

119TH CONGRESS
1ST SESSION

S. 2647

To reauthorize the Trafficking Victims Protection Act of 2000, and for other purposes.

IN THE SENATE OF THE UNITED STATES

AUGUST 1, 2025

Mr. RISCH (for himself, Mrs. SHAHEEN, Mr. BUDD, Mr. KAINE, Mr. SCOTT of Florida, and Mr. COONS) introduced the following bill; which was read twice and referred to the Committee on Foreign Relations

A BILL

To reauthorize the Trafficking Victims Protection Act of 2000, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “International Traf-
5 ficking Victims Protection Reauthorization Act of 2025”.

6 **SEC. 2. TABLE OF CONTENTS.**

7 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—COMBATING HUMAN TRAFFICKING ABROAD

- Sec. 101. United states support for integration of anti-trafficking in persons interventions in multilateral development banks.
- Sec. 102. Counter-trafficking in persons efforts in development cooperation and assistance policy.
- Sec. 103. Technical amendments to tier rankings.
- Sec. 104. Modifications to the Program to End Modern Slavery.
- Sec. 105. Clarification of nonhumanitarian, nontrade-related foreign assistance.
- Sec. 106. Expanding protections for domestic workers of official and diplomatic persons.
- Sec. 107. Effective dates.

TITLE II—AUTHORIZATION OF APPROPRIATIONS

- Sec. 201. Extension of authorizations under the Victims of Trafficking and Violence Protection Act of 2000.
- Sec. 202. Extension of authorizations under the International Megan’s Law.

TITLE III—BRIEFINGS

- Sec. 301. Briefing on annual trafficking in person’s report.
- Sec. 302. Briefing on use and justification of waivers.

1 **TITLE I—COMBATING HUMAN** 2 **TRAFFICKING ABROAD**

3 **SEC. 101. UNITED STATES SUPPORT FOR INTEGRATION OF** 4 **ANTI-TRAFFICKING IN PERSONS INTERVEN-** 5 **TIONS IN MULTILATERAL DEVELOPMENT** 6 **BANKS.**

7 (a) REQUIREMENTS.—The Secretary of the Treasury,
8 in consultation with the Secretary of State acting through
9 the Ambassador-at-Large to Monitor and Combat Traf-
10 ficking in Persons, shall instruct the United States Execu-
11 tive Director of each multilateral development bank (as
12 defined in section 110(d) of the Trafficking Victims Pro-
13 tection Act of 2000 (22 U.S.C. 7107(d))) to encourage
14 the inclusion of a counter-trafficking strategy, including
15 risk assessment and mitigation efforts as needed, in pro-
16 posed projects in countries listed—

1 (1) on the Tier 2 Watch List (required under
2 section 110(b)(2)(A) of the Trafficking Victims Pro-
3 tection Act of 2000 (22 U.S.C. 7107(b)(2)(A)), as
4 amended by section 104(a));

5 (2) under subparagraph (C) of section
6 110(b)(1) of the Trafficking Victims Protection Act
7 of 2000 (22 U.S.C. 7107(b)(1)) (commonly referred
8 to as “Tier 3”); and

9 (3) as Special Cases in the most recent report
10 on trafficking in persons required under such section
11 (commonly referred to as the “Trafficking in Per-
12 sons Report”).

13 (b) BRIEFINGS.—Not later than 180 days after the
14 date of the enactment of this Act, the Secretary of the
15 Treasury, in consultation with the Secretary of State, shall
16 brief the appropriate congressional committees regarding
17 the implementation of this section.

18 (c) GAO REPORT.—Not later than 2 years after the
19 date of the enactment of this Act, the Comptroller General
20 of the United States shall submit to the appropriate con-
21 gressional committees a report that details the activities
22 of the United States relating to combating human traf-
23 ficking, including forced labor, within multilateral develop-
24 ment projects.

