## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## SENATE BILL

No. 22

Session of 2023

INTRODUCED BY HUGHES, PHILLIPS-HILL, DILLON, PENNYCUICK, FONTANA, HAYWOOD, AUMENT, COSTA, CULVER, BREWSTER, CAPPELLETTI, KANE, SCHWANK AND COLLETT, JUNE 14, 2023

REFERRED TO COMMUNICATIONS AND TECHNOLOGY, JUNE 14, 2023

## AN ACT

1 2 3	Amending Title 50 (Mental Health) of the Pennsylvania Consolidated Statutes, providing for protection of minors or social media; and imposing penalties.
4	The General Assembly of the Commonwealth of Pennsylvania
5	hereby enacts as follows:
6	Section 1. Title 50 of the Pennsylvania Consolidated
7	Statutes is amended by adding parts to read:
8	<u>Part</u>
9	I. Preliminary Provisions (Reserved)
10	II. Minors
11	PART I. PRELIMINARY PROVISIONS
12	(Reserved).
13	PART II. MINORS
14	<u>Chapter</u>
15	10. Preliminary Provisions (Reserved)
16	11. Protecting Minors on Social Media
17	CHAPTER 10
18	PRELIMINARY PROVISIONS

1	(Reserved)
2	CHAPTER 11
3	PROTECTING MINORS ON SOCIAL MEDIA
4	Subchapter
5	A. General Provisions
6	B. Cause of Action
7	C. Consent to Open an Account
8	D. Data
9	SUBCHAPTER A
10	GENERAL PROVISIONS
11	Sec.
12	1101. Scope of chapter.
13	1102. Legislative intent.
14	1103. Definitions.
15	§ 1101. Scope of chapter.
16	This chapter relates to protecting minors on social media.
17	§ 1102. Legislative intent.
18	The General Assembly finds and declares as follows:
19	(1) Social media use among American teenagers is nearly
20	universal. According to the Pew Research Center, 95% of teens
21	report using YouTube and 67% of teens have used TikTok, with
22	16% using it almost constantly.
23	(2) Social media platforms are designed to be addictive,
24	with teenagers at particular risk of excessive use. According
25	to the Pew Research Center, 54% of teens say it would be
26	difficult to give up social media entirely.
27	(3) Social media use is linked to negative feelings
28	among teens. A growing body of research, described in the
29	International Journal of Adolescence and Youth and elsewhere,
30	has found that increased social media use is associated with

1	greater rates of depression and anxiety in teens. Additional
2	research published in the Children and Youth Services Review
3	describe a trend in which social media use can trigger and
4	accelerate offline violence.
5	(4) Rates of suicide and self-harm among American
6	teenagers have grown dramatically in recent years. The
7	Centers for Disease Control and Prevention have found that,
8	in 2021, three in five girls felt persistently sad and
9	hopeless, while more than one in four girls reported
10	seriously considering attempting suicide. These rates have
11	increased significantly since 2011.
12	(5) Federal and State policymakers are beginning to
13	recognize the risks that social media use place on American
14	youth. A number of recent policy proposals provide parents
15	and guardians of teenagers with greater oversight over their
16	children's social media use.
17	(6) In May 2023, the United States Surgeon General
18	released a health advisory finding that social media can
19	"have a profound risk of harm to the mental health and well-
20	being of children and adolescents." The advisory recommends
21	policies that limit access to social media and require
22	greater protection of data relating to children and
23	adolescents.
24	(7) In addition to empowering parents and guardians to
25	protect children against these risks, policymakers are
26	establishing mechanisms to hold social media companies
27	accountable for harms to children and youth.
28	(8) Greater oversight of social media platforms will

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more productive and healthy fashion.

