THE GENERAL ASSEMBLY OF PENNSYLVANIA

HOUSE BILL

No. 2009 Session of 2021

INTRODUCED BY HOHENSTEIN, KINSEY, McCLINTON, N. NELSON, FRANKEL, SANCHEZ, BURGOS, D. WILLIAMS, HILL-EVANS, GUENST, DRISCOLL, McNEILL, HANBIDGE, SOLOMON, VITALI, HOWARD, ISAACSON AND INNAMORATO, OCTOBER 25, 2021

REFERRED TO COMMITTEE ON JUDICIARY, OCTOBER 25, 2021

AN ACT

- 1 Providing for the establishment and funding of a center to 2 conduct research on gun violence in this Commonwealth.
- 3 The General Assembly of the Commonwealth of Pennsylvania
- 4 hereby enacts as follows:
- 5 Section 1. Short title.
- 6 This act shall be known and may be cited as the Center for
- 7 Gun Violence Research Act.
- 8 Section 2. Findings.
- 9 The General Assembly finds and declares the following:
- 10 (1) Gun violence is a significant public health crisis
- and public safety problem in this Commonwealth and
- 12 nationwide. Nationally, rates of fatal gun violence have
- 13 remained essentially unchanged for more than a decade, as
- declines in homicide have been offset by increases in
- 15 suicide.
- 16 (2) For the decade ending in 2010, Pennsylvania had
- 17 12,941 gun-related deaths, which ranked fourth-highest in the

- 1 United States. During that same decade, the rate of gun
- 2 homicides among children and teens in this Commonwealth
- 3 ranked as one of the highest in the nation.
- 4 (3) The annual cost of gun violence across the United
- 5 States is estimated to be more than \$100 billion and could be
- 6 as high as \$229 billion per year.
- 7 (4) Too little is known about gun violence, the causes
- 8 and best practices for prevention. There is a substantial
- 9 need for publicly funded academic research in gun violence.
- 10 The need for more research and more sophisticated research is
- 11 critical in fighting the plague of gun violence in our
- 12 schools and communities.
- 13 (5) Federal funding for gun violence research through
- 14 the Centers for Disease Control and Prevention was
- 15 effectively eliminated by Congress in 1996 through the
- passage of a provision known as the Dickey Amendment.
- 17 (6) It is the intent of this act to provide State
- 18 funding for gun violence research in place of the Federal
- 19 funding that has been curtailed by the Dickey Amendment.
- 20 Section 3. Definitions.
- 21 The following words and phrases when used in this act shall
- 22 have the meanings given to them in this section unless the
- 23 context clearly indicates otherwise:
- "Center." The Center for Gun Violence Research established
- 25 under section 4.
- 26 "University." Any of the following:
- 27 (1) An independent institution of higher education
- located in and incorporated or chartered by the Commonwealth,
- 29 entitled to confer degrees as set forth in 24 Pa.C.S. § 6505
- 30 (relating to power to confer degrees) and entitled to use the

- designation "college," "university" or "seminary" as provided
- 2 for by standards and qualifications prescribed by the State
- Board of Education under 24 Pa.C.S. Ch. 65 (relating to
- 4 private colleges, universities and seminaries).
- 5 (2) A State-owned institution.
- 6 (3) A State-related institution.
- 7 Section 4. Center for Gun Violence Research.
- 8 (a) Establishment.--There is established a research center
- 9 for gun violence in this Commonwealth. The center shall be
- 10 administered by a university selected by the Governor under
- 11 section 5(i).
- 12 (b) Mission.--The center's mission shall be to conduct
- 13 independent academic research on gun violence in this
- 14 Commonwealth and to provide policymakers, including the General
- 15 Assembly, the Governor, State agencies and local governments,
- 16 with scientific evidence to develop sound gun violence
- 17 prevention policies and programs.
- 18 (c) Nonpartisan research. -- The center shall conduct research
- 19 on a nonpartisan basis.
- 20 Section 5. Location of center.
- 21 (a) Request for proposals.--Proposals for the location and
- 22 operation of the center shall be solicited through a request for
- 23 proposals.
- 24 (b) Public notice.--Public notice of the request for
- 25 proposals shall be given in the same manner as provided under 62
- 26 Pa.C.S. § 512(c) (relating to competitive sealed bidding).
- 27 (c) Receipt of proposals. -- Universities shall submit
- 28 proposals in the form and time period as established by the
- 29 evaluation committee established under subsection (e).
- 30 (d) Opening of proposals. -- Proposals shall be opened in a