1 (d) DEFINED TERM.—In this section, the term “ap-
 2 propriate congressional committees” means—

3 (1) the Committee on Foreign Relations of the
 4 Senate;

5 (2) the Committee on Appropriations of the
 6 Senate;

7 (3) the Committee on Foreign Affairs of the
 8 House of Representatives; and

9 (4) the Committee on Appropriations of the
 10 House of Representatives.

11 **SEC. 102. COUNTER-TRAFFICKING IN PERSONS EFFORTS IN**
 12 **DEVELOPMENT COOPERATION AND ASSIST-**
 13 **ANCE POLICY.**

14 The Foreign Assistance Act of 1961 (22 U.S.C. 2151
 15 et seq.) is amended—

16 (1) in section 102(b)(4) (22 U.S.C. 2151–
 17 1(b)(4))—

18 (A) in subparagraph (F), by striking
 19 “and” at the end;

20 (B) in subparagraph (G), by striking the
 21 period at the end and inserting “; and”; and

22 (C) by adding at the end the following:

23 “(H) effective counter-trafficking in per-
 24 sons policies and programs.”; and

1 (2) in section 492(d)(1) (22 U.S.C.
2 2292a(d)(1))—

3 (A) by striking “that the funds” and in-
4 serting the following: “that—

5 “(A) the funds”;

6 (B) in subparagraph (A), as added by sub-
7 paragraph (A) of this paragraph, by striking
8 the period at the end and inserting “; and”;
9 and

10 (C) by adding at the end the following:

11 “(B) in carrying out the provisions of this
12 chapter, the President shall, to the greatest ex-
13 tent possible—

14 “(i) ensure that assistance made
15 available under this section does not create
16 or contribute to conditions that can be rea-
17 sonably expected to result in an increase in
18 trafficking in persons who are in condi-
19 tions of heightened vulnerability as a result
20 of natural and manmade disasters; and

21 “(ii) integrate appropriate protections
22 into the planning and execution of activi-
23 ties authorized under this chapter.”.

1 **SEC. 103. TECHNICAL AMENDMENTS TO TIER RANKINGS.**

2 (a) MODIFICATIONS TO TIER 2 WATCH LIST.—Sec-
3 tion 110(b)(2) of the Trafficking Victims Protection Act
4 of 2000 (22 U.S.C. 7107(b)(2)) is amended—

5 (1) in the paragraph heading, by striking “SPE-
6 CIAL” and inserting “TIER 2”; and

7 (2) by amending subparagraph (A) to read as
8 follows:

9 “(A) SUBMISSION OF LIST.—Not later
10 than the date on which the determinations de-
11 scribed in subsections (c) and (d) are submitted
12 to the appropriate congressional committees in
13 accordance with such subsections, the Secretary
14 of State shall submit to the appropriate con-
15 gressional committees a list of countries that
16 the Secretary determines require special scru-
17 tiny during the following year. Such list shall be
18 composed of countries that have been listed
19 pursuant to paragraph (1)(B) pursuant to the
20 current annual report because—

21 “(i) the estimated number of victims
22 of severe forms of trafficking is very sig-
23 nificant or is significantly increasing and
24 the country is not taking proportional con-
25 crete actions; or

1 “(ii) there is a failure to provide evi-
 2 dence of increasing efforts to combat se-
 3 vere forms of trafficking in persons from
 4 the previous year, including increased in-
 5 vestigations, prosecutions and convictions
 6 of trafficking crimes, increased assistance
 7 to victims, and decreasing evidence of com-
 8 plicity in severe forms of trafficking by
 9 government officials.”.

10 (b) MODIFICATION TO SPECIAL RULE FOR DOWN-
 11 GRADED AND REINSTATED COUNTRIES.—Section
 12 110(b)(2)(F) of such Act (22 U.S.C. 7107(b)(2)(F)) is
 13 amended—

14 (1) in the matter preceding clause (i), by strik-
 15 ing “the special watch list” and all that follows
 16 through “the country—” and inserting “the Tier 2
 17 watch list described in subparagraph (A) for more
 18 than 2 years immediately after the country consecu-
 19 tively—”;

20 (2) in clause (i), in the matter preceding sub-
 21 clause (I), by striking “the special watch list de-
 22 scribed in subparagraph (A)(iii)” and inserting “the
 23 Tier 2 watch list described in subparagraph (A)”;
 24 and

1 (3) in clause (ii), by inserting “in the year fol-
 2 lowing such waiver under subparagraph (D)(ii)” be-
 3 fore the period at the end.

