADLINE.—The State shall meet the re-
10	quirements of this subsection not later than each
11	October 15 of a year ending in the numeral nine.
12	(b) Establishment of Select Committee on Re-
13	DISTRICTING.—
14	(1) In General.—Each State shall appoint a
15	Select Committee on Redistricting to approve or dis-
16	approve a selection pool developed by the inde-
17	pendent redistricting commission for the State under
18	section 202.
19	(2) Appointment.—The Select Committee on
20	Redistricting for a State under this subsection shall
21	consist of the following members:

- (A) One member of the upper house of the State legislature, who shall be appointed by the leader of the party with the greatest number of
- seats in the upper house.

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1	(B) One member of the upper house of the
2	State legislature, who shall be appointed by the
3	leader of the party with the second greatest
4	number of seats in the upper house.
5	(C) One member of the lower house of the
6	State legislature, who shall be appointed by the
7	leader of the party with the greatest number of
8	seats in the lower house.
9	(D) One member of the lower house of the
10	State legislature, who shall be appointed by the
11	leader of the party with the second greatest
12	number of seats in the lower house.
13	(3) Special rule for states with unicam-
14	ERAL LEGISLATURE.—In the case of a State with a
15	unicameral legislature, the Select Committee on Re-
16	districting for the State under this subsection shall
17	consist of the following members:
18	(A) Two members of the State legislature
19	appointed by the chair of the political party of
20	the State whose candidate received the highest
21	percentage of votes in the most recent statewide
22	election for Federal office held in the State.
23	(B) Two members of the State legislature
24	appointed by the chair of the political party

whose candidate received the second highest

1	percentage of votes in the most recent statewide
2	election for Federal office held in the State.
3	(4) DEADLINE.—The State shall meet the re-
4	quirements of this subsection not later than each
5	January 15 of a year ending in the numeral zero.
6	(5) Rule of Construction.—Nothing in this
7	subsection may be construed to prohibit the leader
8	of any political party in a legislature from appoint-
9	ment to the Select Committee on Redistricting.
10	SEC. 205. REPORT ON DIVERSITY OF MEMBERSHIPS OF
1011	SEC. 205. REPORT ON DIVERSITY OF MEMBERSHIPS OF INDEPENDENT REDISTRICTING COMMIS-
11	INDEPENDENT REDISTRICTING COMMIS-
11 12	INDEPENDENT REDISTRICTING COMMISSIONS.
111213	INDEPENDENT REDISTRICTING COMMISSIONS. Not later than May 15 of a year ending in the nu-
11121314	INDEPENDENT REDISTRICTING COMMISSIONS. Not later than May 15 of a year ending in the numeral one, the Comptroller General of the United States
11 12 13 14 15	INDEPENDENT REDISTRICTING COMMISSIONS. Not later than May 15 of a year ending in the numeral one, the Comptroller General of the United States shall submit to Congress a report on the extent to which
11 12 13 14 15 16	INDEPENDENT REDISTRICTING COMMISSIONS. Not later than May 15 of a year ending in the numeral one, the Comptroller General of the United States shall submit to Congress a report on the extent to which the memberships of independent redistricting commissions
11121314151617	INDEPENDENT REDISTRICTING COMMISSIONS. Not later than May 15 of a year ending in the numeral one, the Comptroller General of the United States shall submit to Congress a report on the extent to which the memberships of independent redistricting commissions for States established under this title with respect to the

TITLE III—ROLE OF COURTS IN

2 **DEVELOPMENT OF REDIS-**

3 TRICTING PLANS

4	SEC. 301. FAILURE BY STATE TO ENACT PLAN.	

- 5 (a) Deadline for Enactment of Plan.—Each
- 6 State shall enact a final congressional redistricting plan
- 7 following transmission of a notice of apportionment to the
- 8 President by the earliest of—
- 9 (1) the deadline set forth in State law;
- 10 (2) February 15 of the year in which regularly
- scheduled general elections for Federal office are
- held in the State; or
- 13 (3) 90 days before the date of the next regu-
- larly scheduled primary election for Federal office
- held in the State.
- 16 (b) DEVELOPMENT OF PLAN BY COURT IN CASE OF
- 17 MISSED DEADLINE.—If a State has not enacted a final
- 18 congressional redistricting plan by the applicable deadline
- 19 under subsection (a), or it appears likely that a State will
- 20 fail to enact a final congressional redistricting plan by
- 21 such deadline—
- (1) any citizen of the State may file an action
- in the United States district court for the applicable
- venue asking the district court to assume jurisdic-
- 25 tion;

