### Calendar No. 501

118TH CONGRESS 2D SESSION

# S. 1890

[Report No. 118-222]

To provide for the establishment of a grazing management program on Federal land in Malheur County, Oregon, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

June 8, 2023

Mr. Wyden (for himself and Mr. Merkley) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

September 10, 2024

Reported by Mr. Manchin, with an amendment and an amendment to the title

[Strike out all after the enacting clause and insert the part printed in italic]

## A BILL

To provide for the establishment of a grazing management program on Federal land in Malheur County, Oregon, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### SECTION 1. SHORT TITLE.

2	This Act may be cited as the "Malheur Community
3	Empowerment for the Owyhee Act".
4	SEC. 2. DEFINITIONS.

5 In this Act:

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- 6 (1) BUREAU.—The term "Bureau" means the
  7 Bureau of Land Management.
- 8 (2) COMMISSIONER.—The term "Commis9 sioner" means the Commissioner of Reclamation.
- 10 (3) COUNTY.—The term "County" means
  11 Malheur County, Oregon.
  - (4) FEDERAL LAND.—The term "Federal land" means land in the County managed by the Bureau.
  - term "long-term ecological health", with respect to an ecosystem, means the ability of the ecological processes of the ecosystem to function in a manner that maintains the composition, structure, activity, and resilience of the ecosystem over time, including an ecologically appropriate diversity of plant and animal communities, habitats, connectivity, and conditions that are sustainable through successional processes.
- 24 (6) Loop Road.—
- 25 (A) In GENERAL.—The term "loop road"
  26 means a route managed and maintained by the

1	Bureau or the County, as applicable, for the
2	purpose of providing directed tourism and edu-
3	cational opportunities in the County.
4	(B) INCLUSION.—The term "loop road"
5	includes each of the roads described in para-
6	graphs $(2)$ through $(5)$ of section $6(b)$ .
7	(7) MALHEUR C.E.O. GROUP.—The term
8	"Malheur C.E.O. Group" means the group described
9	in section 4(b).
10	(8) OPERATIONAL FLEXIBILITY.—The term
11	"operational flexibility", with respect to grazing on
12	the Federal land, means—
13	(A) a seasonal adjustment of livestock po-
14	sitioning for the purposes of that grazing pur-
15	suant to a flexible grazing use authorized under
16	the program with respect to which written no-
17	tice is provided; or
18	(B) an adjustment of water source place-
19	ment with respect to which written notice is
20	<del>provided.</del>
21	(9) Program. The term "program" means
22	the Malheur County Grazing Management Program
23	authorized under section 3(a).
24	(10) Secretary.—The term "Secretary"
25	means the Secretary of the Interior.

1	(11) STATE.—The term "State" means the
2	State of Oregon.
3	SEC. 3. MALHEUR COUNTY GRAZING MANAGEMENT PRO-
4	GRAM.
5	(a) In General.—The Secretary may carry out a
6	grazing management program on the Federal land, to be
7	known as the "Malheur County Grazing Management Pro-
8	gram", in accordance with the memorandum entitled "Bu-
9	reau of Land Management Instruction Memorandum
10	2018–109", to provide to authorized grazing permittees
11	and lessees increased operational flexibility to improve the
12	long-term ecological health of the Federal land.
13	(b) PERMIT OPERATIONAL FLEXIBILITY.—
14	(1) Flexible grazing use alternative for
15	A GRAZING PERMIT OR LEASE.—At the request of an
16	authorized grazing permittee or lessee, for purposes
17	of renewing a grazing permit or lease under the pro-
18	gram, pursuant to the National Environmental Pol-
19	iey Act of 1969 (42 U.S.C. 4321 et seq.), the Sec-
20	retary shall develop and analyze at least 1 alter-
21	native to provide operational flexibility in livestock
22	grazing use to account for changing conditions.
23	(2) Consultation.—The Secretary shall de-
24	velop alternatives under paragraph (1) in consulta-
25	tion with—

1	(A) the applicable grazing permittee or les-
2	<del>see;</del>
3	(B) affected Federal and State agencies;
4	(C) the Malheur C.E.O. Group;
5	(D) the Burns Paiute Tribe or the Ft.
6	McDermitt Paiute Shoshone Tribe, as applica-
7	<del>ble;</del>
8	(E) other landowners in the affected allot-
9	ment; and
10	(F) interested members of the public.
11	(3) Implementation of interim oper-
12	ATIONAL FLEXIBILITIES.—If an applicable moni-
13	toring plan has been adopted under paragraph (4),
14	in order to improve long-term ecological health, on
15	the request of an authorized grazing permittee or
16	lessee, the Secretary shall, using new and existing
17	data, triggered by changes in weather, forage pro-
18	duction, effects of fire or drought, or other tem-
19	porary conditions, allow a variance to the terms and
20	conditions of the existing applicable grazing permit
21	or lease for the applicable year—
22	(A) to adjust the season of use, the begin-
23	ning date of the period of use, the ending date
24	of the period of use, or both the beginning date
25	and ending date, as applicable, under the graz-

1	ing permit or lease, subject to the requirements
2	<del>that</del> —
3	(i) unless otherwise specified in the
4	appropriate allotment management plan or
5	any other activity plan that is the func-
6	tional equivalent to the appropriate allot-
7	ment management plan under section
8	4120.2(a)(3) of title 43, Code of Federal
9	Regulations (or a successor regulation),
10	the applicable adjusted date of the season
11	of use occurs—
12	(I) not earlier than 14 days be-
13	fore the beginning date specified in
14	the applicable permit or lease; and
15	(II) not later than 14 days after
16	the ending date specified in the appli-
17	eable permit or lease; and
18	(ii) the authorized grazing permittee
19	or lessee provides written notice of the ad-
20	justment to the Bureau not later than 2
21	business days before or after the date of
22	adjustment;
23	(B) to adjust the dates for pasture rotation
24	based on average vegetation stage and soil con-
25	dition by not more than 14 days, subject to the

requirement that the authorized grazing permittee or lessee shall provide to the Bureau written notice of the adjustment not later than 2 business days before or after the date of adjustment;

(C) to adjust the placement of water structures for livestock or wildlife by not more than 100 yards from an associated existing road, pipeline, or structure, subject to the requirement that the authorized grazing permittee or lessee shall provide to the Bureau written notice of the adjustment not later than 2 business days before or after the date of the adjustment; and

(D) in a case in which the monitoring plan adopted under paragraph (4) indicates alterations in the operational flexibilities are necessary to achieve ecological health or avoid further ecological degradation of the allotment or allotment area, to adjust the operational flexibilities immediately, subject to the requirement that the authorized grazing permittee or lessee shall provide notification of the adjustment to the individuals and entities described in subparagraphs (B) through (F) of paragraph (2).

1	(4) MONITORING PLANS.—
2	(A) Monitoring plans for permit
3	FLEXIBILITY.—
4	(i) In General.—The Secretary shall
5	adopt cooperative rangeland monitoring
6	plans and rangeland health objectives to
7	apply to actions taken under paragraph (1)
8	and to monitor and evaluate the improve-
9	ments or degradations to the long-term ec-
10	ological health of the Federal land under
11	the program, in consultation with grazing
12	permittees or lessees and other individuals
13	and entities described in paragraph (2),
14	using existing or new scientifically support-
15	able data.
16	(ii) REQUIREMENTS.—A monitoring
17	<del>plan adopted under clause (i) shall—</del>
18	(I) identify situations in which
19	providing operational flexibility in
20	grazing permit or lease uses under the
21	<del>program</del> is appropriate to improve
22	long-term ecological health of the Fed-
23	eral land;
24	(II) identify ways in which
25	progress under the program would be

1	measured toward long-term ecological
2	health of the Federal land;
3	(III) include for projects mon-
4	itored under the program—
5	(aa) a description of the
6	condition standards for which the
7	monitoring is tracking, including
8	baseline conditions and desired
9	outcome conditions;
10	(bb) a description of moni-
11	toring methods and protocols;
12	(ce) a schedule for collecting
13	<del>data;</del>
14	(dd) an identification of the
15	responsible party for data collec-
16	tion and storage;
17	(ee) an evaluation schedule;
18	(ff) a description of the an-
19	ticipated use of the data;
20	(gg) provisions for adjusting
21	any components of the moni-
22	toring plan; and
23	(hh) a description of the
24	method to communicate the cri-

1	teria for adjusting livestock graz-
2	ing use; and
3	(IV) provide for annual reports
4	on the effects of flexibility in grazing
5	permit or lease uses under the pro-
6	gram to allow the Secretary to make
7	management adjustments to account
8	for the information provided in the
9	annual report.
10	(B) Monitoring plans for interim
11	OPERATIONAL FLEXIBILITY.—
12	(i) IN GENERAL.—The Secretary shall
13	adopt cooperative rangeland utilization
14	monitoring plans and rangeland health ob-
15	jectives to apply to actions taken under
16	paragraph (3) and to monitor and evaluate
17	the improvements or degradations to the
18	long-term ecological health of the Federal
19	land identified for flexible use under the
20	<del>program.</del>
21	(ii) Requirements.—A monitoring
22	<del>plan developed under clause (i) shall—</del>
23	(I) evaluate the percent utiliza-
24	tion of available forage;

1	(II) identify the appropriate per-
2 ee	entage of utilization for the feed
3 <del>ty</del>	pe, ecosystem, time of year, and
4 <del>ty</del>	pe of animal using the allotment;
5	(III) include—
6	(aa) a description of the uti-
7	lization standards for which the
8	monitoring is tracking, including
9	baseline conditions and desired
10	outcome conditions;
11	(bb) a description of utiliza-
12	tion evaluation protocol;
13	(ce) an evaluation schedule
14	identifying periods during which
15	utilization data will be collected;
16	(dd) provisions for adjusting
17	any components of the moni-
18	toring plan, including acceptance
19	of data from identified third par-
20	ties; and
21	(ee) a description of the
22	method to communicate the cri-
23	teria for adjusting livestock graz-
24	ing use based on the on-the-

1	ground conditions after the pe-
2	riod of use; and
3	(IV) provide for annual reports
4	on the effects of flexibility in grazing
5	permit or lease uses under the pro-
6	gram to allow the Secretary to make
7	management adjustments to account
8	for the information provided in the
9	annual report.
10	(5) Terms and conditions.—
11	(A) Preferred alternative.—If the
12	Secretary determines that an alternative consid-
13	ered under the program that provides oper-
14	ational flexibility is the preferred alternative,
15	the Secretary shall—
16	(i) incorporate the alternative, includ-
17	ing applicable monitoring plans adopted
18	under paragraph (4), into the terms and
19	conditions of the applicable grazing permit
20	or lease; and
21	(ii) specify how the monitoring infor-
22	mation with respect to the preferred alter-
23	native should be used to inform manage-
24	ment adjustments under the program.

