

114TH CONGRESS
1ST SESSION

H. R. 429

To provide that in the case of a law enforcement officer who uses deadly force against a person, and thereby causes the death of that person, a hearing shall be conducted before a judge to determine whether there is probable cause for the State to bring criminal charges against the law enforcement officer relating to the death of the person, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JANUARY 21, 2015

Mr. JOHNSON of Georgia (for himself, Mr. THOMPSON of Mississippi, Ms. LEE, Ms. CHU of California, Mr. RANGEL, Mr. ELLISON, Ms. JACKSON LEE, Ms. NORTON, Mr. CONYERS, Ms. WILSON of Florida, Mr. CLAY, Mr. CICILLINE, Ms. BASS, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. DANNY K. DAVIS of Illinois, Mr. GUTIÉRREZ, Mr. BEYER, Mr. NADLER, Mr. BUTTERFIELD, Mr. JEFFRIES, Mr. DAVID SCOTT of Georgia, and Mr. LEWIS) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To provide that in the case of a law enforcement officer who uses deadly force against a person, and thereby causes the death of that person, a hearing shall be conducted before a judge to determine whether there is probable cause for the State to bring criminal charges against the law enforcement officer relating to the death of the person, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Grand Jury Reform
5 Act of 2015”.

6 **SEC. 2. FINDINGS.**

7 The Congress finds the following:

8 (1) Grand juries are typically used as the proc-
9 ess by which allegations of police misconduct are
10 prosecuted.

11 (2) There exists a symbiotic relationship be-
12 tween local prosecutors and the law enforcement of-
13 ficers who regularly testify in routine grand jury in-
14 vestigations.

15 (3) The closeness of this relationship creates
16 public suspicion that accused police officers receive
17 preferential consideration from grand juries when
18 they are subject to grand jury investigations.

19 (4) Police officers have the right to appear be-
20 fore the grand jury investigating allegations of
21 wrongdoing by said officer, and give testimony not
22 subject to a thorough cross examination.

23 (5) Grand jury proceedings are by law secret
24 proceedings.

1 (6) The secret grand jury process has histori-
2 cally resulted in a refusal to indict when the subject
3 of their investigation is a local law enforcement offi-
4 cer.

5 (7) The recent grand jury proceedings following
6 the deaths of Michael Brown and Eric Garner have
7 followed historical tradition, ending with a refusal to
8 indict the law enforcement officers involved in their
9 deaths.

10 (8) The American people have lost confidence in
11 the secretive grand jury process when it is used to
12 evaluate allegations of police misconduct.

13 (9) The loss of confidence in our system of jus-
14 tice leads to the undermining of the principles of
15 equality and justice upon which this country was
16 founded.

17 (10) Preliminary hearings are often replaced
18 with direct presentments, whereby the prosecutor
19 may send a case directly to the grand jury without
20 a public preliminary hearing.

21 **SEC. 3. HEARING BEFORE A JUDGE REQUIRED.**

22 (a) RECEIPT OF GRANT FUNDS.—In order for a
23 State or unit of local government in a State to be eligible
24 to receive Federal funding under subpart 1 of part E of
25 title I of the Omnibus Crime Control and Safe Streets Act

1 of 1968 (42 U.S.C. 3750 et seq.), the State shall comply
2 with the requirements of this section.

3 (b) NOTIFICATION REQUIREMENTS.—

4 (1) NOTIFICATION TO PROSECUTOR.—In the
5 case of a law enforcement officer of a local law en-
6 forcement agency who uses deadly force against a
7 person in the course of the officer's employment,
8 and thereby causes the death of that person, not
9 later than 24 hours after the death occurs, the chief
10 officer of the law enforcement agency of the locality
11 in which the death occurred shall report the death
12 to the elected prosecutor of that locality.

13 (2) NOTIFICATION TO GOVERNOR.—Not later
14 than 24 hours after receiving notice under para-
15 graph (1), the elected prosecutor of the locality in
16 which the death occurred shall report the death to
17 the Governor of that State.

18 (c) HEARING REQUIREMENT; APPOINTMENT OF SPE-
19 CIAL PROSECUTOR.—

20 (1) IN GENERAL.—Not later than 3 days after
21 receiving notice under subsection (b)(2), the Gov-
22 ernor of the State in which the death occurred shall
23 appoint a special prosecutor to present evidence on
24 behalf of the State at a hearing before a judge in
25 the appropriate court, in order to determine whether

1 probable cause exists for the State to bring criminal
2 charges against the law enforcement officer relating
3 to the death of the person, which determination shall
4 be made by the judge. The Governor shall use a ran-
5 dom process to select the special prosecutor from
6 among all of the elected prosecutors in the State, ex-
7 cluding the elected prosecutor of the locality in
8 which the death occurred.

9 (2) TIMING.—The hearing described in para-
10 graph (1) shall be held not later than 90 days after
11 the appointment of the special prosecutor, unless the
12 judge determines that good cause exists to delay the
13 hearing.

14 (3) COURT TO REMAIN OPEN TO THE PUB-
15 LIC.—Except as determined appropriate by the pre-
16 siding judge, in a hearing described in paragraph
17 (1), the court shall remain open to the public, and
18 upon scheduling the hearing the judge shall provide
19 notice to the public of the date, time, and location
20 of the hearing.

21 (d) STATE LAW ENFORCEMENT AGENCY TO HAVE
22 EXCLUSIVE AUTHORITY OVER INVESTIGATION.—

23 (1) IN GENERAL.—Not later than 24 hours
24 after receiving notice under subsection (b)(2), the
25 Governor shall report the death to the chief officer

1 of the State law enforcement agency of the State in
2 which the death occurred, and the State law enforce-
3 ment agency shall assume exclusive control of the in-
4 vestigation of the death during the pendency of the
5 probable cause hearing.

6 (2) COOPERATION OF LOCAL LAW ENFORCE-
7 MENT AGENCY.—The chief officer of the law enforce-
8 ment agency of the locality in which the death oc-
9 curred shall cooperate with the special prosecutor
10 and the chief officer of the State law enforcement
11 agency by responding promptly to requests for infor-
12 mation related to the death.

13 (e) WRITTEN DETERMINATION OF PROBABLE
14 CAUSE.—Not later than 5 days after the conclusion of a
15 hearing described in subsection (c), the judge presiding
16 over the hearing shall issue the determination described
17 in subsection (c) in writing, and shall submit such deter-
18 mination to the elected prosecutor of the locality in which
19 the death occurred. Such determination shall be made
20 available to the public.

21 (f) RECOMMENDATIONS OF THE SPECIAL PROS-
22 ECUTOR.—Upon the conclusion of a hearing described in
23 subsection (c), the special prosecutor shall submit written
24 recommendations to the elected prosecutor of the locality
25 in which the death occurred, including a recommendation

1 regarding whether criminal charges should be brought
2 against the law enforcement officer relating to the death
3 of the person.

4 (g) TOLLING OF PROCEDURAL DEADLINES.—Any
5 applicable filing or other procedural deadlines are tolled
6 during the pendency of the hearing described in subsection
7 (c).

8 (h) PRESERVATION OF PROSECUTORIAL DISCRE-
9 TION.—The hearing described in subsection (c) shall be
10 purely advisory, and shall have no binding effect on the
11 elected prosecutor of the locality in which the death oc-
12 curred. After the conclusion of the hearing described in
13 subsection (c), the elected prosecutor of the locality in
14 which the death occurred shall retain prosecutorial discre-
15 tion as to whether to bring charges against the law en-
16 forcement officer, including whether to hold a grand jury
17 proceeding in the appropriate court.

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