THE GENERAL ASSEMBLY OF PENNSYLVANIA

SENATE BILL

No. 565

Session of 2021

INTRODUCED BY DUSH, J. WARD, STEFANO, PITTMAN, PHILLIPS-HILL, YAW, MENSCH, HUTCHINSON, MASTRIANO, LANGERHOLC, SCAVELLO AND ROBINSON, APRIL 16, 2021

REFERRED TO JUDICIARY, APRIL 16, 2021

AN ACT

Amending Title 18 (Crimes and Offenses) of the Pennsylvania 1 Consolidated Statutes, in firearms and other dangerous 2 articles, repealing provisions relating to firearms not to be 3 carried without a license, providing for license not required, repealing provisions relating to carrying firearms 5 on public streets or public property in Philadelphia, providing for sportsman's firearm permit, further providing 6 7 for licenses and repealing provisions relating to proof of 8 license and exception. The General Assembly finds that: 10 11 The laws in existence regulating firearms ownership, 12 possession and use are ineffectual in preventing crime and 13 only interfere with the natural rights of law-abiding citizens. 14 15 It is necessary to codify the inherent right to the 16 carrying of firearms, whether openly or concealed, and that 17 the right to self-defense is an inherent natural right that 18 shall not be questioned as stated in section 21 of Article I 19 of the Constitution of Pennsylvania. 20 The General Assembly of the Commonwealth of Pennsylvania 21 hereby enacts as follows:

- 1 Section 1. Section 6106 of Title 18 of the Pennsylvania
- 2 Consolidated Statutes is repealed:
- 3 [§ 6106. Firearms not to be carried without a license.
- 4 (a) Offense defined.--
- (1) Except as provided in paragraph (2), any person who carries a firearm in any vehicle or any person who carries a firearm concealed on or about his person, except in his place of abode or fixed place of business, without a valid and lawfully issued license under this chapter commits a felony of the third degree.
- 12 valid license under this chapter but carries a firearm in any
 13 vehicle or any person who carries a firearm concealed on or
 14 about his person, except in his place of abode or fixed place
 15 of business, without a valid and lawfully issued license and
 16 has not committed any other criminal violation commits a
 17 misdemeanor of the first degree.
- (b) Exceptions.--The provisions of subsection (a) shall not
 apply to:
- 20 (1) Constables, sheriffs, prison or jail wardens, or 21 their deputies, policemen of this Commonwealth or its 22 political subdivisions, or other law-enforcement officers.
- 23 (2) Members of the army, navy, marine corps, air force 24 or coast guard of the United States or of the National Guard 25 or organized reserves when on duty.
- 26 (3) The regularly enrolled members of any organization 27 duly organized to purchase or receive such firearms from the 28 United States or from this Commonwealth.
- 29 (4) Any persons engaged in target shooting with a 30 firearm, if such persons are at or are going to or from their

- places of assembly or target practice and if, while going to or from their places of assembly or target practice, the firearm is not loaded.
 - (5) Officers or employees of the United States duly authorized to carry a concealed firearm.
 - (6) Agents, messengers and other employees of common carriers, banks, or business firms, whose duties require them to protect moneys, valuables and other property in the discharge of such duties.
 - (7) Any person engaged in the business of manufacturing, repairing, or dealing in firearms, or the agent or representative of any such person, having in his possession, using or carrying a firearm in the usual or ordinary course of such business.
- (8) Any person while carrying a firearm which is not 15 16 loaded and is in a secure wrapper from the place of purchase 17 to his home or place of business, or to a place of repair, 18 sale or appraisal or back to his home or place of business, 19 or in moving from one place of abode or business to another 20 or from his home to a vacation or recreational home or 21 dwelling or back, or to recover stolen property under section 22 6111.1(b)(4) (relating to Pennsylvania State Police), or to a place of instruction intended to teach the safe handling, use 23 24 or maintenance of firearms or back or to a location to which 25 the person has been directed to relinquish firearms under 23 26 Pa.C.S. § 6108 (relating to relief) or back upon return of the relinquished firearm or to a licensed dealer's place of 27 business for relinquishment pursuant to 23 Pa.C.S. § 6108.2 28 29 (relating to relinquishment for consignment sale, lawful 30 transfer or safekeeping) or back upon return of the