1	(B) Adjustments.—Before implementing
2	any measure for purposes of operational flexi-
3	bility with respect to a grazing use authorized
4	under the terms and conditions of a permit or
5	lease with respect to which an alternative has
6	been incorporated under subparagraph (A), the
7	grazing permittee or lessee shall notify the Sec-
8	retary in writing of the proposed adjustment.
9	(C) Additional requirements.—The
10	Secretary may include any other requirements
11	in a permit or lease with respect to which an
12	alternative has been incorporated under sub-
13	paragraph (A) that the Secretary determines to
14	be necessary.
15	(e) REVIEW; TERMINATION.—
16	(1) REVIEW.—
17	(A) In General.—Subject to subpara-
18	graph (B), not earlier than the date that is 8
19	years after the date of enactment of this Act,
20	the Secretary shall conduct a review of the pro-
21	gram to determine whether the objectives of the
22	program are being met.
23	(B) No effect on program permits
24	AND LEASES. The review of the program

under subparagraph (A) shall not affect the ex-

1	istence, renewal, or termination of a grazing
2	permit or lease entered into under the program.
3	(2) TERMINATION.—If, based on the review
4	conducted under paragraph (1), the Secretary deter-
5	mines that the objectives of the program are not
6	being met, the Secretary shall, on the date that is
7	10 years after the date of enactment of this Act—
8	(A) modify the program in a manner to en-
9	sure that the objectives of the program would
10	be met; or
11	(B) terminate the program.
12	(d) No Effect on Grazing Rights or Privi-
13	LEGES.—Nothing in this Act—
14	(1) affects the rights or privileges provided
15	under the Act of 10 June 28, 1934 (commonly
16	known as the "Taylor Grazing Act"; 43 U.S.C. 315
17	et seq.); or
18	(2) requires the Secretary to consider modifying
19	or terminating the classification of any existing graz-
20	ing district on the Federal land in any subsequent
21	plan or decision of the Secretary.
22	SEC. 4. MALHEUR COMMUNITY EMPOWERMENT FOR
23	OWYHEE GROUP.
24	(a) Definitions.—In this section:

1	(1) Consensus.—The term "consensus" means
2	a unanimous agreement by the members of the
3	Malheur C.E.O. Group present and constituting a
4	quorum at a regularly scheduled business meeting of
5	the Malheur C.E.O. Group.
6	(2) FEDERAL AGENCY.—
7	(A) IN GENERAL.—The term "Federal
8	agency" means an agency or department of the
9	Government of the United States.
10	(B) Inclusions.—The term "Federal
11	agency" includes—
12	(i) the Bureau of Reclamation;
13	(ii) the Bureau of Indian Affairs;
14	(iii) the Bureau;
15	(iv) the United States Fish and Wild-
16	life Service; and
17	(v) the Natural Resources Conserva-
18	tion Service.
19	(3) Quorum.—The term "quorum" means 1
20	more than ½ of the members of the Malheur C.E.O.
21	Group.
22	(b) Establishment.—The Malheur C.E.O. Group,
23	as established before the date of enactment of this Act,
24	shall assist in earrying out this Act.
25	(c) Membership.—

1	(1) IN GENERAL.—The Malheur C.E.O. Group
2	consists of—
3	(A) 5 voting members who represent pri-
4	vate interests, of whom—
5	(i) 3 members represent livestock
6	grazing interests, of whom—
7	(I) 1 member resides in the
8	northern 1/3 of Malheur County;
9	(II) 1 member resides in the cen-
10	ter 1/3 of Malheur County; and
11	(III) 1 member resides in the
12	southern 1/3 of Malheur County;
13	(ii) 1 member is in the recreation or
14	tourism industry; and
15	(iii) 1 member is from an applicable
16	irrigation district;
17	(B) 2 voting members who represent the
18	environmental community, 1 of whom is based
19	in the County;
20	(C) 1 voting member who represents the
21	hunting or fishing community;
22	(D) 2 voting members who are representa-
23	tives of Indian Tribes, of whom—
24	(i) 1 member shall be a representative
25	of the Burns Paiute Tribe; and

1	(ii) 1 member shall be a representa-
2	tive of the Fort McDermitt Painte Sho-
3	shone Tribe;
4	(E) 2 nonvoting members who are rep-
5	resentatives of Federal agencies with authority
6	and responsibility in the County and who shall
7	provide technical assistance, 1 of whom shall
8	represent the Bureau;
9	(F) 2 nonvoting members who are rep-
10	resentatives of State agencies with authority
11	and responsibility in the County and who shall
12	provide technical assistance, of whom—
13	(i) 1 member shall be from the State
14	Department of Fish and Wildlife; and
15	(ii) 1 member shall be from the State
16	Parks Department; and
17	(G) 4 nonvoting members who are rep-
18	resentatives of units of local government within
19	the County and who shall provide technical as-
20	sistance, 1 of whom shall be from the County
21	weeds eradication department.
22	(2) APPOINTMENT; TERM; VACANCY.—
23	(A) APPOINTMENT.—
24	(i) GOVERNMENTAL AGENCIES.—A
25	member of the Malheur C.E.O. Group rep-

1	resenting a Federal agency or State or
2	local agency shall be appointed by the head
3	of the applicable agency.
4	(ii) Private interests.—A member
5	of the Malheur C.E.O. Group representing
6	private interests appointed after the date
7	of enactment of this Act shall be appointed
8	in accordance with the articles of incorpo-
9	ration and bylaws of the Malheur C.E.O.
10	Group.
11	(B) TERM.—
12	(i) Representatives of federal
13	AGENCIES.—A member of the Malheur
14	C.E.O. Group who represents a Federal
15	agency shall serve for a term of 3 years.
16	(ii) OTHER MEMBERS.—A member of
17	the Malheur C.E.O. Group not described in
18	elause (i) shall serve for a term of 3 years.
19	(C) VACANCY.—A vacancy on the Malheur
20	C.E.O. Group shall be filled in the manner de-
21	scribed in subparagraph $(A)$ .
22	(d) Projects.—
23	(1) In General.—The Malheur C.E.O. Group
24	shall propose eligible projects described in paragraph
25	(2) on Federal land and water and non-Federal land

1	and water in the County to be carried out by the
2	Malheur C.E.O. Group or a third party, using funds
3	provided by the Malheur C.E.O. Group, if a con-
4	sensus of the Malheur C.E.O. Group approves the
5	proposed eligible project.
6	(2) Description of eligible projects.—An
7	eligible project referred to in paragraph (1) is a
8	project relating to—
9	(A) ecological restoration, including devel-
10	opment, planning, and implementation;
11	(B) range improvements for the purpose of
12	providing more efficient and effective eco-
13	logically beneficial management of domestic
14	livestock, fish, wildlife, or habitat;
15	(C) invasive species management or eradi-
16	cation, including invasive weeds, vegetation,
17	fish, or wildlife;
18	(D) restoration of springs and related
19	water infrastructure to enhance the availability
20	of sustainable flows of freshwater for livestock,
21	fish, or wildlife;
22	(E) conservation of cultural sites; or
23	(F) economic development or recreation
24	management.
25	(3) Requirement.—

	<u> </u>
1	(A) In General.—In the case of an eligi
2	ble project proposed under paragraph (1) that
3	is to be carried out on Federal land or requires
4	the use of Federal funds, the project may no
5	be carried out without the approval of the head
6	of the applicable Federal agency.
7	(B) FAILURE TO APPROVE.—If an eligible
8	project described in subparagraph (A) is no
9	approved by the head of the applicable Federa
10	agency, not later than 14 business after the
11	date on which the proposal is submitted to the
12	head of the applicable Federal agency, the head
13	of the Federal agency shall provide to the
14	Malheur C.E.O. Group in writing a description
15	of the reasons for not approving the proposed
16	eligible project.
17	(4) Failure to approve by consensus.—I
18	an eligible project proposed under paragraph (1) is
19	not agreed to by consensus after 3 votes are con
20	ducted by the Malheur C.E.O. Group, the proposed
21	eligible project may be agreed to by a quorum of the
22	members of the Malheur C.E.O. Group, subject to
23	the limitations that—
24	(A) the clieble project may not be carried

out on Federal land; and

1	(B) no Federal funds may be used for an
2	eligible project that is agreed to in accordance
3	with this paragraph.
4	(5) ACCEPTANCE OF DONATIONS.—The
5	Malheur C.E.O. Group may—
6	(A) accept and place into a trust fund any
7	donations, grants, or other funds received by
8	the Malheur C.E.O. Group; and
9	(B) use amounts placed into a trust fund
10	under paragraph (1) to carry out eligible
11	projects approved in accordance with this sec-
12	tion, including eligible projects carried out on
13	Federal land or water or using Federal funds,
14	if the project is approved by the head of the ap-
15	plicable Federal agency.
16	(6) Cost-sharing requirement.—
17	(A) In General.—The Federal share of
18	the total cost of an eligible project carried out
19	using amounts made available under subsection
20	(i) shall be not more than 75 percent.
21	(B) Form of non-federal contribu-
22	TION.—The non-Federal contribution required
23	under subparagraph (A) may be provided in the
24	form of in kind contributions

1	(7) Funding recommendations.—All funding
2	recommendations developed by the Malheur C.E.O.
3	Group shall be based on a consensus of the Malheur
4	C.E.O. Group members.
5	(e) Technical Assistance.—Any Federal agency
6	with authority and responsibility in the County shall pro-
7	vide technical assistance to the Malheur C.E.O. Group on
8	request of the Malheur C.E.O. Group.
9	(f) Public Notice and Participation.—The
10	Malheur C.E.O. Group shall conduct all meetings subject
11	to applicable open meeting and public participation laws.
12	(g) Priorities.—For purposes of approving eligible
13	projects proposed under paragraph (1), the Malheur
14	C.E.O. Group shall give priority to voluntary habitat,
15	range, and ecosystem restoration projects focused on im-
16	proving the long-term ecological health of the Federal land
17	and natural bodies of water.
18	(h) Additional Projects.—To the extent per-
19	mitted by existing authorities and subject to the avail-
20	ability of appropriations, Federal agencies may contribute
21	to the implementation of projects recommended by the
22	Malheur C.E.O. Group and approved by the Secretary.
23	(i) Authorization of Appropriations.—
24	(1) In general.—There is authorized to be
25	appropriated to the Secretary to earry out this sec-

- tion \$1,000,000 for each of fiscal years 2024
  through 2034.
  (2) MAINTENANCE AND DISTRIBUTION.
- 4 Amounts made available under paragraph (1) shall be maintained and distributed by the Secretary.
  - (3) ADMINISTRATIVE EXPENSES.—Not more than more than 5 percent of amounts made available under paragraph (1) for a fiscal year may be used for the administration of this Act.
  - (4) Grants.—Of the amounts made available under paragraph (1), not more than 10 percent may be made available for a fiscal year to provide grants to the Malheur C.E.O. Group.
- 14 (j) EFFECT.—

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- 15 (1) EXISTING ACTIVITIES.—The activities of
  16 the Malheur C.E.O. Group shall supplement, rather
  17 than replace, existing activities to manage the nat18 ural resources of the County.
- 19 (2) Legal rights, duties, or authority.
  20 Ties.—Nothing in this section affects any legal
  21 right, duty, or authority of any person or Federal
  22 agency, including any member of the Malheur
  23 C.E.O. Group.
- 24 SEC. 5. LAND DESIGNATIONS.
- 25 (a) DEFINITIONS.—In this section:

1	(1) MAP.—The term "Map" means the map en-
2	titled "Proposed Wilderness Malheur County" and
3	dated June 7, 2023.
4	(2) WILDERNESS AREA.—The term "wilderness
5	area" means a wilderness area designated by sub-
6	section $(b)(1)$ .
7	(b) Designation of Wilderness Areas.—
8	(1) In General.—In accordance with the Wil-
9	derness Act (16 U.S.C. 1131 et seq.), the following
10	Federal land in the County comprising approxi-
11	mately 1,097,731 acres, as generally depicted on the
12	Map, is designated as wilderness and as components
13	of the National Wilderness Preservation System:
14	(A) FIFTEENMLE CREEK WILDERNESS.—
15	Certain Federal land, comprising approximately
16	58,599 acres, as generally depicted on the Map
17	which shall be known as the "Fifteenmile Creek
18	Wilderness''.
19	(B) Oregon canyon mountains wilder-
20	NESS.—Certain Federal land, comprising ap-
21	proximately 57,891 acres, as generally depicted
22	on the Map, which shall be known as the "Or-
23	egon Canyon Mountains Wilderness''.
24	(C) Twelvemle creek wilderness.
25	Certain Federal land, comprising approximately

1	37,779 acres, as generally depicted on the Map,
2	which shall be known as the "Twelvemile Creek
3	Wilderness''.
4	(D) Upper west little owyhee wil-
5	DERNESS.—Certain Federal land, comprising
6	approximately 93,159 acres, as generally de-
7	picted on the Map, which shall be known as the
8	"Upper West Little Owyhee Wilderness".
9	(E) Lookout butte wilderness.—Cer-
10	tain Federal land, comprising approximately
11	66,194 acres, as generally depicted on the Map,
12	which shall be known as the "Lookout Butte
13	Wilderness''.
14	(F) Mary Gautreaux Owyhee River
15	CANYON WILDERNESS.—Certain Federal land,
16	comprising approximately 223,586 acres, as
17	generally depicted on the Map, which shall be
18	known as the "Mary Gautreaux Owyhee River
19	Canyon Wilderness''.
20	(G) Twin butte wilderness.—Certain
21	Federal land, comprising approximately 18,135
22	acres, as generally depicted on the Map, which
23	shall be known as the "Twin Butte Wilder-

ness".

1	(H) Cairn "C" wilderness.—Certain
2	Federal land, comprising approximately 8,946
3	acres, as generally depicted on the Map, which
4	shall be known as the "Cairn 'C' Wilderness".
5	(I) Oregon butte wilderness.—Cer-
6	tain Federal land, comprising approximately
7	32,010 acres, as generally depicted on the Map,
8	which shall be known as the "Oregon Butte
9	Wilderness''.
10	(J) DEER FLAT WILDERNESS.—Certain
11	Federal land, comprising approximately 12,266
12	acres, as generally depicted on the Map, which
13	shall be known as the "Deer Flat Wilderness".
14	(K) Sacramento HILL WILDERNESS.—
15	Certain Federal, comprising approximately
16	9,568 acres, as generally depicted on the Map,
17	which shall be known as the "Sacramento Hill
18	Wilderness''.
19	(L) COYOTE WELLS WILDERNESS.—Cer-
20	tain Federal land, comprising approximately
21	7,147 acres, as generally depicted on the Map,
22	which shall be known as the "Coyote Wells Wil-
23	derness".
24	(M) Big grassey wilderness.—Certain
25	Federal land, comprising approximately 45,192

1	acres, as generally depicted on the Map, which
2	shall be known as the "Big Grassey Wilder-
3	ness''.
4	(N) LITTLE GROUNDHOG RESERVOIR WIL-
5	DERNESS.—Certain Federal land, comprising
6	approximately 5,272 acres, as generally de-
7	picted on the Map, which shall be known as the
8	"Little Groundhog Reservoir Wilderness".
9	(O) MARY GAUTREAUX LOWER OWYHEE
10	CANYON WILDERNESS.—Certain Federal land,
11	comprising approximately 79,947 acres, as gen-
12	erally depicted on the Map, which shall be
13	known as the "Mary Gautreaux Lower Owyhee
14	Canyon Wilderness''.
15	(P) JORDAN CRATER WILDERNESS.—Cer-
16	tain Federal land, comprising approximately
17	31,141 acres, as generally depicted on the Map,
18	which shall be known as the "Jordan Crater
19	Wilderness".
20	(Q) OWYHEE BREAKS WILDERNESS.—Cer-
21	tain Federal land, comprising approximately
22	29,471 acres, as generally depicted on the Map,
23	which shall be known as the "Owyhee Breaks

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Wilderness''.

1	(R) Dry creek whderness.—Certain
2	Federal land, comprising approximately 33,209
3	acres, as generally depicted on the Map, which
4	shall be known as the "Dry Creek Wilderness".
5	(S) DRY CREEK BUTTES WILDERNESS.—
6	Certain Federal land, comprising approximately
7	53,782 acres, as generally depicted on the Map,
8	which shall be known as the "Dry Creek Buttes
9	Wilderness".
10	(T) UPPER LESLIE GULCH WILDERNESS.—
11	Certain Federal land, comprising approximately
12	2,911 acres, as generally depicted on the Map,
13	which shall be known as the "Upper Leslie
14	Gulch Wilderness".
15	(U) SLOCUM CREEK WILDERNESS.—Cer-
16	tain Federal land, comprising approximately
17	7,528 acres, as generally depicted on the Map,
18	which shall be known as the "Slocum Creek
19	Wilderness''.
20	(V) Honeycombs wilderness.—Certain
21	Federal land, comprising approximately 40,099
22	acres, as generally depicted on the Map, which
23	shall be known as the "Honeycombs Wilder-
24	ness''.

1	(W) WILD HORSE BASIN WILDERNESS.—
2	Certain Federal land, comprising approximately
3	18,381 acres, as generally depicted on the Map,
4	which shall be known as the "Wild Horse Basin
5	Wilderness".
6	(X) Quartz mountain wilderness.—
7	Certain Federal land, comprising approximately
8	32,781 acres, as generally depicted on the Map,
9	which shall be known as the "Quartz Mountain
10	Wilderness".
11	(Y) THE TONGUE WILDERNESS.—Certain
12	Federal land, comprising approximately 6,800
13	acres, as generally depicted on the Map, which
14	shall be known as "The Tongue Wilderness".
15	(Z) Burnt mountain wilderness.—
16	Certain Federal land, comprising approximately
17	8,109 acres, as generally depicted on the Map,
18	which shall be known as the "Burnt Mountain
19	Wilderness''.
20	(AA) COTTONWOOD CREEK WILDER-
21	NESS.—Certain Federal land, comprising ap-
22	proximately 77,828 acres, as generally depicted
23	on the Map, which shall be known as the "Cot-
24	tonwood Creek Wilderness''.
25	(2) Made and legal descriptions—

1	(A) In General.—As soon as practicable
2	after the date of enactment of this Act, the Sec-
3	retary shall prepare and submit to Congress a
4	map and legal description of each wilderness
5	<del>area.</del>
6	(B) EFFECT. Each map and legal de-
7	scription prepared under subparagraph (A)
8	shall have the same force and effect as if in-
9	eluded in this Act, except that the Secretary
10	may correct clerical and typographical errors in
11	the map or legal description.
12	(C) Public availability.—The maps
13	and legal descriptions prepared under subpara-
14	graph (A) shall be on file and available for pub-
15	lie inspection in the appropriate offices of the
16	Bureau.
17	(3) Management.—
18	(A) In General.—Subject to valid exist-
19	ing rights, the wilderness areas shall be admin-
20	istered by the Secretary in accordance with the
21	Wilderness Act (16 U.S.C. 1131 et seq.), except
22	<del>that</del>
23	(i) any reference in that Act to the ef-
24	fective date of that Act shall be considered

1	to be a reference to the date of enactment
2	of this Act; and
3	(ii) any reference in that Act to the
4	Secretary of Agriculture shall be consid-
5	ered to be a reference to the Secretary.
6	(B) Grazing.—The Secretary shall allow
7	the continuation of the grazing of livestock, in-
8	cluding the maintenance, construction, or re-
9	placement of authorized supporting facilities, in
10	the wilderness areas, if established before the
11	date of enactment of this Act, in accordance
12	with—
13	(i) section 4(d)(4) of the Wilderness
14	Act (16 U.S.C. 1133(d)(4)); and
15	(ii) the guidelines set forth in Appen-
16	dix A of the report of the Committee on
17	Interior and Insular Affairs of the House
18	of Representatives accompanying H.R.
19	2570 of the 101st Congress (H. Rept.
20	<del>101–405).</del>
21	(C) ROADS ADJACENT TO WILDERNESS
22	AREAS.—Nothing in this Act requires the elo-
23	sure of any adjacent road outside the boundary
24	of a wilderness area.

1	(D) FISH AND WILDLIFE MANAGEMENT
2	ACTIVITIES.—
3	(i) In General.—In furtherance of
4	the purposes and principles of the Wilder-
5	ness Act (16 U.S.C. 1131 et seq.), the Sec-
6	retary may conduct any management ac-
7	tivities that are necessary to maintain or
8	restore fish and wildlife populations and
9	habitats in the wilderness areas, if the
10	management activities are—
11	(I) consistent with applicable wil-
12	derness management plans; and
13	(II) conducted in accordance with
14	appropriate policies, such as the poli-
15	eies established in Appendix B of the
16	report of the Committee on Interior
17	and Insular Affairs of the House of
18	Representatives accompanying H.R.
19	2570 of the 101st Congress (House
20	Report 101–405).
21	(ii) Inclusions.—Management activi-
22	ties under clause (i) may include the occa-
23	sional and temporary use of motorized ve-
24	hicles, if the use, as determined by the
25	Secretary, would promote healthy, viable,

1 and more naturally distributed wildlife populations that would enhance wilderness 2 3 values while causing the minimum impact 4 necessary to accomplish those tasks. 5  $(\mathbf{E})$ EXISTING ACTIVITIES.—Consistent 6 with section 4(d)(1) of the Wilderness Act (16 7 U.S.C. 1133(d)(1)) and in accordance with ap-8 propriate policies, such as the policies estab-

with section 4(d)(1) of the Wilderness Act (16 U.S.C. 1133(d)(1)) and in accordance with appropriate policies, such as the policies established in Appendix B of the report of the Committee on Interior and Insular Affairs of the House of Representatives accompanying H.R. 2570 of the 101st Congress (House Report 101–405), the State may use aircraft (including helicopters) in the wilderness areas to survey capture, transplant, monitor, and provide water for wildlife populations, including highern sheep and feral stock, feral horses, and feral burros.