enable families in this Commonwealth to use online tools in a

- 1 § 1103. Definitions.
- 2 As used in this chapter, the following words and phrases
- 3 shall have the meanings given to them in this section unless the
- 4 <u>context clearly indicates otherwise:</u>
- 5 "Account." Any means of registration by which an individual
- 6 may engage in one or more functions of a social media platform.
- 7 <u>"Algorithmic recommendation."</u> A fully or partially automated
- 8 system that suggests, promotes or ranks information for, or
- 9 presents advertising to, an individual.
- 10 "Delete." To remove personal information such that the
- 11 information is not retrievable by anyone and cannot be retrieved
- 12 in the normal course of business.
- 13 "Mine." The activity or process of searching through large
- 14 <u>amounts of information for specific data or patterns.</u>
- 15 "Minor." Except as provided in section 1131 (relating to
- 16 <u>definitions</u>), an individual who is less than 16 years of age.
- 17 "Personal information." As defined in 15 U.S.C. § 6501
- 18 (relating to definitions).
- 19 "School entity." A school district, intermediate unit, area
- 20 career and technical school, charter school or private
- 21 residential rehabilitative institution.
- 22 "Social media company." A person that owns or operates one
- 23 or more social media platforms.
- 24 "Social media platform." A public or semi-public Internet-
- 25 <u>based service or application that has users in this Commonwealth</u>
- 26 and that meets all of the following:
- 27 (1) A substantial function of the service or application
- is to connect users in order to allow users to interact
- 29 socially with each other within the service or application.
- 30 (2) The service or application allows users to do one or

1	<pre>more of the following:</pre>
2	(i) Construct a public or semi-public profile for
3	purposes of signing into and using the service or
4	application.
5	(ii) Populate a list of other users with whom an
6	individual shares a social connection within the system.
7	(iii) Create or post content viewable by other
8	users, including on message boards, in chat rooms or
9	through a landing page or main feed that presents the
10	user with content generated by other users.
11	SUBCHAPTER B
12	<u>CAUSE OF ACTION</u>
13	Sec.
14	1110. Cause of action.
15	§ 1110. Cause of action.
16	(a) EstablishmentA parent or legal guardian of a minor
17	may bring a civil cause of action against a social media company
18	that intentionally, knowingly, recklessly or negligently causes
19	or encourages a minor to access content which subjects the minor
20	to a risk of emotional or physical harm, which adversely affects
21	the mental health or dignity of the minor or that creates a
22	reasonable likelihood of bodily injury or death to the minor.
23	Prohibited activity under this subsection may include:
24	(1) Causing or encouraging access to content that
25	encourages eating disorders, violence, substance abuse,
26	sexual exploitation and suicide or discusses means of
27	suicide.
28	(2) The use of features that attempt to maximize time,
29	attention and engagement of a minor on social media.
30	(3) The use of tools that adversely affect the health,

- 1 emotional and physical development of a minor.
- 2 (b) Damages. -- A court of competent jurisdiction may award
- 3 damages as provided under this subsection. In determining the
- 4 extent of injury, the court shall consider the damage caused to
- 5 the minor due to utilization of a social media platform by the
- 6 minor. The court may award:
- 7 (1) Actual costs incurred as a result of the damage,
- 8 <u>including costs associated with counseling services, doctors</u>
- 9 <u>visits, treatment and co-pays.</u>
- 10 (2) Reasonable attorney fees and court costs.
- 11 (3) Punitive damages determined by the court.
- 12 <u>(4) Consequential damages, if harm to reputation</u>
- occurred, as determined by the court.
- 14 (c) Remedies preserved. -- Nothing under this section shall be
- 15 construed to limit the ability of a person to receive a civil
- 16 penalty under this chapter.
- 17 (d) Good faith.--It shall be a defense to a cause of action
- 18 under subsection (a) if a social media company takes good faith
- 19 actions, as determined by a court of competent jurisdiction, to
- 20 protect a minor from harm while using the social media company's
- 21 platform.
- 22 SUBCHAPTER C
- 23 CONSENT TO OPEN AN ACCOUNT
- 24 Sec.
- 25 1121. Applicability.
- 26 1122. Approval prohibited.
- 27 <u>1123.</u> Duties.
- 28 1124. Revocation of consent.
- 29 1125. Violations.
- 30 § 1121. Applicability.

