119TH CONGRESS 1ST SESSION

H. R. 4418

To increase the quality and supply of child care and lower child care costs for families.

IN THE HOUSE OF REPRESENTATIVES

July 15, 2025

Mr. Scott of Virginia (for himself, Ms. Lee of Pennsylvania, Mr. Davis of Illinois, Ms. Brownley, Mr. Tonko, Mr. Fields, Ms. Norton, Ms. TLAIB, Mrs. RAMIREZ, Ms. PELOSI, Mr. THOMPSON of Mississippi, Mr. Jackson of Illinois, Ms. Stansbury, Ms. Salinas, Mrs. McIver, Ms. WILLIAMS of Georgia, Mrs. McBath, Ms. Ansari, Mr. Swalwell, Ms. Moore of Wisconsin, Mr. Castro of Texas, Mr. Frost, Mr. Carson, Ms. Castor of Florida, Mr. Latimer, Ms. Clark of Massachusetts, Ms. PINGREE, Mr. GARCIA of California, Ms. GOODLANDER, Ms. SCHOLTEN, Mr. Thanedar, Ms. Crockett, Ms. Bonamici, Ms. Kelly of Illinois, Ms. Underwood, Mr. Carter of Louisiana, Mr. Pocan, Mrs. McClain Delaney, Mr. Lieu, Ms. McBride, Mr. Vargas, Ms. Leger FERNANDEZ, Ms. McCollum, Mrs. Dingell, Ms. Lois Frankel of Florida, Mr. Norcross, Ms. McClellan, Ms. McDonald Rivet, Ms. ELFRETH, Ms. DELBENE, Ms. DEAN of Pennsylvania, Mr. McGarvey, Ms. Tokuda, Ms. Clarke of New York, Mr. Moulton, Mr. Keating, Ms. Sánchez, Ms. Chu, Mr. Menendez, Ms. Schakowsky, Ms. Simon, Ms. Wilson of Florida, Mr. Smith of Washington, Ms. Stevens, Mr. LANDSMAN, Ms. Ross, Ms. Delauro, Mr. Nadler, Mr. Evans of Pennsylvania, Mr. Subramanyam, Mrs. Beatty, Mr. Gottheimer, Ms. TITUS, Ms. PETTERSEN, Ms. BUDZINSKI, Mr. MAGAZINER, Ms. SEWELL, Ms. Brown, Mr. Casten, Mr. Garamendi, Mr. Raskin, Mr. Beyer, Ms. DAVIDS of Kansas, and Mr. Amo) introduced the following bill; which was referred to the Committee on Education and Workforce

A BILL

To increase the quality and supply of child care and lower child care costs for families.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Child Care for Work-
5	ing Families Act''.
6	TITLE I—CHILD CARE AND
7	EARLY LEARNING PROGRAM
8	SEC. 101. BIRTH THROUGH FIVE CHILD CARE AND EARLY
9	LEARNING PROGRAM.
10	(a) CHILD CARE DEFINITIONS.—The definitions in
11	section 658P of the Child Care and Development Block
12	Grant Act of 1990 (42 U.S.C. 9858n) shall apply to this
13	section, except as provided in subsection (b) and as other-
14	wise specified.
15	(b) Additional Definitions.—In this section:
16	(1) Apprenticeship.—The term "apprentice-
17	ship" means an apprenticeship registered under the
18	Act of August 16, 1937 (commonly known as the
19	"National Apprenticeship Act"; 50 Stat. 664, chap-
20	ter 663; 29 U.S.C. 50 et seq.).
21	(2) CHILD CARE CERTIFICATE.—
22	(A) IN GENERAL.—The term "child care
23	certificate" means a certificate (that may be a
24	check or other disbursement) that is issued by
25	a State, Tribal, territorial, or local government

1	under this section directly to a parent who shall
2	use such certificate only as payment for child
3	care services or as a deposit for child care serv-
4	ices if such a deposit is required of other chil-
5	dren being cared for by the provider.
6	(B) Rule.—Nothing in this section shall
7	preclude the use of such certificates for sec-
8	tarian child care services if freely chosen by the
9	parent. For the purposes of this section, child
10	care certificates shall be considered indirect
11	Federal financial assistance to the provider.
12	(3) Child experiencing homelessness.—
13	The term "child experiencing homelessness" means
14	an individual who is a homeless child or youth under
15	section 725 of the McKinney-Vento Homeless Assist-
16	ance Act (42 U.S.C. 11434a).
17	(4) Eligible activity.—The term "eligible
18	activity", with respect to a parent, shall include, at
19	minimum, activities consisting of—
20	(A) full-time or part-time employment;
21	(B) self-employment;
22	(C) job search activities;
23	(D) secondary, postsecondary, or adult
24	education including education through a pro-

gram of high school classes, a course of study

1	at an institution of higher education, classes to-
2	wards an equivalent of a high school diploma
3	recognized by State law, or English as a second
4	language classes;
5	(E) health treatment (including mental
6	health and substance use treatment) for a con-
7	dition that prevents the parent from partici-
8	pating in other eligible activities;
9	(F) activities to prevent child abuse and
10	neglect, or family violence prevention or inter-
11	vention activities;
12	(G) employment and training activities, in-
13	cluding job training, under the Workforce Inno-
14	vation and Opportunity Act (29 U.S.C. 3101 et
15	seq.); and
16	(H) taking leave under the Family and
17	Medical Leave Act of 1993 (29 U.S.C. 2601 et
18	seq.) (or equivalent provisions for Federal em-
19	ployees), a State or local paid or unpaid leave
20	law, or a program of employer-provided leave.
21	(5) Eligible Child.—
22	(A) IN GENERAL.—The term "eligible
23	child" means an individual—
24	(i) who is less than 6 years of age;

1	(ii) who is not	yet in	kindergar	ten;
2	2 and			
3	3 (iii) who—			
4	4 (I) resides w	with a pa	arent or p	par-
5	ents who are par	ticipatin	ng in an e	ligi-
6	ble activity;			
7	7 (II) is includ	ed in a	population	n of
8	3 vulnerable childre	en iden	tified by	the
9	lead agency invol	ved, whi	ich at a n	nin-
10) imum shall inclu	de child	ren with	dis-
11	abilities, infants a	and todd	llers with	dis-
12	abilities, children	experie	encing ho	me-
13	lessness, children	in fost	er care, o	hil-
14	dren in kinship	care, c	hildren i	n a
15	family that is el	ligible f	or assista	nce
16	through the spec	ial supp	olemental	nu-
17	7 trition assistance	progran	n for won	nen,
18	infants, and chi	ldren es	stablished	by
19	section 17 of the	Child I	Nutrition	Act
20	of 1966 (42 U.S	S.C. 178	86), a ho	ıse-
21	hold that is eligi	ble to r	eceive ass	sist-
22	ance through the	supple	mental nu	ıtri-
23	3 tion assistance	progran	n establis	hed
24	under the Food a	and Nut	trition Ac	t of
25	5 2008 (7 U.S.C.	2011 e	t seq.), o	r a

1	family that is eligible to receive assist-
2	ance through the program of block
3	grants to States for temporary assist-
4	ance for needy families established
5	under part A of title IV of the Social
6	Security Act (42 U.S.C. 601 et seq.),
7	and children who are receiving, or
8	need to receive, child protective serv-
9	ices; or
10	(III) resides with—
11	(aa) a parent who is more
12	than 65 years of age;
13	(bb) a parent who is em-
14	ployed by an eligible child care
15	provider; or
16	(cc) a parent who is enrolled
17	in high school and has not ex-
18	ceeded the maximum age of en-
19	rollment in high school.
20	(B) Longer-term period eligibility.—
21	An individual who is determined to be an eligi-
22	ble child shall not be required to reverify eligi-
23	bility for purposes of this title during the period
24	after the determination and before the indi-

1	vidual becomes 6 years of age or enters kinder-
2	garten, whichever occurs earlier.
3	(6) Eligible Child Care Provider.—
4	(A) IN GENERAL.—The term "eligible child
5	care provider" means a center-based child care
6	provider, a family child care provider, or other
7	provider of child care services for compensation
8	that—
9	(i) is licensed to provide child care
10	services under State law applicable to the
11	child care services it provides or, in the
12	case of an Indian Tribe or Tribal organiza-
13	tion, meets the rules set by the Secretary;
14	(ii) participates in the State's tiered
15	system for recognizing and supporting the
16	quality of child care services described in
17	subsection (f)(3)(B), or, in the case of an
18	Indian Tribe or Tribal organization, meets
19	the rules set by the Secretary—
20	(I) not later than 4 years after
21	the State first receives funds under
22	this section; and
23	(II) for the remainder of the pe-
24	riod for which the provider receives
25	funds under this section; and

- (iii) satisfies the State and local requirements, including those requirements
 described in section 658E(c)(2)(I) of the
 Child Care and Development Block Grant
 Act of 1990 (42 U.S.C. 9858c(c)(2)(I)),
 applicable to the child care services it provides.
 - (B) SPECIAL RULE.—A child care provider who is eligible to provide child care services in a State for children receiving assistance under the Child Care and Development Block Grant Act of 1990 (42 U.S.C. 9857 et seq.) on the date the State submits an application for funds under this section, and remains in compliance with any licensing or registration standards, or regulations, of the State, shall be deemed to be an eligible child care provider under this section for 3.5 years after the State first receives funding under this section.
 - (7) FMAP.—The term "FMAP" has the meaning given the term "Federal medical assistance percentage" in the first sentence of section 1905(b) of the Social Security Act (42 U.S.C. 1396d(b)).
- 24 (8) Family Child care provider.—The term 25 "family child care provider" means one or more indi-

1	viduals who provide child care services, in a private
2	residence other than the residences of the children
3	involved, for less than 24 hours per day per child,
4	or for 24 hours per day per child due to the nature
5	of the work of the parent involved.
6	(9) Inclusive care.—The term "inclusive",
7	with respect to care (including child care), means
8	care provided by an eligible child care provider—
9	(A) for whom the percentage of children
10	served by the provider who are children with
11	disabilities or infants or toddlers with disabil-
12	ities reflects the prevalence of children with dis-
13	abilities and infants and toddlers with disabil-
14	ities (whichever the provider serves) among chil-
15	dren within the State involved; and
16	(B) that provides care and full participa-
17	tion for children with disabilities and infants
18	and toddlers with disabilities (whichever the
19	provider serves) alongside children who are—
20	(i) not children with disabilities; and
21	(ii) not infants and toddlers with dis-
22	abilities.
23	(10) Infant or toddler.—The term "infant
24	or toddler" means an individual who is less than 3
25	years of age.

1	(11) Infant or toddler with a dis-
2	ABILITY.—The term "infant or toddler with a dis-
3	ability" has the meaning given the term in section
4	632 of the Individuals with Disabilities Education
5	Act (20 U.S.C. 1432).
6	(12) Lead agency.—The term "lead agency"
7	means the agency designated under subsection (e).
8	(13) Provider Type.—The term "provider
9	type" means a type that is—
10	(A) a center-based child care provider;
11	(B) a family child care provider; or
12	(C) another non-center-based child care
13	provider.
14	(14) Recognized Postsecondary Creden-
15	TIAL.—The term "recognized postsecondary creden-
16	tial" has the meaning given the term in section 3 of
17	the Workforce Innovation and Opportunity Act (29
18	U.S.C. 3102).
19	(15) Staffed family child care net-
20	WORK.—The term "staffed family child care net-
21	work" means a nonprofit organization or nonprofit
22	cooperative—
23	(A) that may be a component of a child
24	care resource and referral organization;

- 1 (B) that has at least one paid staff mem-2 ber; and
- 3 (C) that offers evidence-based professional 4 development, quality improvement support, 5 business support, and technical assistance, in-6 cluding on achieving licensure as a child care 7 provider, to family child care providers.
 - (16) STATE.—The term "State" means any of the 50 States and the District of Columbia.
 - (17) TERRITORY.—The term "territory" means the Commonwealth of Puerto Rico, the Virgin Islands of the United States, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.

(c) APPROPRIATIONS.—

(1) Entitlement.—In addition to amounts otherwise available, there is appropriated to the Department of Health and Human Services, out of any money in the Treasury not otherwise appropriated, such sums as may be necessary for each of fiscal years 2026 through 2031, for payments to States, territories, and Indian Tribes and Tribal organizations, and for carrying out this section (other than carrying out activities described in paragraph (2) or (3)).

- 1 (2) Grants to localities; awards to head 2 START AGENCIES.—In addition to amounts otherwise 3 available, there is appropriated to the Department of 4 Health and Human Services for fiscal year 2026, 5 out of any money in the Treasury not otherwise ap-6 propriated, \$20,000,000,000, to remain available 7 until September 30, 2031, to carry out the programs 8 of grants to localities and awards to Head Start 9 agencies described in subsection (i).
- 10 (3) FEDERAL ADMINISTRATION.—In addition to
 11 amounts otherwise available, there is appropriated to
 12 the Department of Health and Human Services for
 13 fiscal year 2026, out of any money in the Treasury
 14 not otherwise appropriated, \$1,300,000,000, to re15 main available until September 30, 2031, to carry
 16 out subsections (k) and (l).
- 17 (d) Establishment of Birth Through Five 18 Child Care and Early Learning Entitlement Pro-19 gram.—
- 20 (1) IN GENERAL.—The Secretary is authorized 21 to administer a child care and early learning entitle-22 ment program under which an eligible child, in a 23 State, territory, or Indian Tribe, or served by a 24 Tribal organization with an approved application 25 under subsection (f) or (g), shall be provided an op-

- portunity to obtain high-quality child care services,
 subject to the requirements of this section.
- (2)3 ASSISTANCE FOR **EVERY** ELIGIBLE CHILD.—Beginning on October 1, 2026, every child 5 who applies for assistance under this section, who is 6 in a State with an approved application under sub-7 section (f), or in a territory or Indian Tribe or 8 served by a Tribal organization with an approved 9 application under subsection (g), and who is deter-10 mined, by a lead agency (or other entity designated 11 by a lead agency) for the State, territory, Indian 12 Tribe, or Tribal organization involved, following 13 standards and procedures established by the Sec-14 retary by rule, to be an eligible child, shall be offered 15 and shall be entitled to receive assistance for direct 16 child care services in accordance with and subject to 17 the requirements and limitations of this section.
- 18 (e) Lead Agency.—The Governor of a State or the 19 head of a territory or Indian Tribe, desiring for the State, 20 territory, or Indian tribe or a related tribal organization 21 to receive a payment under this section, shall designate 22 a lead agency (such as a State agency or joint interagency 23 office) to administer the child care program carried out 24 under this section.
- 25 (f) Applications and State Plans.—