- 1 (2) the United States district court for the ap2 plicable venue, acting through a 3-judge court con3 vened pursuant to section 2284 of title 28, United
 4 States Code, shall have the exclusive authority to de5 velop and publish the congressional redistricting
 6 plan for the State; and
 - (3) the final congressional redistricting plan developed and published by the court under this section shall be deemed to be enacted on the date on which the court publishes the final congressional redistricting plan, as described in subsection (e).
- 12 (c) APPLICABLE VENUE.—For purposes of this sec13 tion, the "applicable venue" with respect to a State is the
 14 District of Columbia or the judicial district in which the
 15 capital of the State is located, as selected by the first party
 16 to file with the court sufficient evidence that a State has
 17 failed to, or is reasonably likely to fail to, enact a final
 18 redistricting plan for the State prior to the expiration of
 19 the applicable deadline set forth in subsection (a).
 - (d) Procedures for Development of Plan.—
- 21 (1) CRITERIA.—In developing a redistricting 22 plan for a State under this section, the court shall 23 adhere to the same terms and conditions that ap-24 plied (or that would have applied, as the case may

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- be) to the development of a plan by the State undersection 103.
 - (2) Access to information and records.—
 The court shall have access to any information, data, software, or other records and material that was used (or that would have been used, as the case may be) by the State in carrying out its duties under this title.
 - (3) Hearing; Public Participation.—In developing a redistricting plan for a State, the court shall—
 - (A) hold one or more evidentiary hearings at which interested members of the public may appear and be heard and present testimony, including expert testimony, in accordance with the rules of the court; and
 - (B) consider other submissions and comments by the public, including proposals for redistricting plans to cover the entire State or any portion of the State.
 - (4) USE OF SPECIAL MASTER.—To assist in the development and publication of a redistricting plan for a State under this section, the court may appoint a special master to make recommendations to the court on possible plans for the State.

(e) Publication of Plan.—

- (1) Public availability of initial plan.—
 Upon completing the development of one or more initial redistricting plans, the court shall make the plans available to the public at no cost, and shall also make available the underlying data used to develop the plans and a written evaluation of the plans against external metrics (as described in section 203(d)).
 - (2) Publication of Final Plan.—At any time after the expiration of the 14-day period which begins on the date the court makes the plans available to the public under paragraph (1), and taking into consideration any submissions and comments by the public which are received during such period, the court shall develop and publish the final redistricting plan for the State.
- 17 plan for the State.

 18 (f) USE OF INTERIM PLAN.—In the event that the
 19 court is not able to develop and publish a final redis20 tricting plan for the State with sufficient time for an up21 coming election to proceed, the court may develop and
 22 publish an interim redistricting plan which shall serve as
 23 the redistricting plan for the State until the court develops
 24 and publishes a final plan in accordance with this section.
 25 Nothing in this subsection may be construed to limit or

- 1 otherwise affect the authority or discretion of the court
- 2 to develop and publish the final redistricting plan, includ-
- 3 ing the discretion to make any changes the court deems
- 4 necessary to an interim redistricting plan.
- 5 (g) APPEALS.—Review on appeal of any final or in-
- 6 terim plan adopted by the court in accordance with this
- 7 section shall be governed by the appellate process in sec-
- 8 tion 402.
- 9 (h) STAY OF STATE PROCEEDINGS.—The filing of an
- 10 action under this section shall act as a stay of any pro-
- 11 ceedings in State court with respect to the State's congres-
- 12 sional redistricting plan unless otherwise ordered by the
- 13 court.
- 14 SEC. 302. SPECIAL RULE FOR REDISTRICTING CONDUCTED
- 15 UNDER ORDER OF FEDERAL COURT.
- 16 If a Federal court requires a State to conduct redis-
- 17 tricting subsequent to an apportionment of Representa-
- 18 tives in the State in order to comply with the Constitution
- 19 or to enforce the Voting Rights Act of 1965, section 203
- 20 shall apply with respect to the redistricting, except that
- 21 the court may revise any of the deadlines set forth in such
- 22 section if the court determines that a revision is appro-
- 23 priate in order to provide for a timely enactment of a new
- 24 redistricting plan for the State.