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- 1 relinquished firearm or to a location for safekeeping
- 2 pursuant to 23 Pa.C.S. § 6108.3 (relating to relinquishment
- to third party for safekeeping) or back upon return of the
- 4 relinquished firearm.
- 5 (9) Persons licensed to hunt, take furbearers or fish in
- this Commonwealth, if such persons are actually hunting,
- 7 taking furbearers or fishing as permitted by such license, or
- 8 are going to the places where they desire to hunt, take
- furbearers or fish or returning from such places.
- 10 (10) Persons training dogs, if such persons are actually
- 11 training dogs during the regular training season.
- 12 (11) Any person while carrying a firearm in any vehicle,
- which person possesses a valid and lawfully issued license
- for that firearm which has been issued under the laws of the
- United States or any other state.
- 16 (12) A person who has a lawfully issued license to carry
- a firearm pursuant to section 6109 (relating to licenses) and
- 18 that said license expired within six months prior to the date
- of arrest and that the individual is otherwise eligible for
- renewal of the license.
- 21 (13) Any person who is otherwise eligible to possess a
- firearm under this chapter and who is operating a motor
- vehicle which is registered in the person's name or the name
- of a spouse or parent and which contains a firearm for which
- a valid license has been issued pursuant to section 6109 to
- the spouse or parent owning the firearm.
- 27 (14) A person lawfully engaged in the interstate
- transportation of a firearm as defined under 18 U.S.C. §
- 29 921(a)(3) (relating to definitions) in compliance with 18
- 30 U.S.C. § 926A (relating to interstate transportation of

firearms).

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- (15) Any person who possesses a valid and lawfully issued license or permit to carry a firearm which has been issued under the laws of another state, regardless of whether a reciprocity agreement exists between the Commonwealth and the state under section 6109(k), provided:
- 7 (i) The state provides a reciprocal privilege for 8 individuals licensed to carry firearms under section 9 6109.
- 10 (ii) The Attorney General has determined that the
 11 firearm laws of the state are similar to the firearm laws
 12 of this Commonwealth.
 - (16) Any person holding a license in accordance with section 6109(f)(3).
- 15 (c) Sportsman's firearm permit.--
- 16 (1) Before any exception shall be granted under paragraph (b)(9) or (10) of this section to any person 18 17 18 years of age or older licensed to hunt, trap or fish or who 19 has been issued a permit relating to hunting dogs, such person shall, at the time of securing his hunting, furtaking 20 or fishing license or any time after such license has been 21 issued, secure a sportsman's firearm permit from the county 22 23 treasurer. The sportsman's firearm permit shall be issued 24 immediately and be valid throughout this Commonwealth for a 25 period of five years from the date of issue for any legal 26 firearm, when carried in conjunction with a valid hunting, furtaking or fishing license or permit relating to hunting 27 dogs. The sportsman's firearm permit shall be in triplicate 28 29 on a form to be furnished by the Pennsylvania State Police. The original permit shall be delivered to the person, and the 30

- first copy thereof, within seven days, shall be forwarded to
- the Commissioner of the Pennsylvania State Police by the
- 3 county treasurer. The second copy shall be retained by the
- 4 county treasurer for a period of two years from the date of
- 5 expiration. The county treasurer shall be entitled to collect
- a fee of not more than \$6 for each such permit issued, which
- 7 shall include the cost of any official form. The Pennsylvania
- 8 State Police may recover from the county treasurer the cost
- of any such form, but may not charge more than \$1 for each
- official permit form furnished to the county treasurer.
- 11 (2) Any person who sells or attempts to sell a
- sportsman's firearm permit for a fee in excess of that amount
- fixed under this subsection commits a summary offense.
- 14 (d) Revocation of registration. -- Any registration of a
- 15 firearm under subsection (c) of this section may be revoked by
- 16 the county treasurer who issued it, upon written notice to the
- 17 holder thereof.
- 18 (e) Definitions.--
- (1) For purposes of subsection (b) (3), (4), (5), (7) and
- (8), the term "firearm" shall include any weapon which is
- 21 designed to or may readily be converted to expel any
- 22 projectile by the action of an explosive or the frame or
- receiver of the weapon.
- (2) As used in this section, the phrase "place of
- instruction" shall include any hunting club, rifle club,
- rifle range, pistol range, shooting range, the premises of a
- licensed firearms dealer or a lawful gun show or meet.]
- 28 Section 2. Title 18 is amended by adding a section to read:
- 29 § 6106.2. License not required.
- 30 (a) Declaration. -- Notwithstanding any other provision of