1	(1) Application.—To be eligible to receive as-
2	sistance under this section, a State shall prepare
3	and submit to the Secretary for approval an applica-
4	tion containing a State plan that meets the require-
5	ments under paragraph (3) and contains that infor-
6	mation.
7	(2) Period Covered by Plan.—A State plan
8	contained in the application shall be designed to be
9	implemented during a period of not more than 3
10	years.
11	(3) REQUIREMENTS FOR STATE PLANS.—The
12	Secretary shall award funds under this section to
13	States with an approved application that contains a
14	State plan, submitted under paragraph (1), at such
15	time, in such manner, and containing such informa-
16	tion as the Secretary shall by rule require, including,
17	at a minimum, the following:
18	(A) PAYMENT RATES AND COST ESTI-
19	MATION.—
20	(i) Payment rates.—The State plan
21	shall certify that payment rates for the
22	provision of direct child care services for
23	which assistance is provided in accordance

with this section for the period covered by

1	the plan, within 3 years after the State
2	first receives funds under this section—
3	(I) will be sufficient to meet the
4	cost of child care (including fixed
5	costs such as rent or mortgage and
6	salaries), and set (with pay being
7	paid) in accordance with a cost esti-
8	mation model or cost study described
9	in clause (ii) that is approved by the
10	Secretary; and
11	(II) will correspond to differences
12	in quality (including improved quality)
13	based on the State's tiered system for
14	recognizing and supporting the quality
15	of child care services described in sub-
16	paragraph (B).
17	(ii) Cost Estimation.—Such State
18	plan shall—
19	(I) demonstrate that the State
20	has, after consulting with the entities
21	and administrators described in sub-
22	clause (II), developed and uses a sta-
23	tistically valid and reliable cost esti-
24	mation model or cost study for the
25	payment rates for direct child care

1 services in the State (that are suffi-2 cient to cover providers' fixed costs 3 and take into account payments made through BASE grants under title II), for the cost of child care at each of 6 the tiers of the State's tiered system 7 for recognizing and supporting the 8 quality of child care services described 9 in subparagraph (B), and for vari-10 ations in the cost of direct child care 11 services by geographic area, provider 12 type, and age of child, and the addi-13 tional costs associated with providing 14 inclusive care; 15 (II) certify that the entities and administrators consulted included the 16 17 State Advisory Council on Early 18 Childhood Education and Care des-19 or established in ignated 20 642B(b)(1)(A)(i) of the Head Start 21 Act (42 U.S.C. 9837b(b)(1)(A)(i))22 (including State Head Start collabora-23 tion office directors), administrators

of local child care programs and Head

organizations

agencies,

Start

24

resenting child care directors, teach-1 2 ers, and other staff, local child care 3 resource and referral organizations, organizations representing parents of children with disabilities and parents 6 of infants and toddlers with disabil-7 ities, the State interagency coordi-8 nating council established under sec-9 tion 641 of the Individuals with Dis-10 abilities Education Act (20 U.S.C. 11 1441), the State advisory panel estab-12 lished under section 612(a)(21) of the 13 Individuals with Disabilities cation Act (20 U.S.C. 1412(a)(21)), 14 15 organizations and labor organizations 16 representing child care providers, and 17 other appropriate entities; 18 (III) certify that the State— 19 (aa) not later than 30 days 20 after finalizing the cost esti-21 mation model or cost study, pub-22 lished a detailed report con-23 taining the child care costs estimated with the cost estimation 24 25 model or cost study, and includ-

1	ing an explanation detailing how
2	the wage requirements described
3	in subclause (IV)(cc) were ap-
4	plied in the estimation of such
5	costs; and
6	(bb) not later than 60 days
7	after publishing the report, estab-
8	lished a system to receive public
9	comment on the report about
10	making changes to the cost esti-
11	mation model or cost study, pro-
12	vided an opportunity for the pub-
13	lic to comment on the report
14	through that system, and sub-
15	mitted the report to the Sec-
16	retary;
17	(IV) certify that the State's pay-
18	ment rates for direct child care serv-
19	ices for which assistance is provided
20	in accordance with this section—
21	(aa) are set (with pay being
22	paid) in accordance with the
23	most recent estimates from the
24	most recent cost estimation
25	model or cost study under sub-

1	clause (I), so that providers at
2	each tier of the tiered system for
3	recognizing and supporting the
4	quality of child care services de-
5	scribed in subparagraph (B) re-
6	ceive a payment that is sufficient
7	to fully meet the requirements of
8	such tier;
9	(bb) are set so as to provide
10	payments to providers not at the
11	top tier of the tiered system that
12	are sufficient to enable the pro-
13	viders to increase quality to meet
14	the requirements for the next
15	tier;
16	(cc) ensure adequate wages
17	for staff of child care providers
18	providing such direct child care
19	services that—
20	(AA) at a minimum,
21	provide a living wage for all
22	staff of such child care pro-
23	viders; and
24	(BB) are equivalent to
25	wages for elementary edu-

1	cators with similar creden-
2	tials and experience in the
3	State; and
4	(dd) are adjusted on an an-
5	nual basis for cost-of-living in-
6	creases to ensure those payment
7	rates remain sufficient to meet
8	the requirements of this section;
9	(V) certify that the State will up-
10	date, not less often than once every 3
11	years, the cost estimation model or
12	cost study, following the process and
13	in accordance with the requirements
14	of this subparagraph; and
15	(VI) certify that the State has es-
16	tablished a system for appeals of the
17	child care costs estimated with the
18	cost estimation model or cost study.
19	(iii) Payment practices.—Such
20	State plan shall include an assurance that
21	the State will implement payment practices
22	that support the fixed costs of providing
23	direct child care services.
24	(B) TIERED SYSTEM FOR RECOGNIZING
25	AND SUPPORTING THE QUALITY OF CHILD CARE

1 SERVICES.—Such State plan shall certify that 2 the State has implemented, or assure that the 3 State will develop or revise within 3 years after 4 first receiving funds under this section, with input (from early childhood education and de-6 velopment experts, from a diverse group of child 7 care providers of a variety of provider types, 8 from families, and from organizations rep-9 resenting child care directors, teachers, and 10 other staff), a tiered system for recognizing and 11 supporting the quality of child care services for 12 which assistance is made available under this 13 section, and that are inclusive and appropriate 14 for such child care providers. Such tiered sys-15 tem shall— 16 (i) include a set of standards, for de-17 termining the tier of quality of a child care 18 provider, that— 19 (I) uses standards for a highest 20 tier that at a minimum are equivalent 21 to Head Start program performance 22 standards described in section 23 641A(a)(1)(B) of the Head Start Act

(42 U.S.C. 9836a(a)(1)(B)) or other

1	equivalent evidence-based standards
2	approved by the Secretary;
3	(II) includes quality indicators
4	and thresholds that are appropriate
5	for child development for different
6	types of provider types, including cen-
7	ter-based child care providers and
8	family child care providers, and are
9	appropriate for providers serving dif-
10	ferent age groups (including mixed
11	age groups) of children; and
12	(III) aligns standards for the
13	lowest tier with State licensing re-
14	quirements for child care providers
15	described in subparagraph (K);
16	(ii) include a different set of stand-
17	ards that includes indicators, when appro-
18	priate, for care during nontraditional hours
19	of operation; and
20	(iii) provide for sufficient resources
21	and supports for child care providers at
22	tiers lower than the highest tier to facili-
23	tate progression toward meeting higher
24	quality standards.

	_ ~
1	(C) Achieving high quality for all
2	CHILDREN.—Such State plan shall certify the
3	State has implemented, or will implement with-
4	in 3 years after first receiving funds under this
5	section, policies and financing practices that
6	will ensure all eligible children can choose to at-
7	tend child care, with services provided by any of
8	a variety of provider types including family
9	child care providers, at the highest quality tier
10	within 10 years after the date of enactment of
11	this Act.
12	(D) Number and percentage of pro-
13	VIDERS AT EACH TIER AND OTHER CHARACTER-
14	ISTICS.—Such plan shall provide information on
15	the number and percentage of eligible child care
16	providers, disaggregated (unless the

(i) the tier of a provider's services on 20 21 the State's tiered system for recognizing and supporting the quality of child care 22

23 services described in subparagraph (B);

vider or child) by—

(ii) the primary language of the provider;

disaggregation involved would reveal personally

identifiable information about an individual pro-

17

18

19

24

1	(iii) the race and ethnicity of the chil-
2	dren served;
3	(iv) the age of the children;
4	(v) the disability status of the chil-
5	dren; and
6	(vi) the primary language of the chil-
7	dren.
8	(E) Compensation.—Such plan shall pro-
9	vide a certification that the State has or will
10	have within 3 years after first receiving funds
11	under this section, a wage ladder for staff of el-
12	igible child care providers receiving assistance
13	under this section, including a certification that
14	wages for such staff, at a minimum, will meet
15	the requirements of subparagraph
16	(A)(ii)(IV)(cc).
17	(F) SLIDING FEE SCALE FOR COPAY-
18	MENTS.—
19	(i) In general.—Except as provided
20	in clause (ii)(I), the State plan shall pro-
21	vide an assurance that the State will for
22	the period covered by the plan use a slid-
23	ing fee scale, which shall gradually in-
24	crease copayments as a percentage of fam-
25	ily income for families with greater family

1	incomes as described in clause (ii), to de-
2	termine a copayment for a family receiving
3	assistance under this section (or, for a
4	family receiving part-time care, a reduced
5	copayment that is the proportionate
6	amount of the full copayment).
7	(ii) Sliding fee scale.—A full co-
8	payment described in clause (i) shall be de-
9	termined using a sliding fee scale that pro-
10	vides that, for a family with a family in-
11	come—
12	(I) of not more than 85 percent
13	of the State median income for a fam-
14	ily of the same size, the family shall
15	not pay a copayment, toward the cost
16	of the child care involved for all eligi-
17	ble children in the family;
18	(II) of more than 85 percent but
19	not more than 100 percent of the
20	State median income for a family of
21	the same size, the copayment shall be
22	more than 0 but not more than 2 per-
23	cent of that family income, toward
24	such cost for all such children:

1	(III) of more than 100 percent
2	but not more than 125 percent of the
3	State median income for a family of
4	the same size, the copayment shall be
5	more than 2 but not more than 4 per-
6	cent of that family income, toward
7	such cost for all such children;
8	(IV) of more than 125 percent
9	but not more than 150 percent of the
10	State median income for a family of
11	the same size, the copayment shall be
12	more than 4 but not more than 7 per-
13	cent of that family income, toward
14	such cost for all such children; and
15	(V) of more than 150 percent of
16	the State median income for a family
17	of the same size, the copayment shall
18	be 7 percent of that family income, to-
19	ward such cost for all such children.
20	(G) Prohibition on Charging More
21	THAN COPAYMENT.—The State plan shall cer-
22	tify that, after the State develops and uses the
23	cost estimation model or cost study described in
24	subparagraph (A)(ii), the State will not permit

a child care provider receiving financial assist-

1	ance under this section to charge, for direct
2	child care services for an eligible child, more
3	than the total of—
4	(i) the financial assistance provided
5	for the child under this section; and
6	(ii) any applicable copayment pursu-
7	ant to subparagraph (F).
8	(H) REDUCTION OF BARRIERS.—The State
9	plan shall assure that each child who receives
10	assistance under this section will be considered
11	to meet all eligibility requirements for such as-
12	sistance, and will receive such assistance, for
13	not less than 12 months unless the child has
14	aged out of the program, and the child's eligi-
15	bility determination and redetermination, in-
16	cluding any determination based on the State's
17	definition of eligible activities, shall be imple-
18	mented in a manner that supports child well-
19	being and reduces barriers to enrollment, in-
20	cluding continuity of services.
21	(I) Policies to support access to
22	CHILD CARE FOR UNDERSERVED POPU-
23	LATIONS.—The State plan shall demonstrate
24	that the State will prioritize increasing access

to, and the quality and the supply of, child care

in the State for underserved populations, including at a minimum, children from low-income families, children in underserved areas, infants and toddlers, children with disabilities and infants and toddlers with disabilities, children who are dual language learners, children experiencing homelessness, children in foster or kinship care, children who receive care during non-traditional hours, and vulnerable children as defined by the lead agency pursuant to subsection (b)(5)(A)(iii)(II).

(J) Policies.—The State plan shall include a certification that the State will apply, under this section, the policies and procedures described in subparagraphs (A), (B), (I), (J), (K)(i), (R), and (U) of section 658E(c)(2) of the Child Care and Development Block Grant Act of 1990 (42 U.S.C. 9858c(c)(2)), and the policies and procedures described in section 658H of such Act (42 U.S.C. 9858f), to child care services provided under this section.

(K) Licensing.—

(i) Consultation.—The State plan shall demonstrate that the State has consulted or will consult with organizations

1 (including labor organizations and child 2 care and early learning organizations) rep-3 resenting eligible child care providers (in-4 cluding family child care providers), child associations, child care directors, 6 teachers, or other staff (including direc-7 tors, teachers, or staff from child care pro-8 viders serving higher proportions of under-9 served populations as identified under sub-10 paragraph (I)), early childhood education 11 and development experts, maternal and 12 child health experts, and families in the de-13 velopment of licensing standards described 14 in this subparagraph, including identifying 15 barriers to such licensing for child care 16 providers who are exempt from such licens-17 ing under the Child Care and Development 18 Block Grant of 1990 (42 U.S.C. 9857 et 19 seq.).

(ii) Licensing standards.—

(I) IN GENERAL.—The State plan shall certify that the State will develop or revise, within 2.5 years after first receiving funds under this section, licensing standards appro-

20

21

22

23

24

1	priate for child care providers of a va-
2	riety of provider types and provider
3	sizes (which may, when appropriate,
4	include a different set of licensing
5	standards with respect to care during
6	nontraditional hours of operation) and
7	a pathway to licensure described in
8	this clause that is available to and ap-
9	propriate for such child care pro-
10	viders, that will offer providers eligible
11	under the Child Care and Develop-
12	ment Block Grant Act of 1990 (42
13	U.S.C. 9857 et seq.) a reasonable
14	pathway to become eligible providers
15	under this section, and that will as-
16	sure an adequate supply of child care.
17	(II) DETERMINATION.—For pur-
18	poses of subclause (I), provider size
19	shall be determined by measuring the
20	number of children served by the pro-
21	vider.
22	(iii) Timeline.—Such plan shall de-
23	scribe the timeline the State will use to en-
24	sure sufficient time for providers described
25	in subsection (b)(6)(B) to comply with

1	such licensing standards in order to remain
2	eligible providers after 3.5 years after the
3	State first receives funding under this sec-
4	tion.
5	(iv) Financial support for pro-
6	VIDERS.—Such plan shall describe how the
7	State will use funds reserved under sub-
8	section (h)(3)(A) to enable a variety of
9	provider types to achieve licensure, includ-
10	ing paying for the costs of required back-
11	ground checks, health screening, and initial
12	and ongoing training, and other costs asso-
13	ciated with achieving licensure.
14	(L) Prohibition on suspensions, ex-
15	PULSIONS, AND AVERSIVE BEHAVIORAL INTER-
16	VENTIONS.—The State plan shall provide an as-
17	surance that the State will—
18	(i) provide assistance to carry out this
19	section only to eligible child care providers
20	that prohibit—
21	(I) the use of suspension and ex-
22	pulsion of children; and
23	(II) the use of aversive behavioral
24	interventions; and

- (ii) provide training resources to eligible child care providers and information to families to support the prohibition of practices described in subclauses (I) and (II) of clause (i).
 - (M) MULTITIERED SYSTEMS OF SUP-PORT.—The State plan shall provide an assurance that the State will provide assistance to eligible child care providers to implement multitiered systems of support such as systems with positive behavioral interventions and supports, infant and early childhood mental health consultation and trauma-informed care that promote positive social and emotional development and reduce challenging behaviors.

(N) Enrollment practices.—

(i) IN GENERAL.—The State plan shall describe how the lead agency will ensure that families have access to a low-barrier enrollment (including reenrollment) process that is accessible to and minimizes burdens for families with diverse characteristics, by implementing activities such as allowing for simplified enrollment for siblings, coordinating with other State agen-

cies to streamline enrollment processes
across public assistance programs, requiring minimal paperwork, allowing for enrollment through a State or local website, and
providing flexible submission deadlines.

graph, the term "family with diverse characteristics" includes families with adults with disabilities, with children with disabilities, or with infants and toddlers with disabilities, families experiencing homelessness, families with limited access to internet connectivity, families living in rural areas, families of dual language learners, and families with children in underserved populations identified under subparagraph (I).

