

118TH CONGRESS  
2D SESSION

# S. 4843

To establish a Summer for All program through summer enrichment expansion grants and summer programming State grants, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

JULY 30, 2024

Mr. MURPHY introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

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## A BILL

To establish a Summer for All program through summer enrichment expansion grants and summer programming State grants, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Summer for All Act”.

5       **SEC. 2. DEFINITIONS.**

6       In this Act:

7           (1) ESEA DEFINITIONS.—The terms “local  
8       educational agency” and “State educational agency”  
9       have the meanings given the terms in section 8101

1 of the Elementary and Secondary Education Act of  
2 1965 (20 U.S.C. 7801).

3 (2) COMMUNITY-BASED ORGANIZATION.—The  
4 term “community-based organization” means an or-  
5 ganization (including a community action agency)—

6 (A) for which no part of the net earnings  
7 of the organization inures to the benefit of any  
8 member, founder, contributor, or individual;

9 (B) that has a voluntary board;

10 (C) that has an accounting system, or has  
11 designated a fiscal agent in accordance with re-  
12 quirements established by the Secretary; and

13 (D) that practices nondiscrimination in the  
14 provision of assistance.

15 (3) ENGLISH LANGUAGE LEARNER.—The term  
16 “English language learner” has the meaning given  
17 the term in section 8101 of the Elementary and Sec-  
18 ondary Education Act of 1965 (20 U.S.C. 7801), ex-  
19 cept such term shall include an individual who is age  
20 22 and otherwise meet the requirements of such  
21 term.

22 (4) INDIAN TRIBE.—The term “Indian Tribe”  
23 has the meaning given the term in section 4 of the  
24 Indian Self-Determination and Education Assistance  
25 Act (25 U.S.C. 5304).

1                             (5) INSTITUTION OF HIGHER EDUCATION.—The  
2                             term “institution of higher education” means an in-  
3                             stitution of higher education, as defined in section  
4                             101 of the Higher Education Act of 1965 (20  
5                             U.S.C. 1001), or a postsecondary vocational institu-  
6                             tion, as defined in section 102(e) of such Act (20  
7                             U.S.C. 1002(c)).

8                             (6) SECRETARY.—The term “Secretary” means  
9                             the Secretary of Health and Human Services.

10                            (7) STATE.—The term “State” means each of  
11                             the several States of the United States, the District  
12                             of Columbia, Puerto Rico, American Samoa, the  
13                             Commonwealth of the Northern Mariana Islands,  
14                             Guam, and the United States Virgin Islands.

15                            (8) SUMMER FOR ALL PROGRAM.—The term  
16                             “Summer for All program” means a program sup-  
17                             ported by a grant under section 3(b).

18                            (9) YOUTH.—The term “youth” means an indi-  
19                             vidual who is not younger than age 5 and not older  
20                             than age 22.

21                            (10) YOUTH WITH A DISABILITY.—The term  
22                             “youth with a disability” has the meaning given the  
23                             term “child with a disability” in section 602 of the  
24                             Individuals with Disabilities Education Act (20  
25                             U.S.C. 1401), except such term includes an indi-

1       vidual who is age 22 and otherwise meets the re-  
2       quirements of such term.

3                   (11) YOUTH EXPERIENCING HOMELESSNESS.—  
4       The term “youth experiencing homelessness” has the  
5       meaning given the term “homeless children and  
6       youths” in section 725 of the McKinney-Vento  
7       Homeless Assistance Act (42 U.S.C. 11434a).

8       **SEC. 3. SUMMER ENRICHMENT EXPANSION GRANTS.**

9                   (a) DEFINITION OF ELIGIBLE ENTITY.—In this sec-  
10      tion, the term “eligible entity” means—

11                  (1) a community-based organization;  
12                  (2) an intermediary, or collaborative network,  
13       that supports local community-based organizations  
14       and has experience with, or relevant expertise in,  
15       supporting youth-serving programs or youth needs  
16       during out-of-school time; or  
17                  (3) an institution of higher education.

18                   (b) PROGRAM AUTHORIZED.—

19                  (1) IN GENERAL.—From amounts made avail-  
20       able to carry out this section, the Secretary shall  
21       make summer enrichment expansion grants, on a  
22       competitive basis, to eligible entities to enable the el-  
23       igible entities to carry out Summer for All programs  
24       for the purposes of—

1                         (A) providing high-quality, affordable sum-  
2                         mer programming for youth, especially for low-  
3                         income youth and rural youth, including youth  
4                         of color;

5                         (B) ensuring that all youth have access to  
6                         a safe, nurturing, and enriching environment  
7                         during summer out-of-school time; and

8                         (C) improving the quality of summer pro-  
9                         gramming across the United States and reduc-  
10                         ing learning loss during summer out-of-school  
11                         time.