4 (c) CONFORMING AMENDMENTS.—Section 110(b) of
 5 such Act (22 U.S.C. 7107(b)) is further amended—

6 (1) in paragraph (2), as amended by subsection
 7 (a)—

8 (A) in subparagraph (B), by striking “spe-
 9 cial watch list” and inserting “Tier 2 watch
 10 list”;

11 (B) in subparagraph (C)—

12 (i) in the subparagraph heading, by
 13 striking “SPECIAL WATCH LIST” and in-
 14 serting “TIER 2 WATCH LIST”; and

15 (ii) by striking “special watch list”
 16 and inserting “Tier 2 watch list”; and

17 (C) in subparagraph (D)—

18 (i) in the subparagraph heading, by
 19 striking “SPECIAL WATCH LIST” and in-
 20 serting “TIER 2 WATCH LIST”; and

21 (ii) in clause (i), by striking “special
 22 watch list” and inserting “Tier 2 watch
 23 list”;

1 (2) in paragraph (3)(B), in the matter pre-
 2 ceding clause (i), by striking “clauses (i), (ii), and
 3 (iii) of”; and

4 (3) in paragraph (4)—

5 (A) in subparagraph (A), in the matter
 6 preceding clause (i), by striking “each country
 7 described in paragraph (2)(A)(ii)” and inserting
 8 “each country described in paragraph (2)(A)”;
 9 and

10 (B) in subparagraph (D)(ii), by striking
 11 “the Special Watch List” and inserting “the
 12 Tier 2 watch list”.

13 (d) **FREDERICK DOUGLASS TRAFFICKING VICTIMS**
 14 **PREVENTION AND PROTECTION REAUTHORIZATION ACT**
 15 **OF 2018.**—Section 204(b)(1) of the Frederick Douglass
 16 Trafficking Victims Prevention and Protection Reauthor-
 17 ization Act of 2018 (Public Law 115–425) is amended by
 18 striking “special watch list” and inserting “Tier 2 watch
 19 list”.

20 (e) **BIPARTISAN CONGRESSIONAL TRADE PRIORITIES**
 21 **AND ACCOUNTABILITY ACT OF 2015.**—Section
 22 106(b)(6)(E)(iii) of the Bipartisan Congressional Trade
 23 Priorities and Accountability Act of 2015 (19 U.S.C.
 24 4205(b)(6)(E)(iii)) is amended by striking “under sec-
 25 tion” and all that follows and inserting “under section

1 110(b)(2)(A) of the Trafficking Victims Protection Act of
2 2000 (22 U.S.C. 7107(b)(2)(A))”.

3 **SEC. 104. MODIFICATIONS TO THE PROGRAM TO END MOD-**
4 **ERN SLAVERY.**

5 (a) IN GENERAL.—Section 1298 of the National De-
6 fense Authorization Act for Fiscal Year 2017 (22 U.S.C.
7 7114) is amended—

8 (1) in subsection (g)(2), by striking “2020”
9 and inserting “2029”; and

10 (2) in subsection (h)(1), by striking “Not later
11 than September 30, 2018, and September 30, 2020”
12 and inserting “Not later than September 30, 2025,
13 and September 30, 2029”.

14 (b) ELIGIBILITY.—To be eligible for funding under
15 the Program to End Modern Slavery of the Office to Mon-
16 itor and Combat Trafficking in Persons, a grant recipient
17 shall—

18 (1) publish the names of all subgrantee organi-
19 zations on a publicly available website; or

20 (2) if the subgrantee organization expresses a
21 security concern, the grant recipient shall relay such
22 concerns to the Secretary of State, who shall trans-
23 mit annually the names of all subgrantee organiza-
24 tions in a classified annex to the chairs of the appro-
25 priate congressional committees (as defined in sec-

1 tion 1298(i) of the National Defense Authorization
2 Act of 2017 (22 U.S.C. 7114(i))).

