

119TH CONGRESS
1ST SESSION

S. 2657

To impose sanctions relating to the support of the People’s Republic of China for the invasion of Ukraine by the Russian Federation, and for other purposes.

IN THE SENATE OF THE UNITED STATES

AUGUST 1, 2025

Mrs. SHAHEEN (for herself and Mr. CORNYN) introduced the following bill;
which was read twice and referred to the Committee on Foreign Relations

A BILL

To impose sanctions relating to the support of the People’s Republic of China for the invasion of Ukraine by the Russian Federation, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Severing Technology
5 Transfer Operations and Partnerships between China and
6 Russia Act of 2025” or the “STOP China and Russia Act
7 of 2025”.

8 **SEC. 2. DEFINITIONS.**

9 In this Act:

1 (1) ADMISSION; ADMITTED; ALIEN; ETC.—The
2 terms “admission”, “admitted”, “alien”, “lawfully
3 admitted for permanent residence”, and “national”
4 have the meanings given those terms in section 101
5 of the Immigration and Nationality Act (8 U.S.C.
6 1101).

7 (2) APPROPRIATE CONGRESSIONAL COMMIT-
8 TEES.—The term “appropriate congressional com-
9 mittees” means—

10 (A) the Committee on Foreign Relations
11 and the Committee on Banking, Housing, and
12 Urban Affairs of the Senate; and

13 (B) the Committee on Foreign Affairs and
14 the Committee on Financial Services of the
15 House of Representatives.

16 (3) PRC PERSON.—The term “PRC person”
17 means—

18 (A) an individual who is a citizen or na-
19 tional of the People’s Republic of China; or

20 (B) an entity that—

21 (i) is located or headquartered within
22 the People’s Republic of China; or

23 (ii) is organized under the law of, or
24 otherwise subject to the jurisdiction of, the
25 People’s Republic of China.

1 (4) FOREIGN PERSON.—The term “foreign per-
2 son” means any person that is not a United States
3 person.

4 (5) KNOWINGLY.—The term “knowingly”, with
5 respect to conduct, a circumstance, or a result,
6 means that a person has actual knowledge, or should
7 have known, of the conduct, the circumstance, or the
8 result (as the case may be).

9 (6) PERSON.—The term “person” means an in-
10 dividual or entity.

11 (7) UNITED STATES PERSON.—The term
12 “United States person” means—

13 (A) a United States citizen or an alien law-
14 fully admitted for permanent residence to the
15 United States;

16 (B) an entity organized under the laws of
17 the United States or any jurisdiction within the
18 United States, including a foreign branch of
19 such an entity; or

20 (C) any person in the United States.

21 **SEC. 3. FINDINGS; SENSE OF CONGRESS.**

22 (a) FINDINGS.—Congress makes the following find-
23 ings:

24 (1) Between June 28, 2022, and January 15,
25 2025, with strong bipartisan support, the Office of

1 Foreign Assets Control of the Department of the
2 Treasury and the Department of State designated,
3 for the imposition of sanctions, a wide range of enti-
4 ties and individuals based in the People’s Republic
5 of China that have been involved in supplying goods
6 to Russian entities responsible for developing, pro-
7 ducing, and supplying items critical to the defense
8 industrial base of the Russian Federation. Those
9 designations targeted, among other entities, pro-
10 ducers and exporters of computer numerical control
11 items, electro-optical equipment, radar components,
12 satellite imagery, aviation components, chemical in-
13 gredients in Russian explosives, and other defense
14 and dual-use equipment and technology critical to
15 the Russian Federation’s defense industrial base.

16 (2) Entities and individuals based in the Peo-
17 ple’s Republic of China continue to evade United
18 States sanctions to provide material support to the
19 defense industrial base of the Russian Federation.

20 (3) Under Executive Order 13959 (50 U.S.C.
21 1701 note; related to addressing the threat from se-
22 curities investments that finance Communist Chi-
23 nese military companies), the President found that
24 the People’s Republic of China “increases the size of
25 the country’s military-industrial complex by compel-

1 ling civilian Chinese companies to support its mili-
2 tary and intelligence activities. Those companies,
3 though remaining ostensibly private and civilian, di-
4 rectly support the PRC's military, intelligence, and
5 security apparatuses and aid in their development
6 and modernization.”.

7 (4) Ongoing support for the defense industrial
8 base of the Russian Federation by the People's Re-
9 public of China requires concerted action by the De-
10 partment of the Treasury and the Department of
11 State to protect the national security of the United
12 States.

13 (b) SENSE OF CONGRESS.—It is the sense of Con-
14 gress that—

15 (1) the Russian Federation's continued invasion
16 of Ukraine is directly enabled by the ongoing sup-
17 port of the People's Republic of China for the de-
18 fense industrial base of the Russian Federation; and

19 (2) in response, and to impede the support of
20 the People's Republic of China for the Russian Fed-
21 eration's war against Ukraine, the President
22 should—

23 (A) cut off financing avenues for entities
24 in the People's Republic of China that are pro-
25 viding material support to the defense and re-

lated sectors of the economy of the Russian Federation;

(B) impose sanctions with respect to entities and individuals in the People’s Republic of China involved in the export of weapons and dual-use technology to the Russian Federation;

(C) determine whether the United States should impose sanctions with respect to major arms exporters in the People’s Republic of China for aiding the defense industrial base of the Russian Federation; and

(D) develop a strategy to coordinate with allies and partners of the United States to deter and undermine the ongoing support of the People’s Republic of China for the Russian Federation’s war in Ukraine.