- 1 This subchapter shall apply to accounts opened on or after
- 2 the effective date of this section.
- 3 § 1122. Approval prohibited.
- 4 A social media company may not approve the creation of an
- 5 <u>account for a minor or allow a minor to open or operate an</u>
- 6 account without affirmative written consent of the minor's
- 7 parent or legal quardian.
- 8 <u>§ 1123.</u> Duties.
- 9 (a) Attorney General. -- The Office of Attorney General shall
- 10 <u>develop and make available on their publicly accessible Internet</u>
- 11 website a form that may be used by a parent or legal guardian to
- 12 provide consent for a minor to open a social media account. The
- 13 Attorney General shall transmit a copy of the form to each
- 14 <u>social media company.</u>
- 15 (b) Social media company. -- Each social media company shall
- 16 post in a conspicuous place on each of their social media
- 17 platforms notice that written consent by the minor's parent or
- 18 legal guardian shall be required prior to opening an account.
- 19 The social media platform shall allow for a parent or legal
- 20 quardian to submit, electronically or via mail service, a
- 21 completed consent notification form developed by the Attorney
- 22 General under subsection (a). A social media platform may
- 23 <u>include a method for a parent or legal quardian to provide</u>
- 24 written consent as required by this chapter via electronic
- 25 means. Any electronic consent included in a social media
- 26 platform must include the same information as required by the
- 27 form developed by the Attorney General's office under subsection
- 28 <u>(a)</u>.
- 29 (c) Failure to obtain consent. -- To the extent possible, if a
- 30 minor opens a social media account without written consent by

- 1 their parent or legal quardian, the social media company shall,
- 2 within 24 hours of discovery of the failure to obtain the
- 3 consent:
- 4 (1) suspend the social media account; and
- 5 (2) notify the parent or legal quardian that the minor
- 6 <u>has attempted to open a social media account without their</u>
- 7 <u>consent.</u>
- 8 (d) Social media account access. -- If a parent or legal
- 9 <u>quardian provides written consent to a minor to open a social</u>
- 10 media account under this section, the social media company shall
- 11 ensure a parent or legal guardian has the same access to the
- 12 minor's account as if they were the account holder.
- 13 (e) Notice of alleged violation. -- A social media company
- 14 shall develop and post notice on its website of the methods,
- 15 <u>such as electronic and telephonic means</u>, by which a minor's
- 16 parent or legal quardian may notify the social media company
- 17 that the minor has opened a social media account on its social
- 18 media platform without the required written consent.
- 19 § 1124. Revocation of consent.
- 20 (a) Time.--A parent or legal quardian of a minor who has
- 21 provided written consent under this subchapter may revoke the
- 22 consent at any time.
- 23 (b) Social media company.--A social media company shall take
- 24 reasonable steps to provide a parent or legal guardian who has
- 25 provided written consent for a minor to open a social media
- 26 account with the ability to revoke the consent.
- 27 (c) Effect of revocation. -- A social media company that
- 28 receives a revocation of consent under subsection (a) shall, to
- 29 the extent possible, within 24 hours of receipt of the
- 30 revocation, suspend, delete or disable the account of the minor