3 (c) AWARD OF FUNDS.—All grants issued under the
4 program referred to in subsection (b) shall be—

5 (1) awarded on a competitive basis; and

6 (2) subject to the regular congressional notifica-
7 tion procedures applicable with respect to grants
8 made available under section 1298(b) of the Na-
9 tional Defense Authorization Act of 2017 (22 U.S.C.
10 7114(b)).

11 **SEC. 105. CLARIFICATION OF NONHUMANITARIAN,**
12 **NONTRADE-RELATED FOREIGN ASSISTANCE.**

13 (a) CLARIFICATION OF SCOPE OF WITHHELD AS-
14 SISTANCE.—Section 110(d)(1) of the Trafficking Victims
15 Protection Act of 2000 (22 U.S.C. 7107(d)(1)) is amend-
16 ed to read as follows:

17 “(1) WITHHOLDING OF ASSISTANCE.—The
18 President has determined that—

19 “(A) the United States will not provide
20 nonhumanitarian, nontrade-related foreign as-
21 sistance to the central government of the coun-
22 try or funding to facilitate the participation by
23 officials or employees of such central govern-
24 ment in educational and cultural exchange pro-
25 grams, for the subsequent fiscal year until such

1 government complies with the minimum stand-
 2 ards or makes significant efforts to bring itself
 3 into compliance; and

4 “(B) the President will instruct the United
 5 States Executive Director of each multilateral
 6 development bank and of the International
 7 Monetary Fund to vote against, and to use the
 8 Executive Director’s best efforts to deny, any
 9 loan or other utilization of the funds of the re-
 10 spective institution to that country (other than
 11 for humanitarian assistance, for trade-related
 12 assistance, or for development assistance that
 13 directly addresses basic human needs, is not ad-
 14 ministered by the central government of the
 15 sanctioned country, and is not provided for the
 16 benefit of that government) for the subsequent
 17 fiscal year until such government complies with
 18 the minimum standards or makes significant ef-
 19 forts to bring itself into compliance.”.

20 (b) DEFINITION OF NONHUMANITARIAN, NONTRADE
 21 RELATED ASSISTANCE.—Section 103(10) of the Traf-
 22 ficking Victims Protection Act of 2000 (22 U.S.C.
 23 7102(10)) is amended to read as follows:

24 “(10) NONHUMANITARIAN, NONTRADE-RE-
 25 LATED FOREIGN ASSISTANCE.—

1 “(A) IN GENERAL.—The term ‘non-
2 humanitarian, nontrade-related foreign assist-
3 ance’ means—

4 “(i) sales, or financing on any terms,
5 under the Arms Export Control Act (22
6 U.S.C. 2751 et seq.), other than sales or
7 financing provided for narcotics-related
8 purposes following notification in accord-
9 ance with the prior notification procedures
10 applicable to reprogrammings pursuant to
11 section 634A of the Foreign Assistance Act
12 of 1961 (22 U.S.C. 2394–1); or

13 “(ii) United States foreign assistance,
14 other than—

15 “(I) with respect to the Foreign
16 Assistance Act of 1961—

17 “(aa) assistance for inter-
18 national narcotics and law en-
19 forcement under chapter 8 of
20 part I of such Act (22 U.S.C.
21 2291 et seq.);

22 “(bb) assistance for Inter-
23 national Disaster Assistance
24 under subsections (b) and (c) of

1 section 491 of such Act (22
2 U.S.C. 2292);

3 “(cc) antiterrorism assist-
4 ance under chapter 8 of part II
5 of such Act (22 U.S.C. 2349aa et
6 seq.); and

7 “(dd) health programs
8 under chapters 1 and 10 of part
9 I and chapter 4 of part II of
10 such Act (22 U.S.C. 2151 et
11 seq.);

