

119TH CONGRESS  
1ST SESSION

# S. 1942

To provide for the establishment of a land health management program on Federal land in Malheur County, Oregon, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 4, 2025

Mr. WYDEN (for himself and Mr. MERKLEY) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

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## A BILL

To provide for the establishment of a land health management program on Federal land in Malheur County, Oregon, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

**3 SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Malheur Community  
5 Empowerment for the Owyhee Act”.

**6 SEC. 2. DEFINITIONS.**

7       In this Act:

8           (1) BUREAU.—The term “Bureau” means the  
9       Bureau of Land Management.

1                             (2) COUNTY.—The term “County” means  
2                             Malheur County, Oregon.

3                             (3) FEDERAL LAND.—The term “Federal land”  
4                             means land in the County managed by the Bureau.

5                             (4) LONG-TERM ECOLOGICAL HEALTH.—The  
6                             term “long-term ecological health”, with respect to  
7                             an ecosystem, means the ability of the ecological  
8                             processes of the ecosystem to function in a manner  
9                             that maintains the composition, structure, activity,  
10                             and resilience of the ecosystem over time, including  
11                             an ecologically appropriate diversity of plant and  
12                             animal communities, habitats, connectivity, and con-  
13                             ditions that are sustainable through successional  
14                             processes.

15                             (5) MALHEUR C.E.O. GROUP.—The term  
16                             “Malheur C.E.O. Group” means the group estab-  
17                             lished by section 4(b).

18                             (6) OPERATIONAL FLEXIBILITY.—The term  
19                             “operational flexibility”, with respect to grazing on  
20                             the Federal land, means—

21                             (A) a seasonal adjustment of livestock po-  
22                             sitioning for the purposes of that grazing pur-  
23                             suant to a flexible grazing use authorized under  
24                             the program with respect to which written no-  
25                             tice is provided; or

(B) an adjustment of water source placement with respect to which written notice is provided.

(8) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

9                         (9) STATE.—The term “State” means the State  
10                         of Oregon.

11 SEC. 3. MALHEUR COUNTY GRAZING MANAGEMENT PRO-  
12 GRAM.

13       (a) IN GENERAL.—The Secretary may carry out a  
14 grazing management program on the Federal land, to be  
15 known as the “Malheur County Grazing Management Pro-  
16 gram”, in accordance with applicable law (including regu-  
17 lations) and the memorandum entitled “Bureau of Land  
18 Management Instruction Memorandum 2018–109” (as in  
19 effect on September 30, 2021), to provide to authorized  
20 grazing permittees and lessees increased operational flexi-  
21 bility to improve the long-term ecological health of the  
22 Federal land.

23 (b) PERMIT OPERATIONAL FLEXIBILITY.—

(1) FLEXIBLE GRAZING USE ALTERNATIVE FOR  
A GRAZING PERMIT OR LEASE.—At the request of an

1       authorized grazing permittee or lessee, for purposes  
2       of renewing a grazing permit or lease under the pro-  
3       gram, pursuant to the National Environmental Pol-  
4       icy Act of 1969 (42 U.S.C. 4321 et seq.), the Sec-  
5       retary shall develop and analyze at least 1 alter-  
6       native to provide operational flexibility in livestock  
7       grazing use to account for changing conditions.

8                     (2) CONSULTATION.—The Secretary shall de-  
9       velop alternatives under paragraph (1) in consulta-  
10      tion with—

11                     (A) the applicable grazing permittee or les-  
12        see;

13                     (B) affected Federal and State agencies;

14                     (C) the Malheur C.E.O. Group;

15                     (D) the Burns Paiute Tribe or the Fort  
16        McDermitt Paiute and Shoshone Tribes, as ap-  
17        plicable;

18                     (E) other landowners in the affected allot-  
19        ment; and

20                     (F) interested members of the public.

21                     (3) IMPLEMENTATION OF INTERIM OPER-  
22        ATIONAL FLEXIBILITIES.—If an applicable moni-  
23        toring plan has been adopted under paragraph (4),  
24        in order to improve long-term ecological health, on  
25        the request of an authorized grazing permittee or

1       lessee, the Secretary shall, using new and existing  
2       data, allow a variance to the terms and conditions  
3       of the existing applicable grazing permit or lease for  
4       the applicable year due to significant changes in  
5       weather, forage production, effects of fire or  
6       drought, or other temporary conditions—

7                     (A) to adjust the season of use, the begin-  
8                     ning date of the period of use, the ending date  
9                     of the period of use, or both the beginning date  
10                  and ending date, as applicable, under the graz-  
11                  ing permit or lease, subject to the requirements  
12                  that—

13                         (i) unless otherwise specified in the  
14                     appropriate allotment management plan or  
15                     any other activity plan that is the func-  
16                     tional equivalent to the appropriate allot-  
17                     ment management plan under section  
18                     4120.2(a)(3) of title 43, Code of Federal  
19                     Regulations (or a successor regulation),  
20                     the applicable adjusted date of the season  
21                     of use occurs—