(O) Implementation for low-income families.—The State plan shall include a certification that the applicant, not later than October 1, 2026, will provide assistance described in subsection (d)(2) to every child in the State who is described in that subsection, and is from a family with a family income of not more than 85 percent of the State median income for a

1	family of the same size, before the applicant ex-
2	pands the program involved to provide such as-
3	sistance to children from additional families.
4	(g) Payments.—
5	(1) In general.—For each of fiscal years
6	2026 through 2031:
7	(A) CHILD CARE ASSISTANCE FOR ELIGI-
8	BLE CHILDREN.—
9	(i) IN GENERAL.—The Secretary shall
10	pay to each State with an approved appli-
11	cation under subsection (f), and that State
12	shall be entitled to, an amount for each
13	quarter equal to 90 percent of expendi-
14	tures (which shall be the Federal share of
15	such expenditures) in the quarter for direct
16	child care services described under sub-
17	section (h)(2) for eligible children.
18	(ii) Exception.—Funds reserved
19	from the total under subsection (h)(3)
20	shall be subject to subparagraph (B).
21	(iii) Prohibition.—Activities de-
22	scribed in subparagraph (B) or (C) may
23	not be included in the cost of direct child
24	care services described in this subpara-
25	graph.

- 1 (B) ACTIVITIES TO IMPROVE THE QUALITY 2 AND SUPPLY OF CHILD CARE SERVICES.—The 3 Secretary shall pay to each State with such an 4 approved application, and that State shall be entitled to, the FMAP of expenditures (which 6 shall be the Federal share of such expenditures) 7 to carry out activities to improve the quality 8 and supply of child care services under sub-9 section (h)(3) subject to the limit specified in 10 subparagraph (A) of such subsection.
 - (\mathbf{C}) ADMINISTRATION.—The Secretary shall pay to each State with such an approved application, and that State shall be entitled to, an amount equal to 50 percent of expenditures (which shall be the Federal share of such expenditures) for the costs of administration incurred by the State—
 - (i) which shall include costs incurred by the State in carrying out the child care program established in this section; and
 - (ii) which may include, at the option of the State, costs associated with carrying out requirements, policies, and procedures described in section 658H of the Child

12

13

14

15

16

17

18

19

20

21

22

23

Care and Development Block Grant Act of 1990 (42 U.S.C. 9858f).

(2) ADVANCE PAYMENT; RETROSPECTIVE ADJUSTMENT.—For each of fiscal years 2026 through 2031, the Secretary shall make payments under this subsection for a period on the basis of advance estimates of expenditures submitted by the State and such other investigation as the Secretary may find necessary, and shall reduce or increase the payments as necessary to adjust for any overpayment or underpayment for previous periods. No interest shall be charged or paid on any amount due because of an overpayment or underpayment for previous periods.

(3) Territories and tribes.—

(A) In General.—For each of fiscal years 2026 through 2031, from amounts appropriated under subsection (c)(1) the Secretary shall make payments to territories, and Indian Tribes and Tribal organizations, as the case may be, with applications submitted as described in subparagraph (B), and approved by the Secretary for the purpose of carrying out the child care program described in this section, consistent, to the extent practicable as deter-

1	mined by the Secretary (subject to subsection
2	(d)(2)), with the requirements applicable to
3	States.
4	(B) Applications.—
5	(i) Tribal applications.—An In-
6	dian Tribe or Tribal organization seeking a
7	payment under this paragraph shall submit
8	an application to the Secretary at such
9	time, in such manner, and containing such
10	information as the Secretary may specify
11	including—
12	(I) a certification described in
13	subsection (f)(3)(O), except that each
14	reference in the subsection to "child
15	in the State" shall be considered to be
16	a reference to "child served by the In-
17	dian Tribe or Tribal organization, as
18	the case may be,"; and
19	(II) an agreement to collect data
20	and provide reports under subsection
21	(n).
22	(ii) Territorial applications.—A
23	territory seeking a payment under this
24	paragraph shall submit an application to
25	the Secretary at such time, in such man-

1	ner, and containing such information as
2	the Secretary may specify, including—
3	(I) a certification described in
4	subsection (f)(3)(O), except that each
5	reference in the subsection to "child
6	in the State" shall be considered to be
7	a reference to "child in the territory";
8	and
9	(II) an agreement to collect data
10	and provide reports under subsection
11	(n).
12	(C) Amount.—The Secretary shall make
13	the payments to the territories, Indian Tribes,
14	and Tribal organizations described in subpara-
15	graph (A) on the basis of their relative need.
16	Each entity that is such a territory, Indian
17	Tribe, or Tribal organization shall be entitled to
18	such a payment as may be necessary to carry
19	out the activities described in subsection (h),
20	and to pay for the costs of administration in-
21	curred by the entity, which shall include costs
22	incurred by the entity in carrying out the child
23	care program, and which may include, at the
24	option of the entity, costs associated with car-
25	rying out requirements, policies, and procedures

described in section 658H of the Child Care and Development Block Grant Act of 1990.

(h) Use of Funds.—

- (1) IN GENERAL.—Starting on October 1, 2026, a State shall use amounts provided to the State under subsection (g) for direct child care services (provided on a sliding fee scale basis), activities to improve the quality and supply of child care services consistent with paragraph (3), and State administration consistent with subsection (g)(1)(C).
- (2) CHILD CARE ASSISTANCE FOR ELIGIBLE CHILDREN.—
 - (A) IN GENERAL.—For each of fiscal years 2026 through 2031, from payments made to the State under subsection (g) for that particular fiscal year, the State shall ensure that parents of eligible children can access direct child care services provided by an eligible child care provider under this section through a grant or contract as described in subparagraph (B) or a certificate as described in subparagraph (C).
 - (B) Grants and contracts.—The State shall award grants or contracts to eligible child care providers, consistent with the requirements

under this section, for the provision of child care services for eligible children under this section that, at a minimum, support providers' operating expenses to meet and sustain health, safety, quality, wage, and licensing standards required under this section.

- (C) CERTIFICATES.—The State shall issue a child care certificate directly to a parent who shall use such certificate only as payment for direct child care services or as a deposit for direct child care services if such a deposit is required of other children being cared for by the provider, consistent with the requirements under this section.
- (3) ACTIVITIES TO IMPROVE THE QUALITY AND SUPPLY OF CHILD CARE SERVICES.—

(A) QUALITY CHILD CARE ACTIVITIES.—

(i) AMOUNT.—For each of fiscal years 2026 through 2031, from the total of the payments made to the State for a particular fiscal year, the State shall reserve and use a quality child care amount equal to not less than 5 percent and not more than 10 percent of the amount made avail-

I	able to the State through such payments
2	for the previous fiscal year.
3	(ii) Use of quality child care
4	AMOUNT.—Each State shall use the quality
5	child care amount described in clause (i) to
6	implement activities described in this para-
7	graph to improve the quality and supply of
8	child care services by eligible child care
9	providers, and increase the number of
10	available slots in the State for child care
11	services funded under this section,
12	prioritizing assistance for child care pro-
13	viders who are in underserved communities
14	and who are providing, or are seeking to
15	provide, child care services for underserved
16	populations identified under subsection
17	(f)(3)(I).
18	(iii) Administration.—Activities
19	funded under this paragraph may be ad-
20	ministered—
21	(I) directly by the lead agency; or
22	(II) through other State govern-
23	ment agencies, local or regional child
24	care resource and referral organiza-
25	tions, community development finan-

1	cial institutions, other intermediaries
2	with experience supporting child care
3	providers, or other appropriate enti-
4	ties that enter into a contract with the
5	State to provide such assistance.
6	(B) QUALITY AND SUPPLY ACTIVITIES.—
7	Activities funded under the quality child care
8	amount described in subparagraph (A) shall in-
9	clude each of the following:
10	(i) Startup grants and supply ex-
11	PANSION GRANTS.—
12	(I) In general.—From a por-
13	tion of the quality child care amount,
14	a State shall make startup and supply
15	expansion grants to support child care
16	providers who are providing, or seek-
17	ing to provide, child care services to
18	children receiving assistance under
19	this section, with priority for pro-
20	viders providing or seeking to provide
21	child care in underserved communities
22	and for underserved populations iden-
23	tified under subsection (f)(3)(I), to—
24	(aa) support startup and ex-
25	pansion costs; and

1	(bb) assist such providers in
2	meeting health and safety re-
3	quirements, achieving licensure,
4	conducting background checks,
5	and meeting requirements in the
6	State's tiered system for recog-
7	nizing and supporting the quality
8	of child care services described in
9	subsection $(f)(3)(B)$.
10	(II) Requirement.—As a condi-
11	tion of receiving a startup or supply
12	expansion grant under this clause, a
13	child care provider shall commit to
14	meeting the requirements of an eligi-
15	ble provider under this section, and
16	providing child care services to chil-
17	dren receiving assistance under this
18	section on an ongoing basis.
19	(ii) Quality grants.—From a por-
20	tion of the quality child care amount, a
21	State shall provide quality grants to sup-
22	port eligible child care providers in pro-
23	viding child care services to children receiv-
24	ing assistance under this section to im-

1 p	rove the quality of such providers, includ-
2 in	<u>19—</u>
3	(I) supporting such providers in
4	meeting or making progress toward
5	the requirements for the highest tier
6	of the State's tiered system for recog-
7	nizing and supporting the quality of
8	child care services described in sub-
9	section $(f)(3)(B)$; and
10	(II) supporting such providers in
11	sustaining child care quality, including
12	supporting increased wages for staff
13	and supporting payment of fixed
14	costs.
15	(iii) Facilities grants.—From a
16 p	ortion of the quality child care amount, a
17 S	tate shall provide support, including
18 tl	arough awarding facilities grants, for an
19 a	ctivity (referred to in this subparagraph
20 a	s a "covered activity") consisting of re-
21 m	nodeling, renovation, or repair of a build-
22 ir	ng or facility, or for construction, perma-
23 n	ent improvement, or major renovation of
24 a	building or facility primarily used for

1	providing direct child care services, in ac-
2	cordance with the following:
3	(I) RECIPIENTS.—The facilities
4	grants shall be awarded to eligible
5	child care providers with submitted or
6	approved applications under sub-
7	section (f) or (g) or to intermediaries
8	with experience supporting child care
9	providers in order to enable the inter-
10	mediaries to assist such eligible child
11	care providers with covered activities.
12	(II) Eligibility.—To be eligible
13	to receive funds through a facilities
14	grant under this clause, a child care
15	provider shall enter into an agreement
16	with the State in which the provider
17	commits to use the funds only after
18	obtaining approval of an application
19	under subsection (f) or (g) and com-
20	mits to provide child care services to
21	children receiving assistance under
22	this section on an ongoing basis.
23	(III) FEDERAL INTEREST APPLI-
24	cation.—Provisions of Federal law
25	relating to a Federal interest in a

1	building or facility shall not apply to
2	a covered activity for privately owned
3	family child care homes under this
4	clause.
5	(IV) FEDERAL INTEREST DURA-
6	TION.—The Secretary shall not retain
7	a Federal interest after a period of 10
8	years in any building, or facility, at
9	which a covered activity was carried
10	out with funds awarded under this
11	clause.
12	(V) Religious buildings and
13	FACILITIES.—Eligible child care pro-
14	viders may not use funds for buildings
15	or facilities that are used primarily
16	for sectarian instruction or religious
17	worship.
18	(VI) FAMILY CHILD CARE
19	HOMES.—The Secretary shall develop
20	parameters on the use of funds under
21	this clause for family child care
22	homes.
23	(iv) State activities to improve
24	THE QUALITY OF CHILD CARE SERVICES.—
25	A State shall use a portion of the quality

1	child care amount to improve the quality of
2	child care services available under this sec-
3	tion, which shall include—
4	(I) supporting the training of the
5	early childhood workforce, which shall
6	include supporting—
7	(aa) degree attainment;
8	(bb) high-quality training
9	programs that lead to a recog-
10	nized postsecondary credential; or
11	(cc) the development and
12	implementation of apprenticeship
13	programs;
14	(II) supporting the professional
15	development of the early childhood
16	workforce through continued edu-
17	cation and credentialing;
18	(III) developing, implementing,
19	or revising the State's tiered system
20	for recognizing and supporting the
21	quality of child care services described
22	in subsection $(f)(3)(B)$;
23	(IV) improving the supply and
24	quality of developmentally appropriate
25	and inclusive child care programs and

1	services for underserved populations
2	identified under subsection $(f)(3)(I)$;
3	(V) improving access to child
4	care services for vulnerable children
5	as defined by the lead agency pursu-
6	ant to subsection (b)(5)(A)(iii)(II);
7	(VI) providing outreach and en-
8	rollment support for families of eligi-
9	ble children;
10	(VII) supporting eligible child
11	care providers to eliminate use of sus-
12	pensions, expulsions, and aversive be-
13	havioral interventions, including
14	through adaptations and interventions
15	by special educators, mental health
16	consultants, and other community re-
17	source personnel, such as behavior
18	coaches, psychologists, and other ap-
19	propriate specialists, and through the
20	provision of mental health services for
21	the providers;
22	(VIII) promoting multitiered sys-
23	tems of support such as systems with
24	positive behavioral interventions and
25	supports and trauma-informed care

1	that promote positive social and emo-
2	tional development and reduce chal-
3	lenging behaviors;
4	(IX) offering training, coaching,
5	or professional development opportu-
6	nities for eligible child care providers
7	that relate to the use of evidence-
8	based, developmentally appropriate
9	and age-appropriate strategies to pro-
10	mote the social, emotional, physical,
11	adaptive, communication, and cog-
12	nitive development of children;
13	(X) improving coordination be-
14	tween States and local governments
15	with respect to licensing and other
16	regulatory requirements for eligible
17	child care providers;
18	(XI) increasing interrater reli-
19	ability concerning licensing inspections
20	or other evaluations of eligible child
21	care providers by training licensing in-
22	spectors of the providers and pro-
23	viding such inspectors with additional

1	(XII) identifying and eliminating
2	barriers to licensing of eligible child
3	care providers, such as through reduc-
4	ing fees for background checks, trans-
5	lating licensing regulations into lan-
6	guages other than English, and col-
7	laborating with housing agencies or
8	local governments; and
9	(XIII) establishing or supporting
10	a system of local or regional child care
11	resource and referral organizations
12	that is coordinated, to the extent de-
13	termined appropriate by the State, by
14	a statewide public or private non-
15	profit, community-based or regionally
16	based, lead child care resource and re-
17	ferral organization, as described in
18	section 658E(c)(3)(B)(iii) of the Child
19	Care and Development Block Grant
20	Act of 1990 (42 U.S.C.
21	9858e(e)(3)(B)(iii)).
22	(v) Technical assistance.—From a
23	portion of the quality child care amount
24	described in subparagraph (A), the State,
25	in coordination with local governments and

1	staffed family child care networks as ap-
2	propriate, shall provide technical assistance
3	to increase the supply of eligible child care
4	providers in the State, such as—
5	(I) providing business startup
6	support;
7	(II) conducting outreach to re-
8	cruit new child care providers and in-
9	form such providers about the oppor-
10	tunities provided under this title, in-
11	cluding support for participation in
12	the tiered system for recognizing and
13	supporting the quality of child care
14	services described in subsection
15	(f)(3)(B);
16	(III) providing support to enable
17	providers to achieve licensure (includ-
18	ing providing support for child care
19	providers operating legally without a
20	child care license to obtain such li-
21	cense, such as providing, for individ-
22	uals seeking a child care license, pre-
23	licensing orientation and technical as-
24	sistance throughout the child care li-
25	censing process);

