THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL No. 1586 Session of 2023

INTRODUCED BY MULLINS, GUENST, HILL-EVANS, SANCHEZ, GALLAGHER, BOROWSKI, BRENNAN, TAKAC, MADDEN, DONAHUE AND CERRATO, JULY 25, 2023

REFERRED TO COMMITTEE ON PROFESSIONAL LICENSURE, JULY 25, 2023

AN ACT

1 2 3	Authorizing the Commonwealth of Pennsylvania to join the Dentist and Dental Hygienist Compact; and providing for the form of the compact.
4	The General Assembly of the Commonwealth of Pennsylvania
5	hereby enacts as follows:
6	Section 1. Short title.
7	This act shall be known and may be cited as the Dentist and
8	Dental Hygienist Compact Act.
9	Section 2. Authority to execute compact.
10	The Governor, on behalf of the Commonwealth, is hereby
11	authorized to execute a compact in substantially the following
12	form with any one or more of the states of the United States,
13	and the General Assembly hereby signifies in advance its
14	approval and ratification of such compact:
15	DENTIST AND DENTAL HYGIENIST COMPACT
16	SECTION 1. TITLE AND PURPOSE
17	This statute shall be known and cited as the Dentist and
18	Dental Hygienist Compact. The purposes of this Compact are to

facilitate the interstate practice of dentistry and dental 1 2 hygiene and improve public access to dentistry and dental 3 hygiene services by providing Dentists and Dental Hygienists licensed in a Participating State the ability to practice in 4 Participating States in which they are not licensed. The Compact 5 does this by establishing a pathway for a Dentists and Dental 6 7 Hygienists licensed in a Participating State to obtain a Compact 8 Privilege that authorizes them to practice in another Participating State in which they are not licensed. The Compact 9 10 enables Participating States to protect the public health and 11 safety with respect to the practice of such Dentists and Dental Hygienists, through the State's authority to regulate the 12 practice of dentistry and dental hygiene in the State. The 13 14 Compact:

A. Enables Dentists and Dental Hygienists who qualify for a
Compact Privilege to practice in other Participating States
without satisfying burdensome and duplicative requirements
associated with securing a License to practice in those States;
B. Promotes mobility and addresses workforce shortages
through each Participating State's acceptance of a Compact
Privilege to practice in that State;

C. Increases public access to qualified, licensed Dentists and Dental Hygienists by creating a responsible, streamlined pathway for Licensees to practice in Participating States.

D. Enhances the ability of Participating States to protectthe public's health and safety;

27 E. Does not interfere with licensure requirements established28 by a Participating State;

F. Facilitates the sharing of licensure and disciplinaryinformation among Participating States;

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G. Requires Dentists and Dental Hygienists who practice in a
 Participating State pursuant to a Compact Privilege to practice
 within the Scope of Practice authorized in that State;

H. Extends the authority of a Participating State to regulate
the practice of dentistry and dental hygiene within its borders
to Dentists and Dental Hygienists who practice in the State
through a Compact Privilege;

8 I. Promotes the cooperation of Participating State in 9 regulating the practice of dentistry and dental hygiene within 10 those States;

J. Facilitates the relocation of military members and their spouses who are licensed to practice dentistry or dental

13 hygiene;

14 SECTION 2. DEFINITIONS

As used in this Compact, unless the context requires otherwise, the following definitions shall apply:

A. "Active Military Member" means any person with full-time duty status in the armed forces of the United States, including members of the National Guard and Reserve.

B. "Adverse Action" means disciplinary action or encumbrance
imposed on a License or Compact Privilege by a State Licensing
Authority.

23 C. "Alternative Program" means a non-disciplinary monitoring 24 or practice remediation process applicable to a Dentist or 25 Dental Hygienist approved by a State Licensing Authority of a 26 Participating State in which the Dentist or Dental Hygienist is 27 licensed. This includes, but is not limited to, programs to 28 which Licensees with substance abuse or addiction issues are 29 referred in lieu of Adverse Action.

30 D. "Clinical Assessment" means examination or process,

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required for licensure as a Dentist or Dental Hygienist as
 applicable, that provides evidence of clinical competence in
 dentistry or dental hygiene.

E. "Commissioner" means the individual appointed by a
Participating State to serve as the member of the Commission for
that Participating State.

7 F. "Compact" means this Dentist and Dental Hygienist Compact. 8 G. "Compact Privilege" means the authorization granted by a Remote State to allow a Licensee from a Participating State to 9 10 practice as a Dentist or Dental Hygienist in a Remote State. 11 H. "Continuing Professional Development" means a requirement, 12 as a condition of License renewal to provide evidence of 13 successful participation in educational or professional 14 activities relevant to practice or area of work.

I. "Criminal Background Check" means the submission of fingerprints or other biometric-based information for a License applicant for the purpose of obtaining that applicant's criminal history record information, as defined in 28 C.F.R. § 20.3(d) from the Federal Bureau of Investigation and the State's criminal history record repository as defined in 28 C.F.R. § 20.3(f).

J. "Data System" means the Commission's repository of information about Licensees, including but not limited to examination, licensure, investigative, Compact Privilege, Adverse Action, and Alternative Program.

K. "Dental Hygienist" means an individual who is licensed bya State Licensing Authority to practice dental hygiene.

L. "Dentist" means an individual who is licensed by a StateLicensing Authority to practice dentistry.

30 M. "Dentist and Dental Hygienist Compact Commission" or

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1 "Commission" means a joint government agency established by this
2 Compact comprised of each State that has enacted the Compact and
3 a national administrative body comprised of a Commissioner from
4 each State that has enacted the Compact.

N. "Encumbered License" means a License that a State
Licensing Authority has limited in any way other than through an
Alternative Program.

8 O. "Executive Board" means the Chair, Vice Chair, Secretary 9 and Treasurer and any other Commissioners as may be determined 10 by Commission Rule or bylaw.

P. "Jurisprudence Requirement" means the assessment of an individual's knowledge of the laws and Rules governing the practice of dentistry or dental hygiene, as applicable, in a State.

Q. "License" means current authorization by a State, other than authorization pursuant to a Compact Privilege, or other privilege, for an individual to practice as a Dentist or Dental Hygienist in that State.