- 1 <u>law, every person present in this Commonwealth shall have an</u>
- 2 <u>affirmative</u>, fundamental and constitutional right to keep and
- 3 bear firearms, including the right to carry openly or concealed,
- 4 carry loaded or unloaded, train with, transport, possess, use,
- 5 <u>acquire, purchase, transfer, inherit, buy, sell, give or</u>
- 6 <u>otherwise dispose of or receive any firearm or self-defense</u>
- 7 device without a license, permission or restriction of any kind
- 8 <u>from or by this Commonwealth or any of its political</u>
- 9 subdivisions.
- 10 (b) Optional license. -- Obtaining a license to carry a
- 11 <u>firearm under this chapter shall be optional. The voluntary</u>
- 12 nature of the license shall not be construed to require that any
- 13 person obtain a license to carry a firearm under this chapter.
- 14 Section 3. Section 6108 of Title 18 is repealed:
- 15 [§ 6108. Carrying firearms on public streets or public property
- in Philadelphia.
- No person shall carry a firearm, rifle or shotgun at any time
- 18 upon the public streets or upon any public property in a city of
- 19 the first class unless:
- 20 (1) such person is licensed to carry a firearm; or
- 21 (2) such person is exempt from licensing under section
- 22 6106(b) of this title (relating to firearms not to be carried
- without a license).]
- 24 Section 4. Title 18 is amended by adding a section to read:
- 25 § 6108.1. Sportsman's firearm permit.
- 26 (a) Permit allowed. -- Any person 18 years of age or older who
- 27 <u>has been issued a hunting license, trapping license or fishing</u>
- 28 license or who has been issued a permit relating to hunting dogs
- 29 may, at the time of obtaining his hunting, trapping or fishing
- 30 license or any time after the license has been issued, obtain a

- 1 sportsman's firearm permit from the county treasurer.
- 2 (b) Issuance. -- The sportsman's firearm permit shall be
- 3 issued immediately and shall be valid throughout this
- 4 <u>Commonwealth for a period of five years from the date of issue</u>
- 5 for any legal firearm when carried in conjunction with a valid
- 6 <u>hunting</u>, furtaking or fishing license or permit relating to
- 7 <u>hunting dogs.</u>
- 8 (c) Form.--The sportsman's firearm permit shall be in
- 9 <u>triplicate on a form to be furnished by the Pennsylvania State</u>
- 10 Police. The original permit shall be delivered to the person,
- 11 and a copy of the permit shall be forwarded to the Commissioner
- 12 of Pennsylvania State Police by the county treasurer within
- 13 seven days of the date of delivery. A copy of the permit shall
- 14 be retained by the county treasurer for a period of two years
- 15 from the date of expiration.
- 16 (d) Fee.--The county treasurer may collect a fee of not more
- 17 than \$6 for each permit issued, which shall include the cost of
- 18 any official form. The Pennsylvania State Police may recover
- 19 from the county treasurer the cost of the form, but may not
- 20 charge more than \$1 for each official permit form furnished to
- 21 the county treasurer.
- 22 <u>(e) Offense.--A person who sells or attempts to sell a</u>
- 23 sportsman's firearm permit for a fee in excess of the amount
- 24 determined under this section commits a summary offense.
- 25 Section 5. Section 6109(a), (b), (c), (d) heading,
- 26 introductory paragraph, (3), (4) and (5), (e)(1) introductory
- 27 paragraph, (i), (v) and (vii), (3) introductory paragraph and
- 28 (ii) and (4), (f)(2) and (4), (g), (h)(3) and (4), (i.1) heading
- 29 and (1), (j) and (m.1) (1) introductory paragraph and (ii), (2),
- 30 (3), (4), (7) and (9) of Title 18 are amended to read:

- 1 § 6109. Licenses.
- 2 (a) Purpose of license. -- [A license to carry a firearm shall
- 3 be for the purpose of carrying a firearm concealed on or about
- 4 one's person or in a vehicle throughout this Commonwealth.]
- 5 (1) Due to every Commonwealth resident having a
- fundamental constitutional right to keep and bear arms,
- 7 obtaining a license under this section shall be optional.
- 8 Nothing in this section shall be construed to require that a
- 9 <u>person must obtain a license under this section in order to</u>
- 10 carry a concealed firearm.
- 11 (2) The voluntary nature of a license to carry a firearm
- 12 <u>may not be construed to relieve the issuing authority of the</u>
- burden of proof for denying an application for a license.
- 14 Issuance of a license to carry a firearm under this section
- by the proper authority shall be prima facie evidence that
- law enforcement authorities have verified that the individual
- 17 is qualified under the law and is not prohibited from
- 18 possessing firearms under section 6105 (relating to persons
- not to possess, use, manufacture, control, sell or transfer
- firearms) or under any other provision of the laws of this
- 21 Commonwealth.
- 22 (3) A license to carry a firearm shall be available to
- 23 <u>those who wish to carry a firearm openly or concealed on or</u>
- about one's person or in a vehicle and shall be valid
- 25 <u>throughout this Commonwealth.</u>
- 26 (4) A license to carry a firearm shall provide residents
- of this Commonwealth with the ability to carry a firearm in
- 28 any state with which the Commonwealth maintains a reciprocal
- 29 agreement for the mutual recognition of licenses to carry
- 30 firearms.

- 1 (b) Place of application. -- An individual [who is 21 years of
- 2 age or older] may apply to [a sheriff] the proper issuing
- 3 authority for a license to carry a firearm [concealed on or
- 4 about his person or in a vehicle] within this Commonwealth. If
- 5 the applicant is a resident of this Commonwealth, he shall make
- 6 application with the sheriff of the county in which he resides
- 7 or, if a resident of a city of the first class, with the chief
- 8 of police of that city. If the applicant is not a resident of
- 9 this Commonwealth, he shall make application with the sheriff of
- 10 any county.
- 11 (c) Form of application and content. -- The application and
- 12 <u>process</u> for a license to carry a firearm shall be uniform
- 13 throughout this Commonwealth and shall be on a form prescribed
- 14 by the Pennsylvania State Police. The form may contain
- 15 provisions, not exceeding one page, to assure compliance with
- 16 this section. Issuing authorities shall use only the application
- 17 form prescribed by the Pennsylvania State Police. One of the
- 18 following reasons for obtaining a firearm license shall be set
- 19 forth in the application: self-defense, employment, hunting and
- 20 fishing, target shooting, gun collecting or another proper
- 21 reason. The application form shall be dated and signed by the
- 22 applicant and shall contain the following statement:
- I have never been convicted of a crime that prohibits me
- from possessing or acquiring a firearm under Federal or
- 25 State law. I am of sound mind and have never been
- 26 <u>involuntarily</u> committed to a mental institution. <u>In the</u>
- 27 <u>alternative my right to possess a firearm has been</u>
- 28 <u>legally restored.</u> I hereby certify that the statements
- 29 contained herein are true and correct to the best of my
- 30 knowledge and belief. I understand that, if I knowingly

1 make any false statements herein, I am subject to 2 penalties prescribed by law. I authorize the [sheriff, or his designee, or, in the case of first class cities, the 3 chief or head of the police department] <u>issuing</u> 4 5 authority, or his designee, to inspect only those records or documents relevant to information required for this 6 7 application. If I am issued a license and knowingly 8 become ineligible to legally possess or acquire firearms, I will promptly notify the [sheriff of the county in 9 10 which I reside or, if I reside in a city of the first 11 class, the chief of police of that city] issuing_ 12 authority.

- 13 (d) [Sheriff to conduct] <u>Pre-issuance</u> investigation.--The 14 [sheriff] issuing authority to whom the application is made 15 shall:
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- 17 [(3) investigate whether the applicant's character and 18 reputation are such that the applicant will not be likely to 19 act in a manner dangerous to public safety;]
 - investigate whether the applicant would be precluded from receiving a license under subsection (e)(1) or section 6105(h) [(relating to persons not to possess, use, manufacture, control, sell or transfer firearms)]; and
- conduct a criminal background, juvenile delinguency 25 and mental health check [following the procedures set forth 26 in section 6111 (relating to sale or transfer of firearms), receive] by contacting the National Instant Criminal_ 27 28 Background Check System and must have received a unique approval number for that inquiry and record the date and number on the application.