1	(IV) offering orientations for new
2	child care providers including orienta-
3	tions explaining support under pro-
4	grams such as the child and adult
5	care food program established under
6	section 17 of the Richard B. Russell
7	National School Lunch Act (42
8	U.S.C. 1766); and
9	(V) supporting the development
10	of shared service models for child care
11	programs.
12	(i) Grants to Localities and Awards to Head
13	START PROGRAMS.—
14	(1) Eligible locality defined.—In this
15	subsection, the term "eligible locality" means a city,
16	county, or other unit of general local government.
17	(2) Grants to localities.—
18	(A) IN GENERAL.—The Secretary shall use
19	funds appropriated under subsection $(c)(2)$ to
20	award local Birth Through Five Child Care and
21	Early Learning Grants, as determined by the
22	Secretary, to eligible localities located in States
23	that have not received payments under sub-
24	section (g). The Secretary shall award the
25	grants to eligible localities in such a State from

1 the allotment made for that State under sub-2 paragraph (B). 3 (B) Allotments.— 4 (i) POVERTY LINE DEFINED.—In this subparagraph, the term "poverty line" 6 means the poverty line defined and revised 7 as described in section 673 of the Commu-8 nity Services Block Grant Act (42 U.S.C. 9 9902). 10 (ii) General Authority.—For each 11 State described in subparagraph (A), the 12 Secretary shall allot for the State for a fis-13 cal year an amount that bears the same re-14 lationship to the funds appropriated under 15 subsection (c)(2) and available to carry out 16 this paragraph for the fiscal year as the 17 number of children from families with fam-18 ily incomes that are at or below 200 per-19 cent of the poverty line, and who are under 20 the age of 6, in the State bears to the total 21 number of all such children in all States 22 described in subparagraph (A). 23 (C) APPLICATION.—To receive a grant 24 from the corresponding State allotment under

subparagraph (B), an eligible locality shall sub-

mit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may require. The requirements for the application shall, to the greatest extent practicable, be consistent with the State plan requirements applicable to States under subsection (f).

- (D) REQUIREMENTS.—The Secretary shall specify the requirements for an eligible locality to provide access to child care, which child care requirements shall, to the greatest extent practicable, be consistent with the requirements applicable to States under this section.
- (E) RECOUPMENT OF UNUSED FUNDS.—
 Notwithstanding any other provision of this section, for each of fiscal years 2027 through 2031, the Secretary shall have the authority to recoup any unused funds allotted under subparagraph (B) for awards under paragraph (3)(A) to Head Start agencies in accordance with paragraph (3).
- (3) Head start expansion in nonparticipating states.—
- (A) IN GENERAL.—The Secretary shall use funds appropriated under subsection (c)(2) or

recouped under paragraph (2) to make awards to Head Start agencies in a State described in paragraph (2)(A) to carry out the purposes of the Head Start Act (42 U.S.C. 9831 et seq.) in such State.

- (B) RULE.—For purposes of carrying out the Head Start Act in circumstances not involving awards under this paragraph, funds awarded under subparagraph (A) shall not be included in the calculation of a "base grant" as such term is defined in section 640(a)(7)(A) of the Head Start Act (42 U.S.C. 9835(a)(7)(A)).
- (C) DEFINITION.—In this paragraph, the term "Head Start agency" means an entity designated or eligible to be designated as a Head Start agency under section 641(a)(1) of the Head Start Act (42 U.S.C. 9836(a)(1)) or as an Early Head Start agency (by receiving a grant) under section 645A(a) of such Act (42 U.S.C. 9840a).
- (4) PRIORITY FOR SERVING UNDERSERVED POPULATIONS.—In making determinations to award a grant or make an award under this subsection, the Secretary shall give priority to entities serving a

1	high percentage of individuals from underserved
2	populations identified under subsection $(f)(3)(I)$.
3	(j) Program Requirements.—
4	(1) Nondiscrimination.—The following provi-
5	sions of law shall apply to any program or activity
6	that receives funds provided under this section:
7	(A) Title IX of the Education Amendments
8	of 1972 (20 U.S.C. 1681 et seq.).
9	(B) Title VI of the Civil Rights Act of
10	1964 (42 U.S.C. 2000d et seq.).
11	(C) Section 504 of the Rehabilitation Act
12	of 1973 (29 U.S.C. 794).
13	(D) The Americans with Disabilities Act of
14	1990 (42 U.S.C. 12101 et seq.).
15	(2) Prohibition on additional eligibility
16	REQUIREMENTS.—No individual shall be determined,
17	by the Secretary, a State, or another recipient of
18	funds under this section, to be ineligible for child
19	care services provided under this section, except on
20	the basis of eligibility requirements specified in or
21	under this section.
22	(3) Maintenance of Effort.—
23	(A) IN GENERAL.—A State that receives
24	payments under this section for a fiscal year, in
25	using the funds made available through the

- payments, shall maintain the expenditures of the State for child care services at the average level of such expenditures by the State for the 3 preceding fiscal years.
 - (B) COUNTING RULE.—State expenditures counted for purposes of meeting the requirement in subparagraph (A) may also be counted for purposes of meeting the requirement to provide a non-Federal share under subparagraph (A), (B), or (C), as appropriate, of subsection (g)(1).
 - (4) Supplement not supplement and not supplant other Federal, State, and local public funds expended to provide child care services in the State on the date of enactment of this Act, calculated as the average amount of such Federal, State, and local public funds expended for fiscal years 2023, 2024, and 2025.
 - (5) Allowable sources of non-federal share required under subsection (g)(1), a State's non-federal share—
- 24 (A) for direct child care services described 25 in subsection (g)(1)(A)—

1	(i) shall not include contributions
2	being used as a non-Federal share or
3	match for another Federal award; and
4	(ii) shall be provided from State or
5	local sources, contributions from philan-
6	thropy or other private organizations, or a
7	combination of such sources and contribu-
8	tions; and
9	(B) for activities to improve the quality
10	and supply of child care services described in
11	subsection (g)(1)(B), and administration de-
12	scribed in subsection (g)(1)(C)—
13	(i) shall not include contributions
14	being used as a non-Federal share or
15	match for another Federal award;
16	(ii) shall be provided from State or
17	local sources, contributions from philan-
18	thropy or other private organizations, or a
19	combination of such sources and contribu-
20	tions; and
21	(iii) may be in cash or in-kind, fairly
22	evaluated, including facilities or property,
23	equipment, or services.
24	(k) Monitoring and Enforcement.—

1	(1) REVIEW OF COMPLIANCE WITH REQUIRE-
2	MENTS AND STATE PLAN.—The Secretary shall re-
3	view and monitor compliance of States, territories,
4	Tribal entities, and local entities with this section
5	and State compliance with the State plan described
6	in subsection $(f)(3)$.
7	(2) ISSUANCE OF RULE.—The Secretary shall
8	establish by rule procedures for—
9	(A) receiving, processing, and determining
10	the validity of complaints or findings concerning
11	any failure of a State to comply with the State
12	plan or any other requirement of this section;
13	(B) notifying a State when the Secretary
14	has determined there has been a failure by the
15	State to comply with a requirement of this sec-
16	tion; and
17	(C) imposing sanctions under this sub-
18	section for such a failure.
19	(l) Federal Administration.—Using funds appro-
20	priated under subsection (c)(3), the Secretary shall carry
21	out administration of this section, shall provide (including
22	through the use of grants or cooperative agreements) tech-
23	nical assistance to States, territories, Indian Tribes, and
24	Tribal organizations, and shall carry out research and
25	evaluations related to this section.

1	(m) Nonpostsecondary Education Program.—
2	For purposes of section 401 of the Act entitled "An Act
3	to provide for reconciliation pursuant to section 201(a)(1)
4	of the concurrent resolution on the budget for fiscal year
5	1997", approved August 22, 1996, the program carried
6	out under this section shall be considered to be a program
7	of nonpostsecondary education.
8	(n) Reports.—
9	(1) COLLECTION OF INFORMATION BY
10	STATES.—
11	(A) In general.—A State that receives
12	funds to carry out this section shall collect the
13	information described in subparagraph (B) on a
14	monthly basis.
15	(B) REQUIRED INFORMATION.—The infor-
16	mation required to be collected under this sub-
17	paragraph shall consist of, with respect to a
18	family receiving assistance under this section,
19	information concerning—
20	(i) family income;
21	(ii) county (or comparable local juris-
22	diction) of residence;
23	(iii) the gender, race and ethnicity,
24	and age of each child receiving such assist-
25	ance;

1	(iv) whether the head of the family is
2	a single parent;
3	(v) the number of months the family
4	has received such assistance;
5	(vi) the provider type with which the
6	child was enrolled;
7	(vii) the amount of the copayment
8	paid for child care provided under this sec-
9	tion;
10	(viii) the average hours per month of
11	such care, during the period for which such
12	information is required to be submitted;
13	and
14	(ix) whether the children receiving as-
15	sistance under this section are either chil-
16	dren with disabilities or infants and tod-
17	dlers with disabilities.
18	(C) Submission to the secretary.—A
19	State described in subparagraph (A) shall, on a
20	quarterly basis, submit the information required
21	to be collected under subparagraph (B) to the
22	Secretary.
23	(D) Use of samples.—
24	(i) AUTHORITY.—A State may comply
25	with the requirement to collect the infor-

- mation described in subparagraph (B)
 through the use of disaggregated case
 record information for a sample of families
 selected through the use of scientifically
 acceptable sampling methods approved by
 the Secretary.
 - (ii) Sampling and other methods.—The Secretary shall provide the States with such case record sampling plans and data collection procedures as the Secretary determines to be necessary to produce statistically valid samples of the information described in subparagraph (B). The Secretary may develop and implement procedures for verifying the quality of the data submitted by the States.
 - (E) Prohibition.—Reports submitted to the Secretary under subparagraph (C) shall not contain personally identifiable information.
 - (2) Annual reports.—Not later than 1 year after the date of enactment of the Child Care for Working Families Act, and annually thereafter, a State shall prepare and submit to the Secretary a report containing such information as the Secretary may require, that includes at a minimum, the de-

1	scription and analysis described in paragraph (3)
2	and aggregate data concerning—
3	(A) the number of child care providers that
4	received funding under this section and licensed
5	capacity of such providers, and such data
6	disaggregated by provider type, by the quality
7	rating on the State's tiered system for recog-
8	nizing and supporting the quality of child care
9	services described in subsection (f)(3)(B) (re-
10	ferred to in this subsection as the "quality rat-
11	ing") of such providers, and by the geographic
12	area of such providers;
13	(B)(i) the total number of children, and
14	families with children, receiving child care serv-
15	ices funded under this section;
16	(ii) the percentage of children, and families
17	with children, receiving child care services fund-
18	ed under this section, among all children less
19	than 6 years of age, and all families with such
20	children, respectively, in all States; and
21	(iii) the data described in clause (i), and
22	the data described in clause (ii), disaggregated
23	for children, and families with children, by—
24	(I) race and ethnicity of the child in-
25	volved;

1	(II) family income of the child's fam-
2	ily;
3	(III) age of the child;
4	(IV) the child's status as an infant or
5	toddler with a disability or child with a dis-
6	ability;
7	(V) the child's status as a child expe-
8	riencing homelessness;
9	(VI) the child's status as a child in
10	foster care; and
11	(VII) the child's status (to the extent
12	the status is known) as a dual language
13	learner;
14	(C) the monthly child care subsidy pay-
15	ment rate paid to eligible child care providers
16	for child care services funded under this sec-
17	tion, as determined by the State's cost esti-
18	mation model or cost study described in sub-
19	section (f)(3)(A)(i), including any variation in
20	the rate by geographic area, provider type, age
21	of child, and costs associated with providing in-
22	clusive care;
23	(D) the amount of the copayment paid by
24	families for such child care services, and such
25	data disaggregated by family income;

1	(E) the number and percentage of pay-
2	ments made by the State for such services to el-
3	igible child care providers through certificates,
4	grants, and contracts, and such data
5	disaggregated by provider type;
6	(F) the manner in which consumer edu-
7	cation information was provided to parents and
8	the number of parents to whom such informa-
9	tion was provided under this section;
10	(G) the number of child fatalities occurring
11	among children while in the care or facility of
12	child care providers funded under this section,
13	and such data disaggregated by provider type;
14	(H) the geographic area of child care pro-
15	viders funded under this section;
16	(I) the quality features of child care serv-
17	ices provided by providers funded under this
18	section, compared to the quality features of
19	child care services provided by other child care
20	providers, to the extent possible, including data
21	on quality features such as—
22	(i) amount of staff wages and other
23	compensation (including benefits);
24	(ii) length of staff retention;

1	(iii) presence of coaching and profes-
2	sional development activities;
3	(iv) number of providers remaining
4	open through the year covered;
5	(v) measured parent satisfaction; and
6	(vi) presence of provision of informa-
7	tion in languages other than English;
8	(J) the quality features of child care serv-
9	ices received by children and funded under this
10	section, and such data disaggregated by the
11	children's—
12	(i) race and ethnicity;
13	(ii) family income;
14	(iii) age;
15	(iv) status as an infant or toddler
16	with a disability or a child with a dis-
17	ability;
18	(v) status as a child experiencing
19	homelessness;
20	(vi) status as a child in foster care;
21	and
22	(vii) status (to the extent the status is
23	known) as a dual language learner;

1	(K) the number of child care providers,
2	listed by provider type, geographic area, and
3	provider quality rating, that received—
4	(i) a startup or supply expansion
5	grant under subsection (h)(3)(B)(i);
6	(ii) a quality grant under subsection
7	(h)(3)(B)(ii); or
8	(iii) a facilities grant under subsection
9	(h)(3)(B)(iii); and
10	(L) the average wages (including salaries)
11	or other compensation for staff of eligible child
12	care providers funded under this section, and
13	such data disaggregated by provider type, job
14	position type, and to the extent possible, staff
15	race and ethnicity.
16	(3) Description and analysis.—The State
17	shall include in each report described in paragraph
18	(2)—
19	(A) a description of whether there are in-
20	equities in how child care providers with quality
21	features described in paragraph (2)(I) are dis-
22	tributed among children served under this sec-
23	tion; and
24	(B) an analysis of the State's child care
25	supply, including an analysis of the number of

- child care slots with licensed child care providers that were added or lost by the State in the covered year, and trends in such addition or loss by provider type and quality rating of child care provider.
- 6 (4) RULE ON DISAGGREGATION.—Nothing in
 7 this paragraph shall require disaggregation of data
 8 if the disaggregation involved would reveal person9 ally identifiable information about an individual pro10 vider or child.
 - (o) REPORTS TO CONGRESS.—The Secretary shall—
 - (1) submit an annual report to the Committee on Health, Education, Labor, and Pensions and the Committee on Appropriations of the Senate and the Committee on Education and Workforce and the Committee on Appropriations of the House of Representatives, summarizing the findings from the reports received under subsection (n)(2); and
 - (2) make such report publicly available on the website of the Department of Health and Human Services.
- (p) Transition Provisions.—
- 23 (1) Treatment of Child Care and Devel-24 Opment block grant funds.—For each of fiscal 25 years 2026 through 2031, a State receiving assist-

12

13

14

15

16

17

18

19

20

- ance under this section shall not use more than 15
 percent of any funds received under the Child Care
 and Development Block Grant Act of 1990 (42
 U.S.C. 9857 et seq.) to provide assistance for direct
 child care services to children who are under the age
 of 6, are not yet in kindergarten, and are eligible
 under that Act.
 - (2) Special rules regarding eligibility.—
 Any child who is less than 6 years of age, is not yet in kindergarten, and is receiving assistance under the Child Care and Development Block Grant Act of 1990 on the date funding is first allocated to the lead agency for the State, territory, Indian Tribe, or Tribal organization involved under this section—
 - (A) shall be deemed immediately eligible to receive assistance under this section; and
 - (B) may continue to use the child care provider of the family's choice.
 - (3) Transition procedures.—The Secretary is authorized to institute procedures for implementing this section, including issuing guidance for States receiving funds under subsection (g).