22                         (I) not earlier than 14 days be-  
23                     fore the beginning date specified in  
24                     the applicable permit or lease; and

(II) not later than 14 days after

the ending date specified in the applicable permit or lease; and

(ii) the authorized grazing permittee

or lessee provides written notice of the adjustment to the Bureau not later than 2 business days before the date of adjustment;

(B) to adjust the dates for pasture rotation

based on average vegetation stage and soil condition by not more than 14 days, subject to the requirement that the authorized grazing permittee or lessee shall provide to the Bureau written notice of the adjustment not later than 2 business days before the date of adjustment;

(C) to adjust the placement of water structures for livestock or wildlife by not more than 100 yards from an associated existing road, pipeline, or structure, subject to applicable laws and the requirement that the authorized grazing permittee or lessee shall provide to the Bureau written notice of the adjustment not later than 2 business days before the date of adjustment; and

#### 13 (4) MONITORING PLANS.—

14 (A) MONITORING PLANS FOR PERMIT  
15 FLEXIBILITY.—

1                   using existing or new scientifically support-  
2                   able data.

3                   (ii) REQUIREMENTS.—A monitoring  
4                   plan adopted under clause (i) shall—

5                         (I) identify situations in which  
6                         providing operational flexibility in  
7                         grazing permit or lease uses under the  
8                         program is appropriate to improve  
9                         long-term ecological health of the Fed-  
10                         eral land;

11                         (II) identify ways in which  
12                         progress under the program would be  
13                         measured toward long-term ecological  
14                         health of the Federal land;

15                         (III) include for projects mon-  
16                         itored under the program—

17                                 (aa) a description of the  
18                                 condition standards for which the  
19                                 monitoring is tracking, including  
20                                 baseline conditions and desired  
21                                 outcome conditions;

22                                 (bb) a description of moni-  
23                                 toring methods and protocols;

24                                 (cc) a schedule for collecting  
25                                 data;

(dd) an identification of the responsible party for data collection and storage;

(ee) an evaluation schedule;

(ff) a description of the an-

ticipated use of the data;

(gg) provisions for adjusting

any component

toring plan; and  
(hh) a description of the method to communicate the cri-

(hh) a description of the

method to communicate the cri-

teria for adjusting livestock graz-

in use; and

(IV) provide for annual reports the effects of flexibility in grazing unit or lease uses under the program to allow the Secretary to make management adjustments to account for the information provided in the annual report.

## **MONITORING PLANS FOR INTERIM**

## OPERATIONAL FLEXIBILITY.—

(i) IN GENERAL.—The Secretary shall

adopt cooperative rangeland utilization monitoring plans and rangeland health ob-

1                   jectives to apply to actions taken under  
2                   paragraph (3) and to monitor and evaluate  
3                   the improvements or degradations to the  
4                   long-term ecological health of the Federal  
5                   land identified for flexible use under the  
6                   program.

7                   (ii) REQUIREMENTS.—A monitoring  
8                   plan developed under clause (i) shall—

9                         (I) evaluate the percent utilization  
10                      of available forage;  
11                         (II) identify the appropriate percentage  
12                      of utilization for the feed  
13                      type, ecosystem, time of year, and  
14                      type of animal using the allotment;

15                         (III) include—

16                         (aa) a description of the utilization  
17                      standards for which the monitoring is tracking, including  
18                      baseline conditions and desired  
19                      outcome conditions;

21                         (bb) a description of utilization evaluation protocol;

23                         (cc) an evaluation schedule  
24                      identifying periods during which  
25                      utilization data will be collected;

(dd) provisions for adjusting any components of the monitoring plan, including acceptance of data from identified third parties; and

(ee) a description of the method to communicate the criteria for adjusting livestock grazing use based on the on-the-ground conditions after the period of use; and

(IV) provide for annual reports on the effects of flexibility in grazing permit or lease uses under the program to allow the Secretary to make management adjustments to account for the information provided in the annual report.

(5) TERMS AND CONDITIONS.—

(B) ADJUSTMENTS.—Before implementing any measure for purposes of operational flexibility with respect to a grazing use authorized under the terms and conditions of a permit or lease with respect to which an alternative has been incorporated under subparagraph (A), the grazing permittee or lessee shall notify the Secretary in writing of the proposed adjustment.

**24                   (c) REVIEW; TERMINATION.—**

25 (1) REVIEW.—

1                             (A) IN GENERAL.—Subject to subparagraph (B), not earlier than the date that is 8  
2                             years after the date of enactment of this Act,  
3                             the Secretary shall conduct a review of the pro-  
4                             gram to determine whether the objectives of the  
5                             program are being met.

6  
7                             (B) NO EFFECT ON PROGRAM PERMITS  
8                             AND LEASES.—The review of the program  
9                             under subparagraph (A) shall not affect the ex-  
10                          istence, renewal, or termination of a grazing  
11                          permit or lease entered into under the program.