19 R. "Licensee" means an individual who holds an unrestricted 20 License from a Participating State to practice as a Dentist or 21 Dental Hygienist in that State.

S. "Model Compact" the model for the Dentist and Dental Hygienist Compact on file with the Council of State Governments or other entity as designated by the Commission.

25 T. "Participating State" means a State that has enacted the 26 Compact and been admitted to the Commission in accordance with 27 the provisions herein and Commission Rules.

U. "Qualifying License" means a License that is not an Encumbered License issued by a Participating State to practice dentistry or dental hygiene.

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V. "Remote State" means a Participating State where a
 Licensee who is not licensed as a Dentist or Dental Hygienist is
 exercising or seeking to exercise the Compact Privilege.

W. "Rule" means a regulation promulgated by an entity thathas the force of law.

X. "Scope of Practice" means the procedures, actions, and 6 7 processes a Dentist or Dental Hygienist licensed in a State is 8 permitted to undertake in that State and the circumstances under 9 which the Licensee is permitted to undertake those procedures, 10 actions and processes. Such procedures, actions and processes and the circumstances under which they may be undertaken may be 11 established through means, including, but not limited to, 12 statute, regulations, case law, and other processes available to 13 14 the State Licensing Authority or other government agency.

15 Y. "Significant Investigative Information" means information, 16 records, and documents received or generated by a State Licensing Authority pursuant to an investigation for which a 17 18 determination has been made that there is probable cause to 19 believe that the Licensee has violated a statute or regulation 20 that is considered more than a minor infraction for which the State Licensing Authority could pursue Adverse Action against 21 22 the Licensee.

23 Z. "State" means any state, commonwealth, district, or 24 territory of the United States of America that regulates the 25 practices of dentistry and dental hygiene.

AA. "State Licensing Authority" means an agency or other entity of a State that is responsible for the licensing and regulation of Dentists or Dental Hygienists.

29 SECTION 3. STATE PARTICIPATION IN THE COMPACT

30 A. In order to join the Compact and thereafter continue as a

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1 Participating State, a State must:

2 1. Enact a compact that is not materially different from the 3 Model Compact as determined in accordance with Commission Rules; 2. Participate fully in the Commission's Data System; 4 5 3. Have a mechanism in place for receiving and investigating complaints about its Licensees and License applicants; 6 7 4. Notify the Commission, in compliance with the terms of the 8 Compact and Commission Rules, of any Adverse Action or the availability of Significant Investigative Information regarding 9 10 a Licensee and License applicant;

5. Fully implement a Criminal Background Check requirement,
within a time frame established by Commission Rule, by receiving
the results of a qualifying Criminal Background Check;

14 6. Comply with the Commission Rules applicable to a15 Participating State;

16 7. Accept the National Board Examinations of the Joint 17 Commission on National Dental Examinations or another 18 examination accepted by Commission Rule as a licensure 19 examination;

8. Accept for licensure that applicants for a Dentist License
 graduate from a predoctoral dental education program accredited
 by the Commission on Dental Accreditation, or another
 accrediting agency recognized by the United States Department of
 Education for the accreditation of dentistry and dental hygiene
 education programs, leading to the Doctor of Dental Surgery
 (D.D.S.) or Doctor of Dental Medicine (D.M.D.) degree;

9. Accept for licensure that applicants for a Dental
 Hygienist License graduate from a dental hygiene education
 program accredited by the Commission on Dental Accreditation or
 another accrediting agency recognized by the United States

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Department of Education for the accreditation of dentistry and
 dental hygiene education programs;

3 10. Require for licensure that applicants successfully4 complete a Clinical Assessment;

5 11. Have Continuing Professional Development requirements as6 a condition for License renewal; and

7 12. Pay a participation fee to the Commission as established8 by Commission Rule.

9 B. Providing alternative pathways for an individual to obtain 10 an unrestricted License does not disqualify a State from 11 participating in the Compact.

12 C. When conducting a Criminal Background Check the State13 Licensing Authority shall:

Consider that information in making a licensure decision;
 Maintain documentation of completion of the Criminal
 Background Check and background check information to the extent
 allowed by State and federal law; and

18 3. Report to the Commission whether it has completed the 19 Criminal Background Check and whether the individual was granted 20 or denied a License.

21 D. A Licensee of a Participating State who has a Qualifying License in that State and does not hold an Encumbered License in 22 23 any other Participating State, shall be issued a Compact Privilege in a Remote State in accordance with the terms of the 24 Compact and Commission Rules. If a Remote State has a 25 26 Jurisprudence Requirement a Compact Privilege will not be issued to the Licensee unless the Licensee has satisfied the 27 28 Jurisprudence Requirement.

29 SECTION 4. COMPACT PRIVILEGE

30 A. To obtain and exercise the Compact Privilege under the

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1 terms and provisions of the Compact, the Licensee shall:

Have a Qualifying License as a Dentist or Dental Hygienist
 in a Participating State;

4 2. Be eligible for a Compact Privilege in any Remote State in5 accordance with D, G and H of this section;

3. Submit to an application process whenever the Licensee is7 seeking a Compact Privilege;

8 4. Pay any applicable Commission and Remote State fees for a9 Compact Privilege in the Remote State;

5. Meet any Jurisprudence Requirement established by a Remote
 State in which the Licensee is seeking a Compact Privilege;
 6. Have passed a National Board Examination of the Joint
 Commission on National Dental Examinations or another
 examination accepted by Commission Rule;

15 7. For a Dentist, have graduated from a predoctoral dental 16 education program accredited by the Commission on Dental 17 Accreditation, or another accrediting agency recognized by the 18 United States Department of Education for the accreditation of 19 dentistry and dental hygiene education programs, leading to the 20 Doctor of Dental Surgery (D.D.S.) or Doctor of Dental Medicine 21 (D.M.D.) degree;

8. For a Dental Hygienist, have graduated from a dental hygiene education program accredited by the Commission on Dental Accreditation or another accrediting agency recognized by the United States Department of Education for the accreditation of dentistry and dental hygiene education programs;

9. Have successfully completed a Clinical Assessment forlicensure;

29 10. Report to the Commission Adverse Action taken by any non-30 Participating State when applying for a Compact Privilege and,

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otherwise, within thirty (30) days from the date the Adverse
 Action is taken;

3 11. Report to the Commission when applying for a Compact Privilege the address of the Licensee's primary residence and 4 thereafter immediately report to the Commission any change in 5 the address of the Licensee's primary residence; and 6 7 12. Consent to accept service of process by mail at the 8 Licensee's primary residence on record with the Commission with respect to any action brought against the Licensee by the 9 10 Commission or a Participating State, and consent to accept 11 service of a subpoena by mail at the Licensee's primary residence on record with the Commission with respect to any 12 13 action brought or investigation conducted by the Commission or a 14 Participating State.