TITLE II—BUILDING AN AFFORD-

2 ABLE SYSTEM FOR EARLY

3 EDUCATION GRANTS

4			
4	SEC.	201.	PURPOSES.

- 5 The purposes of this title are to make child care serv-
- 6 ices more accessible for families and to support the sta-
- 7 bility and quality of eligible child care providers by—
- 8 (1) promoting the stability of the child care sec-
- 9 tor by providing a source of stable funding to eligible
- 10 child care providers to help offset their operating ex-
- 11 penses;
- 12 (2) supporting sustained and increased wages
- for early childhood educators or other staff of eligi-
- ble child care providers, in order to stabilize and
- grow the child care workforce;
- 16 (3) expanding the supply and capacity of eligi-
- ble child care providers to ensure working families
- have a range of high-quality, affordable child care
- options, in a variety of settings, that meet their
- 20 unique needs; and
- 21 (4) supporting access to child care services for
- communities facing a particular shortage of child
- care options, including child care services for infants
- and toddlers, child care services during nontradi-

1	tional or extended hours, and inclusive child care			
2	services for children with disabilities.			
3	SEC. 202. DEFINITIONS.			
4	In this title:			
5	(1) CCDBG TERMS.—The terms "child care			
6	certificate", "child with a disability", "family child			
7	care provider", "lead agency", "Secretary", and			
8	"State" have the meanings given the terms in sec-			
9	tion 658P of the Child Care and Development Block			
10	Grant Act of 1990 (42 U.S.C. 9858n). The terms			
11	"Indian Tribe" and "Tribal organization" have the			
12	meanings given the terms "Indian tribe" and "tribal			
13	organization" in section 658P of that Act.			
14	(2) ELIGIBLE CHILD CARE PROVIDER.—The			
15	term "eligible child care provider" means—			
16	(A) an eligible child care provider as de-			
17	fined in section 658P of the Child Care and De-			
18	velopment Block Grant Act of 1990; and			
19	(B) an eligible child care provider as de-			
20	fined in title I.			
21	(3) Infant or toddler.—The term "infant			
22	or toddler" means an individual who is less than 3			
23	years of age.			
24	(4) Infant or toddler with a dis-			
25	ABILITY.—The term "infant or toddler with a dis-			

- 1 ability" has the meaning given the term in section
- 2 101(b).
- 3 (5) Provider Type.—The term "provider
- 4 type" means a type that is—
- 5 (A) a center-based child care provider;
- 6 (B) a family child care provider; or
- 7 (C) another non-center-based child care
- 8 provider.

9 SEC. 203. SECRETARIAL RESERVATION.

- 10 From the funds appropriated to carry out this title,
- 11 the Secretary shall reserve not more than 3 percent for
- 12 the Federal administration of grants described in section
- 13 204, which may include providing technical assistance to
- 14 the lead agencies.

15 SEC. 204. GRANTS.

- 16 (a) IN GENERAL.—From the amounts appropriated
- 17 to carry out this title that remain after the Secretary
- 18 makes the reservation required under section 203, and
- 19 under the authority of section 658O of the Child Care and
- 20 Development Block Grant Act of 1990 (42 U.S.C. 9858m)
- 21 and this section, the Secretary shall award to each lead
- 22 agency a BASE Grant, without regard to the requirements
- 23 in subparagraphs (C) and (E) of section 658E(c)(3), and
- 24 in section 658G, of that Act (42 U.S.C. 9858c(c)(3),
- 25 9858e). Such grant shall be made from an amount allotted

1	in accordance with section 6580 of that Act $(42~\mathrm{U.S.C.}$
2	9858m), excluding paragraphs (3) through (5) of sub-
3	section (a) of that section.
4	(b) Payments for Indian Children.—In accord-
5	ance with section 6580 of that Act, the Secretary may
6	make BASE Grants to Indian Tribes or Tribal organiza-
7	tions for the planning and carrying out of programs or
8	activities consistent with the objectives of this title.
9	SEC. 205. STATE APPLICATION.
10	To be eligible to receive a grant under section 204,
11	a lead agency shall submit an application to the Secretary
12	at such time, in such manner, and including such informa-
13	tion as the Secretary may reasonably require, including—
14	(1) a description of the process the lead agency
15	will establish to award subgrant funds to eligible
16	child care providers under this title;
17	(2) a description of how the lead agency will, in
18	determining the subgrant amount for an eligible
19	child care provider under this title—
20	(A) ensure such subgrant is sufficient to
21	support the ongoing operations and long-term
22	sustainability of the eligible child care provider;
23	(B) account for the cost of providing high-
24	quality child care services, including—

1	(i) variations in the cost of child care
2	services related to geographic area, pro-
3	vider type, size of provider, and age of
4	child served;
5	(ii) costs associated with providing
6	care during nontraditional or extended
7	hours;
8	(iii) costs associated with serving chil-
9	dren with disabilities, including infants and
10	toddlers with disabilities; and
11	(iv) costs associated with meeting
12	group sizes and ratios necessary to support
13	high-quality and inclusive child care serv-
14	ices, including for infants and toddlers;
15	(C) account for the cost of attracting,
16	training, and retaining a qualified and skilled
17	workforce, which shall include at a minimum,
18	supporting increased wages for all staff of the
19	provider, as described in section 209(5); and
20	(D) if the lead agency uses a formula for
21	awarding such a subgrant that is based on gen-
22	eral cost estimates, base such estimates on the
23	provider's enrollment capacity rather than at-
24	tendance;

- 1 (3) a description of how the lead agency will 2 work with the eligible child care providers to improve 3 the quality of child care services, which may include 4 improving the State's tiered system for recognizing 5 and supporting the quality of child care services de-6 scribed in section 101(f)(3)(B); and
 - (4) a description of how the lead agency will use funds reserved under section 207(a)(1) to conduct widespread outreach and provide technical assistance to eligible child care providers (including family child care providers, providers with limited administrative capacity, and providers whose primary language is not English), either directly or through child care resource and referral organizations, staffed family child care networks, or local governments, to ensure such providers are aware of the subgrants available under this title and are able to apply for and manage the resources provided through such subgrants.

20 SEC. 206. ADMINISTRATION.

7

8

9

10

11

12

13

14

15

16

17

18

- Activities funded under a grant made for a State 22 under section 204 may be administered—
- 23 (1) directly by the State's lead agency; or
- 24 (2) under a grant or contract to provide such 25 administration, through another State government

- 1 agency, a local or regional child care resource and
- 2 referral organization, a community development fi-
- 3 nancial institution, another nonprofit intermediary
- 4 with experience supporting child care providers, or
- 5 another appropriate entity.

6 SEC. 207. STATE ACTIVITIES AND SUBGRANTS.

- 7 (a) IN GENERAL.—A lead agency for a State that
- 8 receives a BASE Grant pursuant to section 204 shall—
- 9 (1) reserve not more than 10 percent of the
- grant funds to administer subgrants, provide tech-
- 11 nical assistance and support to enable all provider
- types to apply for, access, and manage the resources
- provided through such subgrants and other sources
- of public financial assistance available for the objec-
- tives of this title, publicize the availability of the
- subgrants, and carry out activities to increase the
- supply of child care services, under this title; and
- 18 (2) with the remaining grant funds, make sub-
- grants to eligible child care providers to carry out
- the activities described in section 210.
- 21 (b) Subgrant Period.—The lead agency shall make
- 22 the subgrants for a period of 5 years.
- (c) Payment Practices.—The lead agency shall
- 24 make the subgrant payments in advance, with necessary

adjustments on account of overpayments or underpay-
ments.
SEC. 208. PRIORITY FOR SUBGRANTS.
(a) In General.—In making subgrants under this
title, the lead agency shall give priority to eligible child
care providers that—
(1) provide child care services during nontradi-
tional or extended hours;
(2) provide child care services to infants and
toddlers;
(3) provide child care services to dual language
learners, children with disabilities, children experi-
encing homelessness, children in foster care, or chil-
dren from low-income families;
(4) provide child care services to children whose
families received subsidies under the Child Care and
Development Block Grant Act of 1990 (42 U.S.C
9857 et seq.) or under title I, as applicable, for the
child care services;
(5) operate in communities, including commu-
nities with a high proportion of children in house-
holds with incomes below the poverty line and rura
communities, with a low supply of child care serv-

ices; or

- 1 (6) are small business concerns, as defined in 2 section 3 of the Small Business Act (15 U.S.C. 3 632), or nonprofit organizations that are described
- 4 in section 501(c)(3) of the Internal Revenue Code of
- 5 1986 and exempt from taxation under section
- 6 501(a) of such Code.
- 7 (b) Definition.—In this section, the term "poverty
- 8 line" means the poverty line defined and revised as de-
- 9 scribed in section 673 of the Community Services Block
- 10 Grant Act (42 U.S.C. 9902).

11 SEC. 209. ELIGIBLE CHILD CARE PROVIDER APPLICATION.

- To be qualified to receive a subgrant under this title,
- 13 an eligible child care provider shall submit to the cor-
- 14 responding lead agency, at such time and in such manner
- 15 as the lead agency may reasonably require, an application
- 16 containing each of the following:
- 17 (1) A description of how the eligible child care
- provider meets the priority requirements in section
- 19 208, if applicable.
- 20 (2) An assurance that the eligible child care
- 21 provider accepts child care subsidies in the form of
- certificates, grants, or contracts as authorized under
- the Child Care Development Block Grant Act of
- 24 1990 (42 U.S.C. 9857 et seq.), or child care sub-
- 25 sidies in the form of certificates, grants, or contracts

- under title I, as an acceptable form of payment, regardless of whether children who are the beneficiaries of the child care subsidies are actually enrolled.
 - (3) An assurance that the eligible child care provider, for the duration of the period of the grant under section 204, will be open and available to serve children unless temporarily closed due to or for a building safety issue or maintenance as a result of a building safety issue, widespread illness or a staff shortage, a routine closure or break due to a holiday or scheduled staff professional development session, or a state of emergency, major disaster, or emergency within the meaning of section 658E(c)(2)(U) of the Child Care Development Block Grant Act of 1990 (42 U.S.C. 9858c(c)(2)(U)).
 - (4) A description of how the eligible child care provider will use funds provided under the subgrant to improve the quality of child care services and operations, such as through participation in a State's tiered system for recognizing and supporting the quality of child care services.
 - (5) A description of how the eligible child care provider will pay staff increased compensation over

1	the course of the grant period including, at a min-
2	imum, providing—
3	(A) annual cost-of-living adjustments; and
4	(B) graduated pay increases based on a
5	staff member's credentials, experience, and job
6	responsibilities, including, for a provider with
7	15 or more staff, a wage ladder based on the
8	credentials, experience, and responsibilities.
9	SEC. 210. USE OF FUNDS.
10	(a) In General.—An eligible child care provider
11	that receives a subgrant under this title—
12	(1) shall use at least 70 percent of subgrant
13	funds for child care personnel costs, including—
14	(A) wages (including salaries), or similar
15	compensation for a person who is a staff mem-
16	ber or any sole proprietor or independent con-
17	tractor, aligned with wage standards; and
18	(B)(i) annual cost-of-living adjustments for
19	staff; and
20	(ii) graduated pay increases based on a
21	staff member's credentials, experience, and job
22	responsibilities, including, for a provider with
23	15 or more staff, a wage ladder based on the
24	credentials, experience, and responsibilities; and

1	(2) may use the subgrant funds for costs of ac-
2	tivities related to the provider's program, consisting
3	of—
4	(A) professional development and instruc-
5	tional coaching for staff involved in the direct
6	education and care of children, and providing
7	support for planning and instruction;
8	(B) providing recruitment and retention
9	bonuses for staff;
10	(C) providing staff benefits, such as health
11	insurance, paid leave (including parental, fam-
12	ily, medical, sick, and bereavement leave, and
13	including personal leave or vacation), and funds
14	for retirement accounts;
15	(D) hiring staff, including conducting
16	background checks, and including hiring staff
17	to reduce staff-to-child ratios or substitute staff
18	to support use of paid leave;
19	(E) paying for occupancy, including mak-
20	ing payments for—
21	(i) rent (including rent under a lease),
22	or on any mortgage obligation; and
23	(ii) insurance, utilities, and mainte-
24	nance·

- 1 (F) obtaining equipment, repairs, supplies,
 2 services, and training necessary to ensure com3 pliance with applicable health, safety, edu4 cational, and quality requirements and to sup5 port high-quality, developmentally appropriate
 6 child care services, and achieving licensure as a
 7 child care provider;
 - (G) providing comprehensive services to support the health, including mental health, and well-being, of children and families from underserved populations, as described in section 101(f)(3)(I);
 - (H) improving the quality of child care services in a way that is appropriate for child development by provider type involved, and for the age group of the children served; and
 - (I) providing inclusive and developmentally appropriate care for children with disabilities, including implementing reasonable accommodations, making space more accessible, and providing additional staffing and coordinating early intervention services provided through the provider's program with early intervention services provided through other early childhood programs.