1	(e) Issuance of license
2	(1) A license to carry a firearm shall be [for the
3	purpose of carrying a firearm concealed on or about one's
4	person or in a vehicle and shall be issued if,] issued after
5	an investigation not to exceed $[45]$ $\underline{14}$ calendar days, $[it]$
6	appears that the applicant is an individual concerning whom
7	no] <u>unless</u> good cause exists to deny the license. A license
8	shall not be issued to any of the following:
9	(i) An individual whose character and reputation is
10	such that the individual would be likely to act in a
11	manner dangerous to public safety.]
12	* * *
13	(v) An individual who is not of sound mind or who
14	has ever been involuntarily committed to a mental
15	institution[.], unless the involuntary commitment has
16	been expunged, vacated or granted relief from a
17	prohibition to possess a firearm.
18	* * *
19	[(vii) An individual who is a habitual drunkard.]
20	* * *
21	(3) The license to carry a firearm shall be designed to
22	be uniform throughout this Commonwealth and shall be in a
23	form prescribed by the Pennsylvania State Police. The license
24	shall bear the following:
25	* * *
26	(ii) The signature of the [sheriff] authority
27	issuing the license.
28	* * *
29	(4) The [sheriff] <u>issuing authority</u> shall require a
30	photograph of the licensee on the license. The photograph

- shall be in a form compatible with the Commonwealth Photo
- 2 Imaging Network.
- 3 * * *
- 4 (f) Term of license.--
- 5 * * *
- 6 (2) At least 60 days prior to the expiration of each
 7 license, the issuing [sheriff] authority shall send to the
 8 licensee an application for renewal of license. Failure to
 9 receive a renewal application shall not relieve a licensee
- from the responsibility to renew the license.
- 11 * * *
- [(4) Possession of a license, together with a copy of
- the person's military orders showing the dates of overseas
- deployment, including the date that the overseas deployment
- ends, shall constitute, during the extension period specified
- in paragraph (3), a defense to any charge filed pursuant to
- section 6106 (relating to firearms not to be carried without
- 18 a license) or 6108 (relating to carrying firearms on public
- streets or public property in Philadelphia).]
- 20 (q) Grant or denial of license. -- Upon the receipt of an
- 21 application for a license to carry a firearm, the [sheriff]
- 22 <u>issuing authority</u> shall, within [45] <u>14 calendar</u> days, issue or
- 23 refuse to issue a license on the basis of the investigation
- 24 under subsection (d) and the accuracy of the information
- 25 contained in the application. If the [sheriff] issuing authority
- 26 refuses to issue a license, the [sheriff] issuing authority
- 27 shall notify the applicant in writing of the refusal and the
- 28 specific reasons. The notice shall be sent by certified mail to
- 29 the applicant at the address set forth in the application.
- 30 (h) Fee.--

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applicant for a license to carry a firearm and shall be remitted by the [sheriff] issuing authority to the Firearms License Validation System Account, which is hereby established as a special restricted receipt account within the General Fund of the State Treasury. The account shall be used for purposes under subsection (1). Moneys credited to the account and any investment income accrued are hereby appropriated on a continuing basis to the Pennsylvania State Police.

- (4) No fee other than that provided by this subsection or the Sheriff Fee Act may be assessed by the [sheriff] issuing authority for the performance of any background check made pursuant to this act.
- 16 * * *
- 17 (i.1) Notice to [sheriff] <u>issuing authority</u>.--
- 18 Notwithstanding any statute to the contrary:
- 19 Upon conviction of a person for a crime specified in 20 section 6105(a) or (b) or upon conviction of a person for a 21 crime punishable by imprisonment exceeding one year or upon a 22 determination that the conduct of a person meets the criteria specified in section 6105(c)(1), (2), (3), (5), (6) or (9), 23 24 the court shall determine if the defendant has a license to 25 carry firearms issued pursuant to this section. If the 26 defendant has such a license, the court shall notify the 27 [sheriff of the county in which that person resides] <u>issuing</u> 28 authority, on a form developed by the Pennsylvania State 29 Police, of the identity of the person and the nature of the crime or conduct which resulted in the notification. The 30

1 notification shall be transmitted by the judge within seven

2 days of the conviction or determination.