**SEC. 4. IMPOSITION OF SANCTIONS RELATING TO SUPPORT
BY THE PEOPLE’S REPUBLIC OF CHINA FOR
THE DEFENSE INDUSTRIAL BASE OF THE
RUSSIAN FEDERATION.**

(a) IN GENERAL.—On and after the date that is 90 days after the date of the enactment of this Act, the President shall impose the sanctions described in subsection (b) with respect to a foreign person the President determines—

1 (1) is a PRC person or is under the control of
2 a PRC person; and

3 (2) that knowingly sells, leases, provides, or fa-
4 cilitates selling, leasing, or providing, goods or serv-
5 ices to or for the ultimate use by the Armed Forces
6 of the Russian Federation or the defense industrial
7 base of the Russian Federation, including—

8 (A) computer numerical control tools and
9 associated machinery, software, and mainte-
10 nance or upgrade services;

11 (B) lubricant additives;

12 (C) nitrocellulose, wood cellulose, and asso-
13 ciated additives and components necessary for
14 the production of propellant or energetics for
15 munitions;

16 (D) chemical coatings;

17 (E) fiber optic cables with military applica-
18 tions and associated technologies needed to
19 manufacture such cables; or

20 (F) advanced sensors.

21 (b) SANCTIONS DESCRIBED.—

22 (1) PROPERTY BLOCKING.—The President shall
23 exercise all of the powers granted by the Inter-
24 national Emergency Economic Powers Act (50
25 U.S.C. 1701 et seq.) to the extent necessary to block

1 and prohibit all transactions in all property and in-
 2 terests in property of a foreign person described in
 3 subsection (a) if such property and interests in prop-
 4 erty are in the United States, come within the
 5 United States, or are or come within the possession
 6 or control of a United States person.

7 (2) ALIENS INADMISSIBLE FOR VISAS, ADMIS-
 8 SION, OR PAROLE.—

9 (A) IN GENERAL.—In the case of an alien
 10 described in subsection (a), the alien is—

11 (i) inadmissible to the United States;

12 (ii) ineligible to receive a visa or other
 13 documentation to enter the United States;
 14 and

15 (iii) otherwise ineligible to be admitted
 16 or paroled into the United States or to re-
 17 ceive any other benefit under the Immigra-
 18 tion and Nationality Act (8 U.S.C. 1101 et
 19 seq.).

20 (B) CURRENT VISAS REVOKED.—

21 (i) IN GENERAL.—The visa or other
 22 entry documentation of an alien described
 23 in subsection (a) shall be revoked, regard-
 24 less of when such visa or other entry docu-
 25 mentation is or was issued.

1 (ii) IMMEDIATE EFFECT.—A revoca-
2 tion under clause (i) shall—

3 (I) take effect immediately; and

4 (II) automatically cancel any
5 other valid visa or entry documenta-
6 tion that is in the alien's possession.

7 (c) IMPLEMENTATION; PENALTIES.—

8 (1) IMPLEMENTATION.—The President may ex-
9 ercise the authorities provided to the President
10 under sections 203 and 205 of the International
11 Emergency Economic Powers Act (50 U.S.C. 1702
12 and 1704) to the extent necessary to carry out this
13 Act.

14 (2) REGULATIONS.—The President shall issue
15 such regulations, licenses, and orders as are nec-
16 essary to carry out this Act.

17 (3) PENALTIES.—The penalties provided for in
18 subsections (b) and (c) of section 206 of the Inter-
19 national Emergency Economic Powers Act (50
20 U.S.C. 1705) shall apply to any person that violates,
21 attempts to violate, conspires to violate, or causes a
22 violation of this section, or any license, order, regu-
23 lation, or prohibition issued under this section, to
24 the same extent that such penalties apply to a per-

son that commits an unlawful act described in section 206(a) of such Act (50 U.S.C. 1705(a)).

(d) EXCEPTIONS.—

(1) EXCEPTION FOR INTELLIGENCE AND LAW ENFORCEMENT ACTIONS.—Sanctions under this section shall not apply with respect to—

(A) any activity subject to the reporting requirements under title V of the National Security Act of 1947 (50 U.S.C. 3091 et seq.); or

(B) any authorized intelligence or law enforcement activities of the United States.

(2) EXCEPTION TO COMPLY WITH INTERNATIONAL OBLIGATIONS.—Sanctions under this section shall not apply to the admission or parole of an alien into the United States if such admission or parole is necessary to comply with United States obligations under the Agreement between the United Nations and the United States of America regarding the Headquarters of the United Nations, signed at Lake Success June 26, 1947, and entered into force November 21, 1947, or under the Convention on Consular Relations, done at Vienna April 24, 1963, and entered into force March 19, 1967, or other international obligations.