12                         (2) DURATION.—A grant awarded under this  
13                         section shall be for a period of not more than 4 fis-  
14                         cal years.

15                         (c) APPLICATION.—An eligible entity desiring a grant  
16                         under this section shall submit an application at such  
17                         time, in such manner, and containing such information as  
18                         the Secretary may require.

19                         (d) PRIORITIES.—In awarding grants under this sec-  
20                         tion, the Secretary shall give priority to eligible entities—

21                         (1) with a history of effectively serving low-in-  
22                         come youth and their families;

23                         (2) proposing a Summer for All program that  
24                         will primarily serve—

25                         (A) low-income youth;

- 1                         (B) English language learners;
  - 2                         (C) youth with disabilities;
  - 3                         (D) youth experiencing homelessness;
  - 4                         (E) youth experiencing food insecurity;
  - 5                         (F) youth involved in the justice system;
  - 6                         (G) youth in the foster care system;
  - 7                         (H) youth who have not reached pro-
  - 8                         ficiency for their grade level on English lan-
  - 9                         guage arts, mathematics, science, or social stud-
  - 10                        ies content area assessments;
  - 11                        (I) rural youth; or
  - 12                        (J) native or indigenous youth;
  - 13                        (3) that will partner or contract with local
  - 14                        youth-serving government entities, such as local edu-
  - 15                        cational agencies, parks and recreation departments,
  - 16                        or public libraries, to offer the Summer for All pro-
  - 17                        gram;
  - 18                        (4) that will provide participants in the Sum-
  - 19                        mer for All program with safe, timely transportation
  - 20                        services to and from summer programming, espe-
  - 21                        cially in rural or underserved areas; or
  - 22                        (5) will use grant funds to carry out a Summer
  - 23                        for All program that provides 2 or more eligible ac-
  - 24                        tivities described in subsection (e)(1)(C).
- 25                        (e) USE OF FUNDS.—

- 1                             (1) REQUIRED USES.—An eligible entity that  
2     receives a grant under this section shall use grant  
3     funds to carry out a Summer for All program that—  
4                             (A) serves youth by providing program-  
5     ming—  
6                                 (i) during the summer months when  
7     schools are closed;  
8                                 (ii) for not less than 5 days a week  
9     for a minimum of 5 weeks during the sum-  
10    mer months;  
11                                 (iii) that requires participating youth  
12    to be physically present at a building or lo-  
13    cation designated by the eligible entity;  
14    and  
15                                 (iv) for participating youth whose  
16    household income would qualify the youth  
17    for a free or reduced price lunch under the  
18    Richard B. Russell National School Lunch  
19    Act (42 U.S.C. 1751 et seq.), that is of-  
20    fered at no cost;  
21                             (B) provides food at no cost to partici-  
22    pating youth whose household income would  
23    qualify for free or reduced price lunch under  
24    such Act; and

1                             (C) includes activities or programming

2                             that—

3                                 (i) fosters safe, healthy, supportive,

4                                 and drug-free environments;

5                                 (ii) supports youth academic enrichment;

6                                 (iii) provides social and emotional learning;

7                                 (iv) promotes health and safety practices;

8                                 (v) supports a healthy, active lifestyle, including nutritional education and regular, structured physical education activities and programs, that help maintain the mental and physical well-being of youth;

9                                 (vi) promotes volunteerism, community involvement, or service-learning, in which students use academic and civic knowledge and skills to address genuine community needs;

10                                 (vii) helps prevent bullying and harassment;

11                                 (viii) develops relationship-building skills, such as—

12                                 (I) effective communication; and

- 1   (II) improving safety through the  
2   recognition and prevention of coer-  
3   cion, violence, or abuse, including—  
4   (aa) teen and dating vio-  
5   lence;  
6   (bb) stalking;  
7   (cc) domestic abuse; and  
8   (dd) sexual violence and har-  
9   assment;  
10   (ix) provides mentoring and school  
11   counseling to participating youth, including  
12   youth who are at risk of—  
13   (I) academic failure;  
14   (II) dropping out of school;  
15   (III) involvement in criminal or  
16   delinquent activities; or  
17   (IV) drug use and abuse;  
18   (x) promotes career or workforce  
19   readiness or participation;  
20   (xi) promotes readiness for postsec-  
21   ondary education; or  
22   (xii) provides other experiences that  
23   contribute to a well-rounded education.  
24   (2) ALLOWABLE USES.—In addition to the uses  
25   required under paragraph (1), an eligible entity re-