12 “(II) assistance under the Food
13 for Peace Act (7 U.S.C. 1691 et seq.);

14 “(III) assistance under sections
15 2(a), (b), and (c) of the Migration and
16 Refugee Assistance Act of 1962 (22
17 U.S.C. 2601(a), (b), (c)) to meet ref-
18 ugee and migration needs;

19 “(IV) any form of United States
20 foreign assistance provided through
21 nongovernmental organizations, inter-
22 national organizations, or private sec-
23 tor partners—

24 “(aa) to combat human and
25 wildlife trafficking;

1 “(bb) to promote food secu-
2 rity;

3 “(cc) to respond to emer-
4 gencies;

5 “(dd) to provide humani-
6 tarian assistance;

7 “(ee) to address basic
8 human needs, including for edu-
9 cation;

10 “(ff) to advance global
11 health security; or

12 “(gg) to promote trade; and

13 “(V) any other form of United
14 States foreign assistance that the
15 President determines, by not later
16 than October 1 of each fiscal year, is
17 necessary to advance the security, eco-
18 nomic, humanitarian, or global health
19 interests of the United States without
20 compromising the steadfast United
21 States commitment to combating
22 human trafficking globally.

23 “(B) EXCLUSIONS.—The term ‘non-
24 humanitarian, nontrade-related foreign assist-
25 ance’ shall not include payments to or the par-

1 ticipation of government entities necessary or
 2 incidental to the implementation of a program
 3 that is otherwise consistent with section 110.”.

4 **SEC. 106. EXPANDING PROTECTIONS FOR DOMESTIC WORK-**
 5 **ERS OF OFFICIAL AND DIPLOMATIC PER-**
 6 **SONS.**

7 Section 203(b) of the William Wilberforce Trafficking
 8 Victims Protection Reauthorization Act of 2008 (8 U.S.C.
 9 1375c(b)) is amended by inserting after paragraph (4) the
 10 following:

11 “(5) NATIONAL EXPANSION OF IN-PERSON REG-
 12 ISTRATION PROGRAM.—The Secretary shall admin-
 13 ister the Domestic Worker In-Person Registration
 14 Program for employees with A–3 visas or G–5 visas
 15 employed by accredited foreign mission members or
 16 international organization employees and shall ex-
 17 pand this program nationally, which shall include—

18 “(A) after the arrival of each such em-
 19 ployee in the United States, and annually dur-
 20 ing the course of such employee’s employment,
 21 a description of the rights of such employee
 22 under applicable Federal and State law;

23 “(B) provision of a copy of the pamphlet
 24 developed pursuant to section 202 to the em-
 25 ployee with an A–3 visa or a G–5 visa; and

1 “(C) information on how to contact the
2 National Human Trafficking Hotline.

3 “(6) MONITORING AND TRAINING OF A-3 AND
4 G-5 VISA EMPLOYERS ACCREDITED TO FOREIGN MIS-
5 SIONS AND INTERNATIONAL ORGANIZATIONS.—The
6 Secretary shall—

7 “(A) inform embassies, international orga-
8 nizations, and foreign missions of the rights of
9 A-3 and G-5 domestic workers under the appli-
10 cable labor laws of the United States, including
11 the fair labor standards described in the pam-
12 phlet developed pursuant to section 202 and
13 material on labor standards and labor rights of
14 domestic worker employees who hold A-3 and
15 G-5 visas;

16 “(B) inform embassies, international orga-
17 nizations, and foreign missions of the potential
18 consequences to individuals holding a non-
19 immigrant visa issued pursuant to subpara-
20 graph (A)(i), (A)(ii), (G)(i), (G)(ii), or (G)(iii)
21 of section 101(a)(15) of the Immigration and
22 Nationality Act (8 U.S.C. 1101(a)(15)) who
23 violate the laws described in subclause (I)(aa),
24 including (at the discretion of the Secretary)—

1 “(i) the suspension of A–3 visas and
2 G–5 visas;
3 “(ii) request for waiver of immunity;
4 “(iii) criminal prosecution;
5 “(iv) civil damages; and
6 “(v) permanent revocation of or re-
7 fusual to renew the visa of the accredited
8 foreign mission or international organiza-
9 tion employee; and
10 “(C) require all accredited foreign mission
11 and international organization employers of in-
12 dividuals holding A–3 visas or G–5 visas to re-
13 port the wages paid to such employees on an
14 annual basis.”.