12                         (2) TERMINATION.—If, based on the review  
13                          conducted under paragraph (1), the Secretary deter-  
14                          mines that the objectives of the program are not  
15                          being met, the Secretary shall, on the date that is  
16                          10 years after the date of enactment of this Act—

17                         (A) modify the program in a manner to en-  
18                          sure that the objectives of the program would  
19                          be met; or

20                         (B) terminate the program.

21                         (d) NO EFFECT ON GRAZING PRIVILEGES.—Nothing  
22                          in this Act—

23                         (1) affects grazing privileges provided under the  
24                          Act of June 28, 1934 (commonly known as the  
25                          “Taylor Grazing Act”; 43 U.S.C. 315 et seq.);

- 1                         (2) requires the Secretary to consider modifying  
2                         or terminating the classification of any existing graz-  
3                         ing district on the Federal land in any subsequent  
4                         plan or decision of the Secretary; or  
5                         (3) precludes the Secretary from modifying or  
6                         terminating an existing permit or lease in accord-  
7                         ance with applicable law (including regulations).

8 **SEC. 4. MALHEUR C.E.O. GROUP.**

9                         (a) DEFINITIONS.—In this section:

10                         (1) CONSENSUS.—The term “consensus” means  
11                         a unanimous agreement by the voting members of  
12                         the Malheur C.E.O. Group present and constituting  
13                         a quorum at a regularly scheduled business meeting  
14                         of the Malheur C.E.O. Group.

15                         (2) FEDERAL AGENCY.—

16                         (A) IN GENERAL.—The term “Federal  
17                         agency” means an agency or department of the  
18                         Government of the United States.

19                         (B) INCLUSIONS.—The term “Federal  
20                         agency” includes—

- 21                             (i) the Bureau of Reclamation;  
22                             (ii) the Bureau of Indian Affairs;  
23                             (iii) the Bureau;  
24                             (iv) the United States Fish and Wild-  
25                             life Service; and

(v) the Natural Resources Conserva-  
tion Service.

6 (b) ESTABLISHMENT.—There is established the  
7 Malheur C.E.O. Group to assist in carrying out this sec-  
8 tion.

## 9 (c) MEMBERSHIP.—

10                   (1) IN GENERAL.—The Malheur C.E.O. Group  
11       shall consist of 18 members, to be appointed in ac-  
12       cordance with paragraph (2), including—

15 (i) 3 members represent livestock  
16 grazing interests, of whom—

17 (I) 1 member resides in the  
18 northern 1/2 of the County.

19 (II) 1 member resides in the cen-  
20 ter 1/2 of the County; and

(III) 1 member resides in the southern 1/4 of the County.

(ii) 1 member is in the recreation or tourism industry, and

(iii) 1 member is from an applicable irrigation district;

(C) 1 voting member who represents the  
hunting or fishing community;

(D) 2 voting members who are representatives of Indian Tribes, of whom—

(F) 2 nonvoting members who are representatives of State agencies with authority and responsibility in the County and who shall provide technical assistance, of whom—

24 (i) 1 member shall be from the State  
25 Department of Fish and Wildlife; and

8 (2) APPOINTMENT; TERM; VACANCY.—

**9** (A) APPOINTMENT.—

(B) TERM.—A member of the Malheur C.E.O. Group shall serve for a term of 3 years.

(C) VACANCY.—A vacancy on the Malheur C.E.O. Group shall be filled in the manner described in subparagraph (A).

24 (d) PROJECTS.—

1                     (1) IN GENERAL.—The Malheur C.E.O. Group  
2 shall propose eligible projects described in paragraph  
3 (2) on Federal land and water and non-Federal land  
4 and water in the County to be carried out by the  
5 Malheur C.E.O. Group or a third party, using funds  
6 provided by the Malheur C.E.O. Group, if a con-  
7 sensus of the Malheur C.E.O. Group approves the  
8 proposed eligible project.

9                     (2) DESCRIPTION OF ELIGIBLE PROJECTS.—An  
10 eligible project referred to in paragraph (1) is a  
11 project—

12                         (A) that complies with existing law (includ-  
13 ing regulations); and  
14                         (B) relating to—

15                             (i) ecological restoration, including de-  
16 velopment, planning, and implementation;

17                             (ii) range improvements for the pur-  
18 pose of providing more efficient and effec-  
19 tive ecologically beneficial management of  
20 domestic livestock, fish, wildlife, or habitat;

21                             (iii) invasive species management or  
22 eradication, including invasive weeds, vege-  
23 tation, fish, or wildlife;

24                             (iv) restoration of springs and related  
25 water infrastructure to enhance the avail-

1           ability of sustainable flows of freshwater  
2           for livestock, fish, or wildlife;  
3           (v) conservation of cultural sites;  
4           (vi) economic development or recre-  
5           ation management; or  
6           (vii) research, monitoring, or analysis.