18 (e) Management of Land Not Designated as 19 Wilderness.—

(1) Release of wilderness study area.—

(A) FINDING. Congress finds that, for purposes of section 603(c) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1782(c)), any portion of the Federal land designated as a wilderness study area, but not de-

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1	picted on the Map as a wilderness study area,
2	that is not designated as wilderness by sub-
3	section (b)(1) has been adequately studied for
4	wilderness designation.
5	(B) Release.—Except as provided in
6	paragraph (2), the land described in subpara-
7	graph (A)—
8	(i) is no longer subject to section
9	603(e) of the Federal Land Policy and
10	Management Act of 1976 (43 U.S.C.
11	1782(e); and
12	(ii) shall be managed in accordance
13	with the Federal Land Policy and Manage-
14	ment Act of 1976 (43 U.S.C. 1701 et
15	seq.), including any applicable land use
16	plan adopted under section 202 of that Act
17	(43 U.S.C. 1712).
18	(2) Management of certain land with
19	wilderness characteristics.—Any portion of
20	the Federal land that was previously determined by
21	the Secretary to be land with wilderness characteris-
22	ties that is not designated as wilderness by sub-
23	section (b)(1) and is not designated on the Map as
24	"land with wilderness characteristics" shall be man-

aged by the Secretary in accordance with the appli-

1	eable land use plans adopted under section 202 of
2	the Federal Land Policy and Management Act of
3	<del>1976 (43 U.S.C. 1712).</del>
4	SEC. 6. ECONOMIC DEVELOPMENT.
5	(a) DEFINITION OF MAP.—In this section, the term
6	"Map" means the map entitled "Lake Owyhee, Succor
7	Creek, Birch Creek, and Three Forks Scenic Loops" and
8	dated November 6, 2019.
9	(b) Loop Roads Requirements.—
10	(1) In General.—The Secretary of Transpor-
11	tation, in coordination with the Secretary and Coun-
12	ty, shall work with Travel Oregon to establish the
13	<del>loop</del> roads.
14	(2) OWYHEE DAM ROAD.—
15	(A) SAFETY UPGRADES.—
16	(i) In General.—The Secretary of
17	Transportation shall seek to enter into an
18	arrangement with the County to fund safe-
19	ty upgrades, in accordance with County
20	road standards, to the Owyhee Dam Road
21	to ensure access to the recreational oppor-
22	tunities of the Owyhee Reservoir, including
23	improved signage and surfacing.
24	(ii) Deadline for upgrades.—Any
25	upgrades earried out with funds provided

1	under clause (i) shall be completed not
2	later than 1 year after the date of enact-
3	ment of this Act, weather permitting.
4	(iii) Compliance with stand-
5	ARDS.—If the County receives any funds
6	under this subparagraph, the County shall
7	ensure that, not later than 1 year after the
8	date of enactment of this Act, weather per-
9	mitting, the Owyhee Dam Road is in com-
10	pliance with the applicable standards of—
11	(I) the State;
12	(II) the County; and
13	(III) each affected County road
14	<del>district.</del>
15	(B) AUTHORIZATION OF APPROPRIA-
16	TIONS.—In addition to amounts made available
17	under subsection (g)(1), there is authorized to
18	be appropriated to the Secretary of Transpor-
19	tation to carry out subparagraph (A)
20	<del>\$6,000,000.</del>
21	(3) Succor Creek Scenic Loop.—The Sec-
22	retary of Transportation shall work with the Sec-
23	retary and County on a plan to improve the Succor
24	Creek Scenic Loop, as generally depicted on the
25	Map, to accommodate visitors and residents.

1	(4) BIRCH CREEK SCENIC LOOP.—The Sec-
2	retary of Transportation shall work with the Sec-
3	retary and County on a plan to improve the Birch
4	Creek Scenic Loop, as generally depicted on the
5	Map, to accommodate visitors and residents.
6	(5) THREE FORKS SCENIC LOOP.—The Sec-
7	retary of Transportation shall work with the Sec-
8	retary and County on a plan to improve the Three
9	Forks Scenic Loop, as generally depicted on the
10	<del>Map</del>
11	(A) to accommodate visitors and residents;
12	and
13	(B) to provide a connection to the Idaho
14	Scenie Byway.
15	(c) Improvements to State Parks and Other
16	AMENITIES.—Not later than 180 days after the date of
17	enactment of this Act—
18	(1) the Commissioner, in coordination with the
19	Owyhee Irrigation District, shall work with Travel
20	Oregon or the Oregon Parks and Recreation Depart-
21	ment, as appropriate, to carry out a feasibility study
22	regarding each of—
23	(A) the establishment of not more than 2
24	marinas on the Owyhee Reservoir;

1	(B) improvements to existing Oregon State
2	Parks bordering the Owyhee Reservoir;
3	(C) the establishment of a network of hos-
4	telries in the County using former hotels and
5	bunkhouses that are not currently in use;
6	(D) improvements to private camps on the
7	shore of the Owyhee Reservoir; and
8	(E) any other economic development pro-
9	posals for the Owyhee Reservoir or the County;
10	and
11	(2) the Secretary of Transportation shall work
12	with the County to carry out a feasibility study re-
13	garding the rails-to-trails project known as "Rails to
14	Trails: The Oregon Eastern Branch/The Oregon and
15	Northwestern Railroad".
16	(d) GATEWAY TO THE OREGON OWYHEE.—Not later
17	than 1 year after the date of enactment of this Act, the
18	Secretary of Transportation, in coordination with Travel
19	Oregon, shall complete a feasibility study on how best to
20	market communities or sections of the County as the
21	"Gateway to the Oregon Owyhee".
22	(e) JORDAN VALLEY AIRSTRIP IMPROVEMENTS TO
23	Support Firefairing Efforts —

1	(1) In General.—The Secretary shall work
2	with firefighting entities in the County to deter-
3	mine—
4	(A) the need for the use of the Jordan Val-
5	ley Airstrip to support firefighting efforts; and
6	(B) the conditions under which the Jordan
7	Valley Airstrip may be used to support fire-
8	fighting efforts.
9	(2) REPORT.—Not later than 1 year after the
10	date of enactment of this Act, the Secretary shall
11	submit to the Malheur C.E.O. Group a report de-
12	scribing the need and conditions described in sub-
13	paragraphs (A) and (B) of paragraph (1), including
14	methods by which to meet those conditions.
15	(f) WILDLIFE RECREATION, MIGRATIONS, MANAGE-
16	MENT, AND LAW ENFORCEMENT.—The Secretary shall—
17	(1) study and earry out recreation improve-
18	ments on the Owyhee River below Owyhee Dam;
19	(2) in coordination with the United States Geo-
20	logical Survey, State wildlife agencies, and the
21	Burns Paiute Tribe, study big game migrations in
22	the Owyhee region;
23	(3) coordinate bighorn sheep management with
24	agencies in the States of Idaho, Oregon, and Nevada
25	(including authorized agents of those agencies); and

1	(4) provide for increased law enforcement in the
2	Owyhee region.
3	(g) AUTHORIZATION OF APPROPRIATIONS.—There
4	are authorized to be appropriated for fiscal year 2024—
5	(1) to the Secretary of Transportation—
6	(A) to earry out subsection (b),
7	\$2,000,000;
8	(B) to earry out subsection $(e)(2)$ ,
9	\$2,000,000; and
10	(C) to carry out subsection (d), \$500,000;
11	(2) to the Commissioner to carry out subsection
12	(e)(1), $$1,000,000$ ; and
13	(3) to the Secretary—
14	(A) to carry out subsection (e), \$500,000;
15	and
16	(B) to earry out subsection (f),
17	\$1,000,000.
18	SEC. 7. LAND CONVEYANCES TO BURNS PAIUTE TRIBE AND
19	CASTLE ROCK CO-STEWARDSHIP AREA.
20	(a) Jonesboro Ranchi, Road Gulch, and Black
21	Canyon Land Conveyances.—
22	(1) Conveyance and taking into trust.—
23	(A) TITLE.—As soon as practicable after
24	the date of enactment of this Act, the Secretary
25	shall accept title to the land described in para-

1	graph (2), if conveyed or otherwise transferred
2	to the United States by, or on behalf of, the
3	Burns Paiute Tribe.
4	(B) Trust.—Land to which title is accept-
5	ed by the Secretary under subparagraph (A)
6	<del>shall—</del>
7	(i) be held in trust by the United
8	States for the benefit of the Burns Painte
9	Tribe; and
10	(ii) be part of the reservation of the
11	Burns Paiute Tribe.
12	(2) DESCRIPTION OF LAND.—The land referred
13	to in paragraph (1)(A) is the following, as depicted
14	on the map entitled "Malheur Reservation Paiute
15	Indian Tribe Grant, Malheur, and Harney Counties,
16	Oregon" and dated March 15, 1958:
17	(A) JONESBORO RANCH.—The parcel com-
18	monly known as "Jonesboro Ranch", located
19	approximately 6 miles east of Juntura, Oregon,
20	consisting of 21,548 acres of Federal land,
21	6,686 acres of certain private land owned by
22	the Burns Paiute Tribe and associated with the
23	Jonesboro Ranch containing the pastures re-
24	ferred to as "Saddle Horse" and "Trail Horse",
25	"Indian Creek", "Sperry Creek", "Antelope

1	Swales", "Horse Camp", "Dinner Creek",
2	"Upper Hunter Creek", and "Tim's Peak", and
3	more particularly described as follows:
4	(i) T. 20 S., R. 38 E., secs. 25 and
5	36, Willamette Meridian.
6	(ii) T. 20 S., R. 39 E., sees. 25–36,
7	Willamette Meridian.
8	(iii) T. 20 S., R. 40 E., sees. 30, 31,
9	and 32, Willamette Meridian.
10	(iv) T. 21 S., R. 39 E., sees. 1–18,
11	20–29, and 32–36, Willamette Meridian.
12	(v) T. 21 S., R. 40 E., sees. 5-8, 17-
13	19, 30, and 31, Willamette Meridian.
14	(vi) T. 22 S., R. 39 E., sees. 1–5, 8,
15	and 9, Willamette Meridian.
16	(B) ROAD GULCH; BLACK CANYON.—The
17	approximately 4,137 acres of State land con-
18	taining the pastures referred to as "Road
19	Gulch" and "Black Canyon" and more particu-
20	larly described as follows:
21	(i) T. 20 S., R. 39 E., sees. 10, 11,
22	15, 14, 13, 21–28, and 36, Willamette Me-
23	<del>ridian.</del>
24	(ii) T 20 S., R. 40 E., sees. 19, 30,
25	31, and 32, Willamette Meridian.

- (3) APPLICABLE LAW.—Land taken into trust under paragraph (1)(B) shall be administered in accordance with the laws (including regulations) generally applicable to property held in trust by the United States for the benefit of an Indian Tribe.
  - (4) MAP OF TRUST LAND. As soon as practicable after the date of enactment of this Act, the Secretary shall prepare a map depicting the land taken into trust under paragraph (1)(B).
  - (5) LAND EXCHANGE.—Not later than 3 years after the date of enactment of this Act, the Secretary shall seek to enter into an agreement with the State under which the Secretary would exchange Federal land for the portions of the area described in paragraph (2)(B) that are owned by the State.
  - (6) PAYMENT IN LIEU OF TAXES PROGRAM.—Any land taken into trust under paragraph (1)(B) shall be eligible for payments under the payment in lieu of taxes program established under chapter 69 of title 31, United States Code.
  - (7) Authorization of appropriations.—
    There are authorized to be appropriated to the Secretary such sums as are necessary to earry out this subsection.