1 TITLE IV—ADMINISTRATIVE AND 2 MISCELLANEOUS PROVISIONS

2	MISCELLANEOUS PROVISIONS
3	SEC. 401. PAYMENTS TO STATES FOR CARRYING OUT RE-
4	DISTRICTING.
5	(a) Authorization of Payments.—Subject to sub-
6	section (d), not later than 30 days after a State receives
7	a State apportionment notice, the Election Assistance
8	Commission shall, subject to the availability of appropria-
9	tions provided pursuant to subsection (e), make a payment
10	to the State in an amount equal to the product of—
11	(1) the number of Representatives to which the
12	State is entitled, as provided under the notice; and
13	(2) \$150,000.
14	(b) Use of Funds.—A State shall use the payment
15	made under this section to establish and operate the
16	State's independent redistricting commission, to imple-
17	ment the State redistricting plan, and to otherwise carry
18	out congressional redistricting in the State.
19	(c) No Payment to States With Single Mem-
20	BER.—The Election Assistance Commission shall not
21	make a payment under this section to any State which
22	is not entitled to more than one Representative under its
23	State apportionment notice.
24	(d) Requiring Submission of Selection Pool as
25	CONDITION OF PAYMENT.—

- (1) REQUIREMENT.—Except as provided in paragraph (2) and paragraph (3), the Election Assistance Commission may not make a payment to a State under this section until the State certifies to the Commission that the nonpartisan agency established or designated by a State under section 204(a) has, in accordance with section 202(b)(1), submitted a selection pool to the Select Committee on Redistricting for the State established under section 204(b).
 - (2) EXCEPTION FOR STATES WITH EXISTING COMMISSIONS.—In the case of a State which, pursuant to section 101(c), is exempt from the requirements of section 101(a), the Commission may not make a payment to the State under this section until the State certifies to the Commission that its redistricting commission meets the requirements of section 101(c).
 - (3) EXCEPTION FOR STATE OF IOWA.—In the case of the State of Iowa, the Commission may not make a payment to the State under this section until the State certifies to the Commission that it will carry out congressional redistricting pursuant to the State's apportionment notice in accordance with a plan developed by the Iowa Legislative Services

- 1 Agency with the assistance of a Temporary Redis-
- 2 tricting Advisory Commission, as provided under the
- law described in section 101(d). 3
- 4 (e) AUTHORIZATION OF APPROPRIATIONS.—There
- 5 are authorized to be appropriated such sums as may be
- necessary for payments under this section. 6

7 SEC. 402. CIVIL ENFORCEMENT.

- 8 (a) CIVIL ENFORCEMENT.—
- 9 (1) ACTIONS BY ATTORNEY GENERAL.—The At-10 torney General may bring a civil action for such re-11 lief as may be appropriate to carry out this Act.
- 12 (2) Availability of private right of ac-13 TION.—Any citizen of a State who is aggrieved by 14 the failure of the State to meet the requirements of 15 the Constitution or Federal law, including this Act, 16 with respect to the State's congressional redis-17 tricting, may bring a civil action in the United 18 States district court for the applicable venue for 19 such relief as may be appropriate to remedy the fail-
 - (3) Delivery of complaint to house and SENATE.—In any action brought under this section, a copy of the complaint shall be delivered promptly to the Clerk of the House of Representatives and the

25 Secretary of the Senate.

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- 1 (4) Exclusive jurisdiction and applicable 2 VENUE.—The district courts of the United States 3 shall have exclusive jurisdiction to hear and determine claims asserting that a congressional redis-5 tricting plan violates the requirements of the Con-6 stitution or Federal law, including this Act. The ap-7 plicable venue for such an action shall be the United 8 States District Court for the District of Columbia or 9 for the judicial district in which the capital of the 10 State is located, as selected by the person bringing 11 the action, except that the applicable venue for a 12 civil action that includes a claim that a redistricting 13 plan is in violation of section 103(c) shall be the 14 District of Columbia.
 - (5) USE OF 3-JUDGE COURT.—If an action under this section raises statewide claims under the Constitution or this Act, the action shall be heard by a 3-judge court convened pursuant to section 2284 of title 28, United States Code.
 - (6) REVIEW OF FINAL DECISION.—A final decision in an action brought under this section shall be reviewable on appeal by the United States Court of Appeals for the District of Columbia Circuit. There shall be no right of appeal in such proceedings to any other court of appeals. Such appeal shall be