7       (3) REQUIREMENT.—

8           (A) IN GENERAL.—In the case of an eligi-  
9           ble project proposed under paragraph (1) that  
10          is to be carried out on Federal land or requires  
11          the use of Federal funds, the project may not  
12          be carried out without the approval of the head  
13          of the applicable Federal agency.

14           (B) FAILURE TO APPROVE.—If an eligible  
15          project described in subparagraph (A) is not  
16          approved by the head of the applicable Federal  
17          agency, not later than 14 business days after  
18          the date on which the proposal is submitted to  
19          the head of the applicable Federal agency, the  
20          head of the Federal agency shall provide to the  
21          Malheur C.E.O. Group in writing a description  
22          of the reasons for not approving the proposed  
23          eligible project.

24           (4) FAILURE TO APPROVE BY CONSENSUS.—If  
25          an eligible project proposed under paragraph (1) is

1       not agreed to by consensus after 3 votes are con-  
2       ducted by the Malheur C.E.O. Group, the proposed  
3       eligible project may be agreed to by a quorum of the  
4       members of the Malheur C.E.O. Group, subject to  
5       the limitations that—

6                     (A) the eligible project may not be carried  
7                     out on Federal land; and

8                     (B) no Federal funds may be used for an  
9       eligible project that is agreed to in accordance  
10      with this paragraph.

11                 (5) ACCEPTANCE OF DONATIONS.—The  
12      Malheur C.E.O. Group may—

13                     (A) accept and place into a trust fund any  
14       donations, grants, or other funds received by  
15      the Malheur C.E.O. Group; and

16                     (B) use amounts placed into a trust fund  
17       under paragraph (1) to carry out eligible  
18       projects approved in accordance with this sec-  
19       tion, including eligible projects carried out on  
20       Federal land or water or using Federal funds,  
21       if the project is approved by the head of the ap-  
22       plicable Federal agency.

23                 (6) COST-SHARING REQUIREMENT.—

24                     (A) IN GENERAL.—The Federal share of  
25       the total cost of an eligible project carried out

1           using amounts made available under subsection  
2           (i) shall be not more than 75 percent.

3           (B) FORM OF NON-FEDERAL CONTRIBUTION.—The non-Federal contribution required  
4           under subparagraph (A) may be provided in the  
5           form of in-kind contributions.

7           (7) FUNDING RECOMMENDATIONS.—All funding  
8           recommendations developed by the Malheur C.E.O.  
9           Group shall be based on a consensus of the Malheur  
10          C.E.O. Group members.

11          (e) TECHNICAL ASSISTANCE.—Any Federal agency  
12         with authority and responsibility in the County shall, to  
13         the extent practicable, provide technical assistance to the  
14         Malheur C.E.O. Group on request of the Malheur C.E.O.  
15         Group.

16          (f) PUBLIC NOTICE AND PARTICIPATION.—The  
17         Malheur C.E.O. Group shall conduct all meetings subject  
18         to applicable open meeting and public participation laws.

19          (g) PRIORITIES.—For purposes of approving eligible  
20         projects proposed under subsection (d)(1), the Malheur  
21         C.E.O. Group shall give priority to voluntary habitat,  
22         range, and ecosystem restoration projects focused on im-  
23         proving the long-term ecological health of the Federal land  
24         and natural bodies of water.

1       (h) ADDITIONAL PROJECTS.—To the extent per-  
2 mitted by applicable law and subject to the availability of  
3 appropriations, Federal agencies may contribute to the im-  
4 plementation of projects recommended by the Malheur  
5 C.E.O. Group and approved by the Secretary.

6       (i) AUTHORIZATION OF APPROPRIATIONS.—

7           (1) IN GENERAL.—There is authorized to be  
8 appropriated to the Secretary to carry out this sec-  
9 tion \$1,000,000 for each of fiscal years 2026  
10 through 2036.

11           (2) MAINTENANCE AND DISTRIBUTION.—  
12 Amounts made available under paragraph (1) shall  
13 be maintained and distributed by the Secretary.

14           (3) ADMINISTRATIVE EXPENSES.—Not more  
15 than more than 5 percent of amounts made available  
16 under paragraph (1) for a fiscal year may be used  
17 for the administration of this Act.

18           (4) GRANTS.—Of the amounts made available  
19 under paragraph (1), not more than 10 percent may  
20 be made available for a fiscal year to provide grants  
21 to the Malheur C.E.O. Group.

22       (j) EFFECT.—

23           (1) EXISTING ACTIVITIES.—The activities of  
24 the Malheur C.E.O. Group shall supplement, and

1       not replace, existing activities to manage the natural  
2       resources of the County.

3               (2) LEGAL RIGHTS, DUTIES, OR AUTHORI-  
4       TIES.—Nothing in this section affects any legal  
5       right, duty, or authority of any person or Federal  
6       agency, including any member of the Malheur  
7       C.E.O. Group.

