118TH CONGRESS 1ST SESSION

H. R. 5601

To decriminalize and deschedule cannabis, to provide for reinvestment in certain persons adversely impacted by the War on Drugs, to provide for expungement of certain cannabis offenses, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

September 20, 2023

Mr. Nadler (for himself, Ms. Lee of California, Mr. Blumenauer, Ms. Jackson Lee, Ms. Velázquez, Ms. Porter, Mr. Doggett, Mr. Trone, Ms. Williams of Georgia, Mr. Huffman, Mr. McGovern, Mr. Khanna, Mrs. Watson Coleman, Mr. Raskin, Ms. Bush, Ms. Titus, Mr. Correa, Mr. Sherman, Ms. Norton, Mr. Meeks, Ms. Tlaib, Mr. Pocan, Ms. Bonamici, Mr. Cleaver, Ms. Brown, Ms. Degette, Ms. Balint, Ms. Jayapal, Mr. Lieu, Mr. Carter of Louisiana, Ms. Pressley, Ms. Hoyle of Oregon, Mr. McGarvey, and Ms. Pingree) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Energy and Commerce, Agriculture, Education and the Workforce, Ways and Means, Small Business, Natural Resources, Oversight and Accountability, and Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

- To decriminalize and deschedule cannabis, to provide for reinvestment in certain persons adversely impacted by the War on Drugs, to provide for expungement of certain cannabis offenses, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- 2 This Act may be cited as the "Marijuana Opportunity
- 3 Reinvestment and Expungement Act" or the "MORE
- 4 Act".

5 SEC. 2. FINDINGS.

- 6 The Congress finds as follows:
- 7 (1) The communities that have been most
- 8 harmed by cannabis prohibition are benefiting the
- 9 least from the legal marijuana marketplace.
- 10 (2) A legacy of racial and ethnic injustices,
- 11 compounded by the disproportionate collateral con-
- sequences of 80 years of cannabis prohibition en-
- forcement, now limits participation in the industry.
- 14 (3) 37 States, the District of Columbia, Puerto
- Rico, Guam, and the U.S. Virgin Islands have
- adopted laws allowing legal access to cannabis, and
- 17 15 States, the District of Columbia, the Common-
- wealth of the Northern Mariana Islands, and Guam
- 19 have adopted laws legalizing cannabis for adult rec-
- reational use.
- 21 (4) A total of 47 States have reformed their
- laws pertaining to cannabis despite the Schedule I
- status of marijuana and its Federal criminalization.
- 24 (5) Legal cannabis sales totaled
- 25 \$20,000,000,000 in 2020 and are projected to reach
- 26 \$40,500,000,000 by 2025.

- 1 (6) According to the American Civil Liberties 2 Union (ACLU), enforcing cannabis prohibition laws 3 costs taxpayers approximately \$3.6 billion a year.
 - (7) The continued enforcement of cannabis prohibition laws results in over 600,000 arrests annually, disproportionately impacting people of color who are almost 4 times more likely to be arrested for cannabis possession than their White counterparts, despite equal rates of use across populations.
 - (8) People of color have been historically targeted by discriminatory sentencing practices resulting in Black men receiving drug sentences that are 13.1 percent longer than sentences imposed for White men and Latinos being nearly 6.5 times more likely to receive a Federal sentence for cannabis possession than non-Hispanic Whites.
 - (9) In 2013, simple cannabis possession was the fourth most common cause of deportation for any offense and the most common cause of deportation for drug law violations.
 - (10) Fewer than one fifth of cannabis business owners identify as minorities and only approximately 4 percent are Black.
- 24 (11) Applicants for cannabis licenses are lim-25 ited by numerous laws, regulations, and exorbitant

1	permit applications, licensing fees, and costs in these
2	States, which can require more than \$700,000.
3	(12) Historically disproportionate arrest and
4	conviction rates make it particularly difficult for
5	people of color to enter the legal cannabis market-
6	place, as most States bar these individuals from par-
7	ticipating.
8	(13) Federal law severely limits access to loans
9	and capital for cannabis businesses, disproportion-
10	ately impacting minority small business owners.
11	(14) Some States and municipalities have taken
12	proactive steps to mitigate inequalities in the legal
13	cannabis marketplace and ensure equal participation
14	in the industry.
15	SEC. 3. DECRIMINALIZATION OF CANNABIS.
16	(a) Cannabis Removed From Schedule of Con-
17	TROLLED SUBSTANCES.—
18	(1) Removal in Statute.—Subsection (c) of
19	schedule I of section 202(c) of the Controlled Sub-
20	stances Act (21 U.S.C. 812) is amended—
21	(A) by striking "(10) Marihuana."; and
22	(B) by striking "(17)
23	Tetrahydrocannabinols, except for
24	tetrahydrogannahinols in hemp (as defined

- 1 under section 297A of the Agricultural Mar-2 keting Act of 1946).".
- (2) Removal from schedule.—Not later 3 4 than 180 days after the date of the enactment of this Act, the Attorney General shall finalize a rule-5 6 making under section 201(a)(2) removing mari-7 huana and tetrahydrocannabinols from the schedules 8 of controlled substances. For the purposes of the 9 Controlled Substances Act, marihuana and 10 tetrahydrocannabinols shall each be deemed to be a 11 drug or other substance that does not meet the re-12 quirements for inclusion in any schedule. A rule-13 making under this paragraph shall be considered to 14 have taken effect as of the date of enactment of this 15 Act for purposes of any offense committed, case 16 pending, conviction entered, and, in the case of a ju-17 venile, any offense committed, case pending, and ad-18 judication of juvenile delinquency entered before, on, 19 or after the date of enactment of this Act.
- 20 (b) Conforming Amendments to Controlled
- 21 Substances Act.—The Controlled Substances Act (21
- 22 U.S.C. 801 et seq.) is amended—
- 23 (1) in section 102(44) (21 U.S.C. 802(44)), by
- striking "marihuana,";
- 25 (2) in section 401(b) (21 U.S.C. 841(b))—

1	(A) in paragraph (1)—
2	(i) in subparagraph (A)—
3	(I) in clause (vi), by inserting
4	"or" after the semicolon;
5	(II) by striking clause (vii); and
6	(III) by redesignating clause
7	(viii) as clause (vii);
8	(ii) in subparagraph (B)—
9	(I) in clause (vi), by inserting
10	"or" after the semicolon;
11	(II) by striking clause (vii); and
12	(III) by redesignating clause
13	(viii) as clause (vii);
14	(iii) in subparagraph (C), in the first
15	sentence, by striking "subparagraphs (A),
16	(B), and (D)" and inserting "subpara-
17	graphs (A) and (B)";
18	(iv) by striking subparagraph (D);
19	(v) by redesignating subparagraph (E)
20	as subparagraph (D); and
21	(vi) in subparagraph (D)(i), as so re-
22	designated, by striking "subparagraphs (C)
23	and (D)" and inserting "subparagraph
24	(C)";
25	(B) by striking paragraph (4); and

1	(C) by redesignating paragraphs (5), (6),
2	and (7) as paragraphs (4), (5), and (6), respec-
3	tively;
4	(3) in section $402(e)(2)(B)$ (21 U.S.C.
5	842(e)(2)(B)), by striking ", marihuana,";
6	(4) in section 403(d)(1) (21 U.S.C. 843(d)(1)),
7	by striking ", marihuana,";
8	(5) in section 418(a) (21 U.S.C. 859(a)), by
9	striking the last sentence;
10	(6) in section 419(a) (21 U.S.C. 860(a)), by
11	striking the last sentence;
12	(7) in section 422(d) (21 U.S.C. 863(d))—
13	(A) in the matter preceding paragraph (1),
14	by striking "marijuana,"; and
15	(B) in paragraph (5), by striking ", such
16	as a marihuana cigarette,"; and
17	(8) in section 516(d) (21 U.S.C. 886(d)), by
18	striking "section 401(b)(6)" each place the term ap-
19	pears and inserting "section 401(b)(5)".
20	(c) Other Conforming Amendments.—
21	(1) National forest system drug control
22	ACT OF 1986.—The National Forest System Drug
23	Control Act of 1986 (16 U.S.C. 559b et seq.) is
24	amended—

1	(A) in section 15002(a) (16 U.S.C.
2	559b(a)) by striking "marijuana and other";
3	(B) in section 15003(2) (16 U.S.C.
4	559c(2)) by striking "marijuana and other";
5	and
6	(C) in section 15004(2) (16 U.S.C.
7	559d(2)) by striking "marijuana and other".
8	(2) Interception of communications.—Sec-
9	tion 2516 of title 18, United States Code, is amend-
10	ed
11	(A) in subsection (1)(e), by striking "mari-
12	huana,"; and
13	(B) in subsection (2) by striking "mari-
14	huana''.
15	(3) FMCSA PROVISIONS.—
16	(A) Conforming Amendment.—Section
17	31301(5) of title 49, United States Code, is
18	amended by striking "section 31306," and in-
19	serting "sections 31306, 31306a, and sub-
20	sections (b) and (c) of section 31310,".
21	(B) Definition.—Section 31306(a) of
22	title 49, United States Code, is amended—
23	(i) by striking "means any substance"
24	and inserting the following: "means—
25	"(A) any substance"; and

1	(ii) by striking the period at the end
2	and inserting "; and
3	"(B) any substance not covered under sub-
4	paragraph (A) that was a substance under such
5	section as of December 1, 2018, and specified
6	by the Secretary of Transportation.".
7	(C) DISQUALIFICATIONS.—Section
8	31310(b) of title 49, United States Code, is
9	amended by adding at the end the following:
10	"(3) In this subsection and subsection (c), the term
11	'controlled substance' has the meaning given such term
12	in section 31306(a).".
13	(4) FAA PROVISIONS.—Section 45101 of title
14	49, United States Code, is amended—
15	(A) by striking "means any substance"
16	and inserting the following: "means—
17	"(A) any substance"; and
18	(B) by striking the period at the end and
19	inserting "; and
20	"(B) any substance not covered under sub-
21	paragraph (A) that was a substance under such
22	section as of December 1, 2018, and specified
23	by the Secretary of Transportation.".
24	(5) FRA PROVISIONS.—Section 20140(a) of
25	title 49. United States Code, is amended—

1	(A) by striking "means any substance"
2	and inserting the following: "means—
3	"(A) any substance"; and
4	(B) by striking the period at the end and
5	inserting "; and
6	"(B) any substance not covered under sub-
7	paragraph (A) that was a substance under such
8	section as of December 1, 2018, and specified
9	by the Secretary of Transportation.".
10	(6) FTA PROVISIONS.—Section 5331(a)(1) of
11	title 49, United States Code, is amended—
12	(A) by striking "means any substance"
13	and inserting the following: "means—
14	"(A) any substance"; and
15	(B) by striking the period at the end and
16	inserting "; and
17	"(B) any substance not covered under sub-
18	paragraph (A) that was a substance under such
19	section as of December 1, 2018, and whose use
20	the Secretary of Transportation decides has a
21	risk to transportation safety.".
22	(d) Retroactivity.—The amendments made by this
23	section to the Controlled Substances Act (21 U.S.C. 801
24	et seq.) are retroactive and shall apply to any offense com-
25	mitted, case pending, conviction entered, and, in the case

of a juvenile, any offense committed, case pending, or adjudication of juvenile delinquency entered before, on, or 3 after the date of enactment of this Act. 4 (e) Effect on Other Law.—Nothing in this sub-5 title shall affect or modify— 6 (1) the Federal Food, Drug, and Cosmetic Act 7 (21 U.S.C. 301 et seq.); (2) section 351 of the Public Health Service 8 9 Act (42 U.S.C. 262); or 10 (3) the authority of the Commissioner of Food 11 and Drugs and the Secretary of Health and Human 12 Services— 13 (A) under— 14 (i) the Federal Food, Drug, and Cos-15 metic Act (21 U.S.C. 301 et seq.); or 16 (ii) section 351 of the Public Health 17 Service Act (42 U.S.C. 262); or 18 (B) to promulgate Federal regulations and 19 guidelines that relate to products containing 20 cannabis or cannabis-derived compounds under 21 the Act described in subparagraph (A)(i) or the 22 section described in subparagraph (A)(ii). 23 (f) Public Meetings.—Not later than one year after the date of enactment of this Act, the Secretary of Health and Human Services, acting through the Commis-