B. The Licensee must comply with the requirements of subsection A of this section to maintain the Compact Privilege in the Remote State. If those requirements are met, the Compact Privilege will continue as long as the Licensee maintains a Qualifying License in the State through which the Licensee applied for the Compact Privilege and pays any applicable Compact Privilege renewal fees.

C. A Licensee providing dentistry or dental hygiene in a Remote State under the Compact Privilege shall function within the Scope of Practice authorized by the Remote State for a Dentist or Dental Hygienist licensed in that State.

D. A Licensee providing dentistry or dental hygiene pursuant to a Compact Privilege in a Remote State is subject to that State's regulatory authority. A Remote State may, in accordance with due process and that State's laws, by Adverse Action revoke or remove a Licensee's Compact Privilege in the Remote State for

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a specific period of time and impose fines or take any other 1 2 necessary actions to protect the health and safety of its 3 citizens. If a Remote State imposes an Adverse Action against a Compact Privilege that limits the Compact Privilege, that 4 5 Adverse Action applies to all Compact Privileges in all Remote States. A Licensee whose Compact Privilege in a Remote State is 6 removed for a specified period of time is not eligible for a 7 8 Compact Privilege in any other Remote State until the specific 9 time for removal of the Compact Privilege has passed and all 10 encumbrance requirements are satisfied.

E. If a License in a Participating State is an Encumbered
License, the Licensee shall lose the Compact Privilege in a
Remote State and shall not be eligible for a Compact Privilege
in any Remote State until the License is no longer encumbered.
F. Once an Encumbered License in a Participating State is

16 restored to good standing, the Licensee must meet the 17 requirements of subsection A of this section to obtain a Compact 18 Privilege in a Remote State.

19 G. If a Licensee's Compact Privilege in a Remote State is 20 removed by the Remote State, the individual shall lose or be 21 ineligible for the Compact Privilege in any Remote State until 22 the following occur:

The specific period of time for which the Compact
 Privilege was removed has ended; and

2. All conditions for removal of the Compact Privilege have26 been satisfied.

H. Once the requirements of subsection G of this section have been met, the Licensee must meet the requirements in subsection A of this section to obtain a Compact Privilege in a Remote State.

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1 SECTION 5. ACTIVE MILITARY MEMBER OR THEIR SPOUSES

An Active Military Member and their spouse shall not be required to pay to the Commission for a Compact Privilege the fee otherwise charged by the Commission. If a Remote State chooses to charge a fee for a Compact Privilege, it may choose to charge a reduced fee or no fee to an Active Military Member and their spouse for a Compact Privilege.

8 SECTION 6. ADVERSE ACTIONS

9 A. A Participating State in which a Licensee is licensed 10 shall have exclusive authority to impose Adverse Action against 11 the Qualifying License issued by that Participating State.

B. A Participating State may take Adverse Action based on the Significant Investigative Information of a Remote State, so long as the Participating State follows its own procedures for imposing Adverse Action.

16 C. Nothing in this Compact shall override a Participating State's decision that participation in an Alternative Program 17 18 may be used in lieu of Adverse Action and that such 19 participation shall remain non-public if required by the 20 Participating State's laws. Participating States must require 21 Licensees who enter any Alternative Program in lieu of discipline to agree not to practice pursuant to a Compact 22 23 Privilege in any other Participating State during the term of 24 the Alternative Program without prior authorization from such 25 other Participating State.

D. Any Participating State in which a Licensee is applying to practice or is practicing pursuant to a Compact Privilege may investigate actual or alleged violations of the statutes and regulations authorizing the practice of dentistry or dental hygiene in any other Participating State in which the Dentist or

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1 Dental Hygienist holds a License or Compact Privilege.

2 E. A Remote State shall have the authority to:

3 1. Take Adverse Actions as set forth in Section 4.D against a
4 Licensee's Compact Privilege in the State;

5 2. In furtherance of its rights and responsibilities under 6 the Compact and the Commission's Rules issue subpoenas for both 7 hearings and investigations that require the attendance and 8 testimony of witnesses, and the production of evidence. Subpoenas issued by a State Licensing Authority in a 9 10 Participating State for the attendance and testimony of witnesses, or the production of evidence from another 11 12 Participating State, shall be enforced in the latter State by any court of competent jurisdiction, according to the practice 13 14 and procedure of that court applicable to subpoenas issued in 15 proceedings pending before it. The issuing authority shall pay 16 any witness fees, travel expenses, mileage, and other fees required by the service statutes of the State where the 17 18 witnesses or evidence are located; and

If otherwise permitted by State law, recover from the
 Licensee the costs of investigations and disposition of cases
 resulting from any Adverse Action taken against that Licensee.
 F. Joint Investigations

In addition to the authority granted to a Participating
 State by its Dentist or Dental Hygienist licensure act or other
 applicable State law, a Participating State may jointly
 investigate Licensees with other Participating States.

Participating States shall share any Significant
 Investigative Information, litigation, or compliance materials
 in furtherance of any joint or individual investigation
 initiated under the Compact.

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1 G. Authority to Continue Investigation

After a Licensee's Compact Privilege in a Remote State is
 terminated, the Remote State may continue an investigation of
 the Licensee that began when the Licensee had a Compact
 Privilege in that Remote State.

6 2. If the investigation yields what would be Significant 7 Investigative Information had the Licensee continued to have a 8 Compact Privilege in that Remote State, the Remote State shall 9 report the presence of such information to the Data System as 10 required by Section 8.B.6 as if it was Significant Investigative 11 Information.