1	(b) Castle Rock Land To Be Held in Trust
2	AND CO-STEWARDSHIP AREA.—
3	(1) LAND TO BE HELD IN TRUST.—All right,
4	title, and interest of the United States in and to the
5	approximately 2,500 acres of land in the Castle
6	Rock Wilderness Study Area, as depicted on the
7	map entitled "Proposed Wilderness Malheur Coun-
8	ty" and dated June 7, 2023, shall—
9	(A) be held in trust by the United States
10	for the benefit of the Burns Paiute Tribe; and
11	(B) be part of the reservation of the Burns
12	Paiute Tribe.
13	(2) Castle Rock co-stewardship area.—
14	(A) Memorandum of understanding.—
15	(i) In General.—As soon as prac-
16	ticable after the date of enactment of this
17	Act, the Secretary shall seek to enter into
18	a memorandum of understanding with the
19	Burns Paiute Tribe to provide for the co-
20	stewardship of the area depicted as "Castle
21	Rock Co-Stewardship Area" on the map
22	entitled "Proposed Wilderness Malheur
23	County" and dated June 7, 2023, to be
24	known as the "Castle Rock Co-Steward-
25	ship Area''.

1	(ii) REQUIREMENT.—The memo-
2	randum of understanding entered into
3	under clause (i) shall ensure that the Cas-
4	tle Rock Co-Stewardship Area is managed
5	in a manner that—
6	(I) ensures that Tribal interests
7	are adequately considered;
8	(II) provides for maximum pro-
9	tection of cultural and archaeological
10	resources; and
11	(III) provides for the protection
12	of natural resources with cultural sig-
13	nificance.
14	(B) MANAGEMENT AGREEMENTS.—In ac-
15	cordance with applicable law (including regula-
16	tions), the Secretary may enter into 1 or more
17	management agreements with the Burns Paiute
18	Tribe to authorize the Burns Paiute Tribe to
19	earry out management activities in the Castle
20	Rock Co-Stewardship Area in accordance with
21	the memorandum of understanding entered into
22	under subparagraph (A)(i).
23	(C) Grazing.—The grazing of livestock in
24	the Castle Rock Co-Stewardship Area, if estab-
25	lished before the date of enactment of this Act.

1	shall be permitted to continue in accordance
2	with applicable law (including regulations).
3	(D) WATER RIGHTS. Nothing in this
4	<del>paragraph—</del>
5	(i) affects any valid and existing water
6	rights; or
7	(ii) provides the Burns Paiute Tribe
8	with any new water right or claim.
9	(3) WITHDRAWAL.—Subject to valid existing
10	rights, the land taken into trust under paragraph
11	(1) and the land comprising the Castle Rock Co-
12	Stewardship Area are withdrawn from—
13	(A) all forms of entry, appropriation, and
14	disposal under the public land laws;
15	(B) location, entry, and patent under the
16	mining laws; and
17	(C) operation of the mineral leasing and
18	geothermal leasing laws and mineral materials
19	<del>laws.</del>
20	(e) AUTHORIZATION OF APPROPRIATIONS.—There is
21	authorized to be appropriated to the Secretary to earry
22	out this section \$2,000,000 for fiscal year 2024.
23	(d) EFFECT ON TRIBAL RIGHTS AND CERTAIN EX-
24	ISTING USES.—Nothing in this section, including any des-
25	ignation or nondesignation of land transferred into trust

1	to be held by the United States for the benefit of the
2	Burns Paiute Tribe under this section—
3	(1) alters, modifies, enlarges, diminishes, or ab-
4	rogates rights secured by a treaty, statute, Executive
5	order, or other Federal law of any Indian Tribe, in-
6	eluding off-reservation reserved rights; or
7	(2) affects—
8	(A) existing rights-of-way; or
9	(B) preexisting grazing uses and existing
10	water rights or mining claims, except as specifi-
11	cally negotiated between any applicable Indian
12	Tribe and the Secretary.
13	SECTION 1. SHORT TITLE.
14	This Act may be cited as the "Malheur Community
15	Empowerment for the Owyhee Act".
16	SEC. 2. DEFINITIONS.
17	In this Act:
18	(1) Bureau.—The term "Bureau" means the
19	Bureau of Land Management.
20	(2) COUNTY.—The term "County" means
21	Malheur County, Oregon.
22	(3) Federal Land.—The term "Federal land"
23	means land in the County managed by the Bureau.
24	(4) Long-term ecological health.—The
25	term "long-term ecological health", with respect to an

1	ecosystem, means the ability of the ecological processes
2	of the ecosystem to function in a manner that main-
3	tains the composition, structure, activity, and resil-
4	ience of the ecosystem over time, including an eco-
5	logically appropriate diversity of plant and animal
6	communities, habitats, connectivity, and conditions
7	that are sustainable through successional processes.
8	(5) Malheur C.E.O. Group.—The term
9	"Malheur C.E.O. Group" means the group established
10	by section $4(b)$ .
11	(6) Operational flexibility.—The term
12	"operational flexibility", with respect to grazing on
13	the Federal land, means—
14	(A) a seasonal adjustment of livestock posi-
15	tioning for the purposes of that grazing pursuant
16	to a flexible grazing use authorized under the
17	program with respect to which written notice is
18	$provided;\ or$
19	(B) an adjustment of water source place-
20	ment with respect to which written notice is pro-
21	vided.
22	(7) Program.—The term "program" means the
23	Malheur County Grazing Management Program au-

thorized under section 3(a).

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1	(8) Secretary.—The term "Secretary" means
2	the Secretary of the Interior.
3	(9) State.—The term "State" means the State
4	of Oregon.
5	SEC. 3. MALHEUR COUNTY GRAZING MANAGEMENT PRO-
6	GRAM.
7	(a) In General.—The Secretary may carry out a
8	grazing management program on the Federal land, to be
9	known as the "Malheur County Grazing Management Pro-
10	gram", in accordance with applicable law (including regu-
11	lations) and the memorandum entitled "Bureau of Land
12	Management Instruction Memorandum 2018–109" (as in
13	effect on September 30, 2021), to provide to authorized graz-
14	ing permittees and lessees increased operational flexibility
15	to improve the long-term ecological health of the Federal
16	land.
17	(b) Permit Operational Flexibility.—
18	(1) Flexible grazing use alternative for a
19	GRAZING PERMIT OR LEASE.—At the request of an
20	authorized grazing permittee or lessee, for purposes of
21	renewing a grazing permit or lease under the pro-
22	gram, pursuant to the National Environmental Pol-
23	icy Act of 1969 (42 U.S.C. 4321 et seq.), the Secretary
24	shall develop and analyze at least 1 alternative to

1	provide operational flexibility in livestock grazing use
2	to account for changing conditions.
3	(2) Consultation.—The Secretary shall develop
4	alternatives under paragraph (1) in consultation
5	with—
6	(A) the applicable grazing permittee or les-
7	see;
8	(B) affected Federal and State agencies;
9	(C) the Malheur C.E.O. Group;
10	(D) the Burns Painte Tribe or the Fort
11	McDermitt Painte and Shoshone Tribes, as ap-
12	plicable;
13	(E) other landowners in the affected allot-
14	ment; and
15	(F) interested members of the public.
16	(3) Implementation of interim operational
17	FLEXIBILITIES.—If an applicable monitoring plan
18	has been adopted under paragraph (4), in order to
19	improve long-term ecological health, on the request of
20	an authorized grazing permittee or lessee, the Sec-
21	retary shall, using new and existing data, allow a
22	variance to the terms and conditions of the existing
23	applicable grazing permit or lease for the applicable
24	year due to significant changes in weather, forage

1	production, effects of fire or drought, or other tem-
2	porary conditions—
3	(A) to adjust the season of use, the begin-
4	ning date of the period of use, the ending date
5	of the period of use, or both the beginning date
6	and ending date, as applicable, under the graz-
7	ing permit or lease, subject to the requirements
8	that—
9	(i) unless otherwise specified in the ap-
10	propriate allotment management plan or
11	any other activity plan that is the func-
12	tional equivalent to the appropriate allot-
13	ment management plan under section
14	4120.2(a)(3) of title 43, Code of Federal
15	Regulations (or a successor regulation), the
16	applicable adjusted date of the season of use
17	occurs—
18	(I) not earlier than 14 days before
19	the beginning date specified in the ap-
20	plicable permit or lease; and
21	(II) not later than 14 days after
22	the ending date specified in the appli-
23	cable permit or lease; and
24	(ii) the authorized grazing permittee or
25	lessee provides written notice of the adjust-

1 ment to the Bureau not later than 2 busi-2 ness days before the date of adjustment;

- (B) to adjust the dates for pasture rotation based on average vegetation stage and soil condition by not more than 14 days, subject to the requirement that the authorized grazing permittee or lessee shall provide to the Bureau written notice of the adjustment not later than 2 business days before the date of adjustment;
- (C) to adjust the placement of water structures for livestock or wildlife by not more than 100 yards from an associated existing road, pipeline, or structure, subject to applicable laws and the requirement that the authorized grazing permittee or lessee shall provide to the Bureau written notice of the adjustment not later than 2 business days before the date of adjustment; and
- (D) in a case in which the monitoring plan adopted under paragraph (4) indicates alterations in the operational flexibilities are necessary to achieve ecological health or avoid immediate ecological degradation of the allotment or allotment area, to adjust the operational flexibilities immediately, subject to the requirement

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1	that the authorized grazing permittee or lessee
2	shall provide written notice of the adjustment to
3	the Bureau and the individuals and entities de-
4	scribed in subparagraphs (B) through (F) of
5	paragraph (2).
6	(4) Monitoring plans.—
7	(A) Monitoring plans for permit flexi-
8	BILITY.—
9	(i) In general.—The Secretary shall
10	adopt cooperative rangeland monitoring
11	plans and rangeland health objectives to
12	apply to actions taken under paragraph (1)
13	and to monitor and evaluate the improve-
14	ments or degradations to the long-term eco-
15	logical health of the Federal land under the
16	program, in consultation with grazing per-
17	mittees or lessees and other individuals and
18	entities described in paragraph (2), using
19	existing or new scientifically supportable
20	data.
21	(ii) Requirements.—A monitoring
22	plan adopted under clause (i) shall—
23	(I) identify situations in which
24	providing operational flexibility in
25	grazing permit or lease uses under the

1	program is appropriate to improve
2	long-term ecological health of the Fed-
3	eral land;
4	(II) identify ways in which
5	progress under the program would be
6	measured toward long-term ecological
7	health of the Federal land;
8	(III) include for projects mon-
9	itored under the program—
10	(aa) a description of the con-
11	dition standards for which the
12	monitoring is tracking, including
13	baseline conditions and desired
14	$outcome\ conditions;$
15	(bb) a description of moni-
16	toring methods and protocols;
17	(cc) a schedule for collecting
18	data;
19	(dd) an identification of the
20	responsible party for data collec-
21	tion and storage;
22	(ee) an evaluation schedule;
23	(ff) a description of the an-
24	ticipated use of the data:

1	(gg) provisions for adjusting
2	any components of the monitoring
3	plan; and
4	(hh) a description of the
5	method to communicate the cri-
6	teria for adjusting livestock graz-
7	ing use; and
8	(IV) provide for annual reports on
9	the effects of flexibility in grazing per-
10	mit or lease uses under the program to
11	allow the Secretary to make manage-
12	ment adjustments to account for the
13	information provided in the annual re-
14	port.
15	(B) Monitoring plans for interim
16	OPERATIONAL FLEXIBILITY.—
17	(i) In General.—The Secretary shall
18	adopt cooperative rangeland utilization
19	monitoring plans and rangeland health ob-
20	jectives to apply to actions taken under
21	paragraph (3) and to monitor and evaluate
22	the improvements or degradations to the
23	long-term ecological health of the Federal
24	land identified for flexible use under the
25	program.