- 1 sioner of Food and Drugs, shall hold not less than one
- 2 public meeting to address the regulation, safety, manufac-
- 3 turing, product quality, marketing, labeling, and sale of
- 4 products containing cannabis or cannabis-derived com-
- 5 pounds.
- 6 (g) Special Rule for Federal Employee Test-
- 7 ING.—Section 503 of the Supplemental Appropriations
- 8 Act, 1987 (5 U.S.C. 7301 note) is amended by adding at
- 9 the end the following:
- 10 "(h) Marijuana.—
- 11 "(1) CONTINUED TESTING.—Notwithstanding
- the Marijuana Opportunity Reinvestment and
- Expungement Act and the amendments made there-
- by, the Secretary of Health and Human Services
- may continue to include marijuana for purposes of
- drug testing of Federal employees subject to this
- section, Executive Order 12564, or other applicable
- 18 Federal laws and orders.
- 19 "(2) Definition.—The term 'marijuana' has
- the meaning given to the term 'marihuana' in sec-
- tion 102 of the Controlled Substances Act (21
- U.S.C. 802) on the day before the date of enactment
- of the Marijuana Opportunity Reinvestment and
- 24 Expungement Act.".
- 25 (h) Special Rule for Certain Regulations.—

1	(1) In general.—The amendments made by
2	this section may not be construed to abridge the au-
3	thority of the Secretary of Transportation, or the
4	Secretary of the department in which the Coast
5	Guard is operating, to regulate and screen for the
6	use of a controlled substance.
7	(2) Controlled substance defined.—In
8	this subsection, the term "controlled substance"
9	means—
10	(A) any substance covered under section
11	102 of the Controlled Substances Act (21
12	U.S.C. 802) on the day before the date of en-
13	actment of this Act; and
14	(B) any substance not covered under sub-
15	paragraph (A) that was a substance covered
16	under section 102 of the Controlled Substances
17	Act (21 U.S.C. 802) on December 1, 2018, and
18	specified by the Secretary of Transportation.
19	SEC. 4. DEMOGRAPHIC DATA OF CANNABIS BUSINESS OWN-
20	ERS AND EMPLOYEES.
21	(a) In General.—The Bureau of Labor Statistics
22	shall regularly compile, maintain, and make public data
23	on the demographics of—
24	(1) individuals who are business owners in the
25	cannabis industry; and

1	(2) individuals who are employed in the can-
2	nabis industry.
3	(b) Demographic Data.—The data collected under
4	subsection (a) shall include data regarding—
5	(1) age;
6	(2) certifications and licenses;
7	(3) disability status;
8	(4) educational attainment;
9	(5) family and marital status;
10	(6) nativity;
11	(7) race and Hispanic ethnicity;
12	(8) school enrollment;
13	(9) veteran status; and
14	(10) sex.
15	(c) Confidentiality.—The name, address, and
16	other identifying information of individuals employed in
17	the cannabis industry shall be kept confidential by the Bu-
18	reau and not be made available to the public.
19	(d) Definitions.—In this section:
20	(1) Cannabis.—The term "cannabis" means
21	either marijuana or cannabis as defined under the
22	State law authorizing the sale or use of cannabis in
23	which the individual or entity is located.
24	(2) Cannabis industry.—The term "cannabis
25	industry" means an individual or entity that is li-

- censed or permitted under a State or local law to en-
- 2 gage in commercial cannabis-related activity.
- 4 dividual or entity that is defined as an owner under

(3) OWNER.—The term "owner" means an in-

- 5 the State or local law where the individual or busi-
- 6 ness is licensed or permitted.
- 7 SEC. 5. CREATION OF OPPORTUNITY TRUST FUND AND IM-
- 8 POSITION OF TAXES WITH RESPECT TO CAN-
- 9 NABIS PRODUCTS.
- 10 (a) Establishment of Opportunity Trust
- 11 Fund.—Subchapter A of chapter 98 of the Internal Rev-
- 12 enue Code of 1986 is amended by adding at the end the
- 13 following new section:

- 14 "SEC. 9512. ESTABLISHMENT OF OPPORTUNITY TRUST
- 15 FUND.
- 16 "(a) Creation of Trust Fund.—There is estab-
- 17 lished in the Treasury of the United States a trust fund
- 18 to be known as the 'Opportunity Trust Fund' (referred
- 19 to in this section as the 'Trust Fund'), consisting of such
- 20 amounts as may be appropriated or credited to such fund
- 21 as provided in this section or section 9602(b).
- 22 "(b) Transfers to Trust Fund.—There are here-
- 23 by appropriated to the Trust Fund amounts equivalent to
- 24 the net revenues received in the Treasury from the taxes
- 25 imposed under chapter 56.

1	"(c) Expenditures.—Amounts in the Trust Fund
2	shall be available, without further appropriation, only as
3	follows:
4	"(1) 50 percent to the Attorney General to
5	carry out section 3052(a) of part OO of the Omni-
6	bus Crime Control and Safe Streets Act of 1968.
7	"(2) 10 percent to the Attorney General to
8	carry out section 3052(b) of part OO of the Omni-
9	bus Crime Control and Safe Streets Act of 1968.
10	"(3) 20 percent to the Administrator of the
11	Small Business Administration to carry out section
12	6(b)(1) of the Marijuana Opportunity Reinvestment
13	and Expungement Act.
14	"(4) 20 percent to the Administrator of the
15	Small Business Administration to carry out section
16	6(b)(2) of the Marijuana Opportunity Reinvestment
17	and Expungement Act.".
18	(b) Cannabis Revenue and Regulation Act.—
19	Subtitle E of the Internal Revenue Code of 1986 is
20	amended by adding at the end the following new chapter:
21	"CHAPTER 56—CANNABIS PRODUCTS

"SUBCHAPTER A. TAX ON CANNABIS PRODUCTS

"SUBCHAPTER B. OCCUPATIONAL TAX

"SUBCHAPTER C. BOND AND PERMITS

"SUBCHAPTER D. OPERATIONS

"SUBCHAPTER E. PENALTIES

1 "Subchapter A—Tax on Cannabis Products

	"Sec. 5901. Imposition of tax. "Sec. 5902. Definitions. "Sec. 5903. Liability and method of payment. "Sec. 5904. Exemption from tax; transfers in bond. "Sec. 5905. Credit, refund, or drawback of tax.
2	"SEC. 5901. IMPOSITION OF TAX.
3	"(a) Imposition of Tax.—There is hereby imposed
4	on any cannabis product produced in or imported into the
5	United States a tax equal to—
6	"(1) for any such product removed during the
7	first 5 calendar years ending after the date on which
8	this chapter becomes effective, the applicable per-
9	centage of such product's removal price, and
10	"(2) for any product removed during any cal-
11	endar year after the calendar years described in
12	paragraph (1), the applicable equivalent amount.
13	"(b) Applicable Percentage.—For purposes of
14	subsection $(a)(1)$, the applicable percentage shall be deter-
15	mined as follows:
16	"(1) For any cannabis product removed during
17	the first 2 calendar years ending after the date on
18	which this chapter becomes effective, 5 percent.
19	"(2) For any cannabis product removed during
20	the calendar year after the last calendar year to

which paragraph (1) applies, 6 percent.

1 "(3) For any cannabis product removed during 2 the calendar year after the calendar year to which 3 paragraph (2) applies, 7 percent.

> "(4) For any cannabis product removed during the calendar year after the calendar year to which paragraph (3) applies, 8 percent.

"(c) APPLICABLE EQUIVALENT AMOUNT.—

"(1) IN GENERAL.—For purposes of subsection (a)(2), the term 'applicable equivalent amount' means, with respect to any cannabis product removed during any calendar year, an amount equal to—

"(A) in the case of any cannabis product not described in subparagraph (B), the product of the applicable rate per ounce multiplied by the number of ounces of such product (and a proportionate tax at the like rate on all fractional parts of an ounce of such product), and

"(B) in the case of any THC-measurable cannabis product, the product of the applicable rate per gram multiplied by the number of grams of tetrahydrocannabinol in such product (and a proportionate tax at the like rate on all fractional parts of a gram of tetrahydrocannabinol in such product).

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"(A) IN GENERAL.—For purposes of paragraph (1)(A), the term 'applicable rate per ounce' means, with respect to any cannabis product removed during any calendar year, 8 percent of the prevailing sales price of cannabis flowers sold in the United States during the 12-month period ending one calendar quarter before such calendar year, expressed on a per ounce basis, as determined by the Secretary.

"(B) THC-MEASURABLE CANNABIS PROD-UCTS.—For purposes of paragraph (1)(B), the term 'applicable rate per gram' means, with respect to any cannabis product removed during any calendar year, 8 percent of the prevailing sales price of tetrahydrocannabinol sold in the United States during the 12-month period ending one calendar quarter before such calendar year, expressed on a per gram basis, as determined by the Secretary.

"(d) Time of Attachment on Cannabis Prod-22 UCTS.—The tax under this section shall attach to any can-23 nabis product as soon as such product is in existence as 24 such, whether it be subsequently separated or transferred

1	into any other substance, either in the process of original
2	production or by any subsequent process.
3	"SEC. 5902. DEFINITIONS.
4	"(a) Definitions Related to Cannabis Prod-
5	UCTS.—For purposes of this chapter—
6	"(1) Cannabis product.—
7	"(A) In general.—Except as provided in
8	subparagraph (B), the term 'cannabis product'
9	means any article which contains (or consists
10	of) cannabis.
11	"(B) Exceptions.—The term 'cannabis
12	product' shall not include an FDA-approved ar-
13	ticle or industrial hemp.
14	"(C) FDA-APPROVED ARTICLE.—The term
15	'FDA-approved article' means any article if the
16	producer or importer thereof demonstrates to
17	the satisfaction of the Secretary of Health and
18	Human Services that such article is—
19	"(i) a drug—
20	"(I) that is approved under sec-
21	tion 505 of the Federal Food, Drug
22	and Cosmetic Act or licensed under
23	section 351 of the Public Health Serv-
24	ice Act, or

1	"(II) for which an investigational
2	use exemption has been authorized
3	under section 505(i) of the Federal
4	Food, Drug, and Cosmetic Act or
5	under section 351(a) of the Public
6	Health Service Act, or
7	"(ii) a combination product (as de-
8	scribed in section 503(g) of the Federal
9	Food, Drug, and Cosmetic Act), the con-
10	stituent parts of which were approved or
11	cleared under section 505, 510(k), or 515
12	of such Act.
13	"(D) Industrial Hemp.—The term in-
14	dustrial hemp' means the plant Cannabis sativa
15	L. and any part of such plant, whether growing
16	or not, with a delta-9 tetrahydrocannabinol con-
17	centration of not more than 0.3 percent on a
18	dry weight basis.
19	"(2) THC-measurable cannabis product.—
20	The term 'THC-measurable cannabis product'
21	means any cannabis product—
22	"(A) with respect to which the Secretary
23	has made a determination that the amount of
24	tetrahydrocannabinol in such product can be
25	measured with a high degree of accuracy, or

1	"(B) which is not cannabis flower and the
2	concentration of tetrahydrocannabinol in which
3	is significantly higher than the average such
4	concentration in cannabis flower.
5	"(3) Cannabis.—The term 'cannabis' has the
6	meaning given such term under section 102(16) of
7	the Controlled Substances Act (21 U.S.C. 802(16)).
8	"(b) Definitions Related to Cannabis Enter-
9	PRISES.—For purposes of this chapter—
10	"(1) Cannabis enterprise.—The term 'can-
11	nabis enterprise' means a producer, importer, or ex-
12	port warehouse proprietor.
13	"(2) Producer.—
14	"(A) IN GENERAL.—The term 'producer'
15	means any person who plants, cultivates, har-
16	vests, grows, manufactures, produces, com-
17	pounds, converts, processes, prepares, or pack-
18	ages any cannabis product.
19	"(B) Personal use exception.—Subject
20	to regulation prescribed by the Secretary, the
21	term 'producer' shall not include any individual
22	otherwise described in subparagraph (A) if the
23	only cannabis product described in such sub-
24	paragraph with respect to such individual is for
25	personal or family use and not for sale.