1 (3) EXCEPTION RELATING TO IMPORTATION OF
2 GOODS.—

3 (A) IN GENERAL.—The authorities and re-
4 quirements to impose sanctions authorized
5 under this section shall not include the author-
6 ity or requirement to impose sanctions on the
7 importation of goods.

8 (B) GOOD DEFINED.—In this paragraph,
9 the term “good” means any article, natural or
10 manmade substance, material, supply or manu-
11 factured product, including inspection and test
12 equipment, and excluding technical data.

13 (e) WAIVER.—The President may waive the applica-
14 tion of sanctions under this section with respect to a for-
15 eign person for renewable periods of not more than 90
16 days each if the President determines and reports to Con-
17 gress that such a waiver is in the national interests of
18 the United States.

19 **SEC. 5. DETERMINATION OF SANCTIONS ON ARMS MANU-**
20 **FACTURERS OF THE PEOPLE’S REPUBLIC OF**
21 **CHINA ENGAGED IN WEAPONS SALES TO THE**
22 **RUSSIAN FEDERATION.**

23 (a) DETERMINATION.—Not later than 90 days after
24 the date of the enactment of this Act, the President shall,
25 with respect to each entity specified in subsection (b)—

1 (1) submit to the appropriate congressional
2 committees a determination of whether the entity
3 engages in activities described in subsection (c); and

4 (2) if the President determines the entity en-
5 gages in such activities, impose the sanctions de-
6 scribed in section 4(b) with respect to the entity.

7 (b) ENTITIES SPECIFIED.—The entities specified in
8 this subsection are the following:

9 (1) China North Industries Group Corporation.

10 (2) Aviation Industry Corporation of China.

11 (3) China Electronics Technology Group Cor-
12 poration.

13 (4) China South Industries Group Corporation.

14 (5) China Aerospace Science and Industry Cor-
15 poration.

16 (6) China General Nuclear Power Group.

17 (7) China National Nuclear Corporation.

18 (8) China State Shipbuilding Corporation.

19 (c) ACTIVITIES DESCRIBED.—The activities de-
20 scribed in this subsection are providing, selling, trans-
21 porting, or facilitating the sale or transport of—

22 (1) arms, weapons, weapons systems, or compo-
23 nent parts for such arms, weapons, or weapons sys-
24 tems, to any entity in the Russian Federation or for

1 ultimate use by the Armed Forces of the Russian
 2 Federation; or

3 (2) any goods described in section 4(a)(2).

4 **SEC. 6. STRATEGY TO COORDINATE WITH ALLIES AND**
 5 **PARTNERS TO DETER AND UNDERMINE ON-**
 6 **GOING SUPPORT OF THE PEOPLE'S REPUB-**
 7 **LIC OF CHINA FOR THE RUSSIAN FEDERA-**
 8 **TION'S WAR IN UKRAINE.**

9 (a) STRATEGY REQUIRED.—

10 (1) IN GENERAL.—Not later than 30 days after
 11 the date of the enactment of this Act, the Secretary
 12 of State, in consultation with the Secretary of the
 13 Treasury, shall submit to the appropriate congres-
 14 sional committees a strategy to engage with allies
 15 and partners of the United States with respect to
 16 the development of coordinated diplomatic, sanc-
 17 tions, export control, and other actions to deter and
 18 undermine the ongoing support of the People's Re-
 19 public of China for the defense industrial base of the
 20 Russian Federation.

21 (2) ELEMENTS.—The strategy required by
 22 paragraph (1) shall include the following:

23 (A) A diplomatic plan entailing regular
 24 and intensive United States engagement with
 25 allies and partners of the United States, includ-

1 ing the European Union and its member states,
2 the United Kingdom, Japan, South Korea, Aus-
3 tralia, and New Zealand, regarding coordinated
4 sanctions and export control actions designed to
5 deter and undermine the ongoing support of the
6 People's Republic of China for the defense in-
7 dustrial base of the Russian Federation.

8 (B) A plan to engage in concert with allies
9 and partners of the United States, collectively
10 and individually, and, as appropriate, with fi-
11 nancial institutions, financial regulators, and
12 private sector entities, regarding compliance
13 with existing and future sanctions and export
14 controls designed to deter and undermine the
15 ongoing support of the People's Republic of
16 China for the defense industrial base of the
17 Russian Federation.

18 (b) PROGRESS REPORTS.—Not later than 90 days
19 after the date of the enactment of this Act, and every 90
20 days thereafter, the Secretary of State, in consultation
21 with the Secretary of the Treasury, shall submit to the
22 appropriate congressional committees a report on the
23 progress of implementation of the strategy required by
24 subsection (a) that includes an assessment of the efficacy
25 of the strategy in deterring and undermining the ongoing

1 support of the People's Republic of China for the defense
2 industrial base of the Russian Federation.

3 (c) FORM.—The strategy required by subsection (a),
4 and each report required by subsection (b), shall be sub-
5 mitted in unclassified form, but may include a classified
6 annex.