12 SECTION 7. ESTABLISHMENT AND OPERATION OF THE COMMISSION.

A. The Compact Participating States hereby create and establish a joint government agency whose membership consists of all Participating States that have enacted the Compact. The Commission is an instrumentality of the Participating States acting jointly and not an instrumentality of any one State. The Commission shall come into existence on or after the effective date of the Compact as set forth in Section 11A.

20 B. Participation, Voting, and Meetings

Each Participating State shall have and be limited to one
 (1) Commissioner selected by that Participating State's State
 Licensing Authority or, if the State has more than one State
 Licensing Authority, selected collectively by the State
 Licensing Authorities.

26 2. The Commissioner shall be a member or designee of such27 Authority or Authorities.

3. The Commission may by Rule or bylaw establish a term of office for Commissioners and may by Rule or bylaw establish term limits.

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4. The Commission may recommend to a State Licensing
 Authority or Authorities, as applicable, removal or suspension
 of an individual as the State's Commissioner.

5. A Participating State's State Licensing Authority, or
Authorities, as applicable, shall fill any vacancy of its
Commissioner on the Commission within sixty (60) days of the
vacancy.

8 6. Each Commissioner shall be entitled to one vote on all9 matters that are voted upon by the Commission.

10 7. The Commission shall meet at least once during each 11 calendar year. Additional meetings may be held as set forth in 12 the bylaws. The Commission may meet by telecommunication, video 13 conference or other similar electronic means.

14 C. The Commission shall have the following powers:

15 1. Establish the fiscal year of the Commission;

16 2. Establish a code of conduct and conflict of interest 17 policies;

18 3. Adopt Rules and bylaws;

Maintain its financial records in accordance with the
 bylaws;

5. Meet and take such actions as are consistent with the provisions of this Compact, the Commission's Rules, and the bylaws;

6. Initiate and conclude legal proceedings or actions in the name of the Commission, provided that the standing of any State Licensing Authority to sue or be sued under applicable law shall not be affected;

7. Maintain and certify records and information provided to a Participating State as the authenticated business records of the Commission, and designate a person to do so on the Commission's

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1 behalf;

2 8. Purchase and maintain insurance and bonds;

9. Borrow, accept, or contract for services of personnel,
including, but not limited to, employees of a Participating
State;

6 10. Conduct an annual financial review;

7 11. Hire employees, elect or appoint officers, fix 8 compensation, define duties, grant such individuals appropriate 9 authority to carry out the purposes of the Compact, and 10 establish the Commission's personnel policies and programs 11 relating to conflicts of interest, qualifications of personnel, 12 and other related personnel matters;

12. As set forth in the Commission Rules, charge a fee to a 13 Licensee for the grant of a Compact Privilege in a Remote State 14 15 and thereafter, as may be established by Commission Rule, charge 16 the Licensee a Compact Privilege renewal fee for each renewal period in which that Licensee exercises or intends to exercise 17 18 the Compact Privilege in that Remote State. Nothing herein shall 19 be construed to prevent a Remote State from charging a Licensee 20 a fee for a Compact Privilege or renewals of a Compact Privilege, or a fee for the Jurisprudence Requirement if the 21 Remote State imposes such a requirement for the grant of a 22 23 Compact Privilege;

13. Accept any and all appropriate gifts, donations, grants
of money, other sources of revenue, equipment, supplies,
materials, and services, and receive, utilize, and dispose of
the same; provided that at all times the Commission shall avoid
any appearance of impropriety and/or conflict of interest;
14. Lease, purchase, retain, own, hold, improve, or use any
property, real, personal, or mixed, or any undivided interest

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1 therein;

2 15. Sell, convey, mortgage, pledge, lease, exchange, abandon,
3 or otherwise dispose of any property real, personal, or mixed;

4 16. Establish a budget and make expenditures;

5 17. Borrow money;

6 18. Appoint committees, including standing committees, which 7 may be composed of members, State regulators, State legislators 8 or their representatives, and consumer representatives, and such 9 other interested persons as may be designated in this Compact 10 and the bylaws;

11 19. Provide and receive information from, and cooperate with, 12 law enforcement agencies;

13 20. Elect a Chair, Vice Chair, Secretary and Treasurer and 14 such other officers of the Commission as provided in the 15 Commission's bylaws;

16 21. Establish and elect an Executive Board;

17 22. Adopt and provide to the Participating States an annual18 report;

19 23. Determine whether a State's enacted compact is materially 20 different from the Model Compact language such that the State 21 would not qualify for participation in the Compact; and 22 24. Perform such other functions as may be necessary or 23 appropriate to achieve the purposes of this Compact.

24 D. Meetings of the Commission

All meetings of the Commission that are not closed
 pursuant to this subsection shall be open to the public. Notice
 of public meetings shall be posted on the Commission's website
 at least thirty (30) days prior to the public meeting.
 Notwithstanding subsection D.1 of this section, the

30 Commission may convene an emergency public meeting by providing

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1 at least twenty-four (24) hours prior notice on the Commission's 2 website, and any other means as provided in the Commission's 3 Rules, for any of the reasons it may dispense with notice of 4 proposed rulemaking under Section 9.L. The Commission's legal 5 counsel shall certify that one of the reasons justifying an 6 emergency public meeting has been met.

7 3. Notice of all Commission meetings shall provide the time, 8 date, and location of the meeting, and if the meeting is to be 9 held or accessible via telecommunication, video conference, or 10 other electronic means, the notice shall include the mechanism 11 for access to the meeting through such means.

12 4. The Commission may convene in a closed, non-public meeting13 for the Commission to receive legal advice or to discuss:

14 a. Non-compliance of a Participating State with its15 obligations under the Compact;

b. The employment, compensation, discipline or other matters, practices or procedures related to specific employees or other matters related to the Commission's internal personnel practices and procedures;

20 c. Current or threatened discipline of a Licensee or Compact 21 Privilege holder by the Commission or by a Participating State's 22 Licensing Authority;

d. Current, threatened, or reasonably anticipated litigation;
e. Negotiation of contracts for the purchase, lease, or sale
of goods, services, or real estate;

26 f. Accusing any person of a crime or formally censuring any 27 person;

28 g. Trade secrets or commercial or financial information that 29 is privileged or confidential;

30 h. Information of a personal nature where disclosure would 20230HB1586PN1866 - 18 - constitute a clearly unwarranted invasion of personal privacy;
 i. Investigative records compiled for law enforcement
 purposes;

j. Information related to any investigative reports prepared
by or on behalf of or for use of the Commission or other
committee charged with responsibility of investigation or
determination of compliance issues pursuant to the Compact;
k. Legal advice;

9 1. Matters specifically exempted from disclosure to the 10 public by federal or Participating State law; and 11 m. Other matters as promulgated by the Commission by Rule. 12 5. If a meeting, or portion of a meeting, is closed, the 13 presiding officer shall state that the meeting will be closed 14 and reference each relevant exempting provision, and such 15 reference shall be recorded in the minutes.