1	(ii) Requirements.—A monitoring
2	plan developed under clause (i) shall—
3	(I) evaluate the percent utilization
4	$of\ available\ for age;$
5	(II) identify the appropriate per-
6	centage of utilization for the feed type,
7	ecosystem, time of year, and type of
8	animal using the allotment;
9	(III) include—
10	(aa) a description of the uti-
11	lization standards for which the
12	monitoring is tracking, including
13	baseline conditions and desired
14	$outcome\ conditions;$
15	(bb) a description of utiliza-
16	$tion\ evaluation\ protocol;$
17	(cc) an evaluation schedule
18	identifying periods during which
19	utilization data will be collected;
20	(dd) provisions for adjusting
21	any components of the monitoring
22	plan, including acceptance of data
23	from identified third parties; and
24	(ee) a description of the
25	method to communicate the cri-

1	teria for adjusting livestock graz-
2	ing use based on the on-the-
3	ground conditions after the period
4	of use; and
5	(IV) provide for annual reports on
6	the effects of flexibility in grazing per-
7	mit or lease uses under the program to
8	allow the Secretary to make manage-
9	ment adjustments to account for the
10	information provided in the annual re-
11	port.
12	(5) Terms and conditions.—
13	(A) Preferred Alternative.—If the Sec-
14	retary determines that an alternative considered
15	under the program that provides operational
16	flexibility is the preferred alternative, the Sec-
17	retary shall—
18	(i) incorporate the alternative, includ-
19	ing applicable monitoring plans adopted
20	under paragraph (4), into the terms and
21	conditions of the applicable grazing permit
22	or lease; and
23	(ii) specify how the monitoring infor-
24	mation with respect to the preferred alter-

1	native should be used to inform manage-
2	ment adjustments under the program.
3	(B) Adjustments.—Before implementing
4	any measure for purposes of operational flexi-
5	bility with respect to a grazing use authorized
6	under the terms and conditions of a permit or
7	lease with respect to which an alternative has
8	been incorporated under subparagraph (A), the
9	grazing permittee or lessee shall notify the Sec-
10	retary in writing of the proposed adjustment.
11	(C) Additional requirements.—The Sec-
12	retary may include any other requirements in a
13	permit or lease with respect to which an alter-
14	native has been incorporated under subpara-
15	graph (A) that the Secretary determines to be
16	necessary.
17	(c) Review; Termination.—
18	(1) Review.—
19	(A) In general.—Subject to subparagraph
20	(B), not earlier than the date that is 8 years
21	after the date of enactment of this Act, the Sec-
22	retary shall conduct a review of the program to
23	determine whether the objectives of the program
24	are being met.

1	(B) No effect on program permits and
2	LEASES.—The review of the program under sub-
3	paragraph (A) shall not affect the existence, re-
4	newal, or termination of a grazing permit or
5	lease entered into under the program.
6	(2) Termination.—If, based on the review con-
7	ducted under paragraph (1), the Secretary determines
8	that the objectives of the program are not being met,
9	the Secretary shall, on the date that is 10 years after
10	the date of enactment of this Act—
11	(A) modify the program in a manner to en-
12	sure that the objectives of the program would be
13	met; or
14	(B) terminate the program.
15	(d) No Effect on Grazing Privileges.—Nothing
16	in this Act—
17	(1) affects grazing privileges provided under the
18	Act of June 28, 1934 (commonly known as the "Tay-
19	lor Grazing Act"; 43 U.S.C. 315 et seq.);
20	(2) requires the Secretary to consider modifying
21	or terminating the classification of any existing graz-
22	ing district on the Federal land in any subsequent
23	plan or decision of the Secretary; or

1	(3) precludes the Secretary from modifying or
2	terminating an existing permit or lease in accordance
3	with applicable law (including regulations).
4	SEC. 4. MALHEUR C.E.O. GROUP.
5	(a) Definitions.—In this section:
6	(1) Consensus.—The term "consensus" means a
7	unanimous agreement by the voting members of the
8	Malheur C.E.O. Group present and constituting a
9	quorum at a regularly scheduled business meeting of
10	the Malheur C.E.O. Group.
11	(2) Federal agency.—
12	(A) In general.—The term "Federal agen-
13	cy" means an agency or department of the Gov-
14	ernment of the United States.
15	(B) Inclusions.—The term "Federal agen-
16	cy" includes—
17	(i) the Bureau of Reclamation;
18	(ii) the Bureau of Indian Affairs;
19	(iii) the Bureau;
20	(iv) the United States Fish and Wild-
21	life Service; and
22	(v) the Natural Resources Conservation
23	Service.

1	(3) Quorum.—The term "quorum" means 1
2	more than ½ of the voting members of the Malheur
3	C.E.O. Group.
4	(b) Establishment.—There is established the
5	Malheur C.E.O. Group to assist in carrying out this section.
6	(c) Membership.—
7	(1) In general.—The Malheur C.E.O. Group
8	shall consist of 18 members, to be appointed in ac-
9	cordance with paragraph (2), including—
10	(A) 5 voting members who represent private
11	interests, of whom—
12	(i) 3 members represent livestock graz-
13	ing interests, of whom—
14	(I) 1 member resides in the north-
15	ern ½ of the County;
16	(II) 1 member resides in the cen-
17	ter 1/3 of the County; and
18	(III) 1 member resides in the
19	southern ½ of the County;
20	(ii) 1 member is in the recreation or
21	tourism industry; and
22	(iii) 1 member is from an applicable
23	irrigation district;

1	(B) 2 voting members who represent the en-
2	vironmental community, 1 of whom is based in
3	$the\ County;$
4	(C) 1 voting member who represents the
5	hunting or fishing community;
6	(D) 2 voting members who are representa-
7	tives of Indian Tribes, of whom—
8	(i) 1 member shall be a representative
9	of the Burns Painte Tribe; and
10	(ii) 1 member shall be a representative
11	of the Fort McDermitt Painte and Shoshone
12	Tribes;
13	(E) 2 nonvoting members who are rep-
14	resentatives of Federal agencies with authority
15	and responsibility in the County and who shall
16	provide technical assistance, 1 of whom shall
17	represent the Bureau;
18	(F) 2 nonvoting members who are represent-
19	atives of State agencies with authority and re-
20	sponsibility in the County and who shall provide
21	technical assistance, of whom—
22	(i) 1 member shall be from the State
23	Department of Fish and Wildlife; and
24	(ii) 1 member shall be from the State
25	Parks Department; and

1	(G) 4 nonvoting members who are rep-
2	resentatives of units of local government within
3	the County and who shall provide technical as-
4	sistance, 1 of whom shall be from the County
5	weeds eradication department.
6	(2) Appointment; term; vacancy.—
7	(A) Appointment.—
8	(i) Governmental agencies.—A
9	member of the Malheur C.E.O. Group rep-
10	resenting a Federal agency or State or local
11	agency shall be appointed by the head of the
12	applicable agency.
13	(ii) Private interests.—A member
14	of the Malheur C.E.O. Group representing
15	private interests shall be appointed by the
16	applicable represented groups.
17	(B) Term.—A member of the Malheur
18	C.E.O. Group shall serve for a term of 3 years.
19	(C) VACANCY.—A vacancy on the Malheur
20	C.E.O. Group shall be filled in the manner de-
21	scribed in subparagraph (A).
22	(d) Projects.—
23	(1) In General.—The Malheur C.E.O. Group
24	shall propose eligible projects described in paragraph
25	(2) on Federal land and water and non-Federal land

1	and water in the County to be carried out by the
2	Malheur C.E.O. Group or a third party, using funds
3	provided by the Malheur C.E.O. Group, if a consensus
4	of the Malheur C.E.O. Group approves the proposed
5	eligible project.
6	(2) Description of eligible projects.—An
7	eligible project referred to in paragraph (1) is a
8	project—
9	(A) that complies with existing law (includ-
10	ing regulations); and
11	(B) relating to—
12	(i) ecological restoration, including de-
13	velopment, planning, and implementation;
14	(ii) range improvements for the pur-
15	pose of providing more efficient and effec-
16	tive ecologically beneficial management of
17	domestic livestock, fish, wildlife, or habitat;
18	(iii) invasive species management or
19	eradication, including invasive weeds, vege-
20	tation, fish, or wildlife;
21	(iv) restoration of springs and related
22	water infrastructure to enhance the avail-
23	ability of sustainable flows of freshwater for
24	livestock, fish, or wildlife;
25	(v) conservation of cultural sites;

1	(vi) economic development or recre-
2	ation management; or
3	(vii) research, monitoring, or analysis.
4	(3) Requirement.—
5	(A) In general.—In the case of an eligible
6	project proposed under paragraph (1) that is to
7	be carried out on Federal land or requires the
8	use of Federal funds, the project may not be car-
9	ried out without the approval of the head of the
10	applicable Federal agency.
11	(B) Failure to approve.—If an eligible
12	project described in subparagraph (A) is not ap-
13	proved by the head of the applicable Federal
14	agency, not later than 14 business after the date
15	on which the proposal is submitted to the head
16	of the applicable Federal agency, the head of the
17	Federal agency shall provide to the Malheur
18	C.E.O. Group in writing a description of the
19	reasons for not approving the proposed eligible
20	project.
21	(4) Failure to approve by consensus.—If an
22	eligible project proposed under paragraph (1) is not
23	agreed to by consensus after 3 votes are conducted by
24	the Malheur C.E.O. Group, the proposed eligible
25	project may be agreed to by a quorum of the members

1	of the Malheur C.E.O. Group, subject to the limita-
2	tions that—
3	(A) the eligible project may not be carried
4	out on Federal land; and
5	(B) no Federal funds may be used for an el-
6	igible project that is agreed to in accordance
7	with this paragraph.
8	(5) Acceptance of donations.—The Malheur
9	C.E.O. Group may—
10	(A) accept and place into a trust fund any
11	donations, grants, or other funds received by the
12	Malheur C.E.O. Group; and
13	(B) use amounts placed into a trust fund
14	under paragraph (1) to carry out eligible
15	projects approved in accordance with this sec-
16	tion, including eligible projects carried out on
17	Federal land or water or using Federal funds, if
18	the project is approved by the head of the appli-
19	cable Federal agency.
20	(6) Cost-sharing requirement.—
21	(A) In General.—The Federal share of the
22	total cost of an eligible project carried out using
23	amounts made available under subsection (i)
24	shall be not more than 75 percent.