1 ceiving a grant under this section may use grant  
2 funds for—

3 (A) the recruitment, training, and reten-  
4 tion of qualified staff members for the Summer  
5 for All program supported under the grant;

6 (B) raising awareness about the Summer  
7 for All program in order to recruit and enroll  
8 program participants; and

9 (C) other reasonable administrative costs  
10 of the Summer for All program.

11 (f) ADDITIONAL REQUIREMENTS.—

12 (1) SUBGRANTS AND CONTRACTS.—Each recipi-  
13 ent of a grant under this section shall provide the  
14 services and activities provided under the Summer  
15 for All program directly or through subgrants, con-  
16 tracts, or other arrangements with State educational  
17 agencies, local educational agencies, institutions of  
18 higher education, other public agencies including  
19 agencies of Indian Tribes, or private entities.

20 (2) NONDISCRIMINATION REQUIREMENTS.—An  
21 eligible entity receiving a grant under this section  
22 may not discriminate against any individual, includ-  
23 ing an employee, volunteer, participant, or other in-  
24 dividual involved in the Summer for All program,  
25 who is receiving Federal financial assistance through

1       the Summer for All program on the basis of that in-  
2       dividual's actual or perceived race, color, national or-  
3       igin, sex (including sexual orientation and gender  
4       identity), or disability.

5       (g) REPORTING REQUIREMENTS.—Each eligible enti-  
6       ty receiving a grant under this section shall, on an annual  
7       basis, prepare and submit a report to the Secretary con-  
8       taining information about—

- 9               (1) how the grant funds were used;
- 10              (2) how many youth were served by activities  
11              supported by grant funds; and
- 12              (3) how remaining unobligated grant funds will  
13              be used.

14 **SEC. 4. SUMMER PROGRAMMING STATE GRANTS.**

15       (a) DEFINITION OF ELIGIBLE ENTITY.—In this sec-  
16       tion, the term “eligible entity” means—

- 17              (1) The Governor or other chief executive offi-  
18              cer of a State.
- 19              (2) A State educational agency.
- 20              (3) The governing body of an Indian Tribe.

21       (b) GRANTS AUTHORIZED.—

22       (1) IN GENERAL.—From amounts made avail-  
23       able to carry out this section, the Secretary, in con-  
24       sultation with the Secretary of Education, shall  
25       award summer programming State grants, on a

1 competitive basis, to eligible entities to enable the el-  
2 igible entities to—

3 (A) plan and implement sustainable strate-  
4 gies that address gaps in access to high-quality  
5 summer enrichment programs for youth;

6 (B) build partnerships between local edu-  
7 cational agencies, local governments, and com-  
8 munity-based organizations to maximize the im-  
9 pact and availability of summer enrichment pro-  
10 grams; and

11 (C) establish summer programming oppor-  
12 tunities for kids and their families that may  
13 exist outside of the traditional summer camp or  
14 enrichment experience.

15 (2) DURATION.—A grant under this section  
16 shall be awarded for a period of not more than 4 fis-  
17 cal years.

18 (c) APPLICATION; AWARD BASIS.—

19 (1) APPLICATION.—An eligible entity desiring a  
20 grant under this section shall submit an application  
21 to the Secretary at such time, in such manner, and  
22 containing such information as the Secretary may  
23 require.

1                         (2) AWARD BASIS.—In awarding grants under  
2                         this section, the Secretary shall give priority to eligi-  
3                         ble entities that—

4                             (A) demonstrate that activities funded by  
5                         the grant will be sustainable beyond the term of  
6                         the grant;

7                             (B) establish an organization or mecha-  
8                         nism to solicit and incorporate feedback from  
9                         stakeholders, including representatives of com-  
10                         munity-based organizations, educators, munic-  
11                         ipal representatives, and parents, in the imple-  
12                         mentation of activities supported under the  
13                         grant; or

14                             (C) plan to use funds for a variety of pro-  
15                         grams and strategies to expand summer enrich-  
16                         ment programming for underserved commu-  
17                         nities and at-risk youth.