1	"(3) Importer.—The term 'importer' means
2	any person who—
3	"(A) is in the United States and to whom
4	non-tax-paid cannabis products, produced in a
5	foreign country or a possession of the United
6	States, are shipped or consigned,
7	"(B) removes cannabis products for sale or
8	consumption in the United States from a cus-
9	toms bonded warehouse, or
10	"(C) smuggles or otherwise unlawfully
11	brings any cannabis product into the United
12	States.
13	"(4) Export warehouse proprietor.—
14	"(A) In General.—The term 'export
15	warehouse proprietor' means any person who
16	operates an export warehouse.
17	"(B) Export warehouse.—The term
18	'export warehouse' means a bonded internal
19	revenue warehouse for the storage of cannabis
20	products, upon which the internal revenue tax
21	has not been paid—
22	"(i) for subsequent shipment to a for-
23	eign country or a possession of the United
24	States, or

1	"(ii) for consumption beyond the ju-
2	risdiction of the internal revenue laws of
3	the United States.
4	"(5) Cannabis Production Facility.—The
5	term 'cannabis production facility' means an estab-
6	lishment which is qualified under subchapter C to
7	perform any operation for which such qualification is
8	required under such subchapter.
9	"(c) Other Definitions.—For purposes of this
10	chapter—
11	"(1) Produce.—The term 'produce' includes
12	any activity described in subsection (b)(2)(A).
13	"(2) Removal; remove.—The terms 'removal'
14	or 'remove' means—
15	"(A) the transfer of cannabis products
16	from the premises of a producer (or the trans-
17	fer of such products from the bonded premises
18	of a producer to a non-bonded premises of such
19	producer),
20	"(B) release of such products from cus-
21	toms custody, or
22	"(C) smuggling or other unlawful importa-
23	tion of such products into the United States.
24	"(3) Removal price.—The term 'removal
25	price' means—

1	"(A) except as otherwise provided in this
2	paragraph, the price for which the cannabis
3	product is sold in the sale which occurs in con-
4	nection with the removal of such product,
5	"(B) in the case of any such sale which is
6	described in section 5903(c), the price deter-
7	mined under such section, and
8	"(C) if there is no sale which occurs in
9	connection with such removal, the price which
10	would be determined under section 5903(c) if
11	such product were sold at a price which cannot
12	be determined.
13	"SEC. 5903. LIABILITY AND METHOD OF PAYMENT.
14	"(a) Liability for Tax.—
15	"(1) Original liability.—The producer or
16	importer of any cannabis product shall be liable for
17	the taxes imposed thereon by section 5901.
18	
	"(2) Transfer of Liability.—
19	"(2) Transfer of Liability.— "(A) In General.—When cannabis prod-
19 20	
	"(A) In general.—When cannabis prod-
20	"(A) IN GENERAL.—When cannabis prod- ucts are transferred, without payment of tax,
20 21	"(A) In general.—When cannabis prod- ucts are transferred, without payment of tax, pursuant to subsection (b) or (c) of section
20 21 22	"(A) IN GENERAL.—When cannabis products are transferred, without payment of tax, pursuant to subsection (b) or (c) of section 5904—

1	articles, and the transferor shall thereupon
2	be relieved of their liability for such tax,
3	and
4	"(ii) in the case of cannabis products
5	which are released in bond from customs
6	custody for transfer to the bonded prem-
7	ises of a producer, the transferee shall be-
8	come liable for the tax on such articles
9	upon release from customs custody, and
10	the importer shall thereupon be relieved of
11	their liability for such tax.
12	"(B) Returned to Bond.—All provisions
13	of this chapter applicable to cannabis products
14	in bond shall be applicable to such articles re-
15	turned to bond upon withdrawal from the mar-
16	ket or returned to bond after previous removal
17	for a tax-exempt purpose.
18	"(b) Method of Payment of Tax.—
19	"(1) In general.—
20	"(A) Taxes paid on basis of return.—
21	The taxes imposed by section 5901 shall be
22	paid on the basis of return. The Secretary shall,
23	by regulations, prescribe the period or the event
24	to be covered by such return and the informa-
25	tion to be furnished on such return.

"(B) APPLICATION TO TRANSFEREES.—In the case of any transfer to which subsection (a)(2)(A) applies, the tax under section 5901 on the transferee shall (if not otherwise relieved by reason of a subsequent transfer to which such subsection applies) be imposed with respect to the removal of the cannabis product from the bonded premises of the transferee.

"(C) Postponement.—Any postponement under this subsection of the payment of taxes determined at the time of removal shall be conditioned upon the filing of such additional bonds, and upon compliance with such requirements, as the Secretary may prescribe for the protection of the revenue. The Secretary may, by regulations, require payment of tax on the basis of a return prior to removal of the cannabis products where a person defaults in the postponed payment of tax on the basis of a return under this subsection or regulations prescribed thereunder.

"(D) Administration and penalty provisions of this title, insofar as applicable, shall apply to any tax imposed by section 5901.

1	"(2) Time for payment of taxes.—
2	"(A) In general.—Except as otherwise
3	provided in this paragraph, in the case of taxes
4	on cannabis products removed during any semi-
5	monthly period under bond for deferred pay-
6	ment of tax, the last day for payment of such
7	taxes shall be the 14th day after the last day
8	of such semimonthly period.
9	"(B) Imported articles.—In the case of
10	cannabis products which are imported into the
11	United States, the following provisions shall
12	apply:
13	"(i) In general.—The last day for
14	payment of tax shall be the 14th day after
15	the last day of the semimonthly period
16	during which the article is entered into the
17	customs territory of the United States.
18	"(ii) Special rule for entry of
19	WAREHOUSING.—Except as provided in
20	clause (iv), in the case of an entry for
21	warehousing, the last day for payment of
22	tax shall not be later than the 14th day
23	after the last day of the semimonthly pe-
24	riod during which the article is removed

from the first such warehouse.

1	"(iii) Foreign trade zones.—Ex-
2	cept as provided in clause (iv) and in regu-
3	lations prescribed by the Secretary, articles
4	brought into a foreign trade zone shall
5	notwithstanding any other provision of law,
6	be treated for purposes of this subsection
7	as if such zone were a single customs
8	warehouse.
9	"(iv) Exception for articles des-
10	TINED FOR EXPORT.—Clauses (ii) and (iii)
11	shall not apply to any article which is
12	shown to the satisfaction of the Secretary
13	to be destined for export.
14	"(C) Cannabis products brought into
15	THE UNITED STATES FROM PUERTO RICO.—In
16	the case of cannabis products which are
17	brought into the United States from Puerto
18	Rico and subject to tax under section 7652, the
19	last day for payment of tax shall be the 14th
20	day after the last day of the semimonthly pe-
21	riod during which the article is brought into the
22	United States.
23	"(D) Special rule where due date
24	FALLS ON SATURDAY, SUNDAY, OR HOLIDAY.—

Notwithstanding section 7503, if, but for this

subparagraph, the due date under this paragraph would fall on a Saturday, Sunday, or a legal holiday (as defined in section 7503), such due date shall be the immediately preceding day which is not a Saturday, Sunday, or such a holiday.

"(E) SPECIAL RULE FOR UNLAWFULLY PRODUCED CANNABIS PRODUCTS.—In the case of any cannabis products produced in the United States at any place other than the premises of a producer that has filed the bond and obtained the permit required under this chapter, tax shall be due and payable immediately upon production.

"(3) Payment by electronic fund transfer.—Any person who in any 12-month period, ending December 31, was liable for a gross amount equal to or exceeding \$5,000,000 in taxes imposed on cannabis products by section 5901 (or section 7652) shall pay such taxes during the succeeding calendar year by electronic fund transfer (as defined in section 5061(e)(2)) to a Federal Reserve Bank. Rules similar to the rules of section 5061(e)(3) shall apply to the \$5,000,000 amount specified in the preceding sentence.

1	"(c) Determination of Price.—
2	"(1) Constructive sale price.—
3	"(A) IN GENERAL.—If an article is sold di-
4	rectly to consumers, sold on consignment, or
5	sold (otherwise than through an arm's length
6	transaction) at less than the fair market price,
7	or if the price for which the article sold cannot
8	be determined, the tax under section 5901(a)
9	shall be computed on the price for which such
10	articles are sold, in the ordinary course of
11	trade, by producers thereof, as determined by
12	the Secretary.
13	"(B) Arm's length.—
14	"(i) In general.—For purposes of
15	this section, a sale is considered to be
16	made under circumstances otherwise than
17	at arm's length if—
18	"(I) the parties are members of
19	the same controlled group, whether or
20	not such control is actually exercised
21	to influence the sale price,
22	"(II) the parties are members of
23	a family, as defined in section
24	267(e)(4), or

1	"(III) the sale is made pursuant
2	to special arrangements between a
3	producer and a purchaser.
4	"(ii) Controlled Groups.—
5	"(I) In General.—The term
6	'controlled group' has the meaning
7	given to such term by subsection (a)
8	of section 1563, except that 'more
9	than 50 percent' shall be substituted
10	for 'at least 80 percent' each place it
11	appears in such subsection.
12	"(II) CONTROLLED GROUPS
13	WHICH INCLUDE NONINCORPORATED
14	Persons.—Under regulations pre-
15	scribed by the Secretary, principles
16	similar to the principles of subclause
17	(I) shall apply to a group of persons
18	under common control where one or
19	more of such persons is not a corpora-
20	tion.
21	"(2) Containers, packing and transpor-
22	TATION CHARGES.—In determining, for the purposes
23	of this chapter, the price for which an article is sold,
24	there shall be included any charge for coverings and
25	containers of whatever nature, and any charge inci-

1	dent to placing the article in condition packed ready
2	for shipment, but there shall be excluded the amount
3	of tax imposed by this chapter, whether or not stat-
4	ed as a separate charge. A transportation, delivery,
5	insurance, installation, or other charge (not required
6	by the preceding sentence to be included) shall be
7	excluded from the price only if the amount thereof
8	is established to the satisfaction of the Secretary in
9	accordance with regulations.
10	"(3) Determination of applicable equiva-
11	LENT AMOUNTS.—Paragraphs (1) and (2) shall
12	apply for purposes of section 5901(c) only to the ex-
13	tent that the Secretary determines appropriate.
14	"(d) Partial Payments and Installment Ac-
15	COUNTS.—
16	"(1) Partial payments.—In the case of—
17	"(A) a contract for the sale of an article
18	wherein it is provided that the price shall be
19	paid by installments and title to the article sold
20	does not pass until a future date notwith-
21	standing partial payment by installments,
22	"(B) a conditional sale, or
23	"(C) a chattel mortgage arrangement
24	wherein it is provided that the sales price shall
25	be paid in installments,

I	there shall be paid upon each payment with respect
2	to the article a percentage of such payment equal to
3	the rate of tax in effect on the date such payment
4	is due.
5	"(2) Sales of installment accounts.—If
6	installment accounts, with respect to payments on
7	which tax is being computed as provided in para-
8	graph (1), are sold or otherwise disposed of, then
9	paragraph (1) shall not apply with respect to any
10	subsequent payments on such accounts (other than
11	subsequent payments on returned accounts with re-
12	spect to which credit or refund is allowable by rea-
13	son of section 6416(b)(5)), but instead—
14	"(A) there shall be paid an amount equal
15	to the difference between—
16	"(i) the tax previously paid on the
17	payments on such installment accounts,
18	and
19	"(ii) the total tax which would be pay-
20	able if such installment accounts had not
21	been sold or otherwise disposed of (com-
22	puted as provided in paragraph (1)), ex-
23	cept that
24	"(B) if any such sale is pursuant to the
25	order of, or subject to the approval of, a court

1	of competent jurisdiction in a bankruptcy or in-
2	solvency proceeding, the amount computed
3	under subparagraph (A) shall not exceed the
4	sum of the amounts computed by multiplying—
5	"(i) the proportionate share of the
6	amount for which such accounts are sold
7	which is allocable to each unpaid install-
8	ment payment, by
9	"(ii) the rate of tax under this chap-
10	ter in effect on the date such unpaid in-
11	stallment payment is or was due.
12	The sum of the amounts payable under this
13	subsection in respect of the sale of any article
14	shall not exceed the total tax.
15	"SEC. 5904. EXEMPTION FROM TAX; TRANSFERS IN BOND.
16	"(a) Exemption From Tax.—Cannabis products on
17	which the internal revenue tax has not been paid or deter-
18	mined may, subject to such regulations as the Secretary
19	shall prescribe, be withdrawn from the bonded premises
20	of any producer in approved containers free of tax and
21	not for resale for use—
22	"(1) exclusively in scientific research by a lab-
23	oratory,
24	"(2) by a proprietor of a cannabis production
25	facility in research, development, or testing (other