16 6. The Commission shall keep minutes that fully and clearly describe all matters discussed in a meeting and shall provide a 17 18 full and accurate summary of actions taken, and the reasons 19 therefore, including a description of the views expressed. All documents considered in connection with an action shall be 20 identified in such minutes. All minutes and documents of a 21 closed meeting shall remain under seal, subject to release only 22 23 by a majority vote of the Commission or order of a court of 24 competent jurisdiction.

25 E. Financing of the Commission

The Commission shall pay, or provide for the payment of,
 the reasonable expenses of its establishment, organization, and
 ongoing activities.

The Commission may accept any and all appropriate sources
 of revenue, donations, and grants of money, equipment, supplies,

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1 materials, and services.

2 3. The Commission may levy on and collect an annual 3 assessment from each Participating State and impose fees on Licensees of Participating States when a Compact Privilege is 4 granted, to cover the cost of the operations and activities of 5 the Commission and its staff, which must be in a total amount 6 7 sufficient to cover its annual budget as approved each fiscal 8 year for which sufficient revenue is not provided by other 9 sources. The aggregate annual assessment amount for Participating States shall be allocated based upon a formula 10 that the Commission shall promulgate by Rule. 11

12 4. The Commission shall not incur obligations of any kind 13 prior to securing the funds adequate to meet the same; nor shall 14 the Commission pledge the credit of any Participating State, 15 except by and with the authority of the Participating State.

16 5. The Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of 17 18 the Commission shall be subject to the financial review and 19 accounting procedures established under its bylaws. All receipts 20 and disbursements of funds handled by the Commission shall be subject to an annual financial review by a certified or licensed 21 public accountant, and the report of the financial review shall 22 23 be included in and become part of the annual report of the 24 Commission.

25 F. The Executive Board

1. The Executive Board shall have the power to act on behalf of the Commission according to the terms of this Compact. The powers, duties, and responsibilities of the Executive Board shall include:

30 a. Overseeing the day-to-day activities of the administration 20230HB1586PN1866 - 20 - of the Compact including compliance with the provisions of the
 Compact, the Commission's Rules and bylaws;

b. Recommending to the Commission changes to the Rules or bylaws, changes to this Compact legislation, fees charged to Compact Participating States, fees charged to Licensees, and other fees;

7 c. Ensuring Compact administration services are appropriately8 provided, including by contract;

9 d. Preparing and recommending the budget;

e. Maintaining financial records on behalf of the Commission;
f. Monitoring Compact compliance of Participating States and
providing compliance reports to the Commission;

13 g. Establishing additional committees as necessary;

h. Exercising the powers and duties of the Commission during the interim between Commission meetings, except for adopting or amending Rules, adopting or amending bylaws, and exercising any other powers and duties expressly reserved to the Commission by Rule or bylaw; and

19 i. Other duties as provided in the Rules or bylaws of the
 20 Commission.

2. The Executive Board shall be composed of up to seven (7)22 members:

a. The Chair, Vice Chair, Secretary and Treasurer of the
Commission and any other members of the Commission who serve on
the Executive Board shall be voting members of the Executive
Board; and

b. Other than the Chair, Vice Chair, Secretary, and
Treasurer, the Commission may elect up to three (3) voting
members from the current membership of the Commission.
3. The Commission may remove any member of the Executive

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1 Board as provided in the Commission's bylaws.

2 4. The Executive Board shall meet at least annually.

a. An Executive Board meeting at which it takes or intends to
take formal action on a matter shall be open to the public,
except that the Executive Board may meet in a closed, non-public
session of a public meeting when dealing with any of the matters
covered under subsection D.4.

8 b. The Executive Board shall give five (5) business days' 9 notice of its public meetings, posted on its website and as it 10 may otherwise determine to provide notice to persons with an 11 interest in the public matters the Executive Board intends to 12 address at those meetings.

13 5. The Executive Board may hold an emergency meeting when14 acting for the Commission to:

15 a. Meet an imminent threat to public health, safety, or 16 welfare;

17 b. Prevent a loss of Commission or Participating State funds; 18 or

G. Qualified Immunity, Defense, and Indemnification

19 c. Protect public health and safety.

21 1. The members, officers, executive director, employees and representatives of the Commission shall be immune from suit and 22 23 liability, both personally and in their official capacity, for 24 any claim for damage to or loss of property or personal injury 25 or other civil liability caused by or arising out of any actual 26 or alleged act, error, or omission that occurred, or that the person against whom the claim is made had a reasonable basis for 27 28 believing occurred within the scope of Commission employment, 29 duties or responsibilities; provided that nothing in this 30 paragraph shall be construed to protect any such person from

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suit or liability for any damage, loss, injury, or liability
 caused by the intentional or willful or wanton misconduct of
 that person. The procurement of insurance of any type by the
 Commission shall not in any way compromise or limit the immunity
 granted hereunder.

2. The Commission shall defend any member, officer, executive 6 7 director, employee, and representative of the Commission in any 8 civil action seeking to impose liability arising out of any actual or alleged act, error, or omission that occurred within 9 10 the scope of Commission employment, duties, or responsibilities, 11 or as determined by the Commission that the person against whom the claim is made had a reasonable basis for believing occurred 12 13 within the scope of Commission employment, duties, or 14 responsibilities; provided that nothing herein shall be 15 construed to prohibit that person from retaining their own 16 counsel at their own expense; and provided further, that the actual or alleged act, error, or omission did not result from 17 18 that person's intentional or willful or wanton misconduct. 19 3. Notwithstanding subsection G.1 of this section, should any 20 member, officer, executive director, employee, or representative 21 of the Commission be held liable for the amount of any settlement or judgment arising out of any actual or alleged act, 22 23 error, or omission that occurred within the scope of that 24 individual's employment, duties, or responsibilities for the 25 Commission, or that the person to whom that individual is liable 26 had a reasonable basis for believing occurred within the scope of the individual's employment, duties, or responsibilities for 27 28 the Commission, the Commission shall indemnify and hold harmless

29 such individual, provided that the actual or alleged act, error, 30 or omission did not result from the intentional or willful or

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1 wanton misconduct of the individual.