- 1 (b) Special Rule for States Participating in
- 2 Title I Program.—Notwithstanding subsection (a) and
- 3 subject to the approval of the Secretary, a lead agency
- 4 of a State participating in the program established in title
- 5 I may make alternative uses of the funds received through
- 6 a grant made under section 204, if such funds support—
- 7 (1) the provision of high-quality, affordable
- 8 child care services, in accordance with title I;
- 9 (2) compensation for early childhood educators
- and staff of child care programs, of eligible child
- care providers, that meet the requirements of title I;
- 12 or
- 13 (3) initiatives to expand the supply of eligible
- child care providers or improve the quality of child
- care services provided by eligible child care pro-
- viders.
- 17 (c) Rule.—For purposes of subsection (a), the terms
- 18 "staff" and "staff member" include a person described in
- 19 subsection (a)(1)(A).
- 20 SEC. 211. REPORTING.
- 21 (a) Lead Agency Reports.—Not later than 1 year
- 22 after a lead agency has received a grant under section 204
- 23 and annually thereafter, the lead agency shall submit to
- 24 the Secretary, in such manner and containing such infor-

1	mation as the Secretary may require, a report that in-
2	cludes, at a minimum—
3	(1) the total number of eligible child care pro-
4	viders who applied for a subgrant under this title
5	relative to the total number of eligible child care pro-
6	viders in the State, disaggregated by provider type,
7	race and ethnicity of provider, and geographic area;
8	(2) the total number of eligible child care pro-
9	viders that received such a subgrant (referred to in
10	this section as a "subgrant recipient") relative to the
11	total number of eligible child care providers in the
12	State, disaggregated by provider type, race and eth-
13	nicity of provider, and geographic area;
14	(3) information stating the lead agency's meth-
15	odology for determining the amounts of subgrants
16	under section 207(a)(2);
17	(4) the average and range of the subgrant
18	amounts made available by the lead agency,
19	disaggregated by provider type, race and ethnicity of
20	provider, and geographic area;
21	(5) the percentages, of the subgrant recipients,
22	that—
23	(A) provided child care services during
24	nontraditional or extended hours;

1	(B) served dual language learners, children
2	with disabilities, children experiencing homeless-
3	ness, children in foster care, children from low-
4	income families, or infants and toddlers;
5	(C) served children whose families received
6	subsidies under the Child Care and Develop-
7	ment Block Grant Act of 1990 (42 U.S.C. 9857
8	et seq.) or under title I, as applicable, for the
9	child care services;
10	(D) operated in communities described in
11	section $208(a)(5)$; and
12	(E) are concerns or organizations de-
13	scribed in section 208(a)(6);
14	(6) the enrollment capacity of and average
15	monthly attendance of children (by age) served by
16	the subgrant recipients;
17	(7) the average family tuition for a subgrant re-
18	cipient, disaggregated by—
19	(A) age of the child served; and
20	(B) provider type;
21	(8) the average wages (including salaries), or
22	similar compensation specified in section
23	210(a)(1)(A) of staff of a subgrant recipient,
24	disaggregated by provider type:

1	(9) the percentages of subgrant recipients, for
2	each of the provider types;
3	(10) the percentage of subgrant recipients that
4	have staff members that are represented by labor or-
5	ganizations;
6	(11) information about how the subgrant recipi-
7	ents used the funds received under such a subgrant,
8	including how funds were used for child care per-
9	sonnel costs;
10	(12) information about how the lead agency
11	used funds reserved under section 207(a)(1);
12	(13) a description of how the lead agency pub-
13	licized the availability of the subgrants, including
14	through making applications and materials available
15	in multiple languages, and provided technical assist-
16	ance and support to ensure all provider types were
17	able to apply for and access the subgrants; and
18	(14)(A) information about subgrant recipients
19	that have corporate or other business relationships
20	across multiple locations and serve more than 5,000
21	children in the year covered by the report; and
22	(B) the percentage of all children served by
23	subgrant recipients that are subgrant recipients de-
24	scribed in subparagraph (A).
25	(b) Reports to Congress.—The Secretary shall—

1	(1) submit an annual report to the Committee
2	on Health, Education, Labor, and Pensions and the
3	Committee on Appropriations of the Senate and the
4	Committee on Education and Workforce and the
5	Committee on Appropriations of the House of Rep-
6	resentatives, summarizing the findings from the re-
7	ports received under subsection (a); and
8	(2) make such report publicly available on the
9	website of the Department of Health and Human
10	Services.
11	SEC. 212. SUPPLEMENT NOT SUPPLANT.
12	Amounts made available to carry out this title shall
13	be used to supplement and not supplant other Federal,
14	State, and local public funds expended to provide child
15	care services for eligible individuals.
16	SEC. 213. APPROPRIATIONS.
17	In addition to amounts otherwise available, there is
18	appropriated to the Department of Health and Human
19	Services, out of any money in the Treasury not otherwise
20	appropriated to carry out this title, \$9,000,000,000 for
21	each of fiscal years 2026 through 2031.
22	TITLE III—UNIVERSAL
23	PRESCHOOL
24	SEC. 301. DEFINITIONS.
25	In this section:

- 1 (1) CHILD EXPERIENCING HOMELESSNESS.—
 2 The term "child experiencing homelessness" means
 3 an individual who is a homeless child or youth under
 4 section 725 of the McKinney-Vento Homeless Assist5 ance Act (42 U.S.C. 11434a).
 - (2) CHILD WITH A DISABILITY.—The term "child with a disability" has the meaning given the term in section 602 of the Individuals with Disabilities Education Act (20 U.S.C. 1401).
 - (3) Comprehensive services services.—The term "comprehensive services" means services that are provided to children and their families, and that are health, educational, nutritional, social, and other services that are determined, based on family needs assessments, to be necessary, within the meaning of section 636 of the Head Start Act (42 U.S.C. 9831).
 - (4) DUAL LANGUAGE LEARNER.—The term "dual language learner" means a child who is learning 2 or more languages at the same time, or a child who is learning a second language while continuing to develop the child's first language.
 - (5) ELIGIBLE CHILD.—The term "eligible child" means a child who is age 3 or 4, on the date established by the applicable local educational agency for kindergarten entry.

1	(6) Eligible Provider.—The term "eligible
2	provider" means—
3	(A) a local educational agency, acting
4	alone or in a consortium or in collaboration
5	with an educational service agency (as defined
6	in section 8101 of the Elementary and Sec-
7	ondary Education Act of 1965 (20 U.S.C.
8	7801)), that is licensed by the State or meets
9	comparable health and safety standards;
10	(B) a Head Start agency or delegate agen-
11	cy funded under the Head Start Act (42 U.S.C.
12	9831 et seq.);
13	(C) a licensed center-based child care pro-
14	vider, licensed family child care provider, or
15	network of licensed family child care providers;
16	or
17	(D) a consortium of entities described in
18	any of subparagraphs (A), (B), and (C).
19	(7) HEAD START AGENCY.—The term "Head
20	Start agency", as used in paragraph (6)(B), or sec-
21	tion 303(e)(4) or 306(a), means an entity designated
22	as a Head Start agency under section 641(a)(1) of
23	the Head Start Act (42 U.S.C. 9836(a)(1)) or as an
24	Early Head Start agency (by receiving a grant)

- 1 under section 645A(a) of such Act (42 U.S.C. 2 9840a(a)). (8) Indian Tribe.—The term "Indian Tribe" 3 4 has the meaning given the term in section 4 of the 5 Indian Self-Determination and Education Assistance 6 Act (25 U.S.C. 5304). 7 (9) Local Educational Agency.—The term "local educational agency" has the meaning given 8
- 11 (10) POVERTY LINE.—The term "poverty line"
 12 means the poverty line defined and revised as de13 scribed in section 673 of the Community Services
 14 Block Grant Act (42 U.S.C. 9902).

the term in section 8101 of the Elementary and Sec-

ondary Education Act of 1965 (20 U.S.C. 7801).

- (11) Secretary.—The term "Secretary" means the Secretary of Health and Human Services.
 - (12) STATE.—The term "State" means each of the several States and the District of Columbia.
- (13) TERRITORY.—The term "territory" means each of the Commonwealth of Puerto Rico, the United States Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands.
- 24 (14) TRIBAL ORGANIZATION.—The term "Trib-25 al organization" has the meaning given the term

9

10

15

16

17

18

19

20

21

22

- 1 "tribal organization" in section 658P of the Child
- 2 Care and Development Block Grant Act of 1990 (42)
- 3 U.S.C. 9858n).

4 SEC. 302. UNIVERSAL PRESCHOOL.

- 5 (a) Appropriations for States.—In addition to
- 6 amounts otherwise available, there is appropriated to the
- 7 Department of Health and Human Services, out of any
- 8 money in the Treasury not otherwise appropriated, such
- 9 sums as may be necessary for each of fiscal years 2026
- 10 through 2031, for payments to States, for carrying out
- 11 this title (except provisions and activities covered by sub-
- 12 section (b)).
- 13 (b) Additional Appropriations.—In addition to
- 14 amounts otherwise available, there is appropriated to the
- 15 Department of Health and Human Services for fiscal year
- 16 2026, out of any money in the Treasury not otherwise ap-
- 17 propriated—
- 18 (1) \$2,500,000,000, to remain available until
- 19 September 30, 2031, for carrying out payments to
- 20 Indian Tribes and Tribal organizations for activities
- 21 described in this title;
- (2) \$1,250,000,000, to remain available until
- 23 September 30, 2031, for carrying out payments to
- 24 the territories, to be distributed among the terri-
- 25 tories on the basis of their relative need, as deter-

- 1 mined by the Secretary in accordance with the objec-2 tives of this title, for activities described in this title;
- 3 (3) \$300,000,000, to remain available until 4 September 30, 2031, for carrying out payments to 5 eligible local entities that serve children in families 6 who are engaged in migrant or seasonal agricultural

labor, for activities described in this title:

- 8 (4) \$995,000,000, to remain available until 9 September 30, 2031, for carrying out Federal activi-10 ties to support the activities funded under this title, 11 including administration, monitoring, technical as-12 sistance, and research, in fiscal years 2026 through 13 2031; and
- 14 (5) \$20,000,000,000, to remain available until 15 September 30, 2031, to carry out the program of 16 grants to localities described in subsections (b) and 17 (c) of section 306.
- 18 SEC. 303. PAYMENTS FOR STATE UNIVERSAL PRESCHOOL
- 19 SERVICES.
- 20 (a) IN GENERAL.—A State that has submitted, and
- 21 had approved by the Secretary in collaboration with the
- 22 Secretary of Education, the State plan described in sub-
- 23 section (e) is entitled to a payment under this section.
- 24 (b) Payments for Fiscal Years 2026 Through
- 25 2031.—

1	(1) Preschool services.—For each of fiscal
2	years 2026 through 2031, the Secretary shall pay to
3	each State with an approved State plan under sub-
4	section (e), an amount for that year equal to—
5	(A) 90 percent of the State's expenditures
6	in the year for preschool services provided
7	under section 304, for fiscal year 2026;
8	(B) 90 percent of the State's expenditures
9	in the year for such preschool services, for fiscal
10	year 2027;
11	(C) 80 percent of the State's expenditures
12	in the year for such preschool services, for fiscal
13	year 2028;
14	(D) 75 percent of the State's expenditures
15	in the year for such preschool services, for fiscal
16	year 2029;
17	(E) 65 percent of the State's expenditures
18	in the year for such preschool services, for fiscal
19	year 2030; and
20	(F) 60 percent of the State's expenditures
21	in the year for such preschool services, for fiscal
22	year 2031.
23	(2) State activities.—The Secretary shall
24	pay to each State with an approved State plan under
25	subsection (e) an amount for a fiscal year equal to

- 50 percent of the amount of the State's expenditures for the activities described in subsection (c), and sys-tem-wide activities similar to those described in subsection (c) for the State's entire birth through 5 year old early childhood system, except that in no case shall a payment for a fiscal year under this paragraph exceed the amount equal to 10 percent of the State's expenditures described in paragraph (1) for such fiscal year.
 - (3) Non-federal share.—The remainder of the cost paid by the State for preschool services, that is not provided under paragraph (1), shall be considered the non-federal share of the cost of those services. The remainder of the cost paid by the State for State activities, that is not provided under paragraph (2), shall be considered the non-federal share of the cost of those activities.
 - (4) ADVANCE PAYMENT; RETROSPECTIVE ADJUSTMENT.—The Secretary shall make a payment under paragraph (1) or (2) for a year on the basis of advance estimates of expenditures submitted by the State and such other investigation as the Secretary may find necessary, and shall reduce or increase the payment as necessary to adjust for any overpayment or underpayment for a previous year.

- 1 (c) STATE ACTIVITIES.—A State that receives a pay-2 ment under subsection (b) shall carry out all of the fol-3 lowing activities:
- 4 (1) State administration of the State preschool 5 program described in this section.
 - (2) Supporting a continuous quality improvement system for providers of preschool services participating, or seeking to participate, in the State preschool program, through the use of data, research, monitoring, training, technical assistance, professional development, and coaching.
 - (3) Providing outreach and enrollment support for families of eligible children.
 - (4) Supporting data systems building to ensure that the State has the capacity to manage and implement data systems that allow data sharing among and between preschools, elementary schools, and secondary schools.
 - (5) Supporting staff of eligible providers through professional development and coaching, and supporting staff in pursuing credentials and degrees, including baccalaureate degrees.
- 23 (6) Supporting activities that ensure access to 24 inclusive preschool programs for children with dis-25 abilities.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

1	(7) Providing age-appropriate transportation
2	services for children, which at a minimum shall in-
3	clude transportation services for children experi-
4	encing homelessness and children in foster care.
5	(8) Conducting or updating a statewide needs
6	assessment of access to high-quality preschool serv-
7	ices.
8	(d) Lead Agency.—The Governor of a State desir-
9	ing for the State to receive a payment under this section
10	shall designate a lead agency (such as a State agency or
11	joint interagency office) for the administration of the
12	State's preschool program under this section.
13	(e) State Plan.—In order to be eligible for pay-
14	ments under this section, the Governor of a State shall
15	submit a State plan to the Secretary for approval by the
16	Secretary, in collaboration with the Secretary of Edu-
17	cation, at such time, in such manner, and containing such
18	information as the Secretary shall by rule require, that
19	includes a plan for achieving universal, high-quality, free,
20	inclusive, and mixed-delivery preschool services. Such plan
21	shall include, at a minimum, each of the following:
22	(1) A certification that—
23	(A) the State has in place, or will have in
24	place no later than 1 year after the State first
25	receives funding under this section, develop-

1	mentally appropriate, evidence-based preschool
2	education standards that, at a minimum, are as
3	rigorous as the standards specified in subpara-
4	graph (B) of section 641A(a)(1) of the Head
5	Start Act (42 U.S.C. 9836a(a)(1)) and include
6	program standards for class sizes and ratios
7	and
8	(B) the State will coordinate such stand-
9	ards with other early learning standards in the
10	State.
11	(2) An assurance that the State will ensure—
12	(A) all preschool services in the State
13	funded under this section will— (i) be univer-
14	sally available to all children in the State with-
15	out any additional eligibility requirements; and
16	(ii) be high-quality, free, and inclu-
17	sive; and
18	(B) that the local preschool programs in
19	the State funded under this section will—
20	(i) by not later than 18 months after
21	the program receives such funding, meet
22	the State's preschool education standards
23	described in paragraph (1);

1	(ii) offer programming that meets the
2	duration requirements of at least 1,020 an-
3	nual hours;
4	(iii) adopt policies and practices to
5	conduct outreach and provide expedited en-
6	rollment, including prioritization, to—
7	(I) children experiencing home-
8	lessness (which, in the case of a child
9	attending a program provided by an
10	eligible provider described in section
11	301(6)(A), shall include immediate
12	enrollment for the child);
13	(II) children in foster care or
14	kinship care;
15	(III) children in families who are
16	engaged in migrant or seasonal agri-
17	cultural labor;
18	(IV) children with disabilities, in-
19	cluding eligible children who are
20	served under part C of the Individuals
21	with Disabilities Education Act (20
22	U.S.C. 1431 et seq.); and
23	(V) dual language learners;
24	(iv) provide for salaries, and set
25	schedules for salaries, for staff of providers

1	in the State preschool program, including
2	staff serving infants and toddlers employed
3	by the same provider, that are equivalent
4	to salaries of elementary school staff with
5	similar credentials and experience;
6	(v) at a minimum, provide a living
7	wage for all staff of such providers; and
8	(vi) require educational qualifications
9	for teachers in the preschool program in-
10	cluding, at a minimum, requiring that lead
11	teachers in the preschool program have a
12	baccalaureate degree in early childhood
13	education or a related field by not later
14	than 6 years after the date on which the
15	State first receives funds under this sec-
16	tion, except that—
17	(I) subject to subclause (II), the
18	requirements under this clause shall
19	not apply to individuals who were em-
20	ployed by an eligible provider or early
21	education program for a cumulative 3
22	of the 5 years immediately preceding
23	the date of enactment of this Act and
24	have the necessary content knowledge
25	and teaching skills for early childhood