- 1 manner that avoids disclosure of the proposal's contents to
- 2 competing offerors.
- 3 (e) Evaluation committee.--An evaluation committee is
- 4 established to review all proposals and make recommendations to
- 5 the Governor as provided under subsection (h). The committee
- 6 shall be comprised of the following members:
- 7 (1) The Attorney General of Pennsylvania.
- 8 (2) The Secretary of Health.
- 9 (3) The Secretary of Human Services.
- 10 (4) The Secretary of Corrections.
- 11 (5) The Secretary of Education.
- 12 (6) The chair of the Pennsylvania Commission on Crime
- 13 and Delinquency.
- 14 (7) The Commissioner of the Pennsylvania State Police.
- 15 (f) Evaluation criteria. -- The relative importance of the
- 16 evaluation factors shall be fixed prior to opening the
- 17 proposals. No individual who has been employed within the
- 18 preceding two years by an applying university may participate in
- 19 the evaluation of proposals.
- 20 (q) Discussion with responsible offerors and revision of
- 21 proposals. -- The following apply:
- 22 (1) As provided in the request for proposals, the
- evaluation committee may hold discussions with a university
- for purposes of reviewing and clarifying the university's
- 25 proposal.
- 26 (2) A university shall be accorded fair and equal
- 27 treatment with respect to an opportunity for discussion,
- 28 review or revision of a proposal.
- 29 (3) In conducting a discussion under paragraph (1), the
- 30 evaluation committee shall not disclose information derived

- from proposals submitted by competing universities.
- 2 (h) Recommendation to Governor. -- The two universities whose
- 3 proposals are determined in writing to be the most advantageous
- 4 to this Commonwealth for carrying out the intent of this act and
- 5 the mission of the center shall be recommended to the Governor
- 6 for final selection.
- 7 (i) Selection by Governor. -- Within 10 days of receipt of the
- 8 recommendations under subsection (h), the Governor shall select
- 9 the university to operate the center.
- 10 Section 6. Duties.
- 11 (a) General duties. -- The center shall be responsible for
- 12 working on a continuing basis with the Governor, the General
- 13 Assembly and local governments to identify, implement and
- 14 evaluate innovative gun violence prevention policies and
- 15 programs.
- 16 (b) Methods. -- The center shall conduct basic, translational
- 17 and transformative research using scientific-based methods to
- 18 develop and analyze gun violence prevention policies and
- 19 programs.
- 20 (c) Research. -- The center shall conduct interdisciplinary
- 21 research that shall, at a minimum, include:
- 22 (1) The nature of gun violence, including individual and
- 23 societal determinants of risk for involvement in gun
- violence, whether as a victim or a perpetrator.
- 25 (2) The individual, community and societal consequences
- of gun violence.
- 27 (3) Prevention and treatment of gun violence at the
- individual, community and societal levels.
- 29 (4) Effectiveness of existing laws and policies intended
- 30 to reduce gun violence, including the criminal misuse of

- 1 firearms, and efforts to promote responsible ownership and
- 2 firearm use.
- 3 (5) Analysis of data and statistics of gun-related crime
- 4 that occurs in this Commonwealth.
- 5 (6) The financial impact of gun violence on this
- 6 Commonwealth, political subdivisions, hospitals, social
- 7 service agencies and other entities impacted by gun violence.
- 8 (d) Cooperation. -- Unless specifically prohibited by law,
- 9 each State agency, county district attorney's office, local
- 10 police department and county or municipal health department
- 11 shall provide to the center, upon request, the data necessary
- 12 for the center to conduct the research required under this act.
- 13 (e) Reports.--Biennially, the center shall submit a report
- 14 to the Governor and the General Assembly on the center's
- 15 activities, including research projects completed during the
- 16 prior two years, current research projects and other information
- 17 the center deems relevant.
- 18 (f) Internet website. -- The center shall maintain a publicly
- 19 accessible Internet website and post all of the center's
- 20 completed research.
- 21 Section 7. Funding.
- 22 (a) General Assembly. -- The General Assembly shall annually
- 23 provide an appropriation to fund the activities of the center.
- 24 (b) Grants. -- The following shall apply:
- 25 (1) The center may supplement the center's own research
- 26 by awarding competitive grants to nonprofit organizations
- that conduct gun violence research.
- 28 (2) All research money shall be awarded on scientific
- 29 merit as determined by an open and competitive peer review
- 30 process that assures objectivity, consistency and high

- 1 quality. All qualified investigators, regardless of
- 2 institutional affiliation, shall have equal access and
- 3 opportunity to compete for grant money.
- 4 (3) The peer review process for the selection of grants
- 5 awarded under this section shall be modeled on the grant-
- 6 making process used by the National Institutes of Health.
- 7 (4) All grants awarded under this subsection shall be
- 8 made from the appropriation provided by the General Assembly.
- 9 (c) Research by grantees.--Research completed by a nonprofit
- 10 organization through a grant awarded under subsection (b) shall:
- 11 (1) belong to the center;
- 12 (2) be posted on the center's publicly accessible
- 13 Internet website; and
- 14 (3) be distributed to the Governor and the General
- 15 Assembly.
- 16 (d) Submission for funding. -- The university housing the
- 17 center shall, on an annual basis, submit a request for funding
- 18 to the Office of the Budget for inclusion in the Governor's
- 19 budget proposal. Funding for the center shall appear as a
- 20 separate line item in the Governor's proposed budget.
- 21 Section 8. Effective date.
- This act shall take effect in 60 days.