- than consumer testing or other market analysis) of processes, systems, materials, or equipment, relating to cannabis or cannabis operations, under such limitations and conditions as to quantities, use, and accountability as the Secretary may by regulations require for the protection of the revenue, or
- 7 "(3) by the United States or any governmental 8 agency thereof, any State, any political subdivision 9 of a State, or the District of Columbia, for non-10 consumption purposes.
- 11 "(b) Cannabis Products Transferred or Re-12 moved in Bond From Domestic Factories and Ex-13 port Warehouses.—
 - "(1) In General.—Subject to such regulations and under such bonds as the Secretary shall prescribe, a producer or export warehouse proprietor may transfer cannabis products, without payment of tax, to the bonded premises of another producer or export warehouse proprietor, or remove such articles, without payment of tax, for shipment to a foreign country or a possession of the United States, or for consumption beyond the jurisdiction of the internal revenue laws of the United States.
 - "(2) Labeling.—Cannabis products may not be transferred or removed under this subsection un-

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- less such products bear such marks, labels, or no-
- 2 tices as the Secretary shall by regulations prescribe.
- 3 "(c) Cannabis Products Released in Bond
- 4 From Customs Custody.—Cannabis products imported
- 5 or brought into the United States may be released from
- 6 customs custody, without payment of tax, for delivery to
- 7 a producer or export warehouse proprietor if such articles
- 8 are not put up in packages, in accordance with such regu-
- 9 lations and under such bond as the Secretary shall pre-
- 10 scribe.
- 11 "(d) Cannabis Products Exported and Re-
- 12 Turned.—Cannabis products classifiable under item
- 13 9801.00.10 of the Harmonized Tariff Schedule of the
- 14 United States (relating to duty on certain articles pre-
- 15 viously exported and returned), as in effect on the date
- 16 of the enactment of the Marijuana Opportunity Reinvest-
- 17 ment and Expungement Act, may be released from cus-
- 18 toms custody, without payment of that part of the duty
- 19 attributable to the internal revenue tax for delivery to the
- 20 original producer of such cannabis products or to the ex-
- 21 port warehouse proprietor authorized by such producer to
- 22 receive such products, in accordance with such regulations
- 23 and under such bond as the Secretary shall prescribe.
- 24 Upon such release such products shall be subject to this

1	chapter as if they had not been exported or otherwise re-
2	moved from internal revenue bond.
3	"SEC. 5905. CREDIT, REFUND, OR DRAWBACK OF TAX.
4	"(a) Credit or Refund.—
5	"(1) In general.—Credit or refund of any tax
6	imposed by this chapter or section 7652 shall be al-
7	lowed or made (without interest) to the cannabis en-
8	terprise on proof satisfactory to the Secretary that
9	the claimant cannabis enterprise has paid the tax
10	on—
11	"(A) cannabis products withdrawn from
12	the market by the claimant, or
13	"(B) such products lost (otherwise than by
14	theft) or destroyed, by fire, casualty, or act of
15	God, while in the possession or ownership of the
16	claimant.
17	"(2) Cannabis products lost or de-
18	STROYED IN BOND.—
19	"(A) Extent of loss allowance.—No
20	tax shall be collected in respect of cannabis
21	products lost or destroyed while in bond, except
22	that such tax shall be collected—
23	"(i) in the case of loss by theft, unless
24	the Secretary finds that the theft occurred
25	without connivance, collusion, fraud, or

negligence on the part of the proprietor of
the cannabis production facility, owner,
consignor, consignee, bailee, or carrier, or
their employees or agents,

- "(ii) in the case of voluntary destruction, unless such destruction is carried out as provided in paragraph (3), and
- "(iii) in the case of an unexplained shortage of cannabis products.

"(B) Proof of Loss.—In any case in which cannabis products are lost or destroyed, whether by theft or otherwise, the Secretary may require the proprietor of a cannabis production facility or other person liable for the tax to file a claim for relief from the tax and submit proof as to the cause of such loss. In every case where it appears that the loss was by theft, the burden shall be upon the proprietor of the cannabis production facility or other person responsible for the tax under section 5901 to establish to the satisfaction of the Secretary that such loss did not occur as the result of connivance, collusion, fraud, or negligence on the part of the proprietor of the cannabis pro-

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1	duction facility, owner, consignor, consignee,
2	bailee, or carrier, or their employees or agents.
3	"(C) REFUND OF TAX.—In any case where
4	the tax would not be collectible by virtue of sub-
5	paragraph (A), but such tax has been paid, the
6	Secretary shall refund such tax.

- "(D) LIMITATIONS.—Except as provided in subparagraph (E), no tax shall be abated, remitted, credited, or refunded under this paragraph where the loss occurred after the tax was determined. The abatement, remission, credit, or refund of taxes provided for by subparagraphs (A) and (C) in the case of loss of cannabis products by theft shall only be allowed to the extent that the claimant is not indemnified against or recompensed in respect of the tax for such loss.
- "(E) APPLICABILITY.—The provisions of this paragraph shall extend to and apply in respect of cannabis products lost after the tax was determined and before completion of the physical removal of the cannabis products from the bonded premises.
- "(3) Voluntary destruction.—The proprietor of a cannabis production facility or other per-

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- 1 sons liable for the tax imposed by this chapter or by
- 2 section 7652 with respect to any cannabis product in
- 3 bond may voluntarily destroy such products, but
- 4 only if such destruction is under such supervision
- 5 and under such regulations as the Secretary may
- 6 prescribe.
- 7 "(4) Limitation.—Any claim for credit or re-
- 8 fund of tax under this subsection shall be filed with-
- 9 in 6 months after the date of the withdrawal from
- the market, loss, or destruction of the products to
- which the claim relates, and shall be in such form
- and contain such information as the Secretary shall
- by regulations prescribe.
- 14 "(b) Drawback of Tax.—There shall be an allow-
- 15 ance of drawback of tax paid on cannabis products, when
- 16 shipped from the United States, in accordance with such
- 17 regulations and upon the filing of such bond as the Sec-
- 18 retary shall prescribe.

19 "Subchapter B—Occupational Tax

20 "SEC. 5911. IMPOSITION AND RATE OF TAX.

- 21 "(a) IN GENERAL.—Any person engaged in business
- 22 as a producer or an export warehouse proprietor shall pay
- 23 a tax of \$1,000 per year (referred to in this subchapter

[&]quot;Sec. 5911. Imposition and rate of tax.

[&]quot;Sec. 5912. Payment of tax.

[&]quot;Sec. 5913. Provisions relating to liability for occupational taxes.

[&]quot;Sec. 5914. Application to State laws.

- as an 'occupational tax') in respect of each premises at
 which such business is carried on.
 "(b) Penalty for Failure To Register.—Any
- 4 person engaged in business as a producer or an export
- 5 warehouse proprietor who willfully fails to pay the occupa-
- 6 tion tax shall be fined not more than \$5,000, or impris-
- 7 oned not more than 2 years, or both, for each such offense.
- 8 "SEC. 5912. PAYMENT OF TAX.
- 9 "(a) Condition Precedent to Carrying on
- 10 Business.—No person shall be engaged in or carry on
- 11 any trade or business subject to the occupational tax until
- 12 such person has paid such tax.
- 13 "(b) Computation.—
- 14 "(1) In general.—The occupational tax shall
- be imposed—
- 16 "(A) as of on the first day of July in each
- 17 year, or
- 18 "(B) on commencing any trade or business
- on which such tax is imposed.
- 20 "(2) Period.—In the case of a tax imposed
- 21 under subparagraph (A) of paragraph (1), the occu-
- pational tax shall be reckoned for 1 year, and in the
- case of subparagraph (B) of such paragraph, it shall
- be reckoned proportionately, from the first day of
- 25 the month in which the liability to such tax com-

1 menced, to and including the 30th day of June fol-2 lowing. "(c) METHOD OF PAYMENT.— 3 "(1) Payment by return.—The occupational 5 tax shall be paid on the basis of a return under such 6 regulations as the Secretary shall prescribe. 7 "(2) Stamp denoting payment of tax.— 8 After receiving a properly executed return and re-9 mittance of any occupational tax, the Secretary shall 10 issue to the taxpayer an appropriate stamp as a re-11 ceipt denoting payment of the tax. This paragraph 12 shall not apply in the case of a return covering li-13 ability for a past period. 14 "SEC. 5913. PROVISIONS RELATING TO LIABILITY FOR OC-15 CUPATIONAL TAXES. "(a) Partners.—Any number of persons doing busi-16 ness in partnership at any one place shall be required to 18 pay a single occupational tax. 19 "(b) Different Businesses of Same Ownership AND LOCATION.—Whenever more than one of the pursuits 20 21 or occupations described in this subchapter are carried on in the same place by the same person at the same time, 23 except as otherwise provided in this subchapter, the occupational tax shall be paid for each according to the rates

severally prescribed.

1	"(c) Businesses in More Than One Location.—
2	"(1) LIABILITY FOR TAX.—The payment of the
3	occupational tax shall not exempt from an additional
4	occupational tax the person carrying on a trade or
5	business in any other place than that stated in the
6	records of the Internal Revenue Service.
7	"(2) Storage.—Nothing contained in para-
8	graph (1) shall require imposition of an occupational
9	tax for the storage of cannabis products at a loca-
10	tion other than the place where such products are
11	sold or offered for sale.
12	"(3) Place.—
13	"(A) In general.—For purposes of this
14	section, the term 'place' means the entire office,
15	plant or area of the business in any one loca-
16	tion under the same proprietorship.
17	"(B) Divisions.—For purposes of this
18	paragraph, any passageways, streets, highways,
19	rail crossings, waterways, or partitions dividing
20	the premises shall not be deemed sufficient sep-
21	aration to require an additional occupational
22	tax, if the various divisions are otherwise con-
23	tiguous.
24	"(d) Death or Change of Location.—

1	"(1) In General.—In addition to the person
2	who has paid the occupational tax for the carrying
3	on of any business at any place, any person de-
4	scribed in paragraph (2) may secure the right to
5	carry on, without incurring any additional occupa-
6	tional tax, the same business at the same place for
7	the remainder of the taxable period for which the oc-
8	cupational tax was paid.
9	"(2) Eligible Persons.—The persons de-
10	scribed in this paragraph are the following:
11	"(A) The surviving spouse or child, or ex-
12	ecutor or administrator or other legal represent-
13	ative, of a deceased taxpayer.
14	"(B) A husband or wife succeeding to the
15	business of his or her living spouse.
16	"(C) A receiver or trustee in bankruptcy,
17	or an assignee for benefit of creditors.
18	"(D) The partner or partners remaining
19	after death or withdrawal of a member of a
20	partnership.
21	"(3) CHANGE OF LOCATION.—When any person

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- 1 the same business at the new location for the re-
- 2 mainder of the taxable period for which the occupa-
- 3 tional tax was paid. To secure the right to carry on
- 4 the business without incurring additional occupa-
- 5 tional tax, the successor, or the person relocating
- 6 their business, must register the succession or relo-
- 7 cation with the Secretary in accordance with regula-
- 8 tions prescribed by the Secretary.
- 9 "(e) Federal Agencies or Instrumental-
- 10 ITIES.—Any tax imposed by this subchapter shall apply
- 11 to any agency or instrumentality of the United States un-
- 12 less such agency or instrumentality is granted by statute
- 13 a specific exemption from such tax.

14 "SEC. 5914. APPLICATION TO STATE LAWS.

- 15 "The payment of any tax imposed by this subchapter
- 16 for carrying on any trade or business shall not be held
- 17 to—
- "(1) exempt any person from any penalty or
- 19 punishment provided by the laws of any State for
- 20 carrying on such trade or business within such
- 21 State, or in any manner to authorize the commence-
- 22 ment or continuance of such trade or business con-
- trary to the laws of such State or in places prohib-
- 24 ited by municipal law, or

"(2) prohibit any State from placing a duty or 1 2 tax on the same trade or business, for State or other 3 purposes. "Subchapter C—Bond and Permits 4 "Sec. 5921. Establishment and bond. "Sec. 5922. Application for permit. "Sec. 5923. Permit. 5 "SEC. 5921. ESTABLISHMENT AND BOND. "(a) Prohibition on Production Outside of 6 BONDED CANNABIS PRODUCTION FACILITY.— 8 "(1) In General.—Except as authorized by 9 the Secretary or on the bonded premises of a can-10 nabis production facility duly authorized to produce 11 cannabis products according to law, no cannabis 12 product may planted, cultivated, harvested, grown, 13 manufactured, produced, compounded, converted, 14 processed, prepared, or packaged in any building or 15 on any premises. "(2) AUTHORIZED PRODUCERS ONLY.—No per-16 17 son other than a producer which has filed the bond 18 required under subsection (b) and received a permit 19 described in section 5923 may produce any cannabis 20 product. 21 "(3) Personal use exception.—This sub-22 section shall not apply with respect the activities of 23 an individual who is not treated as a producer by

reason of section 5902(b)(2)(B).