8 **SEC. 5. LAND DESIGNATIONS.**

9               (a) DEFINITION OF WILDERNESS AREA.—In this  
10      section, the term “wilderness area” means a wilderness  
11      area designated by subsection (b)(1).

12               (b) DESIGNATION OF WILDERNESS AREAS.—

13               (1) IN GENERAL.—In accordance with the Wil-  
14       derness Act (16 U.S.C. 1131 et seq.), the following  
15       Federal land in the County comprising approxi-  
16       mately 1,102,393 acres, as generally depicted on the  
17       referenced maps, is designated as wilderness and as  
18       components of the National Wilderness Preservation  
19       System:

20               (A) FIFTEENMILE CREEK WILDERNESS.—

21       Certain Federal land, comprising approximately  
22       61,647 acres, as generally depicted on the map  
23       entitled “Proposed Wilderness Trout Creek–Or-  
24       egon Canyon Group” and dated December 12,

1           2023, which shall be known as the “Fifteenmile  
2           Creek Wilderness”.

3           (B) OREGON CANYON MOUNTAINS WILDER-  
4           NESS.—Certain Federal land, comprising ap-  
5           proximately 53,559 acres, as generally depicted  
6           on the map entitled “Proposed Wilderness  
7           Trout Creek–Oregon Canyon Group” and dated  
8           December 12, 2023, which shall be known as  
9           the “Oregon Canyon Mountains Wilderness”.

10          (C) TWELVEMILE CREEK WILDERNESS.—  
11          Certain Federal land, comprising approximately  
12          38,099 acres, as generally depicted on the map  
13          entitled “Proposed Wilderness Trout Creek–Or-  
14          egon Canyon Group” and dated December 12,  
15          2023, which shall be known as the “Twelvemile  
16          Creek Wilderness”.

17          (D) UPPER WEST LITTLE OWYHEE WIL-  
18          DERNESS.—Certain Federal land, comprising  
19          approximately 93,199 acres, as generally de-  
20          picted on the map entitled “Proposed Wilder-  
21          ness Upper Owyhee” and dated December 12,  
22          2023, which shall be known as the “Upper  
23          West Little Owyhee Wilderness”.

24          (E) LOOKOUT BUTTE WILDERNESS.—Cer-  
25          tain Federal land, comprising approximately

1       66,242 acres, as generally depicted on the map  
2       entitled “Proposed Wilderness Upper Owyhee”  
3       and dated December 12, 2023, which shall be  
4       known as the “Lookout Butte Wilderness”.

5                 (F) MARY GAUTREAUX OWYHEE RIVER  
6       CANYON WILDERNESS.—Certain Federal land,  
7       comprising approximately 211,679 acres, as  
8       generally depicted on the map entitled “Pro-  
9       posed Wilderness Upper Owyhee” and dated  
10      December 12, 2023, which shall be known as  
11      the “Mary Gautreaux Owyhee River Canyon  
12      Wilderness”.

13                 (G) BLACK BUTTE WILDERNESS.—Certain  
14      Federal land, comprising approximately 12,058  
15      acres, as generally depicted on the map entitled  
16      “Proposed Wilderness Upper Owyhee” and  
17      dated December 12, 2023, which shall be  
18      known as the “Black Butte Wilderness”.

19                 (H) TWIN BUTTE WILDERNESS.—Certain  
20      Federal land, comprising approximately 18,150  
21      acres, as generally depicted on the map entitled  
22      “Proposed Wilderness Upper Owyhee” and  
23      dated December 12, 2023, which shall be  
24      known as the “Twin Butte Wilderness”.

(I) OREGON BUTTE WILDERNESS.—Certain Federal land, comprising approximately 31,934 acres, as generally depicted on the map entitled “Proposed Wilderness Upper Owyhee” and dated December 12, 2023, which shall be known as the “Oregon Butte Wilderness”.

(K) DEER FLAT WILDERNESS.—Certain Federal land, comprising approximately 12,250 acres, as generally depicted on the map entitled “Proposed Wilderness Upper Owyhee” and dated December 12, 2023, which shall be known as the “Deer Flat Wilderness”.

(L) SACRAMENTO HILL WILDERNESS.—  
Certain Federal land, comprising approximately  
9,574 acres, as generally depicted on the map  
entitled “Proposed Wilderness Upper Owyhee”  
and dated December 12, 2023, which shall be  
known as the “Sacramento Hill Wilderness”.

(P) MARY GAUTREAUX LOWER OWYHEE  
CANYON WILDERNESS.—Certain Federal land,  
comprising approximately 77,121 acres, as generally depicted on the map entitled “Proposed Wilderness Lower Owyhee” and dated December 12, 2023, which shall be known as the

1       “Mary Gautreaux Lower Owyhee Canyon Wil-  
2 derness”.

3                     (Q) JORDAN CRATERS WILDERNESS.—Cer-  
4 tain Federal land, comprising approximately  
5 29,255 acres, as generally depicted on the map  
6 entitled “Proposed Wilderness Lower Owyhee”  
7 and dated December 12, 2023, which shall be  
8 known as the “Jordan Craters Wilderness”.