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1	taken by the filing of a notice of appeal within 10
2	days of the entry of the final decision. A final deci-
3	sion by the Court of Appeals may be reviewed by the
4	Supreme Court of the United States by writ of cer-
5	tiorari.
6	(b) Expedited Consideration.—In any action
7	brought under this section, it shall be the duty of the dis-
8	trict court, the United States Court of Appeals for the
9	District of Columbia Circuit, and the Supreme Court of
10	the United States (if it chooses to hear the action) to ad-
11	vance on the docket and to expedite to the greatest pos-
12	sible extent the disposition of the action and appeal.
13	(c) Remedies.—
14	(1) Adoption of Replacement Plan.—
15	(A) In general.—If the district court in
16	an action under this section finds that the con-
17	gressional redistricting plan of a State violates,
18	in whole or in part, the requirements of this
19	Act—
20	(i) the court shall adopt a replacement
21	congressional redistricting plan for the
22	State in accordance with the process set
23	forth in section 301; or
24	(ii) if circumstances warrant and no
25	delay to an upcoming regularly scheduled

1	election for the House of Representatives
2	in the State would result, the district
3	court, in its discretion, may allow a State
4	to develop and propose a remedial congres-
5	sional redistricting plan for review by the
6	court to determine whether the plan is in
7	compliance with this Act, except that—
8	(I) the State may not develop
9	and propose a remedial plan under
10	this clause if the court determines
11	that the congressional redistricting
12	plan of the State was enacted with
13	discriminatory intent in violation of
14	the Constitution or section 103(b);
15	and
16	(II) nothing in this clause may be
17	construed to permit a State to use
18	such a remedial plan which has not
19	been approved by the court.
20	(B) Prohibiting use of plans in viola-
21	TION OF REQUIREMENTS.—No court shall order
22	a State to use a congressional redistricting plan
23	which violates, in whole or in part, the require-
24	ments of this Act, or to conduct an election

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under terms and conditions which violate, in whole or in part, the requirements of this Act.

- (C) SPECIAL RULE IN CASE FINAL ADJU-DICATION NOT EXPECTED WITHIN 3 MONTHS OF ELECTION.—If final adjudication of an action under this section is not reasonably expected to be completed at least 3 months prior to the next regularly scheduled primary election for the House of Representatives in the State, the district court shall, as the balance of equities warrant—
 - (i) develop, adopt, and order the use of an interim congressional redistricting plan in accordance with section 301(f) to address any claims under this Act for which a party seeking relief has demonstrated a substantial likelihood of success; and
 - (ii) order adjustments to the timing of primary elections for the House of Representatives and other related deadlines, as needed, to allow sufficient opportunity for adjudication of the matter and adoption of a remedial or replacement plan for use in

the next regularly scheduled general elections for the House of Representatives.

- (2) No stay pending appeal.—Notwith-standing the appeal of an order finding that a congressional redistricting plan of a State violates, in whole or in part, the requirements of this Act, no stay shall issue which shall bar the development or adoption of a replacement or remedial plan under this subsection, as may be directed by the district court, pending such appeal. If such a replacement or remedial plan has been adopted, no appellate court may stay or otherwise enjoin the use of such plan during the pendency of an appeal, except upon an order holding, based on the record, that adoption of such plan was an abuse of discretion.
- (3) Special authority of court of appeals.—
 - (A) Ordering of New Remedial Plan.—If, upon consideration of an appeal under this title, the Court of Appeals determines that a plan does not comply with the requirements of this Act, it shall direct that the District Court promptly develop a new remedial plan with assistance of a special master for consideration by the Court of Appeals.