1 "(b) Bond.—

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- "(1) When required.—Every person, before 2 commencing business as a producer or an export 3 4 warehouse proprietor, shall file such bond, condi-5 tioned upon compliance with this chapter and regu-6 lations issued thereunder, in such form, amount, and 7 manner as the Secretary shall by regulation pre-8 scribe. A new or additional bond may be required 9 whenever the Secretary considers such action nec-10 essary for the protection of the revenue.
 - "(2) APPROVAL OR DISAPPROVAL.—No person shall engage in such business until he receives notice of approval of such bond. A bond may be disapproved, upon notice to the principal on the bond, if the Secretary determines that the bond is not adequate to protect the revenue.
 - "(3) CANCELLATION.—Any bond filed hereunder may be canceled, upon notice to the principal on the bond, whenever the Secretary determines that the bond no longer adequately protects the revenue.

21 "SEC. 5922. APPLICATION FOR PERMIT.

"(a) IN GENERAL.—Every person, before commencing business as a cannabis enterprise, and at such other time as the Secretary shall by regulation prescribe, shall make application for the permit provided for in sec-

- 1 tion 5923. The application shall be in such form as the
- 2 Secretary shall prescribe and shall set forth, truthfully and
- 3 accurately, the information called for on the form. Such
- 4 application may be rejected and the permit denied if the
- 5 Secretary, after notice and opportunity for hearing, finds
- 6 that—
- 7 "(1) the premises on which it is proposed to
- 8 conduct the cannabis enterprise will not be adequate
- 9 to protect the revenue after commencing operations,
- 10 or
- 11 "(2) such person (including, in the case of a
- 12 corporation, any officer, director, or principal stock-
- holder and, in the case of a partnership, any part-
- ner) has failed to disclose any material information
- 15 required or made any materially false statement in
- the application therefor.

17 "SEC. 5923. PERMIT.

- 18 "(a) Issuance.—A person shall not engage in busi-
- 19 ness as a cannabis enterprise without a permit to engage
- 20 in such business. Such permit, conditioned upon compli-
- 21 ance with this chapter and regulations issued thereunder,
- 22 shall be issued in such form and in such manner as the
- 23 Secretary shall by regulation prescribe. A new permit may
- 24 be required at such other time as the Secretary shall by
- 25 regulation prescribe.

1	"(b) Suspension or Revocation.—
2	"(1) Show cause hearing.—If the Secretary
3	has reason to believe that any person holding a per-
4	mit—
5	"(A) has not in good faith complied with
6	this chapter, or with any other provision of this
7	title involving intent to defraud,
8	"(B) has violated the conditions of such
9	permit,
10	"(C) has failed to disclose any material in-
11	formation required or made any material false
12	statement in the application for such permit, or
13	"(D) has failed to maintain their premises
14	in such manner as to protect the revenue,
15	the Secretary shall issue an order, stating the facts
16	charged, citing such person to show cause why their
17	permit should not be suspended or revoked.
18	"(2) ACTION FOLLOWING HEARING.—If, after
19	hearing, the Secretary finds that such person has
20	not shown cause why their permit should not be sus-
21	pended or revoked, such permit shall be suspended
22	for such period as the Secretary deems proper or
23	shall be revoked.
24	"(c) Information Reporting.—The Secretary may
25	require

1	"(1) information reporting by any person issued
2	a permit under this section, and
3	"(2) information reporting by such other per-
4	sons as the Secretary deems necessary to carry out
5	this chapter.
6	"(d) Inspection or Disclosure of Informa-
7	TION.—For rules relating to inspection and disclosure of
8	returns and return information, see section 6103(o).
9	"Subchapter D—Operations
	 "Sec. 5931. Inventories, reports, and records. "Sec. 5932. Packaging and labeling. "Sec. 5933. Purchase, receipt, possession, or sale of cannabis products after removal. "Sec. 5934. Restrictions relating to marks, labels, notices, and packages. "Sec. 5935. Restriction on importation of previously exported cannabis products.
10	"SEC. 5931. INVENTORIES, REPORTS, AND RECORDS.
11	"Every cannabis enterprise shall—
12	"(1) make a true and accurate inventory at the
13	time of commencing business, at the time of con-
14	cluding business, and at such other times, in such
15	manner and form, and to include such items, as the
16	Secretary shall by regulation prescribe, with such in-
17	ventories to be subject to verification by any internal
18	revenue officer,
19	"(2) make reports containing such information,
20	in such form, at such times, and for such periods as

the Secretary shall by regulation prescribe, and

- 1 "(3) keep such records in such manner as the
- 2 Secretary shall by regulation prescribe, with such
- 3 records to be available for inspection by any internal
- 4 revenue officer during business hours.

5 "SEC. 5932. PACKAGING AND LABELING.

- 6 "(a) Packages.—All cannabis products shall, before
- 7 removal, be put up in such packages as the Secretary shall
- 8 by regulation prescribe.
- 9 "(b) Marks, Labels, and Notices.—Every pack-
- 10 age of cannabis products shall, before removal, bear the
- 11 marks, labels, and notices if any, that the Secretary by
- 12 regulation prescribes.
- 13 "(c) Lottery Features.—No certificate, coupon,
- 14 or other device purporting to be or to represent a ticket,
- 15 chance, share, or an interest in, or dependent on, the event
- 16 of a lottery shall be contained in, attached to, or stamped,
- 17 marked, written, or printed on any package of cannabis
- 18 products.
- 19 "(d) Indecent or Immoral Material Prohib-
- 20 ITED.—No indecent or immoral picture, print, or rep-
- 21 resentation shall be contained in, attached to, or stamped,
- 22 marked, written, or printed on any package of cannabis
- 23 products.

1	"(e) Exceptions.—Subject to regulations prescribed
2	by the Secretary, cannabis products may be exempted
3	from subsections (a) and (b) if such products are—
4	"(1) for experimental purposes, or
5	"(2) transferred to the bonded premises of an-
6	other producer or export warehouse proprietor or re-
7	leased in bond from customs custody for delivery to
8	a producer.
9	"SEC. 5933. PURCHASE, RECEIPT, POSSESSION, OR SALE OF
10	CANNABIS PRODUCTS AFTER REMOVAL.
11	"(a) RESTRICTION.—No person shall—
12	"(1) with intent to defraud the United States,
13	purchase, receive, possess, offer for sale, or sell or
14	otherwise dispose of, after removal, any cannabis
15	products—
16	"(A) upon which the tax has not been paid
17	or determined in the manner and at the time
18	prescribed by this chapter or regulations there-
19	under, or
20	"(B) which, after removal without payment
21	of tax pursuant to section 5904(a), have been
22	diverted from the applicable purpose or use
23	specified in that section,
24	"(2) with intent to defraud the United States,
25	purchase, receive, possess, offer for sale, or sell or

- 1 otherwise dispose of, after removal, any cannabis
- 2 products which are not put up in packages as re-
- quired under section 5932 or which are put up in
- 4 packages not bearing the marks, labels, and notices,
- 5 as required under such section, or
- 6 "(3) otherwise than with intent to defraud the
- 7 United States, purchase, receive, possess, offer for
- 8 sale, or sell or otherwise dispose of, after removal,
- 9 any cannabis products which are not put up in pack-
- ages as required under section 5932 or which are
- 11 put up in packages not bearing the marks, labels,
- and notices, as required under such section.
- 13 "(b) Exception.—Paragraph (3) of subsection (a)
- 14 shall not prevent the sale or delivery of cannabis products
- 15 directly to consumers from proper packages, nor apply to
- 16 such articles when so sold or delivered.
- 17 "(c) Liability to Tax.—Any person who possesses
- 18 cannabis products in violation of paragraph (1) or (2) of
- 19 subsection (a) shall be liable for a tax equal to the tax
- 20 on such articles.
- 21 "SEC. 5934. RESTRICTIONS RELATING TO MARKS, LABELS,
- NOTICES, AND PACKAGES.
- "No person shall, with intent to defraud the United
- 24 States, destroy, obliterate, or detach any mark, label, or
- 25 notice prescribed or authorized, by this chapter or regula-

1	tions thereunder, to appear on, or be affixed to, any pack-
2	age of cannabis products before such package is emptied
3	"SEC. 5935. RESTRICTION ON IMPORTATION OF PRE
4	VIOUSLY EXPORTED CANNABIS PRODUCTS.
5	"(a) Export Labeled Cannabis Products.—
6	"(1) In general.—Cannabis products pro-
7	duced in the United States and labeled for expor-
8	tation under this chapter—
9	"(A) may be transferred to or removed
10	from the premises of a producer or an export
11	warehouse proprietor only if such articles are
12	being transferred or removed without tax in ac-
13	cordance with section 5904,
14	"(B) may be imported or brought into the
15	United States, after their exportation, only it
16	such articles either are eligible to be released
17	from customs custody with the partial duty ex-
18	emption provided in section 5904(d) or are re-
19	turned to the original producer of such article
20	as provided in section 5904(c), and
21	"(C) may not be sold or held for sale for
22	domestic consumption in the United States un-
23	less such articles are removed from their export
24	packaging and repackaged by the original pro-

ducer into new packaging that does not contain an export label.

"(2) ALTERATIONS BY PERSONS OTHER THAN ORIGINAL PRODUCER.—This section shall apply to articles labeled for export even if the packaging or the appearance of such packaging to the consumer of such articles has been modified or altered by a person other than the original producer so as to remove or conceal or attempt to remove or conceal (including by the placement of a sticker over) any export label.

"(3) Exports include shipments to puerto reco.—For purposes of this section, section 5904(d), section 5941, and such other provisions as the Secretary may specify by regulations, references to exportation shall be treated as including a reference to shipment to the Commonwealth of Puerto Rico.

"(b) EXPORT LABEL.—For purposes of this section, an article is labeled for export or contains an export label if it bears the mark, label, or notice required under section 5904(b).

"Subchapter E—Penalties

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[&]quot;Sec. 5941. Civil penalties.

[&]quot;Sec. 5942. Criminal penalties.

1 "SEC. 5941. CIVIL PENALTIES.

2 "(a) Omitting Things Required or Doi	red or Doin	REQUIRED	THINGS	OMITTING	"(a)	2
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- 3 THINGS FORBIDDEN.—Whoever willfully omits, neglects,
- 4 or refuses to comply with any duty imposed upon them
- 5 by this chapter, or to do, or cause to be done, any of the
- 6 things required by this chapter, or does anything prohib-
- 7 ited by this chapter, shall in addition to any other penalty
- 8 provided in this title, be liable to a penalty of \$10,000,
- 9 to be recovered, with costs of suit, in a civil action, except
- 10 where a penalty under subsection (b) or (c) or under sec-
- 11 tion 6651 or 6653 or part II of subchapter A of chapter
- 12 68 may be collected from such person by assessment.
- 13 "(b) Failure To Pay Tax.—Whoever fails to pay
- 14 any tax imposed by this chapter at the time prescribed
- 15 by law or regulations, shall, in addition to any other pen-
- 16 alty provided in this title, be liable to a penalty of 10 per-
- 17 cent of the tax due but unpaid.
- 18 "(c) Sale of Cannabis or Cannabis Products
- 19 FOR EXPORT.—
- 20 "(1) Every person who sells, relands, or receives
- 21 within the jurisdiction of the United States any can-
- 22 nabis products which have been labeled or shipped
- for exportation under this chapter,
- 24 "(2) every person who sells or receives such re-
- 25 landed cannabis products, and

- 1 "(3) every person who aids or abets in such
- 2 selling, relanding, or receiving,
- 3 shall, in addition to the tax and any other penalty provided
- 4 in this title, be liable for a penalty equal to the greater
- 5 of \$10,000 or 10 times the amount of the tax imposed
- 6 by this chapter. All cannabis products relanded within the
- 7 jurisdiction of the United States shall be forfeited to the
- 8 United States and destroyed. All vessels, vehicles, and air-
- 9 craft used in such relanding or in removing such cannabis
- 10 products from the place where relanded, shall be forfeited
- 11 to the United States.
- 12 "(d) Applicability of Section 6665.—The pen-
- 13 alties imposed by subsections (b) and (c) shall be assessed,
- 14 collected, and paid in the same manner as taxes, as pro-
- 15 vided in section 6665(a).
- 16 "(e) Cross References.—For penalty for failure to
- 17 make deposits or for overstatement of deposits, see section
- 18 6656.
- 19 "SEC. 5942. CRIMINAL PENALTIES.
- 20 "(a) Fraudulent Offenses.—Whoever, with in-
- 21 tent to defraud the United States—
- "(1) engages in business as a cannabis enter-
- prise without filing the application and obtaining the
- 24 permit where required by this chapter or regulations
- 25 thereunder,

1	"(2) fails to keep or make any record, return
2	report, or inventory, or keeps or makes any false or
3	fraudulent record, return, report, or inventory, re-
4	quired by this chapter or regulations thereunder,
5	"(3) refuses to pay any tax imposed by this
6	chapter, or attempts in any manner to evade or de-
7	feat the tax or the payment thereof,
8	"(4) sells or otherwise transfers, contrary to
9	this chapter or regulations thereunder, any cannabis
10	products subject to tax under this chapter, or
11	"(5) purchases, receives, or possesses, with in-
12	tent to redistribute or resell, any cannabis product—
13	"(A) upon which the tax has not been paid
14	or determined in the manner and at the time
15	prescribed by this chapter or regulations there-
16	under, or
17	"(B) which, without payment of tax pursu-
18	ant to section 5904, have been diverted from
19	the applicable purpose or use specified in that
20	section,
21	shall, for each such offense, be fined not more than
22	\$10,000, or imprisoned not more than 5 years, or both
23	"(b) Liability to Tax.—Any person who possesses
24	cannabis products in violation of subsection (a) shall be
25	liable for a tax equal to the tax on such articles.".