9                     (R) OWYHEE BREAKS WILDERNESS.—Cer-  
10 tain Federal land, comprising approximately  
11 31,637 acres, as generally depicted on the map  
12 entitled “Proposed Wilderness Lower Owyhee”  
13 and dated December 12, 2023, which shall be  
14 known as the “Owyhee Breaks Wilderness”.

15                   (S) DRY CREEK WILDERNESS.—Certain  
16 Federal land, comprising approximately 33,209  
17 acres, as generally depicted on the map entitled  
18 “Proposed Wilderness Lower Owyhee” and  
19 dated December 12, 2023, which shall be  
20 known as the “Dry Creek Wilderness”.

21                   (T) DRY CREEK BUTTES WILDERNESS.—  
22 Certain Federal land, comprising approximately  
23 88,289 acres, as generally depicted on the map  
24 entitled “Proposed Wilderness Lower Owyhee”

1           and dated December 12, 2023, which shall be  
2           known as the “Dry Creek Buttes Wilderness”.

3           (U)   UPPER   LESLIE   GULCH   WILDER-  
4           NESS.—Certain Federal land, comprising ap-  
5           proximately 2,997 acres, as generally depicted  
6           on the map entitled “Proposed Wilderness  
7           Lower Owyhee” and dated December 12, 2023,  
8           which shall be known as the “Upper Leslie  
9           Gulch Wilderness”.

10          (V)   SLOCUM   CREEK   WILDERNESS.—Cer-  
11          tain   Federal   land,   comprising   approximately  
12          7,534   acres,   as   generally   depicted   on   the   map  
13          entitled   “Proposed   Wilderness   Lower   Owyhee”  
14          and   dated   December   12,   2023,   which   shall   be  
15          known   as   the   “Slocum   Creek   Wilderness”.

16          (W)   HONEYCOMBS   WILDERNESS.—Certain  
17          Federal   land,   comprising   approximately   41,122  
18          acres,   as   generally   depicted   on   the   map   entitled  
19          “Proposed   Wilderness   Lower   Owyhee”   and  
20          dated   December   12,   2023,   which   shall   be  
21          known   as   the   “Honeycombs   Wilderness”.

22          (X)   WILD   HORSE   BASIN   WILDERNESS.—  
23          Certain   Federal   land,   comprising   approximately  
24          18,402   acres,   as   generally   depicted   on   the   map  
25          entitled   “Proposed   Wilderness   Lower   Owyhee”

1           and dated December 12, 2023, which shall be  
2           known as the “Wild Horse Basin Wilderness”.

3           (Y) QUARTZ MOUNTAIN WILDERNESS.—  
4           Certain Federal land, comprising approximately  
5           32,943 acres, as generally depicted on the map  
6           entitled “Proposed Wilderness Lower Owyhee”  
7           and dated December 12, 2023, which shall be  
8           known as the “Quartz Mountain Wilderness”.

9           (Z) THE TONGUE WILDERNESS.—Certain  
10          Federal land, comprising approximately 5,909  
11          acres, as generally depicted on the map entitled  
12          “Proposed Wilderness Lower Owyhee” and  
13          dated December 12, 2023, which shall be  
14          known as “The Tongue Wilderness”.

15          (AA) THREE FINGERS ROCK NORTH WIL-  
16          DERNESS.—Certain Federal land, comprising  
17          approximately 12,462 acres, as generally de-  
18          picted on the map entitled “Proposed Wilder-  
19          ness Lower Owyhee” and dated December 12,  
20          2023, which shall be known as the “Three Fin-  
21          gers Rock North Wilderness”.

22          (BB) BURNT MOUNTAIN WILDERNESS.—  
23          Certain Federal land, comprising approximately  
24          8,115 acres, as generally depicted on the map  
25          entitled “Proposed Wilderness Lower Owyhee”

1           and dated December 12, 2023, which shall be  
2           known as the “Burnt Mountain Wilderness”.

3           (CC) CAMP CREEK WILDERNESS.—Certain  
4           Federal land, comprising approximately 72,597  
5           acres, as generally depicted on the map entitled  
6           “Proposed Wilderness Camp Creek Group” and  
7           dated December 12, 2023, which shall be  
8           known as the “Camp Creek Wilderness”.

9           (2) MAPS AND LEGAL DESCRIPTIONS.—

10           (A) IN GENERAL.—As soon as practicable  
11           after the date of enactment of this Act, the Sec-  
12           retary shall prepare a map and legal description  
13           of each wilderness area.

14           (B) EFFECT.—Each map and legal de-  
15           scription prepared under subparagraph (A)  
16           shall have the same force and effect as if in-  
17           cluded in this Act, except that the Secretary  
18           may correct clerical and typographical errors in  
19           the map or legal description.