1	(B) FORM OF NON-FEDERAL CONTRIBU-
2	TION.—The non-Federal contribution required
3	under subparagraph (A) may be provided in the
4	form of in-kind contributions.
5	(7) Funding recommendations.—All funding
6	recommendations developed by the Malheur C.E.O.
7	Group shall be based on a consensus of the Malheur
8	C.E.O. Group members.
9	(e) Technical Assistance.—Any Federal agency
10	with authority and responsibility in the County shall, to
11	the extent practicable, provide technical assistance to the
12	Malheur C.E.O. Group on request of the Malheur C.E.O.
13	Group.
14	(f) Public Notice and Participation.—The
15	Malheur C.E.O. Group shall conduct all meetings subject
16	to applicable open meeting and public participation laws.
17	(g) Priorities.—For purposes of approving eligible
18	projects proposed under subsection (d)(1), the Malheur
19	C.E.O. Group shall give priority to voluntary habitat,
20	range, and ecosystem restoration projects focused on im-
21	proving the long-term ecological health of the Federal land
22	and natural bodies of water.
23	(h) Additional Projects.—To the extent permitted
24	by applicable law and subject to the availability of appro-

25 priations, Federal agencies may contribute to the imple-

1	mentation of projects recommended by the Malheur C.E.O
2	Group and approved by the Secretary.
3	(i) Authorization of Appropriations.—
4	(1) In general.—There is authorized to be ap-
5	propriated to the Secretary to carry out this section
6	\$1,000,000 for each of fiscal years 2024 through 2034
7	(2) Maintenance and distribution.—
8	Amounts made available under paragraph (1) shal
9	be maintained and distributed by the Secretary.
10	(3) Administrative expenses.—Not more than
11	more than 5 percent of amounts made available under
12	paragraph (1) for a fiscal year may be used for the
13	administration of this Act.
14	(4) GRANTS.—Of the amounts made available
15	under paragraph (1), not more than 10 percent may
16	be made available for a fiscal year to provide grants
17	to the Malheur C.E.O. Group.
18	(j) Effect.—
19	(1) Existing activities of the
20	Malheur C.E.O. Group shall supplement, and not re-
21	place, existing activities to manage the natural re-
22	sources of the County.
23	(2) Legal rights, duties, or authorities.—
24	Nothing in this section affects any legal right, duty

1	or authority of any person or Federal agency, includ-
2	ing any member of the Malheur C.E.O. Group.
3	SEC. 5. LAND DESIGNATIONS.
4	(a) Definition of Wilderness Area.—In this sec-
5	tion, the term "wilderness area" means a wilderness area
6	$designated\ by\ subsection\ (b)(1).$
7	(b) Designation of Wilderness Areas.—
8	(1) In general.—In accordance with the Wil-
9	derness Act (16 U.S.C. 1131 et seq.), the following
10	Federal land in the County comprising approxi-
11	mately 1,102,393 acres, as generally depicted on the
12	referenced maps, is designated as wilderness and as
13	components of the National Wilderness Preservation
14	System:
15	(A) FIFTEENMILE CREEK WILDERNESS.—
16	Certain Federal land, comprising approximately
17	61,647 acres, as generally depicted on the map
18	entitled "Proposed Wilderness Trout Creek-Or-
19	egon Canyon Group" and dated December 12,
20	2023, which shall be known as the "Fifteenmile
21	Creek Wilderness".
22	(B) Oregon canyon mountains wilder-
23	NESS.—Certain Federal land, comprising ap-
24	proximately 53,559 acres, as generally depicted
25	on the map entitled "Proposed Wilderness Trout

- 1 Creek-Oregon Canyon Group" and dated Decem-2 ber 12, 2023, which shall be known as the "Or-3 egon Canyon Mountains Wilderness".
  - (C) Twelvemile creek wilderness.—
    Certain Federal land, comprising approximately
    38,099 acres, as generally depicted on the map
    entitled "Proposed Wilderness Trout Creek—Oregon Canyon Group" and dated December 12,
    2023, which shall be known as the "Twelvemile
    Creek Wilderness".
  - (D) UPPER WEST LITTLE OWYHEE WILDER-NESS.—Certain Federal land, comprising approximately 93,199 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Upper West Little Owyhee Wilderness".
  - (E) LOOKOUT BUTTE WILDERNESS.—Certain Federal land, comprising approximately 66,242 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Lookout Butte Wilderness".
  - (F) Mary Gautreaux owyhee river canyon wilderness.—Certain Federal land, com-

- prising approximately 211,679 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Mary Gautreaux Owyhee River Canyon Wilderness".
  - (G) Black Butte Wilderness.—Certain Federal land, comprising approximately 12,058 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Black Butte Wilderness".
  - (H) Twin Butte Wilderness.—Certain Federal land, comprising approximately 18,150 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Twin Butte Wilderness".
  - (I) OREGON BUTTE WILDERNESS.—Certain Federal land, comprising approximately 31,934 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Oregon Butte Wilderness".
  - (J) Mahogany butte wilderness.—Certain Federal land, comprising approximately

- 1 8,953 acres, as generally depicted on the map en-2 titled "Proposed Wilderness Upper Owyhee" and 3 dated December 12, 2023, which shall be known 4 as the "Mahogany Butte Wilderness".
  - (K) DEER FLAT WILDERNESS.—Certain Federal land, comprising approximately 12,250 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Deer Flat Wilderness".
  - (L) Sacramento Hill Wilderness.—Certain Federal, comprising approximately 9,574 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Sacramento Hill Wilderness".
  - (M) Deadman Butte Wilderness.—Certain Federal land, comprising approximately 7,152 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "Deadman Butte Wilderness".
  - (N) BIG GRASSEY WILDERNESS.—Certain Federal land, comprising approximately 44,238 acres, as generally depicted on the map entitled

- 1 "Proposed Wilderness Upper Owyhee" and dated 2 December 12, 2023, which shall be known as the 3 "Big Grassey Wilderness".
  - (O) NORTH FORK OWYHEE WILDERNESS.— Certain Federal land, comprising approximately 5,276 acres, as generally depicted on the map entitled "Proposed Wilderness Upper Owyhee" and dated December 12, 2023, which shall be known as the "North Fork Owyhee Wilderness".
  - (P) Mary Gautreaux Lower owyhee Canyon Wilderness.—Certain Federal land, comprising approximately 77,121 acres, as generally depicted on the map entitled "Proposed Wilderness Lower Owyhee" and dated December 12, 2023, which shall be known as the "Mary Gautreaux Lower Owyhee Canyon Wilderness".
  - (Q) JORDAN CRATERS WILDERNESS.—Certain Federal land, comprising approximately 29,255 acres, as generally depicted on the map entitled "Proposed Wilderness Lower Owyhee" and dated December 12, 2023, which shall be known as the "Jordan Craters Wilderness".
  - (R) OWYHEE BREAKS WILDERNESS.—Certain Federal land, comprising approximately 31,637 acres, as generally depicted on the map

- 1 entitled "Proposed Wilderness Lower Owyhee"
  2 and dated December 12, 2023, which shall be
  3 known as the "Owyhee Breaks Wilderness".
  - (S) DRY CREEK WILDERNESS.—Certain Federal land, comprising approximately 33,209 acres, as generally depicted on the map entitled "Proposed Wilderness Lower Owyhee" and dated December 12, 2023, which shall be known as the "Dry Creek Wilderness".
  - (T) DRY CREEK BUTTES WILDERNESS.—
    Certain Federal land, comprising approximately
    88,289 acres, as generally depicted on the map
    entitled "Proposed Wilderness Lower Owyhee"
    and dated December 12, 2023, which shall be
    known as the "Dry Creek Buttes Wilderness".
  - (U) UPPER LESLIE GULCH WILDERNESS.— Certain Federal land, comprising approximately 2,997 acres, as generally depicted on the map entitled "Proposed Wilderness Lower Owyhee" and dated December 12, 2023, which shall be known as the "Upper Leslie Gulch Wilderness".
  - (V) SLOCUM CREEK WILDERNESS.—Certain Federal land, comprising approximately 7,534 acres, as generally depicted on the map entitled "Proposed Wilderness Lower Owyhee" and dated

1	December 12, 2023, which shall be known as the
2	"Slocum Creek Wilderness".
3	(W) Honeycombs wilderness.—Certain
4	Federal land, comprising approximately 41,122
5	acres, as generally depicted on the map entitled
6	"Proposed Wilderness Lower Owyhee" and dated
7	December 12, 2023, which shall be known as the
8	"Honeycombs Wilderness".
9	(X) WILD HORSE BASIN WILDERNESS.—
10	Certain Federal land, comprising approximately
11	18,402 acres, as generally depicted on the map
12	entitled "Proposed Wilderness Lower Owyhee"
13	and dated December 12, 2023, which shall be
14	known as the "Wild Horse Basin Wilderness".
15	(Y) Quartz mountain wilderness.—Cer-
16	tain Federal land, comprising approximately
17	32,943 acres, as generally depicted on the map
18	entitled "Proposed Wilderness Lower Owyhee"
19	and dated December 12, 2023, which shall be
20	known as the "Quartz Mountain Wilderness".
21	(Z) The tongue wilderness.—Certain
22	Federal land, comprising approximately 5,909
23	acres, as generally depicted on the map entitled

"Proposed Wilderness Lower Owyhee" and dated

1	December 12, 2023, which shall be known as
2	"The Tongue Wilderness".
3	(AA) Three fingers rock north wil-
4	Derness.—Certain Federal land, comprising
5	approximately 12,462 acres, as generally de-
6	picted on the map entitled "Proposed Wilderness
7	Lower Owyhee" and dated December 12, 2023,
8	which shall be known as the "Three Fingers Rock
9	North Wilderness".
10	(BB) Burnt mountain wilderness.—
11	Certain Federal land, comprising approximately
12	8,115 acres, as generally depicted on the map en-
13	titled "Proposed Wilderness Lower Owyhee" and
14	dated December 12, 2023, which shall be known
15	as the "Burnt Mountain Wilderness".
16	(CC) Camp Creek Wilderness.—Certain
17	Federal land, comprising approximately 72,597
18	acres, as generally depicted on the map entitled
19	"Proposed Wilderness Camp Creek Group" and
20	dated December 12, 2023, which shall be known
21	as the "Camp Creek Wilderness".
22	(2) Maps and legal descriptions.—
23	(A) In general.—As soon as practicable
24	after the date of enactment of this Act, the Sec-

1	retary shall prepare a map and legal description
2	of each wilderness area.
3	(B) Effect.—Each map and legal descrip-
4	tion prepared under subparagraph (A) shall
5	have the same force and effect as if included in
6	this Act, except that the Secretary may correct
7	clerical and typographical errors in the map or
8	$legal\ description.$
9	(C) Public availability.—The maps and
10	legal descriptions prepared under subparagraph
11	(A) shall be on file and available for public in-
12	spection in the appropriate offices of the Bureau.
13	(3) Management.—
14	(A) In general.—Subject to valid existing
15	rights, the wilderness areas shall be administered
16	by the Secretary in accordance with the Wilder-
17	ness Act (16 U.S.C. 1131 et seq.), except that—
18	(i) any reference in that Act to the ef-
19	fective date of that Act shall be considered
20	to be a reference to the date of enactment of
21	this Act; and
22	(ii) any reference in that Act to the
23	Secretary of Agriculture shall be considered
24	to be a reference to the Secretary.