1 (B) Failure of district court to TAKE TIMELY ACTION.—If, at any point during 2 3 the pendency of an action under this section, 4 the District Court fails to take action necessary 5 to permit resolution of the case prior to the 6 next regularly scheduled election for the House 7 of Representatives in the State or fails to grant 8 the relief described in paragraph (1)(C), any 9 party may seek a writ of mandamus from the 10 Court of Appeals for the District of Columbia 11 Circuit. The Court of Appeals shall have juris-12 diction over the motion for a writ of mandamus 13 and shall establish an expedited briefing and 14 hearing schedule for resolution of the motion. If 15 the Court of Appeals determines that a writ 16 should be granted, the Court of Appeals shall 17 take any action necessary, including developing 18 a congressional redistricting plan with assist-19 ance of a special master to ensure that a reme-20 dial plan is adopted in time for use in the next 21 regularly scheduled election for the House of 22 Representatives in the State. 23

(4) EFFECT OF ENACTMENT OF REPLACEMENT PLAN.—A State's enactment of a redistricting plan which replaces a plan which is the subject of an ac-

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- 1 tion under this section shall not be construed to
- 2 limit or otherwise affect the authority of the court
- 3 to adjudicate or grant relief with respect to any
- 4 claims or issues not addressed by the replacement
- 5 plan, including claims that the plan which is the
- 6 subject of the action was enacted, in whole or in
- 7 part, with discriminatory intent, or claims to con-
- 8 sider whether relief should be granted under section
- 9 3(c) of the Voting Rights Act of 1965 (52 U.S.C.
- 10 10302(c)) based on the plan which is the subject of
- 11 the action.
- 12 (d) Attorney's Fees.—In a civil action under this
- 13 section, the court may allow the prevailing party (other
- 14 than the United States) reasonable attorney fees, includ-
- 15 ing litigation expenses, and costs.
- 16 (e) Relation to Other Laws.—
- 17 (1) RIGHTS AND REMEDIES ADDITIONAL TO
- 18 OTHER RIGHTS AND REMEDIES.—The rights and
- remedies established by this section are in addition
- to all other rights and remedies provided by law, and
- 21 neither the rights and remedies established by this
- section nor any other provision of this Act shall su-
- persede, restrict, or limit the application of the Vot-
- 24 ing Rights Act of 1965 (52 U.S.C. 10301 et seq.).

- 1 (2) VOTING RIGHTS ACT OF 1965.—Nothing in
- 2 this Act authorizes or requires conduct that is pro-
- 3 hibited by the Voting Rights Act of 1965 (52 U.S.C.
- 4 10301 et seq.).
- 5 (f) Legislative Privilege.—No person, legisla-
- 6 ture, or State may claim legislative privilege under either
- 7 State or Federal law in a civil action brought under this
- 8 section or in any other legal challenge, under either State
- 9 or Federal law, to a redistricting plan enacted under this
- 10 Act.

11 (g) Removal.—

- 12 (1) In general.—At any time, a civil action
- brought in a State court which asserts a claim for
- which the district courts of the United States have
- exclusive jurisdiction under this title may be re-
- moved by any party in the case, including an inter-
- venor, by filing, in the district court for an applica-
- 18 ble venue under this section, a notice of removal
- signed pursuant to Rule 11 of the Federal Rules of
- 20 Civil Procedure containing a short and plain state-
- 21 ment of the grounds for removal. Consent of parties
- shall not be required for removal.
- 23 (2) Claims not within the original or
- 24 SUPPLEMENTAL JURISDICTION.—If a civil action re-
- 25 moved in accordance with paragraph (1) contains

- 1 claims not within the original or supplemental juris-
- 2 diction of the district court, the district court shall
- 3 sever all such claims and remand them to the State
- 4 court from which the action was removed.

5 SEC. 403. STATE APPORTIONMENT NOTICE DEFINED.

- 6 In this Act, the "State apportionment notice" means,
- 7 with respect to a State, the notice sent to the State from
- 8 the Clerk of the House of Representatives under section
- 9 22(b) of the Act entitled "An Act to provide for the fif-
- 10 teenth and subsequent decennial censuses and to provide
- 11 for an apportionment of Representatives in Congress", ap-
- 12 proved June 18, 1929 (2 U.S.C. 2a), of the number of
- 13 Representatives to which the State is entitled.
- 14 SEC. 404. NO EFFECT ON ELECTIONS FOR STATE AND
- 15 LOCAL OFFICE.
- Nothing in this Act or in any amendment made by
- 17 this Act may be construed to affect the manner in which
- 18 a State carries out elections for State or local office, in-
- 19 cluding the process by which a State establishes the dis-
- 20 tricts used in such elections.
- 21 SEC. 405. EFFECTIVE DATE.
- Except as provided in section 102, this Act and the
- 23 amendments made by this Act shall apply with respect to
- 24 redistricting carried out pursuant to the decennial census

- 1 conducted during 2030 or any succeeding decennial cen-
- 2 sus.

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