20           (C) PUBLIC AVAILABILITY.—The maps  
21           and legal descriptions prepared under subpara-  
22           graph (A) shall be on file and available for pub-  
23           lic inspection in the appropriate offices of the  
24           Bureau.

25           (3) MANAGEMENT.—

1                             (A) IN GENERAL.—Subject to valid exist-  
2                             ing rights, the wilderness areas shall be admin-  
3                             istered by the Secretary in accordance with the  
4                             Wilderness Act (16 U.S.C. 1131 et seq.), except  
5                             that—

6                                 (i) any reference in that Act to the ef-  
7                             fective date of that Act shall be considered  
8                             to be a reference to the date of enactment  
9                             of this Act; and

10                                 (ii) any reference in that Act to the  
11                             Secretary of Agriculture shall be consid-  
12                             ered to be a reference to the Secretary.

13                             (B) GRAZING.—The Secretary shall allow  
14                             the continuation of the grazing of livestock, in  
15                             the wilderness areas, if established before the  
16                             date of enactment of this Act, in accordance  
17                             with—

18                                 (i) section 4(d)(4) of the Wilderness  
19                             Act (16 U.S.C. 1133(d)(4)); and

20                                 (ii) the guidelines set forth in Appen-  
21                             dix A of the report of the Committee on  
22                             Interior and Insular Affairs of the House  
23                             of Representatives accompanying H.R.  
24                             2570 of the 101st Congress (House Report  
25                             101–405).



(ii) INCLUSIONS.—Management activities under clause (i) may include the occasional and temporary use of motorized vehicles, if the use, as determined by the Secretary, would promote healthy, viable, and more naturally distributed wildlife populations that would enhance wilderness values while causing the minimum impact necessary to accomplish those tasks.

(E) EXISTING ACTIVITIES.—Consistent with section 4(d)(1) of the Wilderness Act (16 U.S.C. 1133(d)(1)) and in accordance with appropriate policies, such as the policies established in Appendix B of the report of the Committee on Interior and Insular Affairs of the House of Representatives accompanying H.R. 2570 of the 101st Congress (House Report 101–405), the State may use aircraft (including helicopters) in the wilderness areas to survey, capture, transplant, monitor, and provide water for wildlife populations, including bighorn sheep and feral stock, feral horses, and feral burros.

23 (c) MANAGEMENT OF LAND NOT DESIGNATED AS  
24 WILDERNESS.—

25 (1) RELEASE OF WILDERNESS STUDY AREAS.—

(B) RELEASE.—Except as provided in paragraph (2), the land described in subparagraph (A)—

1 section (b)(1) and is not designated on the Map as  
2 “land with wilderness characteristics” shall be man-  
3 aged by the Secretary in accordance with the appli-  
4 cable land use plans adopted under section 202 of  
5 the Federal Land Policy and Management Act of  
6 1976 (43 U.S.C. 1712).

**7 SEC. 6. LAND CONVEYANCES TO BURNS PAIUTE TRIBE AND**  
**8 CASTLE ROCK CO-STEWARDSHIP AREA.**

9           (a) JONESBORO RANCH, ROAD GULCH, AND BLACK  
10 CANYON LAND CONVEYANCES.—

11                     (1) CONVEYANCE AND TAKING INTO TRUST.—  
12                         (A) TITLE.—As soon as practicable after  
13                         the date of enactment of this Act, the Secretary  
14                         shall accept title to the land described in para-  
15                         graph (2), if conveyed or otherwise transferred  
16                         to the United States by, or on behalf of, the  
17                         Burns Paiute Tribe.

1                             (2) DESCRIPTION OF LAND.—The land referred  
2 to in paragraph (1)(A) is the following:

3                             (A) JONESBORO RANCH.—The parcel com-  
4 monly known as “Jonesboro Ranch”, located  
5 approximately 6 miles east of Juntura, Oregon,  
6 consisting of 21,548 acres of Federal land,  
7 6,686 acres of certain private land owned by  
8 the Burns Paiute Tribe and associated with the  
9 Jonesboro Ranch containing the pastures re-  
10 ferred to as “Saddle Horse” and “Trail Horse”,  
11 “Indian Creek”, “Sperry Creek”, “Antelope  
12 Swales”, “Horse Camp”, “Dinner Creek”,  
13 “Upper Hunter Creek”, and “Tim’s Peak”,  
14 generally depicted as “Jonesboro Parcels  
15 (Transfer)” on the map entitled “Proposed Wil-  
16 derness Camp Creek Group” and dated Decem-  
17 ber 12, 2023, and more particularly described  
18 as follows:

19                             (i) T. 20 S., R. 38 E., secs. 25 and  
20 36, Willamette Meridian.

21                             (ii) T. 20 S., R. 39 E., secs. 25–36,  
22 Willamette Meridian.

23                             (iii) T. 20 S., R. 40 E., secs. 30, 31,  
24 and 32, Willamette Meridian.

(iv) T. 21 S., R. 39 E., secs. 1-18,  
20-29, and 32-36, Willamette Meridian.