1	educators, as demonstrated through
2	measures determined by the State;
3	and
4	(II) nothing in this section shall
5	require the State to lessen State re-
6	quirements for educational qualifica-
7	tions, in existence on the date of en-
8	actment of this Act, to serve as a
9	teacher in a State preschool program.
10	(3) For States with existing publicly funded
11	State preschool programs (as of the date of submis-
12	sion of the State plan), a description of how the
13	State plans to use funding provided under this sec-
14	tion to ensure that such existing programs in the
15	State meet the requirements of this title for a State
16	preschool program.
17	(4) A description of how the State, in estab-
18	lishing and operating the State preschool program
19	supported under this section, will—
20	(A) support a mixed-delivery system for
21	any new slots funded under this section, includ-
22	ing by facilitating the participation of Head
23	Start programs and programs offered by li-
24	censed child care providers;

1	(B) ensure the State preschool program
2	does not disrupt the stability of infant and tod-
3	dler child care throughout the State;
4	(C) ensure adequate consultation with the
5	State Advisory Council on Early Childhood
6	Education and Care designated or established
7	in section 642B(b)(1)(A)(i) of the Head Start
8	Act (42 U.S.C. 9837b(b)(1)(A)(i)) in the devel-
9	opment of its plan, including consultation in
10	how the State intends to distribute slots under
11	subparagraph (E);
12	(D) partner with Head Start agencies to
13	ensure the full utilization of Head Start pro-
14	grams within the State; and
15	(E) distribute new preschool slots and re-
16	sources equitably among child care (including
17	family child care) providers, Head Start agen-
18	cies, and schools within the State.
19	(5) A certification that the State, in operating
20	the program described in this section for a fiscal
21	year—
22	(A) will not reduce the total preschool slots
23	provided in State-funded preschool programs
24	from the number of such slots in the previous
25	fiscal year; or

- 1 (B) if the number of eligible children iden2 tified in the State declines from the previous
 3 fiscal year, will maintain at least the previous
 4 year's ratio of the total preschool slots de5 scribed in subparagraph (A) to eligible children
 6 so identified.
 - (6) An assurance that the State will use funding provided under this section to ensure children with disabilities have access to and participate in inclusive preschool programs consistent with provisions in the Individuals with Disabilities Education Act (20 U.S.C. 1400 et seq.), and a description of how the State will collaborate with entities carrying out programs under section 619 or part C of the Individuals with Disabilities Education Act (20 U.S.C. 1419, 1431 et seq.), to support inclusive preschool programs.
 - (7) An assurance that the State will provide assistance under this section only to eligible providers that prohibit the use of suspension, expulsion, and aversive behavioral interventions in the State preschool program described in this section.
 - (8) An assurance that the State will coordinate services provided under this title with services and supports provided under the Child Care and Devel-

- 1 opment Block Grant Act of 1990 (42 U.S.C. 9857 2 et seq.), section 619 and part C of the Individuals 3 with Disabilities Education Act (20 U.S.C. 1419, 4 1431 et seq.), the Head Start Act (42 U.S.C. 9831 5 et seq.), the Preschool Development Grants program 6 under section 9212 of the Every Student Succeeds 7 Act (Public Law 114–95), the Elementary and Sec-8 ondary Education Act of 1965 (20 U.S.C. 6301 et 9 seq.), the McKinney-Vento Homeless Assistance Act 10 (42 U.S.C. 11301 et seq.), and the maternal, infant, 11 and early childhood home visiting programs under 12 section 511 of the Social Security Act (42 U.S.C. 13 711).
 - (9) A certification that the State will support the continuous quality improvement of programs providing preschool services under this title, including support through technical assistance, monitoring, and research.
 - (10) A certification that the State will ensure a highly qualified early childhood workforce to support the requirements of this title.
 - (11) An assurance that the State will meet the requirements of clauses (ii) and (iii) of section 658E(c)(2)(T) of the Child Care and Development Block Grant Act of 1990 (42 U.S.C.

15

16

17

18

19

20

21

22

23

24

1	9858c(c)(2)(T)), with respect to funding and assess-
2	ments under this title.
3	(12) A certification that subgrant and contract
4	amounts provided as described in section 304 will be
5	sufficient to enable eligible providers to meet the re-
6	quirements of this title, and will provide for in-
7	creased payment amounts based on the criteria de-
8	scribed in clauses (iv) and (v) of paragraph (2)(B).
9	(13) An agreement to provide to the Secretary
10	such periodic reports, providing a detailed account-
11	ing of the uses of funding received under this sec-
12	tion, as the Secretary may require for the adminis-
13	tration of this section.
14	(f) Duration of the Plan.—Each State plan shall
15	remain in effect for a period of not more than 3 years.
16	Amendments to the State plan shall remain in effect for
17	the duration of the plan.
18	SEC. 304. SUBGRANTS AND CONTRACTS FOR LOCAL PRE-
19	SCHOOL PROGRAMS.
20	(a) Subgrants and Contracts.—
21	(1) In general.—A State that receives a pay-
22	ment under section 303(b) for a fiscal year shall use

amounts provided through the payment to pay the

costs of subgrants to, or contracts with, eligible pro-

viders to operate universal, high-quality, free, and

23

24

- inclusive preschool programs (which State-funded programs may be referred to in this section as "local preschool programs") through the State preschool program in accordance with subsection (c). A State shall reduce or increase the amounts provided under such subgrants or contracts if needed to adjust for any overpayment or underpayment described in section 303(b)(4).
 - (2) Amount.—A State shall award a subgrant or contract under this section in a sufficient amount to enable the eligible provider to operate a local preschool program that meets the requirements of section 303(e)(2), which amount shall reflect variations in the cost of preschool services by geographic area, type of provider, and age of child, and the additional costs associated with providing inclusive preschool services for children with disabilities.
 - (3) DURATION.—The State shall award a subgrant or contract under this section for a period of not less than 3 years, unless the subgrant or contract is terminated or suspended, or the subgrant period is reduced, for cause.
- 23 (b) Enhanced Payments for Comprehensive 24 Services.—In awarding subgrants or contracts under 25 this subsection and in addition to meeting the require-

1	ments of subsection (a)(2), the State shall award sub-
2	grants or contracts with enhanced payments to eligible
3	providers that offer local preschool programs funded under
4	this section to a high percentage of low-income children
5	to support comprehensive services.
6	(e) Establishing and Expanding Universal
7	Preschool Programs.—
8	(1) Establishing and expanding universal
9	PRESCHOOL PROGRAMS IN HIGH-NEED COMMU-
10	NITIES.—In awarding subgrants or contracts under
11	this section, the State shall first prioritize estab-
12	lishing and expanding universal local preschool pro-
13	grams within and across high-need communities by
14	awarding subgrants or contracts to eligible providers
15	operating within and across, or with capacity to op-
16	erate within and across, such high-need commu-
17	nities. The State shall—
18	(A) use a research-based methodology ap-
19	proved by the Secretary to identify such high-
20	need communities, as determined by—
21	(i) the rate of poverty in the commu-
22	nity;
23	(ii) rates of access to high-quality pre-
24	school within the community; and

1	(iii) other indicators of community
2	need as required by the Secretary; and
3	(B) distribute funding for preschool serv-
4	ices under this section within such a high-need
5	community so that a majority of children in the
6	community are offered such preschool services
7	before the State establishes and expands pre-
8	school services in communities with lower levels
9	of need.
10	(2) Use of funds.—Subgrants or contracts
11	awarded under paragraph (1) shall be used to enroll
12	and serve children in such a local preschool program
13	involved, including by paying the costs—
14	(A) of personnel (including classroom and
15	administrative personnel), including compensa-
16	tion (including benefits);
17	(B) associated with implementing the
18	State's preschool standards, providing cur-
19	riculum supports, and meeting early learning
20	and development standards;
21	(C) of professional development, teacher
22	supports, and training;
23	(D) of implementing and meeting develop-
24	mentally appropriate health and safety stand-
25	ards (including licensure, where applicable).

1	teacher to child ratios, and group size maxi-
2	mums;
3	(E) of materials, equipment, and supplies;
4	and
5	(F) of rent or a mortgage, utilities, build-
6	ing security, indoor and outdoor maintenance,
7	and insurance.
8	(d) Establishing and Expanding Universal
9	PRESCHOOL PROGRAMS IN ADDITIONAL COMMUNITIES.—
10	Once a State that receives a payment under section 303(b)
11	meets the requirements of subsection (c) with respect to
12	establishing and expanding local preschool programs with-
13	in and across high-need communities, the State shall use
14	funds from such payment to enroll and serve children in
15	local preschool programs, as described in such subsection,
16	in additional communities in accordance with the metrics
17	described in subsection $(c)(1)(A)$. Such funds shall be used
18	for the activities described in subparagraphs (A) through
19	(F) of subsection $(c)(2)$.
20	SEC. 305. PAYMENTS FOR UNIVERSAL PRESCHOOL SERV-
21	ICES TO INDIAN TRIBES AND TERRITORIES.
22	(a) Indian Tribes and Tribal Organizations.—
23	(1) In general.—For each of fiscal years
24	2026 through 2031, from the amount appropriated
25	for Indian Tribes and Tribal organizations under

- section 302(b)(1), the Secretary shall make payments to Indian Tribes and Tribal organizations with an application approved under paragraph (2), and the Tribes and Tribal organizations shall be entitled to such payments for the purpose of carrying out the preschool program described in this title, consistent, to the extent practicable as determined by the Secretary, with the requirements applicable to States.
 - (2) APPLICATIONS.—An Indian Tribe or Tribal organization seeking a payment under this subsection shall submit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may specify.

(b) Territories.—

(1) In General.—For each of fiscal years 2026 through 2031, from the amount appropriated for territories under section 302(b)(2), the Secretary shall make payments to the territories with an application approved under paragraph (2), and the territories shall be entitled to such payments, for the purpose of carrying out the preschool program described in this title, consistent, to the extent practicable as determined by the Secretary, with the requirements applicable to States.

1	(2) APPLICATIONS.—A territory seeking a pay-
2	ment under this subsection shall submit an applica-
3	tion to the Secretary at such time, in such manner,
4	and containing such information as the Secretary
5	may specify.
6	(c) Lead Agency.—The head of an Indian Tribe or
7	territory desiring for the Indian Tribe or a related Tribal
8	organization, or territory, to receive a payment under this
9	section shall designate a lead agency (such as a tribal or
10	territorial agency or joint interagency office) for the ad-
11	ministration of the preschool program of the Indian Tribe
12	or territory, under this section.
	SEC. 306. GRANTS TO LOCALITIES AND HEAD START EX-
13	SEC. 300. GRANTS TO LOCALITIES AND HEAD START EX-
13	PANSION IN NONPARTICIPATING STATES.
14	PANSION IN NONPARTICIPATING STATES.
14 15	PANSION IN NONPARTICIPATING STATES. (a) Eligible Locality Defined.—In this section,
14 15 16	PANSION IN NONPARTICIPATING STATES. (a) ELIGIBLE LOCALITY DEFINED.—In this section, the term "eligible locality" means a city, county, or other
14 15 16 17	PANSION IN NONPARTICIPATING STATES. (a) ELIGIBLE LOCALITY DEFINED.—In this section, the term "eligible locality" means a city, county, or other unit of general local government, a local educational agen-
14 15 16 17	PANSION IN NONPARTICIPATING STATES. (a) ELIGIBLE LOCALITY DEFINED.—In this section, the term "eligible locality" means a city, county, or other unit of general local government, a local educational agency, or a Head Start agency.
14 15 16 17 18	PANSION IN NONPARTICIPATING STATES. (a) ELIGIBLE LOCALITY DEFINED.—In this section, the term "eligible locality" means a city, county, or other unit of general local government, a local educational agency, or a Head Start agency. (b) Grants to Localities.—
14 15 16 17 18 19 20	PANSION IN NONPARTICIPATING STATES. (a) ELIGIBLE LOCALITY DEFINED.—In this section, the term "eligible locality" means a city, county, or other unit of general local government, a local educational agency, or a Head Start agency. (b) Grants to Localities.— (1) In General.—The Secretary, in consulta-
14 15 16 17 18 19 20 21	PANSION IN NONPARTICIPATING STATES. (a) ELIGIBLE LOCALITY DEFINED.—In this section, the term "eligible locality" means a city, county, or other unit of general local government, a local educational agency, or a Head Start agency. (b) Grants to Localities.— (1) In general.—The Secretary, in consultation with the Secretary of Education, shall use funds
14 15 16 17 18 19 20 21	PANSION IN NONPARTICIPATING STATES. (a) ELIGIBLE LOCALITY DEFINED.—In this section, the term "eligible locality" means a city, county, or other unit of general local government, a local educational agency, or a Head Start agency. (b) Grants to Localities.— (1) In general.—The Secretary, in consultation with the Secretary of Education, shall use funds reserved in section 302(b)(5) to award local uni-

- ments under section 303. The Secretary shall award the grants to eligible localities in a State from the allotment made for that State under paragraph (2). The Secretary shall specify the requirements for an eligible locality to conduct a preschool program under this section which shall, to the greatest extent practicable, be consistent with the requirements applicable to States under this title, for a universal, high-quality, free, and inclusive preschool program.
 - (2) ALLOTMENTS.—For each State described in paragraph (1), the Secretary shall allot for the State for a fiscal year an amount that bears the same relationship to the funds appropriated under section 302(b)(5) for the fiscal year as the number of children from families with family incomes at or below 200 percent of the poverty line, and who are under the age of 6, in the State bears to the total number of all such children in all States described in paragraph (1).
 - (3) APPLICATION.—To receive a grant from the corresponding State allotment under this section, an eligible locality shall submit an application to the Secretary at such time, in such manner, and containing such information as the Secretary may require. The requirements for the application shall, to

- 1 the greatest extent practicable, be consistent with
- 2 the State plan requirements applicable to States
- 3 under this title.
- 4 (c) Head Start Expansion in Nonparticipating
- 5 STATES.—
- 6 (1) IN GENERAL.—The Secretary shall use
- funds appropriated under section 302(b)(5), to make
- 8 awards to Head Start agencies in a State described
- 9 in subsection (b)(1) to carry out the purposes of the
- Head Start Act (42 U.S.C. 9831 et seq.) in such
- 11 State.
- 12 (2) Rule.—For purposes of carrying out the
- Head Start Act in circumstances not involving
- awards under this subsection, funds awarded under
- paragraph (1) shall not be included in the calcula-
- tion of a "base grant" as such term is defined in
- section 640(a)(7)(A) of the Head Start Act (42)
- 18 U.S.C. 9835(a)(7)(A)).
- 19 (3) Definition.—In this subsection, the term
- 20 "Head Start agency" means an entity designated or
- 21 eligible to be designated as a Head Start agency
- 22 under section 641(a)(1) of the Head Start Act (42
- U.S.C. 9836(a)(1)) or as an Early Head Start agen-
- 24 cy (by receiving a grant) under section 645A(a) of
- 25 such Act (42 U.S.C. 9840a(a)).