- 1 (c) STUDY.—Not later than 2 years after the date
- 2 of the enactment of this Act, and every 5 years thereafter,
- 3 the Secretary of the Treasury, or the Secretary's delegate,
- 4 shall—
- 5 (1) conduct a study concerning the characteris-
- 6 tics of the cannabis industry, including the number
- 7 of persons operating cannabis enterprises at each
- 8 level of such industry, the volume of sales, the
- 9 amount of tax collected each year, and the areas of
- 10 evasion, and
- 11 (2) submit to Congress recommendations to im-
- prove the regulation of the industry and the admin-
- istration of the related tax.
- 14 (d) Annual Reports Regarding Determination
- 15 OF APPLICABLE RATES.—Not later than 6 months before
- 16 the beginning of each calendar year to which section
- 17 5901(a)(2) of the Internal Revenue Code of 1986 (as
- 18 added by this section) applies, the Secretary of the Treas-
- 19 ury, or the Secretary's delegate, shall make publicly avail-
- 20 able a detailed description of the methodology which the
- 21 Secretary anticipates using to determine the applicable
- 22 rate per ounce and the applicable rate per gram which
- 23 will apply for such calendar year under section 5901(c)(2)
- 24 of such Code.
- 25 (e) Conforming Amendments.—

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1	(1) Section 6103(o)(1)(A) of the Internal Rev-			
2	enue Code of 1986 is amended by striking "and fire-			
3	arms" and inserting "firearms, and cannabis prod-			
4	ucts".			
5	(2) The table of chapters for subtitle E of such			
6	Code is amended by adding at the end the following			
7	new item:			
	"Chapter 56. Cannabis Products".			
8	(3) The table of sections for subchapter A of			
9	chapter 98 of such Code is amended by adding at			
10	the end the following new item:			
	"Sec. 9512. Establishment of Opportunity Trust Fund.".			
11	(f) Effective Date.—			
12	(1) In general.—Except as otherwise pro-			
13	vided in this subsection, the amendments made by			
14	this section shall apply to removals, and applications			
15	for permits under section 5922 of the Internal Rev-			
16	enue Code of 1986 (as added by subsection (b)),			
17	after 180 days after the date of the enactment of			
18	this Act.			
19	(2) Establishment of opportunity trust			
20	FUND.—The amendment made by subsection (a)			

shall take effect on the date of the enactment of this

Act.

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SEC. 6. OPPORTUNITY TRUST FUND PROGRAMS.

- 2 (a) Cannabis Justice Office; Community Rein-
- 3 VESTMENT GRANT PROGRAM.—
- 4 (1) Cannabis justice office.—Part A of
- 5 title I of the Omnibus Crime Control and Safe
- 6 Streets Act of 1968 (34 U.S.C. 10101 et seq.) is
- 7 amended by inserting after section 109 the fol-
- 8 lowing:

9 "SEC. 110. CANNABIS JUSTICE OFFICE.

- 10 "(a) Establishment.—There is established within
- 11 the Office of Justice Programs a Cannabis Justice Office.
- 12 "(b) DIRECTOR.—The Cannabis Justice Office shall
- 13 be headed by a Director who shall be appointed by the
- 14 Assistant Attorney General for the Office of Justice Pro-
- 15 grams. The Director shall report to the Assistant Attorney
- 16 General for the Office of Justice Programs. The Director
- 17 shall award grants and may enter into compacts, coopera-
- 18 tive agreements, and contracts on behalf of the Cannabis
- 19 Justice Office. The Director may not engage in any em-
- 20 ployment other than that of serving as the Director, nor
- 21 may the Director hold any office in, or act in any capacity
- 22 for, any organization, agency, or institution with which the
- 23 Office makes any contract or other arrangement.
- 24 "(c) Employees.—
- 25 "(1) IN GENERAL.—The Director shall employ
- as many full-time employees as are needed to carry

1	out the duties and functions of the Cannabis Justice
2	Office under subsection (d). Such employees shall be
3	exclusively assigned to the Cannabis Justice Office.
4	"(2) Initial Hires.—Not later than 6 months
5	after the date of enactment of this section, the Di-
6	rector shall—
7	"(A) hire no less than one third of the
8	total number of employees of the Cannabis Jus-
9	tice Office; and
10	"(B) no more than one half of the employ-
11	ees assigned to the Cannabis Justice Office by
12	term appointment that may after 2 years be
13	converted to career appointment.
14	"(3) Legal counsel.—At least one employee
15	hired for the Cannabis Justice Office shall serve as
16	legal counsel to the Director and shall provide coun-
17	sel to the Cannabis Justice Office.
18	"(d) Duties and Functions.—The Cannabis Jus-
19	tice Office is authorized to—
20	"(1) administer the Community Reinvestment
21	Grant Program; and
22	"(2) perform such other functions as the Assist-
23	ant Attorney General for the Office of Justice Pro-
24	grams may delegate, that are consistent with the
25	statutory obligations of this section.".

1	(2) Community reinvestment grant pro-
2	GRAM.—Title I of the Omnibus Crime Control and
3	Safe Streets Act of 1968 (34 U.S.C. et seq.) is
4	amended by adding at the end the following:
5	"PART PP—COMMUNITY REINVESTMENT GRANT
6	PROGRAM
7	"SEC. 3056. AUTHORIZATION.
8	"(a) In General.—The Director of the Cannabis
9	Justice Office shall establish and carry out a grant pro-
10	gram, known as the 'Community Reinvestment Grant Pro-
11	gram', to provide eligible entities with funds to administer
12	services for individuals adversely impacted by the War on
13	Drugs, including—
14	"(1) job training;
15	"(2) reentry services;
16	"(3) legal aid for civil and criminal cases, in-
17	cluding expungement of cannabis convictions;
18	"(4) literacy programs;
19	"(5) youth recreation or mentoring programs;
20	and
21	"(6) health education programs.
22	"(b) Substance Use Disorder Services.—The
23	Director, in consultation with the Secretary of Health and
24	Human Services, shall provide eligible entities with funds
25	to administer substance use disorder services for individ-

- 1 uals adversely impacted by the War on Drugs or connect
- 2 patients with substance use disorder services. Also eligible
- 3 for such services are individuals who have been arrested
- 4 for or convicted of the sale, possession, use, manufacture,
- 5 or cultivation of a controlled substance other than can-
- 6 nabis (except for a conviction involving distribution to a
- 7 minor).
- 8 "SEC. 3057. FUNDING FROM OPPORTUNITY TRUST FUND.
- 9 "The Director shall carry out the program under this
- 10 part using funds made available under section 9512(c)(1)
- 11 and (2) of the Internal Revenue Code.
- 12 "SEC. 3058. DEFINITIONS.
- "In this part:
- 14 "(1) The term 'cannabis conviction' means a
- 15 conviction, or adjudication of juvenile delinquency,
- 16 for a cannabis offense (as such term is defined in
- section 13 of the Marijuana Opportunity Reinvest-
- ment and Expungement Act).
- 19 "(2) The term 'eligible entity' means a non-
- profit organization, as defined in section 501(c)(3)
- of the Internal Revenue Code, that is representative
- of a community or a significant segment of a com-
- 23 munity with experience in providing relevant services
- 24 to individuals adversely impacted by the War on
- 25 Drugs in that community.

- 1 "(3) The term 'individuals adversely impacted
- 2 by the War on Drugs' has the meaning given that
- 3 term in section 6 of the Marijuana Opportunity Re-
- 4 investment and Expungement Act.".
- 5 (b) Cannabis Restorative Opportunity Pro-
- 6 GRAM; EQUITABLE LICENSING GRANT PROGRAM.—
- 7 (1) Cannabis restorative opportunity
- 8 PROGRAM.—The Administrator of the Small Busi-
- 9 ness Administration shall establish and carry out a
- program, to be known as the "Cannabis Restorative
- Opportunity Program", to provide loans and tech-
- nical assistance under section 7(m) of the Small
- Business Act (15 U.S.C. 636(m)) to assist small
- business concerns owned and controlled by socially
- and economically disadvantaged individuals that op-
- erate in eligible States or localities.
- 17 (2) Equitable licensing grant program.—
- The Administrator of the Small Business Adminis-
- tration shall establish and carry out a grant pro-
- gram, to be known as the "Equitable Licensing
- 21 Grant Program", to provide any eligible State or lo-
- cality funds to develop and implement equitable can-
- 23 nabis licensing programs that minimize barriers to
- cannabis licensing and employment for individuals
- adversely impacted by the War on Drugs, provided

- 1 that each grantee includes in its cannabis licensing 2 program at least four of the following elements: 3 (A) A waiver of cannabis license applica-4 tion fees for individuals who report an income below 250 percent of the Federal Poverty Level 6 for at least 5 of the past 10 years and who are 7 first-time applicants for a cannabis license. 8 (B) A prohibition on the denial of a can-9 nabis license based on a conviction for a can-10 nabis offense that took place prior to State le-11 galization of cannabis or the date of enactment 12 of this Act, as appropriate. 13 (C) A prohibition on restrictions for licens-14 ing relating to criminal convictions except with 15 respect to a criminal conviction related to own-16 ing and operating a business. 17 (D) A prohibition on cannabis license hold-18
 - (D) A prohibition on cannabis license holders engaging in suspicionless cannabis drug testing of their prospective or current employees, except with respect to drug testing for safety-sensitive positions required under part 40 of title 49, Code of Federal Regulations.
 - (E) The establishment of a cannabis licensing board that is reflective of the racial, ethnic, economic, and gender composition of the

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1	eligible State or locality, to serve as an over-
2	sight body of the equitable licensing program.
3	(3) Definitions.—In this subsection:
4	(A) ELIGIBLE STATE OR LOCALITY.—The
5	term "eligible State or locality" means a State
6	or locality that has taken steps to—
7	(i) create an automatic process, at no
8	cost to the individual, for the
9	expungement, destruction, or sealing of
10	criminal records for cannabis offenses; and
11	(ii) eliminate violations or other pen-
12	alties for persons under parole, probation,
13	pre-trial, or other State or local criminal
14	supervision for a cannabis offense.
15	(B) Individual adversely impacted by
16	THE WAR ON DRUGS.—The term "individual
17	adversely impacted by the War on Drugs"
18	means an individual—
19	(i) who reports an income below 250
20	percent of the Federal Poverty Level for at
21	least 5 of the past 10 years; and
22	(ii) who has been arrested for or con-
23	victed of the sale, possession, use, manu-
24	facture, or cultivation of cannabis (except
25	for a conviction involving distribution to a

1 minor), or whose parent, sibling, spouse, or
2 child has been arrested for or convicted of
3 such an offense.

- (C) SMALL BUSINESS CONCERN OWNED AND CONTROLLED BY SOCIALLY AND ECONOMICALLY DISADVANTAGED INDIVIDUALS.—The term "small business concern owned and controlled by socially and economically disadvantaged individuals" has the meaning given in section 8(d)(3)(C) of the Small Business Act (15 U.S.C. 637(d)(3)(C)).
- (D) STATE.—The term "State" means each of the several States, the District of Columbia, Puerto Rico, any territory or possession of the United States, and any Indian Tribe (as defined in section 201 of Public Law 90–294 (25 U.S.C. 1301) (commonly known as the "Indian Civil Rights Act of 1968")).