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- 4 (j) Immunity.--[A sheriff] An issuing authority who complies
- 5 in good faith with this section shall be immune from liability
- 6 resulting or arising from the action or misconduct with a
- 7 firearm committed by any individual to whom a license to carry a
- 8 firearm has been issued.
- 9 * * *
- 10 (m.1) Temporary emergency licenses.--
- 11 (1) A person seeking a temporary emergency license to
- carry a concealed firearm shall submit to the [sheriff]
- issuing authority of the county in which the person resides
- 14 all of the following:
- 15 * * *
- 16 (ii) A sworn affidavit that contains the information
- 17 required on an application for a license to carry a
- firearm and attesting that the person is 21 years of age
- or older, is not prohibited from owning firearms under
- section 6105 [(relating to persons not to possess, use,
- 21 manufacture, control, sell or transfer firearms)] or any
- other Federal or State law and is not currently subject
- 23 to a protection from abuse order or a protection order
- issued by a court of another state.
- 25 * * *
- 26 (2) Upon receipt of the items required under paragraph
- 27 (1), the [sheriff] <u>issuing authority</u> immediately shall
- conduct a criminal history, juvenile delinquency and mental
- 29 health record check of the applicant pursuant to section
- 30 6105. Immediately upon receipt of the results of the records

- check, the [sheriff] issuing authority shall review the information and shall determine whether the applicant meets the criteria set forth in this subsection. If the [sheriff] issuing authority determines that the applicant has met all of the criteria, the [sheriff] issuing authority shall immediately issue the applicant a temporary emergency license to carry a concealed firearm.
 - a temporary emergency license, the [sheriff] <u>issuing</u>
 authority shall specify the grounds for the denial in a
 written notice to the applicant. The applicant may appeal the
 denial or challenge criminal records check results that were
 the basis of the denial, if applicable, in the same manner as
 a denial of a license to carry a firearm under this section.
- 15 A temporary emergency license issued under this subsection shall be valid for 45 days and may not be renewed. 16 17 A person who has been issued a temporary emergency license 18 under this subsection shall not be issued another temporary 19 emergency license unless at least five years have expired 20 since the issuance of the prior temporary emergency license. 21 During the 45 days the temporary emergency license is valid, 22 the [sheriff] issuing authority shall conduct an additional 23 investigation of the person for the purposes of determining 24 whether the person may be issued a license pursuant to this 25 section. If, during the course of this investigation, the 26 [sheriff] issuing authority discovers any information that 27 would have prohibited the issuance of a license pursuant to this section, the [sheriff] issuing authority shall be 28 29 authorized to revoke the temporary emergency license as 30 provided in subsection (i).

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(7) [A sheriff] An issuing authority who issues a temporary emergency license to carry a firearm shall retain, for the entire period during which the temporary emergency license is in effect, the evidence of imminent danger that the applicant submitted to the [sheriff] issuing authority that was the basis for the license, or a copy of the evidence, as appropriate.

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- (9) Prior to the expiration of a temporary emergency license, if the [sheriff] issuing authority has determined pursuant to investigation that the person issued a temporary emergency license is not disqualified and if the temporary emergency license has not been revoked pursuant to subsection (i), the [sheriff] issuing authority shall issue a license pursuant to this section that is effective for the balance of the five-year period from the date of the issuance of the temporary emergency license. Records and all other information, duties and obligations regarding such licenses shall be applicable as otherwise provided in this section.
- 22 Section 6. Section 6122 of Title 18 is repealed:
- 23 [§ 6122. Proof of license and exception.
- (a) General rule. -- When carrying a firearm concealed on or
- 25 about one's person or in a vehicle, an individual licensed to
- 26 carry a firearm shall, upon lawful demand of a law enforcement
- 27 officer, produce the license for inspection. Failure to produce
- 28 such license either at the time of arrest or at the preliminary
- 29 hearing shall create a rebuttable presumption of nonlicensure.
- 30 (b) Exception. -- An individual carrying a firearm on or about

- 1 his person or in a vehicle and claiming an exception under
- 2 section 6106(b) (relating to firearms not to be carried without
- 3 a license) shall, upon lawful demand of a law enforcement
- 4 officer, produce satisfactory evidence of qualification for
- 5 exception.]
- 6 Section 7. This act shall take effect in 60 days.