1	(d) Priority for Serving Underserved Commu-
2	NITIES.—In making determinations to award a grant or
3	make an award under this section, the Secretary shall give
4	priority to entities serving communities with a high per-
5	centage of children from families with family incomes at
6	or below 200 percent of the poverty line.
7	SEC. 307. ALLOWABLE SOURCES OF NON-FEDERAL SHARE.
8	For purposes of calculating the amount of the non-
9	Federal share, as determined under section 303(b)(3), re-
10	lating to a payment under section 303(b), a State's non-
11	Federal share—
12	(1) may be in cash or in-kind, fairly evaluated,
13	including facilities or property, equipment, or serv-
14	ices;
15	(2) shall include any increase in amounts spent
16	by the State to expand half-day kindergarten pro-
17	grams in the State, as of the day before the date of
18	enactment of this Act, into full day kindergarten
19	programs;
20	(3) shall not include contributions being used as
21	a non-Federal share or match for another Federal
22	award;
23	(4) shall be provided from State or local
24	sources, contributions from philanthropy or other

- private organizations, or a combination of such sources and contributions; and
- 3 (5) shall count not more than 100 percent of
- 4 the State's current spending on prekindergarten pro-
- 5 grams, calculated as the average amount of such
- 6 spending by the State for fiscal years 2023, 2024,
- 7 and 2025, toward the State's non-Federal share.

8 SEC. 308. MAINTENANCE OF EFFORT.

- 9 (a) In General.—If a State reduces its combined
- 10 fiscal effort per child for the State preschool program
- 11 (whether a publicly funded preschool program or a pro-
- 12 gram under this title) or through State supplemental as-
- 13 sistance funds for Head Start programs assisted under the
- 14 Head Start Act, or through any State spending on early
- 15 childhood programs or preschool services for any fiscal
- 16 year that a State receives payments under section 303(b)
- 17 (referred to in this paragraph as the "reduction fiscal
- 18 year") relative to the previous fiscal year, the Secretary,
- 19 in collaboration with the Secretary of Education, shall re-
- 20 duce support for such State under such subsection by the
- 21 same amount as the total reduction in that State fiscal
- 22 effort for such reduction fiscal year.
- 23 (b) Waiver.—The Secretary, in collaboration with
- 24 the Secretary of Education, may waive the requirements
- 25 of subsection (a) if—

- 1 (1) the Secretaries determine that a waiver
 2 would be appropriate due to a precipitous decline in
 3 the financial resources of a State as a result of un4 foreseen economic hardship, or a natural disaster,
 5 that has necessitated across-the-board reductions in
 6 State services during the 5-year period preceding the
 7 date of the determination, including for early child8 hood education programs; or
- 9 (2) due to the circumstance of a State requiring 10 reductions in specific programs, including early childhood education programs, the State presents to 11 12 the Secretaries a justification and demonstration 13 why other programs could not be reduced and how 14 early childhood education programs in the State will 15 not be disproportionately harmed by such State re-16 ductions.

17 SEC. 309. SUPPLEMENT NOT SUPPLANT.

Funds received under this title shall be used to sup-19 plement and not supplant other Federal, State, and local 20 public funds expended on prekindergarten programs in the 21 State on the date of enactment of this Act, calculated as 22 the average amount of such Federal, State, and local pub-23 lie funds expended for fiscal years 2023, 2024, and 2025.

1 SEC. 310. NONDISCRIMINATION PROVISIONS.

2	mı e 11 ·		C 1	1 11	1 1	
1.	The following	provisions	ot law	snall	apply to	any pro-
_	1110 10110 111115	pr 0 (1510115	or ian	OHUH	appi, o	arry pro

- 3 gram or activity that receives funds provided under this
- 4 title:
- 5 (1) Title IX of the Education Amendments of
- 6 1972 (20 U.S.C. 1681 et seq.).
- 7 (2) Title VI of the Civil Rights Act of 1964 (42)
- 8 U.S.C. 2000d et seq.).
- 9 (3) Section 504 of the Rehabilitation Act of
- 10 1973 (29 U.S.C. 794).
- 11 (4) The Americans with Disabilities Act of
- 12 1990 (42 U.S.C. 12101 et seq.).
- 13 SEC. 311. MONITORING AND ENFORCEMENT.
- 14 (a) Review of Compliance With Requirements
- 15 AND STATE PLAN.—The Secretary shall review and mon-
- 16 itor compliance of States, territories, Tribal entities, and
- 17 local entities with this title and State compliance with the
- 18 State plan described in section 303(e), including a process
- 19 for progress updates on the requirements described in sec-
- 20 tion 303(e)(1).
- 21 (b) Issuance of Rule.—The Secretary shall estab-
- 22 lish by rule procedures for—
- 23 (1) receiving, processing, and determining the
- validity of complaints or findings concerning any
- failure of a State to comply with the State plan or
- any other requirement of this title;

1	(2) notifying a State when the Secretary has
2	determined there has been a failure by the State to
3	comply with a requirement of this title; and
4	(3) imposing sanctions under this section for
5	such a failure.
6	SEC. 312. REPORTING.
7	(a) In General.—Each State that receives a pay-
8	ment under section 303 shall prepare an annual report,
9	in such manner and containing such information as the
10	Secretary of Health and Human Services may reasonably
11	require.
12	(b) Contents.—A report prepared under subpara-
13	graph (a) shall contain, at a minimum—
14	(1) a description of the manner in which the
15	State has used the funds made available through the
16	payment and a report of the expenditures made with
17	the funds;
18	(2) a summary of the State's progress toward
19	providing access to high-quality preschool programs
20	for eligible children;
21	(3) the number and percentage of children in
22	the State participating in eligible preschool pro-
23	grams, disaggregated by race, ethnicity, family in-
24	come, child age, disability, and whether the children

1	are homeless children, children in foster care, or
2	dual language learners;
3	(4) data on the number and percentage of chil-
4	dren in the State participating in public kinder-
5	garten programs, disaggregated by race, family in-
6	come, child age, disability, and whether the children
7	are homeless children, children in foster care, or
8	dual language learners, with information on whether
9	such programs are offered—
10	(A) for a full day; and
11	(B) at no cost to families;
12	(5) data on the kindergarten readiness of chil-
13	dren across the State;
14	(6) data on recruitment and retention of early
15	childhood staff disaggregated by provider type, and
16	age of children served; and
17	(7) data regarding coordination efforts with
18	other child care and early childhood education pro-
19	grams, including those funded under the Head Start
20	Act (42 U.S.C. 9831 et seq.).
21	TITLE IV—HEAD START
22	EXTENDED DURATION
23	SEC. 401. EXTENDED DURATION.
24	(a) IN GENERAL.—The Head Start Act (42 U.S.C.
25	9801 et seq.) is amended—

1	(1) by redesignating section 657C (42 U.S.C.
2	9852c) as section 657D; and
3	(2) by inserting after section 657B (42 U.S.C.
4	9852b) the following:
5	"SEC. 657C. EXTENDED DURATION.
6	"(a) In General.—The Secretary shall make grants
7	to Head Start agencies (including Early Head Start agen-
8	cies) funded under this subchapter to enable such agen-
9	cies—
10	"(1) to provide access to a full school year and
11	a full school day of services;
12	"(2) in the case of a migrant and seasonal
13	Head Start agency, to provide access to additional
14	service hours to ensure continuous Head Start serv-
15	ices as determined by the Secretary; or
16	"(3) in the case of a Head Start agency (in-
17	cluding an Early Head Start agency) that already
18	meets the full-day, full-year services needs within its
19	community, to enhance the quality of Head Start
20	services (including Early Head Start services) pro-
21	vided to children served by such agency.
22	"(b) Application.—
23	"(1) In general.—To be eligible to receive a
24	grant under this section, a Head Start agency shall
25	submit an application at such time and in such man-

1	ner as the Secretary may require. Such application
2	shall include—
3	"(A) evidence of—
4	"(i) the number and percentage of
5	slots—
6	"(I) in the agency's Head Start
7	center-based programs (that are not
8	Early Head Start programs)—
9	"(aa) that are currently
10	funded (as of the date of submis-
11	sion of the application); and
12	"(bb) in which services are
13	provided for at least the equiva-
14	lent of 1,020 hours per year; and
15	"(II) in the agency's Early Head
16	Start center-based programs—
17	"(aa) that are currently
18	funded (as of that date); and
19	"(bb) in which services are
20	provided for at least the equiva-
21	lent of 1,380 hours per year; and
22	"(ii) the number and percentage of
23	slots, in the agency's Head Start family
24	child care programs—

1	"(I) that are currently funded
2	(as of that date); and
3	"(II) in which services are pro-
4	vided for at least the equivalent of
5	1,380 hours per year;
6	"(B) a description of an approach, using
7	the current community-wide strategic planning
8	and needs assessment described in section
9	640(g)(1)(C) and current program schedule
10	(current as of the date of submission of the ap-
11	plication), that transitions all of the agency's
12	Head Start programs to a full school day, full
13	school year program schedule; and
14	"(C) a budget justification that estimates
15	the supplemental funding necessary to provide
16	for incremental ongoing operating costs for the
17	extended hours of service under such a program
18	schedule for the current enrollment in the agen-
19	cy's Head Start programs.
20	"(2) Exceptions.—
21	"(A) MIGRANT AND SEASONAL HEAD
22	START.—
23	"(i) In General.—A migrant and
24	seasonal Head Start agency may apply for
25	a grant described in subsection (a) without

1	meeting the requirements specified in para-
2	graph (1) to ensure continuous Head Start
3	services are provided to children enrolled in
4	a migrant and seasonal Head Start pro-
5	gram. To be eligible to receive the grant,
6	the agency shall submit an application at
7	such time and in such manner as the Sec-
8	retary may require.
9	"(ii) Priority.—In making grants to
10	applicants described in clause (i), the Sec-
11	retary shall give priority to a migrant and
12	seasonal Head Start agency operating for
13	fewer than 8 months per year.
14	"(B) Full-day, full-year head start
15	AGENCIES.—
16	"(i) In General.—A Head Start
17	agency (including an Early Head Start
18	agency) that certifies to the Secretary that
19	it is meeting the full-day, full-year need
20	within its community may apply for a
21	grant to enhance the quality of services
22	provided to children enrolled in its Head
23	Start program (including its Early Head
24	Start program) in accordance with sub-
25	section $(e)(2)$.

1	"(ii) Application.—A Head Start
2	agency (including Early Head Start agen-
3	cy) that meets the requirements of clause
4	(i) shall submit an application, which shall
5	include—
6	"(I) the proposed uses of funds
7	in accordance with subsection $(c)(2)$;
8	and
9	"(II) how such uses of funds re-
10	late to the community-wide strategic
11	planning and needs assessment de-
12	scribed under section $640(g)(1)(C)$.
13	"(e) Use of Funds.—
14	"(1) Extended duration.—A Head Start
15	agency that meets the requirements of paragraph
16	(1) or (2) of subsection (a) receiving a grant under
17	this section shall use the grant funds to cover the
18	costs associated with extending those hours of serv-
19	ice for the current enrollment, such as additional
20	costs for—
21	"(A) the purchase, rental, renovation, and
22	maintenance of additional facilities;
23	"(B) ongoing purchases of classroom sup-
24	plies;

1	"(C) staff providing services during the ex-
2	tended hours; and
3	"(D) professional development to staff
4	transitioning to providing services during the
5	extended hours.
6	"(2) Enhancing program quality.—A Head
7	Start agency (including an Early Head Start agen-
8	cy) that meets the requirements of subsection (a)(3)
9	shall use funds for the activities authorized under
10	section $640(a)(5)(B)$.
11	"(3) Exception.—The Head Start agency
12	shall not use the grant funds to expand the number
13	of children served in the Head Start program (in-
14	cluding the Early Head Start program) of the agen-
15	cy.
16	"(d) Reservations.—
17	"(1) Activities.—From the total amount ap-
18	propriated to carry out this section, the Secretary
19	shall—
20	"(A) for making grants for the activities
21	described in subsection $(c)(1)(A)$, reserve
22	\$4,000,000,000 of the funds appropriated for
23	fiscal year 2026; and

1	"(B) for making grants for the activities
2	described in any of subparagraphs (B) through
3	(D) of subsection (c)(1), reserve—
4	"(i) \$833,000,000 of the funds appro-
5	priated for fiscal year 2026;
6	"(ii) \$852,000,000 of the funds ap-
7	propriated for fiscal year 2027; and
8	"(iii) \$872,000,000 of the funds ap-
9	propriated for fiscal year 2028.
10	"(2) Priority.—The Secretary shall prioritize
11	Head Start agencies (including Early Head Start
12	agencies) that are applying to use funds to carry out
13	the activities described in subsection (a)(1).
14	"(3) Migrant or seasonal head start pro-
15	GRAMS.—From the amount appropriated to carry
16	out this section for a fiscal year and reserved under
17	paragraph (1)(B), the Secretary shall reserve 4.5
18	percent for migrant or seasonal Head Start pro-
19	grams.
20	"(e) Authorization of Appropriations.—There
21	are authorized to be appropriated to carry out this sec-
22	tion—
23	"(1) $$4,833,000,000$ for fiscal year 2026 ;
24	"(2) $$852,000,000$ for fiscal year 2027; and
25	"(3) \$872,000,000 for fiscal year 2028.

1	"(f) Definitions.—In this section:
2	"(1) Full school day; full school
3	YEAR.—The terms 'full school day' and 'full school
4	year' mean such a day and year, respectively, within
5	the meaning of the Head Start Program Perform-
6	ance standards issued under section 641A(a).
7	"(2) Migrant and Seasonal Head Start
8	AGENCY.—The term 'migrant and seasonal Head
9	Start agency' means an agency that is funded under
10	this subchapter to provide a migrant and seasonal
11	Head Start program.".
12	(b) Conforming Amendments.—Section 640 of the
13	Head Start Act (42 U.S.C. 9835) is amended—
14	(1) in subsection (a)(6), by striking "appro-
15	priated under this subchapter" each place it appears
15 16	and inserting "appropriated under section 639"; and
16	and inserting "appropriated under section 639"; and
16 17	and inserting "appropriated under section 639"; and (2) in subsection (g)(3)(A)—
16 17 18	and inserting "appropriated under section 639"; and (2) in subsection (g)(3)(A)— (A) by striking "amount appropriated"
16 17 18 19	and inserting "appropriated under section 639"; and (2) in subsection (g)(3)(A)— (A) by striking "amount appropriated" each place it appears and inserting "amount
16 17 18 19 20	and inserting "appropriated under section 639"; and (2) in subsection (g)(3)(A)— (A) by striking "amount appropriated" each place it appears and inserting "amount appropriated under section 639";
116 117 118 119 220 221	and inserting "appropriated under section 639"; and (2) in subsection (g)(3)(A)— (A) by striking "amount appropriated" each place it appears and inserting "amount appropriated under section 639"; (B) by striking "services provided under

1	(C) by striking "agency under this sub-
2	chapter" and inserting "agency under this sub-
3	chapter (other than section 657C)".
4	SEC. 402. APPROPRIATION FOR WAGES.
5	(a) APPROPRIATION.—There is authorized to be ap-
6	propriated, and there is appropriated, out of any funds
7	in the Treasury not otherwise appropriated
8	\$2,700,000,000 for fiscal year 2026 and each subsequent
9	fiscal year, to carry out subsection (b).
10	(b) Use of Funds.—Using funds made available
11	under subsection (a), the Secretary of Health and Human
12	Services shall assist Head Start agencies (including Early
13	Head Start agencies) funded under the Head Start Act
14	(42 U.S.C. 9831 et seq.), to the extent needed to ensure
15	that their teachers and staff—
16	(1) receive wages that are comparable to wages
17	for elementary educators with similar credentials
18	and experience in the State; or
19	(2) at a minimum, receive a living wage.
20	(c) Application.—In carrying out subsection (b)
21	the Secretary shall apply the Head Start Act, except to
22	the extent that subsection (b) is inconsistent with that
23	Act.