1	(B) Grazing.—The Secretary shall allow
2	the continuation of the grazing of livestock, in
3	the wilderness areas, if established before the date
4	of enactment of this Act, in accordance with—
5	(i) section $4(d)(4)$ of the Wilderness
6	Act (16 U.S.C. $1133(d)(4)$ ); and
7	(ii) the guidelines set forth in Appen-
8	dix A of the report of the Committee on In-
9	terior and Insular Affairs of the House of
10	Representatives accompanying H.R. 2570 of
11	the 101st Congress (H. Rept. 101–405).
12	(C) ROADS ADJACENT TO WILDERNESS
13	AREAS.—Nothing in this Act requires the closure
14	of any adjacent road outside the boundary of a
15	wilderness area.
16	(D) Fish and wildlife management ac-
17	TIVITIES.—
18	(i) In General.—In furtherance of the
19	purposes and principles of the Wilderness
20	Act (16 U.S.C. 1131 et seq.), the Secretary
21	may conduct any management activities
22	that are necessary to maintain or restore
23	fish and wildlife populations and habitats
24	in the wilderness areas, if the management
25	activities are—

1	(I) consistent with applicable wil-
2	derness management plans; and
3	(II) conducted in accordance with
4	appropriate policies, such as the poli-
5	cies established in Appendix B of the
6	report of the Committee on Interior
7	and Insular Affairs of the House of
8	Representatives accompanying H.R.
9	2570 of the 101st Congress (House Re-
10	port 101–405).
11	(ii) Inclusions.—Management activi-
12	ties under clause (i) may include the occa-
13	sional and temporary use of motorized vehi-
14	cles, if the use, as determined by the Sec-
15	retary, would promote healthy, viable, and
16	more naturally distributed wildlife popu-
17	lations that would enhance wilderness val-
18	ues while causing the minimum impact nec-
19	essary to accomplish those tasks.
20	(E) Existing activities.—Consistent with
21	section 4(d)(1) of the Wilderness Act (16 U.S.C.
22	1133(d)(1)) and in accordance with appropriate
23	policies, such as the policies established in Ap-
24	pendix B of the report of the Committee on Inte-
25	rior and Insular Affairs of the House of Rep-

1	resentatives accompanying H.R. 2570 of the
2	101st Congress (House Report 101–405), the
3	State may use aircraft (including helicopters) in
4	the wilderness areas to survey capture, trans-
5	plant, monitor, and provide water for wildlife
6	populations, including bighorn sheep and feral
7	stock, feral horses, and feral burros.
8	(c) Management of Land Not Designated as Wil-
9	DERNESS.—
10	(1) Release of wilderness study areas.—
11	(A) Finding.—Congress finds that, for pur-
12	poses of section 603(c) of the Federal Land Pol-
13	icy and Management Act of 1976 (43 U.S.C.
14	1782(c)), the Clarks Butte Wilderness Study
15	Area, Saddle Butte Wilderness Study Area, and
16	Bowden Hills Wilderness Study Area have been
17	adequately studied for wilderness designation.
18	(B) Release.—Except as provided in
19	paragraph (2), the land described in subpara-
20	graph(A)—
21	(i) is no longer subject to section
22	603(c) of the Federal Land Policy and
23	Management Act of 1976 (43 U.S.C.
24	1782(c)); and

1	(ii) shall be managed in accordance
2	with the Federal Land Policy and Manage-
3	ment Act of 1976 (43 U.S.C. 1701 et seq.),
4	including any applicable land use plan
5	adopted under section 202 of that Act (43
6	U.S.C. 1712).
7	(2) Management of certain land with wil-
8	DERNESS CHARACTERISTICS.—Any portion of the
9	Federal land that was previously determined by the
10	Secretary to be land with wilderness characteristics
11	that is not designated as wilderness by subsection
12	(b)(1) and is not designated on the Map as "land
13	with wilderness characteristics" shall be managed by
14	the Secretary in accordance with the applicable land
15	use plans adopted under section 202 of the Federal
16	Land Policy and Management Act of 1976 (43 U.S.C.
17	1712).
18	SEC. 6. LAND CONVEYANCES TO BURNS PAIUTE TRIBE AND
19	CASTLE ROCK CO-STEWARDSHIP AREA.
20	(a) Jonesboro Ranch, Road Gulch, and Black
21	Canyon Land Conveyances.—
22	(1) Conveyance and taking into trust.—
23	(A) TITLE.—As soon as practicable after the
24	date of enactment of this Act, the Secretary shall
25	accept title to the land described in paragraph

1	(2), if conveyed or otherwise transferred to the
2	United States by, or on behalf of, the Burns Pai-
3	$ute\ Tribe.$
4	(B) Trust.—Land to which title is accept-
5	ed by the Secretary under subparagraph (A)
6	shall—
7	(i) be held in trust by the United
8	States for the benefit of the Burns Painte
9	Tribe; and
10	(ii) be part of the reservation of the
11	Burns Paiute Tribe.
12	(2) Description of Land.—The land referred
13	to in paragraph (1)(A) is the following:
14	(A) Jonesboro ranch.—The parcel com-
15	monly known as "Jonesboro Ranch", located ap-
16	proximately 6 miles east of Juntura, Oregon,
17	consisting of 21,548 acres of Federal land, 6,686
18	acres of certain private land owned by the Burns
19	Painte Tribe and associated with the Jonesboro
20	Ranch containing the pastures referred to as
21	"Saddle Horse" and "Trail Horse", "Indian
22	Creek", "Sperry Creek", "Antelope Swales",
23	"Horse Camp", "Dinner Creek", "Upper Hunter
24	Creek", and "Tim's Peak", generally depicted as
25	"Jonesboro Parcels (Transfer)" on the man enti-

1	tled "Proposed Wilderness Camp Creek Group"
2	and dated December 12, 2023, and more particu-
3	larly described as follows:
4	(i) T. 20 S., R. 38 E., secs. 25 and 36,
5	Willamette Meridian.
6	(ii) T. 20 S., R. 39 E., secs. 25–36,
7	Willamette Meridian.
8	(iii) T. 20 S., R. 40 E., secs. 30, 31,
9	and 32, Willamette Meridian.
10	(iv) T. 21 S., R. 39 E., secs. 1–18, 20–
11	29, and 32–36, Willamette Meridian.
12	(v) T. 21 S., R. 40 E., secs. 5–8, 17–
13	19, 30, and 31, Willamette Meridian.
14	(vi) T. 22 S., R. 39 E., secs. 1–5, 8,
15	and 9, Willamette Meridian.
16	(B) Road Gulch; Black Canyon.—The ap-
17	proximately 4,137 acres of State land containing
18	the pastures referred to as "Road Gulch" and
19	"Black Canyon" and more particularly described
20	as follows:
21	(i) T. 20 S., R. 39 E., secs. 10, 11, 15,
22	14, 13, 21–28, and 36, Willamette Merid-
23	ian.
24	(ii) T 20 S., R. 40 E., secs. 19, 30, 31,
25	and 32, Willamette Meridian.

- 1 (3) APPLICABLE LAW.—Land taken into trust 2 under paragraph (1)(B) shall be administered in ac-3 cordance with the laws (including regulations) gen-4 erally applicable to property held in trust by the 5 United States for the benefit of an Indian Tribe.
  - (4) MAP OF TRUST LAND.—As soon as practicable after the date of enactment of this Act, the Secretary shall prepare a map depicting the land taken into trust under paragraph (1)(B).
- 10 (5) LAND EXCHANGE.—Not later than 3 years
  11 after the date of enactment of this Act, the Secretary
  12 shall seek to enter into an agreement with the State
  13 under which the Secretary would exchange Federal
  14 land for the portions of the area described in para15 graph (2)(B) that are owned by the State.
- 16 (b) Castle Rock Land To Be Held in Trust and 17 Co-stewardship Area.—
- 18 (1) Land to be held in trust.—All right,
  19 title, and interest of the United States in and to the
  20 approximately 2,500 acres of land in the Castle Rock
  21 Wilderness Study Area, as depicted as "Lands to be
  22 Taken into Trust" on the map entitled "Land into
  23 Trust and Co-Stewardship Castle Rock Group" and
  24 dated December 12, 2023, shall—

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1	(A) be held in trust by the United States for
2	the benefit of the Burns Painte Tribe; and
3	(B) be part of the reservation of the Burns
4	Paiute Tribe.
5	(2) Castle rock co-stewardship area.—
6	(A) Memorandum of understanding.—
7	(i) In general.—As soon as prac-
8	ticable after the date of enactment of this
9	Act, the Secretary shall seek to enter into a
10	memorandum of understanding with the
11	Burns Painte Tribe to provide for the co-
12	stewardship of the area depicted as "Tribal
13	Co-Stewardship Area" on the map entitled
14	"Land into Trust and Co-Stewardship Cas-
15	tle Rock Group" and dated December 12,
16	2023, to be known as the "Castle Rock Co-
17	Stewardship Area".
18	(ii) Requirement.—The memo-
19	randum of understanding entered into
20	under clause (i) shall ensure that the Castle
21	Rock Co-Stewardship Area is managed in a
22	manner that—
23	(I) ensures that Tribal interests
24	are adequately considered;

1	(II) provides for maximum pro-
2	tection of cultural and archaeological
3	resources; and
4	(III) provides for the protection of
5	natural resources with cultural signifi-
6	cance.
7	(B) Management agreements.—In ac-
8	cordance with applicable law (including regula-
9	tions), the Secretary may enter into 1 or more
10	management agreements with the Burns Paiute
11	Tribe to authorize the Burns Painte Tribe to
12	carry out management activities in the Castle
13	Rock Co-Stewardship Area in accordance with
14	the memorandum of understanding entered into
15	$under\ subparagraph\ (A)(i).$
16	(C) Grazing.—The grazing of livestock in
17	the Castle Rock Co-Stewardship Area, if estab-
18	lished before the date of enactment of this Act,
19	shall be permitted to continue in accordance
20	with applicable law (including regulations).
21	(D) Water rights.—Nothing in this para-
22	graph—
23	(i) affects any valid and existing water
24	rights; or

1	(ii) provides the Burns Paiute Tribe
2	with any new water right or claim.
3	(3) Withdrawal.—Subject to valid existing
4	rights, the land taken into trust under paragraph (1)
5	and the land comprising the Castle Rock Co-Steward-
6	ship Area are withdrawn from—
7	(A) all forms of entry, appropriation, and
8	disposal under the public land laws;
9	(B) location, entry, and patent under the
10	mining laws; and
11	(C) operation of the mineral leasing and
12	geothermal leasing laws and mineral materials
13	laws.
14	(c) Authorization of Appropriations.—There is
15	authorized to be appropriated to the Secretary to carry out
16	this section \$2,000,000 for fiscal year 2025.
17	(d) Effect on Tribal Rights and Certain Exist-
18	ING USES.—Nothing in this section, including any designa-
19	tion or nondesignation of land transferred into trust to be
20	held by the United States for the benefit of the Burns Paiute
21	Tribe under this section—
22	(1) alters, modifies, enlarges, diminishes, or ab-
23	rogates rights secured by a treaty, statute, Executive
24	order, or other Federal law of any Indian Tribe, in-
25	cluding off-reservation reserved rights; or

1	(2) affects—
2	(A) existing rights-of-way; or
3	(B) preexisting grazing uses and existing
4	water rights or mining claims, except as specifi-
5	cally negotiated between any applicable Indian
6	Tribe and the Secretary.

Amend the title so as to read: "A bill to provide for the establishment of a land health management program on Federal land in Malheur County, Oregon, and for other purposes.".

## Calendar No. 501

118TH CONGRESS **S. 1890**2D SESSION

[Report No. 118-222]

## A BILL

To provide for the establishment of a grazing management program on Federal land in Malheur County, Oregon, and for other purposes.

September 10, 2024

Reported with an amendment and an amendment to the title  $% \left( \mathbf{r}\right) =\mathbf{r}^{\prime }$