- 1 for whom consent was revoked.
- 2 <u>§ 1125</u>. Violations.
- 3 (a) Action. -- The Attorney General, a district attorney of
- 4 the county in which the minor or minor's parent or legal
- 5 quardian resides, a unit of government in the municipality in
- 6 which the minor or minor's parent or legal guardian resides or a
- 7 <u>lawyer acting on behalf of a parent or legal guardian of a minor</u>
- 8 may bring an action against a social media company that
- 9 knowingly, intentionally or negligently allows for a minor to
- 10 open a social media account without written consent of the
- 11 minor's parent or legal guardian. The Attorney General or
- 12 <u>district attorney may bring multiple cases at one time against a</u>
- 13 social media company for violations of this chapter.
- 14 <u>(b) Penalty.--</u>
- 15 (1) For a first offense for an action brought on behalf
- of a single minor, a civil penalty not to exceed \$2,500.
- 17 (2) For a second offense for an action brought on behalf
- of the same single minor under paragraph (1), a civil penalty
- 19 not to exceed \$5,000.
- 20 (3) For a third or subsequent offense for an action
- 21 brought on behalf of the same single minor under paragraph
- 22 (1), a civil penalty not to exceed \$50,000.
- 23 (4) For a first offense for an action brought by the
- 24 Attorney General or a district attorney on behalf of multiple
- 25 minors, a civil penalty not to exceed the greater of
- \$5,000,000 or the total number of violations multiplied by
- 27 <u>the maximum civil penalty under paragraph (1).</u>
- 28 (5) If a court of competent jurisdiction determines that
- 29 <u>there have been repeated intentional violations of this</u>
- 30 chapter by a social media company, the court may enter an

- 1 order enjoining the social media company from operating in
- 2 this Commonwealth.
- 3 (c) Attorney General use of recovered fees.--For an action
- 4 brought by the Attorney General, civil fees collected under
- 5 <u>subsection</u> (b) (4) <u>shall be deposited into the School Safety and</u>
- 6 Security Fund to be used exclusively for mental health-related
- 7 services for school entities.
- 8 (d) District attorney or unit of government use of received
- 9 fees. -- For an action brought by a district attorney or a unit of
- 10 government, civil fees collected under this section shall be
- 11 <u>used by the county or unit of government to provide mental</u>
- 12 health-related services for school entities in the county.
- (e) Good faith.--It shall be a defense to a cause of action
- 14 under subsection (a) if a social media company takes good faith
- 15 <u>actions</u>, as determined by a court of competent jurisdiction, to
- 16 protect a minor from harm while using the social media company's
- 17 platform.
- 18 SUBCHAPTER D
- 19 <u>DATA</u>
- 20 Sec.
- 21 <u>1131. Definitions.</u>
- 22 1132. Prohibitions.
- 23 <u>1133. Violations.</u>
- 24 1134. Removal.
- 25 § 1131. Definitions.
- As used in this subchapter, the following words and phrases
- 27 shall have the meanings given to them in this section unless the
- 28 context clearly indicates otherwise:
- 29 "Minor." An individual who is under 18 years of age.
- 30 "Qualified individual." Any of the following:

- 1 (1) A parent or quardian of a minor.
- 2 (2) An adult individual from whom data was collected
- 3 when the individual was a minor.
- 4 § 1132. Prohibitions.
- 5 (a) Mining. -- A social media company may not mine data
- 6 related to a minor who has opened a social media account,
- 7 <u>notwithstanding if the account was opened with the written</u>
- 8 consent of a parent or legal guardian of the minor.
- 9 (b) Sale of data. -- A social media company may not sell or
- 10 profit from data related to a minor who has opened a social
- 11 media account, notwithstanding if the account was opened with
- 12 the written consent of a parent or legal guardian of the minor.
- 13 <u>(c) Algorithmic recommendations.--A social media platform</u>
- 14 may not use the personal data of a minor in an algorithmic
- 15 recommendation system.
- 16 § 1133. Violations.
- 17 (a) Actions. -- The Attorney General, a district attorney in
- 18 the county in which the minor or minor's parent or legal
- 19 quardian reside, a unit of government in which the minor or
- 20 minor's parent or legal quardian or a lawyer acting on behalf of
- 21 a parent or legal quardian of a minor may bring an action
- 22 <u>against a social media company that knowingly, intentionally or</u>
- 23 negligently violates a prohibition under section 1132 (relating
- 24 to prohibitions).
- 25 (b) Penalty.--
- 26 (1) For a first offense for an action brought on behalf
- of a single minor, a civil penalty not to exceed \$10,000.
- 28 (2) For a second offense for an action brought on behalf
- of the same single minor under paragraph (1), a civil penalty
- 30 <u>not to exceed \$50,000.</u>