4. Nothing herein shall be construed as a limitation on the
liability of any Licensee for professional malpractice or
misconduct, which shall be governed solely by any other
applicable State laws.

5. Nothing in this Compact shall be interpreted to waive or
otherwise abrogate a Participating State's state action immunity
or state action affirmative defense with respect to antitrust
claims under the Sherman Act, Clayton Act, or any other State or
federal antitrust or anticompetitive law or regulation.
Nothing in this Compact shall be construed to be a waiver

12 of sovereign immunity by the Participating States or by the 13 Commission.

14 SECTION 8. DATA SYSTEM

A. The Commission shall provide for the development, maintenance, operation, and utilization of a coordinated database and reporting system containing licensure, Adverse Action, and the presence of Significant Investigative Information on all Licensees and applicants for a License in Participating States.

B. Notwithstanding any other provision of State law to the contrary, a Participating State shall submit a uniform data set to the Data System on all individuals to whom this Compact is applicable as required by the Rules of the Commission,

25 including:

26 1. Identifying information;

27 2. Licensure data;

Adverse Actions against a Licensee, License applicant or
 Compact Privilege and information related thereto;
 Anon-confidential information related to Alternative

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Program participation, the beginning and ending dates of such
 participation, and other information related to such
 participation;

5. Any denial of an application for licensure, and the
reason(s) for such denial, (excluding the reporting of any
criminal history record information where prohibited by law);
6. The presence of Significant Investigative Information; and
7. Other information that may facilitate the administration
9 of this Compact or the protection of the public, as determined
10 by the Rules of the Commission.

11 C. The records and information provided to a Participating 12 State pursuant to this Compact or through the Data System, when 13 certified by the Commission or an agent thereof, shall 14 constitute the authenticated business records of the Commission, 15 and shall be entitled to any associated hearsay exception in any 16 relevant judicial, quasi-judicial or administrative proceedings 17 in a Participating State.

D. Significant Investigative Information pertaining to a Licensee in any Participating State will only be available to other Participating States.

21 E. It is the responsibility of the Participating States to 22 monitor the database to determine whether Adverse Action has 23 been taken against a Licensee or License applicant. Adverse 24 Action information pertaining to a Licensee or License applicant 25 in any Participating State will be available to any other 26 Participating State.

F. Participating States contributing information to the Data System may designate information that may not be shared with the public without the express permission of the contributing State. G. Any information submitted to the Data System that is

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subsequently expunded pursuant to federal law or the laws of the
 Participating State contributing the information shall be
 removed from the Data System.

4 SECTION 9. RULEMAKING

A. The Commission shall promulgate reasonable Rules in order 5 6 to effectively and efficiently implement and administer the 7 purposes and provisions of the Compact. A Commission Rule shall 8 be invalid and have no force or effect only if a court of competent jurisdiction holds that the Rule is invalid because 9 10 the Commission exercised its rulemaking authority in a manner 11 that is beyond the scope and purposes of the Compact, or the 12 powers granted hereunder, or based upon another applicable 13 standard of review.

B. The Rules of the Commission shall have the force of law in each Participating State, provided however that where the Rules of the Commission conflict with the laws of the Participating State that establish the Participating State's Scope of Practice as held by a court of competent jurisdiction, the Rules of the Commission shall be ineffective in that State to the extent of the conflict.

C. The Commission shall exercise its Rulemaking powers pursuant to the criteria set forth in this section and the Rules adopted thereunder. Rules shall become binding as of the date specified by the Commission for each Rule.

D. If a majority of the legislatures of the Participating States rejects a Commission Rule or portion of a Commission Rule, by enactment of a statute or resolution in the same manner used to adopt the Compact, within four (4) years of the date of adoption of the Rule, then such Rule shall have no further force and effect in any Participating State or to any State applying

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1 to participate in the Compact.

2 E. Rules shall be adopted at a regular or special meeting of3 the Commission.

F. Prior to adoption of a proposed Rule, the Commission shall 4 hold a public hearing and allow persons to provide oral and 5 written comments, data, facts, opinions, and arguments. 6 7 G. Prior to adoption of a proposed Rule by the Commission, 8 and at least thirty (30) days in advance of the meeting at which the Commission will hold a public hearing on the proposed Rule, 9 10 the Commission shall provide a Notice of Proposed Rulemaking: 11 1. On the website of the Commission or other publicly accessible platform; 12

To persons who have requested notice of the Commission's
 notices of proposed rulemaking, and

15 3. In such other way(s) as the Commission may by Rule16 specify.

H. The Notice of Proposed Rulemaking shall include:

 The time, date, and location of the public hearing at
 which the Commission will hear public comments on the proposed
 Rule and, if different, the time, date, and location of the
 meeting where the Commission will consider and vote on the
 proposed Rule;

2. If the hearing is held via telecommunication, video
 24 conference, or other electronic means, the Commission shall
 25 include the mechanism for access to the hearing in the Notice of
 26 Proposed Rulemaking;

3. The text of the proposed Rule and the reason therefor;
4. A request for comments on the proposed Rule from any
interested person; and

30 5. The manner in which interested persons may submit written 20230HB1586PN1866 - 27 - 1 comments.

I. All hearings will be recorded. A copy of the recording and
all written comments and documents received by the Commission in
response to the proposed Rule shall be available to the public.
J. Nothing in this section shall be construed as requiring a
separate hearing on each Commission Rule. Rules may be grouped
for the convenience of the Commission at hearings required by
this section.

9 K. The Commission shall, by majority vote of all 10 Commissioners, take final action on the proposed Rule based on 11 the rulemaking record.

The Commission may adopt changes to the proposed Rule
 provided the changes do not enlarge the original purpose of the
 proposed Rule.

15 2. The Commission shall provide an explanation of the reasons 16 for substantive changes made to the proposed Rule as well as 17 reasons for substantive changes not made that were recommended 18 by commenters.