18                         (d) ELIGIBLE ACTIVITIES.—An eligible entity that  
19                         receives a grant under this section shall use grant funds  
20                         to—

21                             (1) expand access to summer enrichment pro-  
22                         grams in underserved communities;

23                             (2) improve the safety and quality of summer  
24                         enrichment programs primarily serving underserved  
25                         communities;

1                   (3) organize a diverse group of stakeholders to  
2 determine gaps in access to summer enrichment pro-  
3 gramming and developing plans to address these  
4 gaps in a long-term, sustainable way;

5                   (4) expand access to enrichment activities at li-  
6 braries, parks and recreation departments, muse-  
7 ums, and other nonprofit entities that serve families  
8 during the summer months when schools are closed;  
9 or

10                  (5) address barriers to partnerships between  
11 local educational agencies, local governments, and  
12 community-based organizations in providing summer  
13 enrichment programs.

14 (e) ADDITIONAL REQUIREMENTS.—

15                  (1) TRANSFER AUTHORITY.—An eligible entity  
16 receiving a grant under this section may transfer  
17 grant funds to a community-based organization, a  
18 Tribal organization (as that term is defined in sec-  
19 tion 4 of the Indian Self-Determination and Edu-  
20 cation Assistance Act (25 U.S.C. 5304)), a public  
21 benefit corporation involved in the transportation of  
22 passengers or cargo, or a special-purpose unit of  
23 State or local government, in order to carry out ac-  
24 tivities described in subsection (d).

1                         (2) CONTRACTS AND GRANTS.—An eligible entity  
2 receiving a grant under this section may carry out  
3 the activities described in subsection (d) directly or  
4 through subgrants, contracts, or cooperative agree-  
5 ments.

6                         (3) NONDISCRIMINATION REQUIREMENTS.—An  
7 eligible entity receiving a grant under this section  
8 may not discriminate against any employee, volun-  
9 teer, participant, or other individual otherwise in-  
10 volved in programming receiving Federal financial  
11 assistance under this section on the basis of that in-  
12 dividual's actual or perceived race, color, national or-  
13 igin, sex (including sexual orientation and gender  
14 identity), or disability.

15                         (f) REPORTING REQUIREMENTS.—

16                         (1) IN GENERAL.—Each eligible entity receiving  
17 a grant under this section shall, on an annual basis,  
18 prepare and submit a report to the Secretary con-  
19 taining information about—

- 20                             (A) how the grant funds were used;  
21                             (B) how the eligible entity solicited feed-  
22 back from stakeholders in the use of funds;  
23                             (C) how many youth have been served by  
24 activities supported by grant funds;

1                             (D) how the entity improved access to  
2                             summer enrichment programs for underserved  
3                             communities and at-risk youth; and

4                             (E) how the entity improved the quality of  
5                             summer enrichment programs for underserved  
6                             communities and at-risk youth.

7                             (2) PUBLIC AVAILABILITY.—The Secretary  
8                             shall, on an annual basis, make public the reports  
9                             received under paragraph (1).

10 **SEC. 5. DATA COLLECTION PROGRAM.**

11                             The Secretary may reserve not more than 5 percent  
12                             of the amounts made available to carry out this Act to  
13                             conduct, directly or through grants to public or nonprofit  
14                             private entities or contracts with public or private entities  
15                             or individuals, projects for research and data collection  
16                             to—

17                             (1) understand the scope of the need for safe,  
18                             healthy, and enriching summer programs for youth;  
19                             and

20                             (2) track the progress of the Summer for All  
21                             grant programs.

22 **SEC. 6. AUTHORIZATION OF APPROPRIATIONS; FUNDING  
23                             DISTRIBUTION.**

24                             (a) IN GENERAL.—There are authorized to be appro-  
25                             priated to carry out this Act—

1                   (1) a total of \$4,000,000,000 for fiscal years  
2                   2025 through 2028; and

3                   (2) \$1,000,000,000 for each subsequent fiscal  
4                   year.

5               (b) FUNDING DISTRIBUTION.—From the amount  
6                   made available under subsection (a) for a fiscal year, the  
7                   Secretary shall—

8                   (1) use not less than 47.5 percent of such  
9                   amounts to carry out section 3;

10                  (2) use not more than 47.5 percent to carry out  
11                   section 4; and

12                  (3) use not more than 5 percent to carry out  
13                   section 5.

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