- 1 (3) For a third or subsequent offense for an action
- 2 <u>brought on behalf of the same single minor under paragraph</u>
- 3 (1), a civil penalty not to exceed \$500,000.
- 4 (4) For a first offense for an action brought by the
- 5 Attorney General, district attorney or unit of government on
- 6 behalf of multiple minors, a civil penalty not to exceed the
- 7 greater of \$50,000,000 or the total number of violations
- 8 <u>multiplied by the maximum civil penalty under paragraph (1).</u>
- 9 <u>(5) For a violation of paragraphs (1), (2), (3) and (4),</u>
- 10 a court of competent jurisdiction may order data collected as
- 11 <u>a result of a violation of a prohibition under section 1132</u>
- 12 <u>to be scrubbed and removed from the Internet. The cost of</u>
- removal shall be paid by the social media company.
- 14 (6) If a court of competent jurisdiction determines that
- there has been repeated intentional violations of a
- prohibition under section 1132 by a social media company, the
- 17 court may prohibit the social media company from operating in
- this Commonwealth.
- 19 (c) Attorney General use of recovered fees. -- For an action
- 20 brought by the Attorney General, civil fees collected under this
- 21 section shall be deposited into the School Safety and Security
- 22 Fund to be used for mental health-related services for school
- 23 entities.
- 24 (d) District attorney or unit of government use of received
- 25 fees.--For an action brought by a district attorney or unit of
- 26 government, civil fees collected under this section shall be
- 27 used by the county or unit of government to provide mental
- 28 health-related services for school entities in the county or
- 29 <u>unit of government.</u>
- 30 (e) Good faith.--It shall be a defense to a cause of action

- 1 <u>under subsection (a) if a social media company takes good faith</u>
- 2 actions, as determined by a court of competent jurisdiction.
- 3 § 1134. Removal.
- 4 (a) Process. -- A social media company shall implement a
- 5 process for a qualified individual to have data mined or
- 6 collected from an individual when the individual was a minor
- 7 deleted and removed from websites and platforms operated by the
- 8 social media company.
- 9 (b) Notice. -- A social media company that has mined or
- 10 collected personal information from a minor or retains personal
- 11 information about a minor shall prominently display notice on
- 12 the website of how a qualified individual can request that the
- 13 <u>social media company delete personal information in the</u>
- 14 possession of the social media company that was collected from
- 15 or about the individual when the individual was a minor.
- 16 <u>(c) Deletion.--Upon a request of a qualified individual, a</u>
- 17 social media company shall, no later than 30 days after the
- 18 request, delete personal information in the possession of the
- 19 social media company that was mined or collected from or about
- 20 the individual when the individual was a minor.
- 21 (d) Confirmation. -- Within five business days of personal
- 22 information being deleted by the social media company, the
- 23 social media company shall provide, by written communication,
- 24 notice to the qualified individual that personal information has
- 25 been deleted.
- 26 (e) Violations. -- A social media company that intentionally,
- 27 knowingly or negligently failed to delete personal information
- 28 when a request to delete personal information is made by a
- 29 qualified individual shall be strictly liable for a civil
- 30 penalty of \$10,000 per day per website until the personal

- 1 <u>information has been removed. If a social media company has</u>
- 2 received consent from a parent or quardian to collect personal
- 3 <u>information of a minor, the consent shall be an absolute defense</u>
- 4 to a violation of this section.
- 5 Section 2. This act shall take effect as follows:
- 6 (1) Except for 50 Pa.C.S. § 1123(a), 50 Pa.C.S. Ch. 11,
- 7 Subch. C. shall take effect in one year.
- 8 (2) The remainder of this act shall take effect
- 9 immediately.