(c) Study on Programs.—

(1) GAO STUDY.—The Comptroller General of the United States, in consultation with the Administrator of the Small Business Administration, shall conduct an annual study on the individuals and entities receiving assistance under the Cannabis Restorative Opportunity and Equitable Licensing Pro-

1	grams. This study shall include the types of assist-
2	ance by state, and a description of the efforts by the
3	Small Business Administration to increase access to
4	capital for cannabis-related small business concerns
5	owned and controlled by socially and economically
6	disadvantaged individuals, individuals adversely im-
7	pacted by the War on Drugs, as well as the racial
8	ethnic, economic and gender composition of the eligi-
9	ble State or locality.
10	(2) Report.—Not later than 1 year after the
11	date of enactment of this Act, the Comptroller Gen-
12	eral of the United States shall submit a report or
13	the results of the study conducted under paragraph
14	(1) to—
15	(A) the Committee on Small Business of
16	the House of Representatives;
17	(B) the Committee on Small Business and
18	Entrepreneurship of the Senate;
19	(C) the Committee on the Judiciary of the
20	House of Representatives; and
21	(D) the Committee on the Judiciary of the
22	Senate.

1	SEC. 7. AVAILABILITY OF SMALL BUSINESS ADMINISTRA-
2	TION PROGRAMS AND SERVICES TO CAN-
3	NABIS-RELATED LEGITIMATE BUSINESSES
4	AND SERVICE PROVIDERS.
5	(a) Definitions Relating to Cannabis-Related
6	LEGITIMATE BUSINESSES AND SERVICE PROVIDERS.—
7	Section 3 of the Small Business Act (15 U.S.C. 632) is
8	amended by adding at the end the following new sub-
9	section:
10	"(gg) Cannabis-Related Legitimate Businesses
11	AND SERVICE PROVIDERS.—In this Act:
12	"(1) Cannabis.—The term 'cannabis'—
13	"(A) means—
14	"(i) all parts of the plant Cannabis
15	sativa L., whether growing or not;
16	"(ii) the seeds thereof;
17	"(iii) the resin extracted from any
18	part of such plant; and
19	"(iv) every compound, manufacture,
20	salt, derivative, mixture, or preparation of
21	such plant, its seeds or resin; and
22	"(B) does not include—
23	"(i) hemp, as defined in section 297A
24	of the Agricultural Marketing Act of 1946;
25	"(ii) the mature stalks of such plant,
26	fiber produced from such stalks, oil or cake

1	made from the seeds of such plant, any
2	other compound, manufacture, salt, deriva-
3	tive, mixture, or preparation of such ma-
4	ture stalks (except the resin extracted
5	therefrom), fiber, oil, or cake, or the steri-
6	lized seed of such plant which is incapable
7	of germination; or
8	"(iii) any drug product approved
9	under section 505 of the Federal Food,
10	Drug, and Cosmetic Act, or biological
11	product licensed under section 351 of the
12	Public Health Service Act.
13	"(2) Cannabis-related legitimate busi-
14	NESS.—The term 'cannabis-related legitimate busi-
15	ness' means a manufacturer, producer, or any per-
16	son or company that is a small business concern and
17	that—
18	"(A) engages in any activity described in
19	subparagraph (B) pursuant to a law established
20	by a State or a political subdivision of a State,
21	as determined by such State or political subdivi-
22	sion; and
23	"(B) participates in any business or orga-
24	nized activity that involves handling cannabis or
25	cannabis products, including cultivating, pro-

1	ducing, manufacturing, selling, transporting
2	displaying, dispensing, distributing, or pur-
3	chasing cannabis or cannabis products.
4	"(3) Service Provider.—The term 'service
5	provider'—
6	"(A) means a business, organization, or
7	other person that—
8	"(i) sells goods or services to a can-
9	nabis-related legitimate business; or
10	"(ii) provides any business services
11	including the sale or lease of real or any
12	other property, legal or other licensed serve
13	ices, or any other ancillary service, relating
14	to cannabis; and
15	"(B) does not include a business, organiza-
16	tion, or other person that participates in any
17	business or organized activity that involves han-
18	dling cannabis or cannabis products, including
19	cultivating, producing, manufacturing, selling
20	transporting, displaying, dispensing, distrib-
21	uting, or purchasing cannabis or cannabis prod-
22	ucts.".
23	(b) Small Business Development Centers.—
24	Section 21(c) of the Small Business Act (15 U.S.C

- 1 648(c)) is amended by adding at the end the following new
- 2 paragraph:
- 3 "(9) Services for cannabis-related le-
- 4 GITIMATE BUSINESSES AND SERVICE PROVIDERS.—
- 5 A small business development center may not decline
- 6 to provide services to an otherwise eligible small
- 7 business concern under this section solely because
- 8 such concern is a cannabis-related legitimate busi-
- 9 ness or service provider.".
- 10 (c) Women's Business Centers.—Section 29 of
- 11 the Small Business Act (15 U.S.C. 656) is amended by
- 12 adding at the end the following new subsection:
- 13 "(p) Services for Cannabis-Related Legiti-
- 14 MATE BUSINESSES AND SERVICE PROVIDERS.—A wom-
- 15 en's business center may not decline to provide services
- 16 to an otherwise eligible small business concern under this
- 17 section solely because such concern is a cannabis-related
- 18 legitimate business or service provider.".
- 19 (d) SCORE.—Section 8(b)(1)(B) of the Small Busi-
- 20 ness Act (15 U.S.C. 637(b)(1)(B)) is amended by adding
- 21 at the end the following new sentence: "The head of the
- 22 SCORE program established under this subparagraph
- 23 may not decline to provide services to an otherwise eligible
- 24 small business concern solely because such concern is a
- 25 cannabis-related legitimate business or service provider.".

- 1 (e) Veteran Business Outreach Centers.—Sec-
- 2 tion 32 of the Small Business Act (15 U.S.C. 657b) is
- 3 amended by adding at the end the following new sub-
- 4 section:
- 5 "(h) Services for Cannabis-Related Legiti-
- 6 mate Businesses and Service Providers.—A Vet-
- 7 eran Business Outreach Center may not decline to provide
- 8 services to an otherwise eligible small business concern
- 9 under this section solely because such concern is a can-
- 10 nabis-related legitimate business or service provider.".
- 11 (f) Section 7(a) Loans.—Section 7(a) of the Small
- 12 Business Act (15 U.S.C. 636(a)) is amended by adding
- 13 at the end the following new paragraph:
- 14 "(38) Loans to cannabis-related legiti-
- 15 MATE BUSINESSES AND SERVICE PROVIDERS.—The
- Administrator may not decline to provide a guar-
- antee for a loan under this subsection, and a lender
- may not decline to make a loan under this sub-
- section, to an otherwise eligible small business con-
- cern solely because such concern is a cannabis-re-
- 21 lated legitimate business or service provider.".
- 22 (g) DISASTER LOANS.—Section 7(b) of the Small
- 23 Business Act (15 U.S.C. 636(b)) is amended by inserting
- 24 after paragraph (15) the following new paragraph:

- 1 "(16) Assistance to cannabis-related le2 GITIMATE BUSINESSES AND SERVICE PROVIDERS.—
 3 The Administrator may not decline to provide assist4 ance under this subsection to an otherwise eligible
 5 small business concern solely because such concern
 6 is a cannabis-related legitimate business or service
 7 provider.".
- 8 (h) MICROLOANS.—Section 7(m) of the Small Busi-9 ness Act (15 U.S.C. 636(m)) is amended by adding at the 10 end the following new paragraph:
- 11 "(14) Assistance to cannabis-related le-12 GITIMATE BUSINESSES AND SERVICE PROVIDERS.— 13 The Administrator may not decline to make a loan 14 or a grant under this subsection, and an eligible 15 intermediary may not decline to provide assistance under this subsection to an otherwise eligible bor-16 17 rower, eligible intermediary, or eligible nonprofit en-18 tity (as applicable) solely because such borrower, 19 intermediary, or nonprofit entity is a cannabis-re-20 lated legitimate business or service provider.".
- 22 BENTURES TO FINANCE CANNABIS-RELATED LEGITI-23 MATE BUSINESSES AND SERVICE PROVIDERS.—Part A of 24 title III of the Small Business Investment Act of 1958

(i) SMALL BUSINESS INVESTMENT COMPANY DE-

- 1 (15 U.S.C. 681 et seq.) is amended by adding at the end
- 2 the following new section:
- 3 "SEC. 321. DEBENTURES TO FINANCE CANNABIS-RELATED
- 4 LEGITIMATE BUSINESSES AND SERVICE PRO-
- 5 VIDERS.
- 6 "(a) Guarantees.—The Administrator may not de-
- 7 cline to purchase or guarantee a debenture made under
- 8 this title to an otherwise eligible small business investment
- 9 company solely because such small business investment
- 10 company provides financing to an entity that is a can-
- 11 nabis-related legitimate business or service provider (as
- 12 defined in section 7(a)(38) of the Small Business Act).
- 13 "(b) OTHER ASSISTANCE.—A small business invest-
- 14 ment company may not decline to provide assistance under
- 15 this title to an otherwise eligible small business concern
- 16 solely because such small business concern is a cannabis-
- 17 related legitimate business or service provider (as defined
- 18 in section 7(a)(38) of the Small Business Act).".
- 19 (j) State or Local Development Company
- 20 Loans.—Title V of the Small Business Investment Act
- 21 of 1958 (15 U.S.C. 695 et seq.) is amended by adding
- 22 at the end the following new section:

1	"SEC. 511. LOANS TO FINANCE CANNABIS-RELATED LEGITI-
2	MATE BUSINESSES AND SERVICE PROVIDERS.
3	"(a) Loans and Loan Guarantees.—The Admin-
4	istrator may not decline to make or provide a guarantee
5	for a loan under this title to an otherwise eligible qualified
6	State or local development company solely because such
7	qualified State or local development company provides fi-
8	nancing to an entity that is a cannabis-related legitimate
9	business or service provider (as defined in section 7(a)(38)
10	of the Small Business Act).
11	"(b) Other Assistance.—A qualified State or local
12	development company may not decline to provide assist-
13	ance under this title to an otherwise eligible small business
14	concern solely because such small business concern is a
15	cannabis-related legitimate business or service provider (as
16	defined in section 7(a)(38) of the Small Business Act).".
17	SEC. 8. NO DISCRIMINATION IN THE PROVISION OF A FED-
18	ERAL PUBLIC BENEFIT ON THE BASIS OF
19	CANNABIS.
20	(a) In General.—No person may be denied any
21	Federal public benefit (as such term is defined in section
22	401(c) of the Personal Responsibility and Work Oppor-
23	tunity Reconciliation Act of 1996 (8 U.S.C. 1611(c))) on
24	the basis of any use or possession of cannabis, or on the
25	basis of a conviction or adjudication of juvenile delin-
26	quency for a cannabis offense, by that person.