19 3. The Commission shall determine a reasonable effective date 20 for the Rule. Except for an emergency as provided in subsection 21 L, the effective date of the Rule shall be no sooner than thirty 22 (30) days after the Commission issuing the notice that it 23 adopted or amended the Rule.

L. Upon determination that an emergency exists, the Commission may consider and adopt an emergency Rule with 24 hours' notice, with opportunity to comment, provided that the usual rulemaking procedures provided in the Compact and in this section shall be retroactively applied to the Rule as soon as reasonably possible, in no event later than ninety (90) days after the effective date of the Rule. For the purposes of this

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1 provision, an emergency Rule is one that must be adopted 2 immediately in order to:

3 1. Meet an imminent threat to public health, safety, or4 welfare;

5 2. Prevent a loss of Commission or Participating State funds;
6 3. Meet a deadline for the promulgation of a Rule that is
7 established by federal law or rule; or

8 4. Protect public health and safety.

M. The Commission or an authorized committee of the 9 Commission may direct revisions to a previously adopted Rule for 10 11 purposes of correcting typographical errors, errors in format, 12 errors in consistency, or grammatical errors. Public notice of 13 any revisions shall be posted on the website of the Commission. 14 The revision shall be subject to challenge by any person for a 15 period of thirty (30) days after posting. The revision may be 16 challenged only on grounds that the revision results in a material change to a Rule. A challenge shall be made in writing 17 and delivered to the Commission prior to the end of the notice 18 19 period. If no challenge is made, the revision will take effect 20 without further action. If the revision is challenged, the 21 revision may not take effect without the approval of the 22 Commission.

N. No Participating State's rulemaking requirements shallapply under this Compact.

25 SECTION 10. OVERSIGHT, DISPUTE RESOLUTION, AND ENFORCEMENT
26 A. Oversight

The executive and judicial branches of State government in
 each Participating State shall enforce this Compact and take all
 actions necessary and appropriate to implement the Compact.
 Venue is proper and judicial proceedings by or against the

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1 Commission shall be brought solely and exclusively in a court of 2 competent jurisdiction where the principal office of the 3 Commission is located. The Commission may waive venue and jurisdictional defenses to the extent it adopts or consents to 4 participate in alternative dispute resolution proceedings. 5 Nothing herein shall affect or limit the selection or propriety 6 of venue in any action against a Licensee for professional 7 8 malpractice, misconduct or any such similar matter.

9 3. The Commission shall be entitled to receive service of
10 process in any proceeding regarding the enforcement or
11 interpretation of the Compact or Commission Rule and shall have
12 standing to intervene in such a proceeding for all purposes.
13 Failure to provide the Commission service of process shall
14 render a judgment or order void as to the Commission, this
15 Compact, or promulgated Rules.

B. Default, Technical Assistance, and Termination 16 17 1. If the Commission determines that a Participating State 18 has defaulted in the performance of its obligations or 19 responsibilities under this Compact or the promulgated Rules, 20 the Commission shall provide written notice to the defaulting State. The notice of default shall describe the default, the 21 proposed means of curing the default, and any other action that 22 23 the Commission may take, and shall offer training and specific 24 technical assistance regarding the default.

25 2. The Commission shall provide a copy of the notice of26 default to the other Participating States.

27 C. If a State in default fails to cure the default, the 28 defaulting State may be terminated from the Compact upon an 29 affirmative vote of a majority of the Commissioners, and all 30 rights, privileges and benefits conferred on that State by this

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Compact may be terminated on the effective date of termination.
 A cure of the default does not relieve the offending State of
 obligations or liabilities incurred during the period of
 default.

D. Termination of participation in the Compact shall be 5 6 imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall 7 8 be given by the Commission to the governor, the majority and minority leaders of the defaulting State's legislature, the 9 10 defaulting State's State Licensing Authority or Authorities, as applicable, and each of the Participating States' State 11 12 Licensing Authority or Authorities, as applicable.

E. A State that has been terminated is responsible for all assessments, obligations, and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination.

F. Upon the termination of a State's participation in this 17 18 Compact, that State shall immediately provide notice to all 19 Licensees of the State, including Licensees of other 20 Participating States issued a Compact Privilege to practice within that State, of such termination. The terminated State 21 shall continue to recognize all Compact Privileges then in 22 23 effect in that State for a minimum of one hundred eighty (180) 24 days after the date of said notice of termination.

G. The Commission shall not bear any costs related to a State that is found to be in default or that has been terminated from the Compact, unless agreed upon in writing between the Commission and the defaulting State.

H. The defaulting State may appeal the action of theCommission by petitioning the U.S. District Court for the

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District of Columbia or the federal district where the
 Commission has its principal offices. The prevailing party shall
 be awarded all costs of such litigation, including reasonable
 attorney's fees.

5 I. Dispute Resolution

1. Upon request by a Participating State, the Commission
shall attempt to resolve disputes related to the Compact that
arise among Participating States and between Participating
States and non-Participating States.

10 2. The Commission shall promulgate a Rule providing for both 11 mediation and binding dispute resolution for disputes as 12 appropriate.

13 J. Enforcement

The Commission, in the reasonable exercise of its
 discretion, shall enforce the provisions of this Compact and the
 Commission's Rules.

17 2. By majority vote, the Commission may initiate legal action 18 against a Participating State in default in the United States 19 District Court for the District of Columbia or the federal 20 district where the Commission has its principal offices to enforce compliance with the provisions of the Compact and its 21 promulgated Rules. The relief sought may include both injunctive 22 23 relief and damages. In the event judicial enforcement is 24 necessary, the prevailing party shall be awarded all costs of 25 such litigation, including reasonable attorney's fees. The 26 remedies herein shall not be the exclusive remedies of the Commission. The Commission may pursue any other remedies 27 28 available under federal or the defaulting Participating State's 29 law.

30 3. A Participating State may initiate legal action against 20230HB1586PN1866 - 32 -

the Commission in the U.S. District Court for the District of 1 2 Columbia or the federal district where the Commission has its 3 principal offices to enforce compliance with the provisions of the Compact and its promulgated Rules. The relief sought may 4 5 include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be 6 awarded all costs of such litigation, including reasonable 7 8 attorney's fees.