(vi) T. 22 S., R. 39 E., secs. 1-5, 8,  
and 9, Willamette Meridian

(B) ROAD GULCH; BLACK CANYON.—The approximately 4,137 acres of State land containing the pastures referred to as "Road Gulch" and "Black Canyon" and more particularly described as follows:

1                             (5) LAND EXCHANGE.—Not later than 3 years  
2                             after the date of enactment of this Act, the Sec-  
3                             retary shall seek to enter into an agreement with the  
4                             State under which the Secretary would exchange  
5                             Federal land for the portions of the area described  
6                             in paragraph (2)(B) that are owned by the State.

7                             (b) CASTLE ROCK LAND TO BE HELD IN TRUST  
8                             AND CO-STEWARDSHIP AREA.—

9                             (1) LAND TO BE HELD IN TRUST.—All right,  
10                             title, and interest of the United States in and to the  
11                             approximately 2,500 acres of land in the Castle  
12                             Rock Wilderness Study Area, as depicted as “Lands  
13                             to be Taken into Trust” on the map entitled “Land  
14                             into Trust and Co-Stewardship Castle Rock Group”  
15                             and dated December 12, 2023, shall—

16                             (A) be held in trust by the United States  
17                             for the benefit of the Burns Paiute Tribe; and  
18                             (B) be part of the reservation of the Burns  
19                             Paiute Tribe.

20                             (2) CASTLE ROCK CO-STEWARDSHIP AREA.—

21                             (A) MEMORANDUM OF UNDERSTANDING.—  
22                             (i) IN GENERAL.—As soon as prac-  
23                             ticable after the date of enactment of this  
24                             Act, the Secretary shall seek to enter into  
25                             a memorandum of understanding with the

1              Burns Paiute Tribe to provide for the co-  
2              stewardship of the area depicted as “Tribal  
3              Co-Stewardship Area” on the map entitled  
4              “Land into Trust and Co-Stewardship  
5              Castle Rock Group” and dated December  
6              12, 2023, to be known as the “Castle Rock  
7              Co-Stewardship Area”.

8                         (ii) REQUIREMENT.—The memo-  
9              randum of understanding entered into  
10             under clause (i) shall ensure that the Cas-  
11             tle Rock Co-Stewardship Area is managed  
12             in a manner that—

13                             (I) ensures that Tribal interests  
14              are adequately considered;

15                             (II) provides for maximum pro-  
16              tection of cultural and archaeological  
17              resources; and

18                             (III) provides for the protection  
19              of natural resources with cultural sig-  
20              nificance.

21                         (B) MANAGEMENT AGREEMENTS.—In ac-  
22              cordance with applicable law (including regula-  
23              tions), the Secretary may enter into 1 or more  
24              management agreements with the Burns Paiute  
25              Tribe to authorize the Burns Paiute Tribe to

1           carry out management activities in the Castle  
2           Rock Co-Stewardship Area in accordance with  
3           the memorandum of understanding entered into  
4           under subparagraph (A)(i).

5           (C) GRAZING.—The grazing of livestock in  
6           the Castle Rock Co-Stewardship Area, if estab-  
7           lished before the date of enactment of this Act,  
8           shall be permitted to continue in accordance  
9           with applicable law (including regulations).

10          (D) WATER RIGHTS.—Nothing in this  
11         paragraph—

12           (i) affects any valid and existing water  
13           rights; or  
14           (ii) provides the Burns Paiute Tribe  
15           with any new water right or claim.

16          (3) WITHDRAWAL.—Subject to valid existing  
17         rights, the land taken into trust under paragraph  
18         (1) and the land comprising the Castle Rock Co-  
19         Stewardship Area are withdrawn from—

20           (A) all forms of entry, appropriation, and  
21           disposal under the public land laws;

22           (B) location, entry, and patent under the  
23           mining laws; and

1                         (C) operation of the mineral leasing and  
2                         geothermal leasing laws and mineral materials  
3                         laws.

4                         (c) AUTHORIZATION OF APPROPRIATIONS.—There is  
5                         authorized to be appropriated to the Secretary to carry  
6                         out this section \$2,000,000 for fiscal year 2026.

7                         (d) EFFECT ON TRIBAL RIGHTS AND CERTAIN EX-  
8                         ISTING USES.—Nothing in this section, including any des-  
9                         ignation or nondesignation of land transferred into trust  
10                         to be held by the United States for the benefit of the  
11                         Burns Paiute Tribe under this section—

12                         (1) alters, modifies, enlarges, diminishes, or ab-  
13                         rogates rights secured by a treaty, statute, Executive  
14                         order, or other Federal law of any Indian Tribe, in-  
15                         cluding off-reservation reserved rights; or

16                         (2) affects—

17                         (A) existing rights-of-way; or  
18                         (B) preexisting grazing uses and existing  
19                         water rights or mining claims, except as specifi-  
20                         cally negotiated between any applicable Indian  
21                         Tribe and the Secretary.