1	(b) Security Clearances.—Federal agencies may
2	not use past or present cannabis or marijuana use as cri-
3	teria for granting, denying, or rescinding a security clear-
4	ance.
5	SEC. 9. NO ADVERSE EFFECT FOR PURPOSES OF THE IMMI-
6	GRATION LAWS.
7	(a) In General.—For purposes of the immigration
8	laws (as such term is defined in section 101 of the Immi-
9	gration and Nationality Act), cannabis may not be consid-
10	ered a controlled substance, and an alien may not be de-
11	nied any benefit or protection under the immigration laws
12	based on any event, including conduct, a finding, an ad-
13	mission, addiction or abuse, an arrest, a juvenile adjudica-
14	tion, or a conviction, relating to the possession or use of
15	cannabis that is no longer prohibited pursuant to this Act
16	or an amendment made by this Act, regardless of whether
17	the event occurred before, on, or after the effective date
18	of this Act.
19	(b) Cannabis Defined.—The term "cannabis"—
20	(1) means all parts of the plant Cannabis sativa
21	L., whether growing or not; the seeds thereof; the
22	resin extracted from any part of such plant; and
23	every compound, manufacture, salt, derivative, mix-
24	ture, or preparation of such plant, its seeds or resin;
25	and

1	(2) does not include—
2	(A) hemp, as defined in section 297A of
3	the Agricultural Marketing Act of 1946;
4	(B) the mature stalks of such plant, fiber
5	produced from such stalks, oil or cake made
6	from the seeds of such plant, any other com-
7	pound, manufacture, salt, derivative, mixture
8	or preparation of such mature stalks (except
9	the resin extracted therefrom), fiber, oil, or
10	cake, or the sterilized seed of such plant which
11	is incapable of germination; or
12	(C) any drug product approved under sec-
13	tion 505 of the Federal Food, Drug, and Cos-
14	metic Act, or biological product licensed under
15	section 351 of the Public Health Service Act.
16	(c) Conforming Amendments to Immigration
17	AND NATIONALITY ACT.—The Immigration and Nation-
18	ality Act (8 U.S.C. 1101 et seq.) is amended—
19	(1) in section 212(h), by striking "and subpara-
20	graph (A)(i)(II) of such subsection insofar as it re-
21	lates to a single offense of simple possession of 30
22	grams or less of marijuana";
23	(2) in section $237(a)(2)(B)(i)$, by striking
24	"other than a single offense involving possession for
25	one's own use of 30 grams or less of marijuana":

1	(3) in section 101(f)(3), by striking "(except as
2	such paragraph relates to a single offense of simple
3	possession of 30 grams or less of marihuana)";
4	(4) in section $244(c)(2)(A)(iii)(II)$ by striking
5	"except for so much of such paragraph as relates to
6	a single offense of simple possession of 30 grams or
7	less of marijuana";
8	(5) in section $245(h)(2)(B)$ by striking "(except
9	for so much of such paragraph as related to a single
10	offense of simple possession of 30 grams or less of
11	marijuana)'';
12	(6) in section $210(e)(2)(B)(ii)(III)$ by striking
13	", except for so much of such paragraph as relates
14	to a single offense of simple possession of 30 grams
15	or less of marihuana"; and
16	(7) in section $245A(d)(2)(B)(ii)(II)$ by striking
17	", except for so much of such paragraph as relates
18	to a single offense of simple possession of 30 grams
19	or less of marihuana".
20	SEC. 10. RESENTENCING AND EXPUNGEMENT.
21	(a) Expungement of Non-Violent Federal
22	Cannabis Offense Convictions for Individuals
23	NOT UNDER A CRIMINAL JUSTICE SENTENCE.—
24	(1) IN GENERAL.—Not later than 1 year after
25	the date of the enactment of this Act, each Federal

- district shall conduct a comprehensive review and issue an order expunging each conviction or adjudication of juvenile delinquency for a non-violent Federal cannabis offense entered by each Federal court in the district before the date of enactment of this Act and on or after May 1, 1971. Each Federal court shall also issue an order expunging any arrests associated with each expunged conviction or adjudication of juvenile delinquency.
 - (2) Notification.—To the extent practicable, each Federal district shall notify each individual whose arrest, conviction, or adjudication of delinquency has been expunged pursuant to this subsection that their arrest, conviction, or adjudication of juvenile delinquency has been expunged, and the effect of such expungement.
 - (3) RIGHT TO PETITION COURT FOR EXPUNGEMENT.—At any point after the date of enactment of this Act, any individual with a prior conviction or adjudication of juvenile delinquency for a non-violent Federal cannabis offense, who is not under a criminal justice sentence, may file a motion for expungement. If the expungement of such a conviction or adjudication of juvenile delinquency is required pursuant to this Act, the court shall expunge

- the conviction or adjudication, and any associated arrests. If the individual is indigent, counsel shall be appointed to represent the individual in any proceedings under this subsection.
- 5 (4) SEALED RECORD.—The court shall seal all records related to a conviction or adjudication of juvenile delinquency that has been expunged under this subsection. Such records may only be made available by further order of the court.
- (b) SENTENCING REVIEW FOR INDIVIDUALS UNDER
 11 A CRIMINAL JUSTICE SENTENCE.—
 - (1) IN GENERAL.—For any individual who is under a criminal justice sentence for a non-violent Federal cannabis offense, the court that imposed the sentence shall, on motion of the individual, the Director of the Bureau of Prisons, the attorney for the Government, or the court, conduct a sentencing review hearing. If the individual is indigent, counsel shall be appointed to represent the individual in any sentencing review proceedings under this subsection.
 - (2) POTENTIAL REDUCED RESENTENCING.—
 After a sentencing hearing under paragraph (1), a court shall—
- 24 (A) expunge each conviction or adjudica-25 tion of juvenile delinquency for a non-violent

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- Federal cannabis offense entered by the court before the date of enactment of this Act, and any associated arrest;
 - (B) vacate the existing sentence or disposition of juvenile delinquency and, if applicable, impose any remaining sentence or disposition of juvenile delinquency on the individual as if this Act, and the amendments made by this Act, were in effect at the time the offense was committed; and
 - (C) order that all records related to a conviction or adjudication of juvenile delinquency that has been expunged or a sentence or disposition of juvenile delinquency that has been vacated under this Act be sealed and only be made available by further order of the court.
- 17 (c) Effect of Expungement.—An individual who
 18 has had an arrest, a conviction, or juvenile delinquency
 19 adjudication expunged under this section—
- 20 (1) may treat the arrest, conviction, or adju-21 dication as if it never occurred; and
- 22 (2) shall be immune from any civil or criminal 23 penalties related to perjury, false swearing, or false 24 statements, for a failure to disclose such arrest, con-25 viction, or adjudication.

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- 1 (d) Exception.—An individual who at sentencing
- 2 received an aggravating role adjustment pursuant to
- 3 United States Sentencing Guideline 3B1.1(a) in relation
- 4 to a Federal cannabis offense conviction shall not be eligi-
- 5 ble for expungement of that Federal cannabis offense con-
- 6 viction under this section.
- 7 (e) Definitions.—In this section:
- 8 (1) The term "Federal cannabis offense" means9 an offense that is no longer punishable pursuant to
- this Act or the amendments made under this Act.
- 11 (2) The term "expunge" means, with respect to
- an arrest, a conviction, or a juvenile delinquency ad-
- judication, the removal of the record of such arrest,
- 14 conviction, or adjudication from each official index
- or public record.
- 16 (3) The term "under a criminal justice sen-
- tence" means, with respect to an individual, that the
- individual is serving a term of probation, parole, su-
- 19 pervised release, imprisonment, official detention,
- pre-release custody, or work release, pursuant to a
- sentence or disposition of juvenile delinquency im-
- 22 posed on or after the effective date of the Controlled
- 23 Substances Act (May 1, 1971).
- 24 (f) Study.—The Comptroller General of the United
- 25 States, in consultation with the Secretary of Health and

- 1 Human Services, shall conduct a demographic study of in-
- 2 dividuals convicted of a Federal cannabis offense. Such
- 3 study shall include information about the age, race, eth-
- 4 nicity, sex, and gender identity of those individuals, the
- 5 type of community such users dwell in, and such other
- 6 demographic information as the Comptroller General de-
- 7 termines should be included.
- 8 (g) Report.—Not later than 2 years after the date
- 9 of the enactment of this Act, the Comptroller General of
- 10 the United States shall report to Congress the results of
- 11 the study conducted under subsection (f).
- 12 SEC. 11. REFERENCES IN EXISTING LAW TO MARIJUANA OR
- 13 MARIHUANA.
- Wherever, in the statutes of the United States or in
- 15 the rulings, regulations, or interpretations of various ad-
- 16 ministrative bureaus and agencies of the United States—
- 17 (1) there appears or may appear the term
- 18 "marihuana" or "marijuana", that term shall be
- struck and the term "cannabis" shall be inserted;
- 20 and
- 21 (2) there appears or may appear the term
- 22 "Marihuana" or "Marijuana", that term shall be
- struck and the term "Cannabis" shall be inserted.

1 SEC. 12. SEVERABILITY.

- 2 If any provision of this Act or an amendment made
- 3 by this Act, or any application of such provision to any
- 4 person or circumstance, is held to be unconstitutional, the
- 5 remainder of this Act, the amendments made by this Act,
- 6 and the application of this Act and the amendments made
- 7 by this Act to any other person or circumstance shall not
- 8 be affected.

9 SEC. 13. CANNABIS OFFENSE DEFINED.

- 10 For purposes of this Act, the term "cannabis offense"
- 11 means a criminal offense related to cannabis—
- 12 (1) that, under Federal law, is no longer pun-
- ishable pursuant to this Act or the amendments
- made under this Act; or
- 15 (2) that, under State law, is no longer an of-
- 16 fense or that was designated a lesser offense or for
- which the penalty was reduced under State law pur-
- suant to or following the adoption of a State law au-
- thorizing the sale or use of cannabis.

20 SEC. 14. RULEMAKING.

- 21 Unless otherwise provided in this Act, not later than
- 22 1 year after the date of enactment of this Act, the Depart-
- 23 ment of the Treasury, the Department of Justice, and the
- 24 Small Business Administration shall issue or amend any
- 25 rules, standard operating procedures, and other legal or
- 26 policy guidance necessary to carry out implementation of

1	this Act. After the 1-year period, any publicly issued sub-
2	regulatory guidance, including any compliance guides,
3	manuals, advisories and notices, may not be issued with-
4	out 60-day notice to appropriate congressional commit-
5	tees. Notice shall include a description and justification
6	for additional guidance.
7	SEC. 15. SOCIETAL IMPACT OF MARIJUANA LEGALIZATION
8	STUDY.
9	The Comptroller General of the United States shall,
10	not later than 2 years after the date of enactment of this
11	Act, provide to Congress a study that addresses the soci-
12	etal impact of the legalization of recreational cannabis by
13	States, including—
14	(1) sick days reported to employers;
15	(2) workers compensation claims;
16	(3) tax revenue remitted to States resulting
17	from legal marijuana sales;
18	(4) changes in government spending related to
19	enforcement actions and court proceedings;
20	(5) Federal welfare assistance applications;
21	(6) rate of arrests related to methamphetamine
22	possession;
23	(7) hospitalization rates related to methamphet-
24	amine and narcotics use;

1	(8) uses of marijuana and its byproducts for
2	medical purposes;
3	(9) uses of marijuana and its byproducts for
4	purposes relating to the health, including the mental
5	health, of veterans;
6	(10) arrest rates of individuals driving under
7	the influence or driving while intoxicated by mari-
8	juana;
9	(11) traffic-related deaths and injuries where
10	the driver is impaired by marijuana;
11	(12) arrest of minors for marijuana-related
12	charges;
13	(13) violent crime rates;
14	(14) school suspensions, expulsions, and law en-
15	forcement referrals that are marijuana-related;
16	(15) high school dropout rates;
17	(16) changes in districtwide and statewide
18	standardized test scores;
19	(17) marijuana-related hospital admissions and
20	poison control calls;
21	(18) marijuana-related juvenile admittances
22	into substance rehabilitation facilities and mental
23	health clinics;
24	(19) diversion of marijuana into neighboring
25	States and drug seizures in neighboring States;

1	(20) marijuana plants grown on public lands in
2	contravention to Federal and State laws; and
3	(21) court filings under a State's organized
4	crime statutes.
5	SEC. 16. STUDY ON MARIJUANA IMPAIRMENT.
6	(a) In General.—Not later than 1 year after the
7	date of enactment of this Act, the Secretary of Transpor-
8	tation shall conduct a study on technologies and methods
9	that law enforcement may use to determine whether a
10	driver is impaired by marijuana.
11	(b) REQUIREMENTS.—The study conducted under
12	subsection (a) shall be carried out by the National High-
13	way Traffic Safety Administration, in consultation with
14	any other agency the Secretary determines appropriate.
15	(c) AUTHORIZATION OF APPROPRIATIONS.—There is
16	authorized to be appropriated \$10,000,000 to carry out
17	this section.
18	SEC. 17. WORKPLACE IMPACT OF MARIJUANA LEGALIZA-
19	TION STUDY.
20	Not later than one year after the date of enactment
21	of this Act, the National Institute for Occupational Safety
22	and Health shall—
23	(1) conduct a study and submit to Congress a
24	report on the impact of the legalization of rec-
25	reational cannabis by States on the workplace: and

1	(2) develop best practices for use by employers
2	that are transitioning their policies related to the
3	use of recreational cannabis, prioritizing the develop-
4	ment of best practices for employers engaged in
5	Federal infrastructure projects, transportation, pub-
6	lic safety, and national security.
7	SEC. 18. SCHOOL IMPACT OF MARIJUANA LEGALIZATION
8	STUDY.
9	Not later than one year after the date of enactment
10	of this Act, the Secretary of Education shall—
11	(1) conduct a study and submit to Congress a
12	report on the impact of the legalization of rec-
13	reational cannabis by States on schools and school-
14	aged children; and
15	(2) develop best practices for use by educators
16	and administrators to protect school-aged children
17	from any negative impacts of such legalization.

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