15 **SEC. 107. EFFECTIVE DATES.**

16 Sections 204(b) and 206, and the amendments made
17 by those sections, take effect on the date that is the first
18 day of the first full reporting period for the report re-
19 quired under section 110(b)(1) of the Trafficking Victims
20 Protection Act of 2000 (22 U.S.C. 7107(b)(1)) after the
21 date of the enactment of this Act.

1 **TITLE II—AUTHORIZATION OF**
 2 **APPROPRIATIONS**

3 **SEC. 201. EXTENSION OF AUTHORIZATIONS UNDER THE**
 4 **VICTIMS OF TRAFFICKING AND VIOLENCE**
 5 **PROTECTION ACT OF 2000.**

6 Section 113 of the Victims of Trafficking and Vio-
 7 lence Protection Act of 2000 (22 U.S.C. 7110) is amend-
 8 ed—

9 (1) in subsection (a), by striking “2018 through
 10 2021, \$13,822,000” and inserting “2026 through
 11 2030, \$17,000,000”; and

12 (2) in subsection (c)—

13 (A) in paragraph (1), in the matter pre-
 14 ceding subparagraph (A), by striking “2018
 15 through 2021, \$65,000,000” and inserting
 16 “2026 through 2030, \$102,500,000”; and

17 (B) by adding at the end the following:

18 “(3) PROGRAMS TO END MODERN SLAVERY.—
 19 Of the amounts authorized by paragraph (1) to be
 20 appropriated for a fiscal year, not more than
 21 \$37,500,000 may be made available to fund pro-
 22 grams to end modern slavery.”.

1 **SEC. 202. EXTENSION OF AUTHORIZATIONS UNDER THE**
2 **INTERNATIONAL MEGAN’S LAW.**

3 Section 11 of the International Megan’s Law to Pre-
4 vent Child Exploitation and Other Sexual Crimes Through
5 Advanced Notification of Traveling Sex Offenders (34
6 U.S.C. 21509) is amended by striking “2018 through
7 2021” and inserting “2025 through 2029”.

8 **TITLE III—BRIEFINGS**

9 **SEC. 301. BRIEFING ON ANNUAL TRAFFICKING IN PERSON’S**
10 **REPORT.**

11 Not later than 30 days after the public designation
12 of country tier rankings and subsequent publishing of the
13 Trafficking in Persons Report, the Secretary of State shall
14 brief the Committee on Foreign Relations of the Senate
15 and the Committee on Foreign Affairs of the House of
16 Representatives on—

17 (1) countries that were downgraded or up-
18 graded in the most recent Trafficking in Persons
19 Report; and

20 (2) the efforts made by the United States to
21 improve counter-trafficking efforts in those coun-
22 tries, including foreign government efforts to better
23 meet minimum standards to eliminate human traf-
24 ficking.

1 **SEC. 302. BRIEFING ON USE AND JUSTIFICATION OF WAIV-**
2 **ERS.**

3 Not later than 30 days after the President has deter-
4 mined to issue a waiver under section 110(d)(5) of the
5 Trafficking Victims Protection Act of 2000 (22 U.S.C.
6 7107(d)(5)), the Secretary of State shall brief the Com-
7 mittee on Foreign Relations of the Senate and the Com-
8 mittee on Foreign Affairs of the House of Representatives
9 on—

- 10 (1) each country that received a waiver;
11 (2) the justification for each such waiver; and
12 (3) a description of the efforts made by each
13 country to meet the minimum standards to eliminate
14 human trafficking.

○