9 4. No individual or entity other than a Participating State
10 may enforce this Compact against the Commission.
11 SECTION 11. EFFECTIVE DATE, WITHDRAWAL, AND AMENDMENT
12 A. The Compact shall come into effect on the date on which

13 the Compact statute is enacted into law in the seventh 14 Participating State.

1. On or after the effective date of the Compact, the
 Commission shall convene and review the enactment of each of the
 States that enacted the Compact prior to the Commission
 convening ("Charter Participating States") to determine if the
 statute enacted by each such Charter Participating State is
 materially different than the Model Compact.

a. A Charter Participating State whose enactment is found to
be materially different from the Model Compact shall be entitled
to the default process set forth in Section 10.

24 b. If any Participating State is later found to be in 25 default, or is terminated or withdraws from the Compact, the 26 Commission shall remain in existence and the Compact shall 27 remain in effect even if the number of Participating States 28 should be less than seven (7).

2. Participating States enacting the Compact subsequent to
 30 the Charter Participating States shall be subject to the process

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set forth in Section 7.C.23 to determine if their enactments are
 materially different from the Model Compact and whether they
 qualify for participation in the Compact.

3. All actions taken for the benefit of the Commission or in
furtherance of the purposes of the administration of the Compact
prior to the effective date of the Compact or the Commission
coming into existence shall be considered to be actions of the
Commission unless specifically repudiated by the Commission.

9 4. Any State that joins the Compact subsequent to the 10 Commission's initial adoption of the Rules and bylaws shall be 11 subject to the Commission's Rules and bylaws as they exist on 12 the date on which the Compact becomes law in that State. Any 13 Rule that has been previously adopted by the Commission shall 14 have the full force and effect of law on the day the Compact 15 becomes law in that State.

B. Any Participating State may withdraw from this Compact by enacting a statute repealing that State's enactment of the Compact.

A Participating State's withdrawal shall not take effect
 until one hundred eighty (180) days after enactment of the
 repealing statute.

22 2. Withdrawal shall not affect the continuing requirement of 23 the withdrawing State's Licensing Authority or Authorities to 24 comply with the investigative and Adverse Action reporting 25 requirements of this Compact prior to the effective date of 26 withdrawal.

Upon the enactment of a statute withdrawing from this
 Compact, the State shall immediately provide notice of such
 withdrawal to all Licensees within that State. Notwithstanding
 any subsequent statutory enactment to the contrary, such

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withdrawing State shall continue to recognize all Compact
 Privileges to practice within that State granted pursuant to
 this Compact for a minimum of one hundred eighty (180) days
 after the date of such notice of withdrawal.

5 C. Nothing contained in this Compact shall be construed to 6 invalidate or prevent any licensure agreement or other 7 cooperative arrangement between a Participating State and a non-8 Participating State that does not conflict with the provisions 9 of this Compact.

D. This Compact may be amended by the Participating States. No amendment to this Compact shall become effective and binding upon any Participating State until it is enacted into the laws of all Participating States.

14 SECTION 12. CONSTRUCTION AND SEVERABILITY

A. This Compact and the Commission's rulemaking authority
shall be liberally construed so as to effectuate the purposes,
and the implementation and administration of the Compact.
Provisions of the Compact expressly authorizing or requiring the
promulgation of Rules shall not be construed to limit the
Commission's rulemaking authority solely for those purposes.

21 B. The provisions of this Compact shall be severable and if any phrase, clause, sentence or provision of this Compact is 22 23 held by a court of competent jurisdiction to be contrary to the 24 constitution of any Participating State, a State seeking 25 participation in the Compact, or of the United States, or the applicability thereof to any government, agency, person or 26 27 circumstance is held to be unconstitutional by a court of 28 competent jurisdiction, the validity of the remainder of this 29 Compact and the applicability thereof to any other government, 30 agency, person or circumstance shall not be affected thereby.

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1 C. Notwithstanding subsection B of this section, the 2 Commission may deny a State's participation in the Compact or, 3 in accordance with the requirements of Section 10.B, terminate a Participating State's participation in the Compact, if it 4 determines that a constitutional requirement of a Participating 5 State is a material departure from the Compact. Otherwise, if 6 this Compact shall be held to be contrary to the constitution of 7 any Participating State, the Compact shall remain in full force 8 and effect as to the remaining Participating States and in full 9 10 force and effect as to the Participating State affected as to all severable matters. 11

SECTION 13. CONSISTENT EFFECT AND CONFLICT WITH OTHER STATE LAWS A. Nothing herein shall prevent or inhibit the enforcement of any other law of a Participating State that is not inconsistent with the Compact.

B. Any laws, statutes, regulations, or other legal requirements in a Participating State in conflict with the Compact are superseded to the extent of the conflict.

C. All permissible agreements between the Commission and the
 Participating States are binding in accordance with their terms.
 Section 3. When and how compact becomes operative.

(a) General rule.--When the Governor executes the Dentist 22 23 and Dental Hygienist Compact on behalf of this State and files a 24 verified copy thereof with the Secretary of the Commonwealth and 25 when the compact is ratified by six or more other states, then 26 the compact shall become operative and effective between this State and such other state or states. The Governor is hereby 27 28 authorized and directed to take such action as may be necessary 29 to complete the exchange of official documents between this 30 State and any other state ratifying the compact.

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1 Notice in Pennsylvania Bulletin. -- The Secretary of the (b) Commonwealth shall transmit a notice to the Legislative 2 3 Reference Bureau for publication in the next available issue of the Pennsylvania Bulletin when the conditions set forth in 4 subsection (a) are satisfied and shall include in the notice the 5 date on which the compact became effective and operative between 6 7 this State and any other state or states in accordance with this 8 act.

9 Section 4. Compensation and expenses of commissioner.

10 The commissioner who represents this State, as provided for in section 7B of the Compact, shall not be entitled to any 11 12 additional compensation for his duties and responsibilities as 13 commissioner but shall be entitled to reimbursement for 14 reasonable expenses actually incurred in connection with his duties and responsibilities as commissioner in the same manner 15 as for expenses incurred in connection with other duties and 16 17 responsibilities of his office or employment.

18 Section 5. Effective date.

19 This act shall take effect in 60 days.

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